

January 31, 2022

Ms. Kate McKenna Executive Officer Local Agency Formation Commission of Monterey County 132 W. Gabilan St., Suite 102 Salinas, CA 93901

Via Email

Subject: Application for Reconsideration of Resolution No. 2022-01 of the Local Agency Formation Commission Disapproving the Monterey Peninsula Water Management District's Proposed Activation of Latent Powers, (LAFCO File #21-01)

Dear Ms. McKenna:

This letter and appendices comprise the Monterey Peninsula Water Management District's (District) formal Application for Reconsideration of the LAFCO of Monterey County Resolution No. 2022-01 disapproving the Monterey Peninsula Water Management District's proposed activation of latent powers.

#### **LAFCO Number and Title for Reconsideration**

• LAFCO No.: LAFCO of Monterey County File #21-01

• Title: Monterey Peninsula Water Management District 2021 Sphere of

Influence, Annexation, and Latent Power Activation Proposal

• Date of Action: January 5, 2022

• Reconsideration of: Resolution No. 2022-01 disapproving the Monterey Peninsula

Water Management District's proposed activation of latent powers.

## **Specific Change Requested**

Adoption of proposed Resolution No. 21-XX included as Attachment 14.1 to LAFCO of Monterey County agenda packet December 6, 2021

#### Justification

New or different facts that were not or could not have been previously presented to the Commission, related specifically to:

- 1. Property tax impacts on local tax receiving agencies and proposed tax sharing agreements
- 2. Impact on Ratepayers of the Chualar satellite water system, as well as other satellite water

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and wastewater systems

- 3. District's cost exposure deriving from a potential failed condemnation proceeding
- 4. Comments received from the Monterey Peninsula Unified School District
- 5. Improper focus paid by Commissioners on water supply issues
- 6. Commissioner statements of December 6, 2021 not supported by findings and vice versa
- 7. Commissioner statements of December 6, 2021 violate Gov. Code Sec. 56331.4
- 8. Proposed District Resolution 2022-XX

The attached "District Statement of Justification for Reconsideration" addresses each point cited above by related Section number.

The District's Reconsideration Application Fee of \$1,000¹ is provided under separate cover.

The Monterey Peninsula Water Management District requests your serious consideration of this application.

Sincerely,

David Stoldt
General Manager

<sup>&</sup>lt;sup>1</sup> Per LAFCO of Monterey County "PROCESSING AND FILING FEES" Adopted by Commission on 8-24-2020

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District Statement of Justification for Reconsideration
LAFCO of Monterey County Resolution No. 2022-01 Disapproving the Monterey
Peninsula Water Management District's Proposed Activation of Latent Powers,

(LAFCO File #21-01)

## **Section 1: Property Tax Impacts on Local Tax Receiving Agencies**

New information related to property tax issues on local taxing agencies shows:

- Local agencies regularly face reductions in tax receipts; Facts presented by the Districtproposed activation of latent powers are not unique, and cannot be differentiated from other Decisions made by LAFCO;
- The impact to local agencies is de minimis;
- Very few entities are impacted;
- The losses will be outstripped by gains in assessed valuation very quickly;
- The District is offering a better tax-sharing deal than most other County examples; and
- Ratepayers gain more than local agencies lose, so more money stays in the community.
- Resulting savings to local agencies caused by reduced potable water rates have not been considered.

Much attention has been paid to the potential impact on local taxing agencies of the loss of property taxes paid by California-American Water (Cal-Am) to the County. This can be found in the words spoken by Commissioners and others at the December 6, 2021 Public Hearing and the January 5, 2022 meetings, as shown in the certified transcripts included as Appendices A and B.<sup>2</sup> Specifically, at the December 6, 2021 Public Hearing during consideration of the motion by Commissioner Gourley to disapprove of activation of the District's latent powers the following statements were made:

Commissioner Poitras stated: "I'm a representative of special districts on LAFCO, and there are several of them that are pending or have the potential to lose a great deal of money." "And there are other special districts and school districts, none of whom have received any kind of guarantee that they're going to be made whole as a part of this." And further: "But, at this point, there seems to be nothing in stone. We're all taking it on good faith that we'll be made whole." And "And so I'm not prepared to move forward on it without guarantees. And so I'd have to vote no if it comes up today."

<sup>3</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, page 5, lines 13-15

<sup>&</sup>lt;sup>2</sup> New material not previously available.

<sup>&</sup>lt;sup>4</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, page 5, lines 21-24

<sup>&</sup>lt;sup>5</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, page 6, lines 6-8

<sup>&</sup>lt;sup>6</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting,

Commissioner Leffel stated: "And it's - - you know, it's a little bit like robbing Peter to pay Paul. You say you are going to save so much money on this district, but, meanwhile, all the other districts give it up to save that money." "And it seems like a lot of these what-ifs, maybes, might be, could be, all of these speculative things, maybe someone should have sat down and really dug into them and tried to find solutions. But I don't believe the solutions are there."

At the January 5, 2022 LAFCO meeting the following statements were made:

Darren McBain, LAFCO staff: "Reflecting discussion by the commissioners on December 6<sup>th</sup>, the main reasons for denial being expressed here in this draft include the following, which are also mentioned on page two of the staff report: There are the property tax impacts to the county, cities, special districts, and school districts."

George Soneff, attorney for Cal-Am stated on January 5, 2022: "Mr. Stoldt just now talked about these agreements and how 14 agreements that they've made. Well, nobody's ever seen them. I mean, these are phantom agreements. Their initial application, back in May of last year, said they were going to do tax-sharing agreements. I've never seen one. There's nothing signed. There's no guarantee here. The District hasn't offered, hasn't committed, to pay a dime. And, even if you did, I mean, when you look at what he's written and you look at what the District said, they said, Well, we will, quote, ameliorate near-term losses." 10

All of the above-quoted observations lack basis and suffer from their speaker not having seen the District's proposed Revenue Neutrality Transition Agreements attached as Appendix C hereto. Such agreements do, in fact, exist but were not considered as part of LAFCO's January 5, 2022 deliberations. A draft agreement was sent to the Monterey County Regional Fire District on December 3, 2021 and again December 28, 2021. Also on December 28, 2021 letters including the proposed Revenue Neutrality Transition Agreement were sent to the following affected local taxing agencies: the Cities of Seaside, Monterey, Sand City, Pacific Grove, and Carmel-by-the-Sea, County of Monterey, Carmel Unified School District, Pacific Grove Unified School District, Pebble Beach Community Services District, Monterey County Library, Monterey Peninsula Regional Park District, Cypress Fire Protection District, and Seaside County Sanitation District.

The District received responses from three local taxing agencies: Monterey County, the City of

included as Appendix A hereto, page 6, lines 10-12

<sup>&</sup>lt;sup>7</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, page 6, lines 19-22

<sup>&</sup>lt;sup>8</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, page 7, lines 3-7

<sup>&</sup>lt;sup>9</sup> From "Partial Transcription of Special Commission Meeting" January 5, 2022 by Cypress Court Reporting, included as Appendix B hereto, page 6, lines 14-19

<sup>&</sup>lt;sup>10</sup> From "Partial Transcription of Special Commission Meeting" January 5, 2022 by Cypress Court Reporting, included as Appendix B hereto, page 24, lines 20-24 and page 25, lines 1-6

<sup>&</sup>lt;sup>11</sup> New material not previously available.

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Carmel-by-the-Sea, and Monterey County Regional Fire District.<sup>12</sup> The responses are attached as Appendix D.

These materials directly respond to the comments of Commissioner Poitras and Commissioner Leffel cited above. The materials also provide clarifying information with respect to comments offered by LAFCO staff member Darren McBain and the attorney for Cal-Am, George Soneff.

It should be noted that LAFCO is required to consider comments of affected or other agencies under Government Code Sec. 56668(j), but **only two of the forty affected local taxing agencies submitted any comments to LAFCO regarding property tax impacts** – Monterey County Regional Fire District and Monterey Peninsula Unified School District (MPUSD) – and MPUSD is ultimately unaffected by the property tax impacts. Six members of the public mentioned the issue in their comment letters, but only two of those stated it as a concern, the other four recommending LAFCO approval of the activation of latent powers.

One of the top affected local taxing agencies, the Pebble Beach Community Services District, at its September 24, 2021 Board meeting discussed potential property tax impacts and the minutes of the meeting reflect "Mr. Niccum reported receiving communication from California American Water (CAW) indicating that PBCSD stood to lose property tax revenues in the event of a takeover by the Monterey Peninsula Water Management District. Staff determined that PBCSD receives \$54,000 per year in tax revenue from CAW, which represents a loss of approximately 0.3% of the \$16.2 million in property tax PBCSD collects per year. The board directed staff to remain neutral on the issue." It is notable that this assumed loss did not factor water cost savings that PBCSD would receive due to the District's buyout of Cal-Am.

In other new information not previously available to the Commission, on January 18, 2022 the County Assessor Steve Vagnini made a presentation at the Monterey County Special Districts Association quarterly meeting.<sup>14</sup> Commissioners Leffel and Poitras attended the presentation. His presentation highlighted several key points:

- Property tax paid goes off the rolls "all the time" due to public acquisition of private property. Mr. Vagnini cited examples related to Rancho Canada golf course, and various aquarium properties, among others.
- Appeals for reduction in assessed value can have an property tax impact which is similar
  to a purchase of private property by a public entity. Mr. Vagnini gave the example of the
  downward reassessment of the Vistra power plant at Moss Landing and its negative
  impact on North County Fire District, as an example of a loss in property tax revenue that
  a local taxing agency cannot protest.
- Mr. Vagnini stated that in his experience, no acquiring public agency has offered tax

<sup>&</sup>lt;sup>12</sup> New material not previously available.

<sup>&</sup>lt;sup>13</sup> Minutes of the 9-24-21 PBCSD Board meeting, page 5; New material not previously reported; See Appendix N

<sup>&</sup>lt;sup>14</sup> New material not previously available; Agenda available as Appendix O; No recording available.

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sharing agreements with the affected local taxing agencies like the District has done as part of this LAFCO proceeding.

• The growth in property tax values in recent years has been very favorable and is expected to approximate 6 ½% in the current year. He stated that such growth in assessed value more than offsets property tax losses due to conversion of property from private to public ownership. The Assessor subsequently provided a table showing that the 50-year average growth rate in assessed value in the County was 7.29% per year (see Appendix E attached). In just the past five years assessed value has risen by \$17 billion, or \$170 million in new property tax for the County.

Finally, the District believes it is important to clarify the macroeconomic impacts of conversion of property from private utility ownership to public ownership because this change actually improves the total dollars kept within Monterey County. That is because Cal-Am treats its payment of property taxes as an operating expense. The offsetting revenue that Cal-Am must receive to pay the property taxes first comes into the company as income, subject to income taxes. The 2017 Tax Cut and Jobs Act reduced the federal income tax rate for Cal-Am from 35% to 21% and the State income tax level has been assumed to be 8.84% in Cal-Am's projections model. Hence the combined tax rate is 29.84%. Thus, for every dollar of property taxes paid by Cal-Am they must receive \$1.43 of pre-tax revenue from ratepayers. In the event the property tax obligation goes away, ratepayers will save that amount plus an additional 43%. The lost income taxes have very little local impact – and the amount is negligible relative to the nation's and State's total income tax receipts. Hence, even without tax sharing agreements from the District, the economic impact of lost property tax revenues is better for the local economy under public ownership than under private ownership. Ratepayers gain more than local agencies lose, and more money stays in the community.

The District believes LAFCO has erred by assigning far too much weight to the property tax impacts on local taxing agencies. In addition to property tax paid going off the rolls "all the time" due to public acquisition of private property, it is also not unusual for a local taxing agency to receive a negative apportionment, from time to time, such as the South Monterey County Fire Protection District which will not receive a share of property tax revenues for the fiscal year 2021-22, but will instead be required to return funds back to the County (see Appendix F). <sup>16</sup>

LAFCO further erred by citing property tax revenue as a basis for its findings regarding the District's ability to provide water service (Government Code 56668(k)). The potential loss of de minimis tax revenues by *other agencies* does not impact the *District's* ability to offer water service.

The foregoing new information, coupled with information previously submitted, indicates the property tax impacts are de minimis and do not outweigh other factors which support activation of the District's latent powers.

<sup>&</sup>lt;sup>15</sup> This is a new line of reasoning, not previously made clear to LAFCO Commissioners

<sup>&</sup>lt;sup>16</sup> New material not previously available.

# Section 2: Chualar Water System and Other Satellite Systems

New information related to the Chualar water system and other satellite water and wastewater systems shows:

- Upon acquisition, Cal-Am failed to provide Chualar special discounted rate-setting;
- Chualar's special rate-setting procedure is not likely to go away;
- Cal-Am has a demonstrated history of folding such satellites into a larger base to spread costs; and
- Cal-Am and the CPUC<sup>17</sup> have a policy of helping to subsidize small stand-alone systems.

In its January 3, 2022 letter to LAFCO, Cal-Am included CPUC Resolution No. W-4365 under which Cal-Am was approved by the CPUC to acquire the Chualar Water System (along with the Ralph Lane Water System) from the County of Monterey in a transaction approved by the CPUC on January 16, 2003. Under that Resolution "Cal-Am proposes to keep the CW (Chualar) rates as they are and incrementally increase the rates over the next five years until they reach the same level as those in the Monterey District into which it will be merged. Because the number of customers in the CW system is insignificant compared to the number of customers in the Monterey District, the lower rates assessed the CW customers will have no impact on the cost of providing service and, therefore, no effect on rates in the Monterey District after Cal-Am acquires CW." \*Cal-Am's assertion of lower rates to Chualar customers was wrong. Rates to Chualar customers were not lower, rather rose significantly and had a significant impact on the cost to Chualar ratepayers of providing service. This was made evident by the May 30, 2006 article by the L.A. Times included as Appendix G. \*Pala Chualar water rates rose significantly, ratepayers protested, and the CPUC forced Cal-Am to address the problem and reconsider its rate-setting. This information corrects erroneous assertions made by Cal-Am in this proceeding.

On November 10, 2006 Cal-Am filed Advice Letter No. 654-A, attached as Appendix H, requesting implementation of new revised rates for the Chualar system. That Advice Letter indicated: "California American Water is requesting a reduction in rates compared to those approved in Resolution W-4365 after participating in several community meetings on the subject of rates." It was the "several community meetings" that led Cal-Am to revise the rate structure. The same pressure to keep rates low in disadvantaged and smaller communities will not go away. Rather, it is entirely speculative for Cal-Am to suggest it would treat Chualar and other satellite systems on a "stand alone" basis as stated in Mr. Linam's January 3, 2022 letter, rather than once again finding a way to address the need for subsidy by a larger base. Again, *Cal-Am's assertion was wrong and should be corrected*.

In its same January 3, 2022 letter Cal-Am cites State policies that encourage larger water systems

<sup>&</sup>lt;sup>17</sup> "CPUC" shall mean the California Public Utilities Commission

<sup>&</sup>lt;sup>18</sup> January 3, 2022 letter from Cal-Am to LAFCO, Exhibit B, CPUC Resolution No. W-4365, page 13 of PDF

<sup>&</sup>lt;sup>19</sup> The LA Times article was first presented to LAFCO at the January 5, 2022 meeting and is therefore considered new information.

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to acquire and operate smaller systems, seeking economies of scale and benefits to certain ratepayers, including the legislatively enacted Public Water System Investment and Consolidation Act of 1997 (Pub. Util. Code Section 2718 *et seq.*), the CPUC Water Action Plan, and policies of the State Water Resources Control Board.

The most recent Cal-Am general rate case (GRC) shows how Cal-Am is likely to address the Monterey County satellite system issue. In the most recently completed GRC, Cal-Am sought, and received, CPUC authorization to normalize the rate base of four small water system acquisitions by **spreading the utility plant acquisition costs statewide**<sup>20</sup> by determining the revenue requirement associated with each acquisition and allocating the revenue requirement to each district. As described to LAFCO previously, in its most recent rate case decision the CPUC allowed Cal-Am to recover wildfire-related costs incurred after May 31, 2019, recover the 2017 Larkfield Wildfire related costs, allocate the costs associated with Cal-Am's four recent acquisitions, and adopt a surcharge for previous acquisitions such as Citizens Water assets, all on a statewide basis. *This is Cal-Am's current philosophy regarding its small systems and unique cost-related circumstances, which is unlikely to change*.

Cal-Am further asserts "California American Water can better achieve economies of scale, replace and upgrade systems to comply with important safety regulations, and access necessary capital. Smaller water utilities often cannot provide the economies of scale needed to build and maintain adequate water systems, lack resources and expertise to manage long-term operations, and need financial and technical assistance to maintain compliance. By expanding the customer base over which costs are incurred, these acquisitions will benefit all customers, including California American Water's current customers."21 "Benefits of a more consolidated system of rates include: (1) improved affordability; (2) utilization of economies of scale to address water quality challenges; (3) more robust and resilient systems through broadening of the customer base; and (4) improved incentives for customers to conserve through strengthening of conservation signaling."<sup>22</sup> This is the Company's current rationale for acquiring more small Cal-Am systems and unlikely to change. Therefore, Cal-Am is likely to seek methodology to subsidize the Monterey satellite systems on a broader base of customers, not a stand-alone basis. Mr. Linam's January 3, 2022 letter to LAFCO was disingenuous in this regard and does not provide substantial evidence as to future Cal-Am or CPUC rate decisions impacting the Chualar water system..

How the remaining Monterey satellites would be treated is best demonstrated by how Cal-Am addresses its "Northern Division" in the most recent and other general rate cases. The Cal-Am Northern Division includes seven systems in the Sacramento area, Dunnigan water and wastewater 40 miles north in Yolo County, Walnut Grove and Isleton 47 miles south of Cal-Am's Sacramento headquarters on Beloit Drive, the Larkfield system 108 miles west in Sonoma

<sup>&</sup>lt;sup>20</sup> Cal-Am 2019 GRC Application 19-07-004, direct testimony of Jeffrey Linam, page 83-84, July 1, 2019, Appendix P

<sup>&</sup>lt;sup>21</sup> Cal-Am 2019 GRC Application 19-07-004, direct testimony of Garry Hofer, page 69, lines 11-18, July 1, 2019, Appendix Q

<sup>&</sup>lt;sup>22</sup> Application of California-American Water Company (U210W) to Increase Revenues in each of its Districts Statewide, A.19-07-004, pages 14-15, Appendix R

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County, which also includes the old Geyserville Water Works 125 miles west, Meadowbrook 126 miles southeast in Merced, and finally the recently acquired Hillview Water Company in Oakhurst, Madera County, 190 miles from the Sacramento headquarters (miles based on driving distances). The Hillview Water Company is comparable in size to the Chualar system. Remarkably, the Monterey Peninsula is also 190 driving miles from the Northern Division headquarters. The diagram below shows the geographic expanse of Cal-Am's Northern Division.

The most likely approach is that, after acquisition of the Main System, Cal-Am will request the CPUC allow the remaining satellite systems join the Northern Division for service and ratemaking purposes. The District would support this approach at the CPUC. This would meet goals of both Cal-Am and the CPUC to reap the benefits of a more consolidated system and economies of scale. Cal-Am would be hard-pressed to demonstrate how it makes sense for Hillview Water in Oakhurst (190 miles from Sacramento), but does not make sense for the Monterey County satellites (190 miles from Sacramento). For Cal-Am to propose anything different for local Monterey County satellites is purely speculative, unlikely to be approved by the CPUC, and is unsupported by substantial evidence.

Sacramento

Geographic Expanse of Cal-Am's Northern Division (Monterey not Presently Included)

General rate case proceedings for Monterey were held in 2006, 2008, 2010, 2013, 2016 and 2019. During each of those matters, no change was made to calculating Chualar rates. While the

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CPUC has authority to modify the arrangement, given its sensitivity to the cost of water for low-income customers, it is highly unlikely to change and consolidation into the Northern Division is the most reasonable outcome.

## Section 3: District's Cost Exposure from a Potential Failed Condemnation Proceeding

New information related to Section 3 of LAFCO Resolution No. 2022-01 and District cost exposure for legal expenses shows:

- Section 3 of LAFCO Resolution No. 2022-01 inadequately describes 3<sup>rd</sup>-party consultant Berkson's conclusions and misrepresents reality;
- LAFCO staff's response to Commissioner Oglesby's question was incomplete; and
- LAFCO Commissioners relied on an incomplete and inadequate finding in support of Section 3 of the Resolution.

Section 3 of Resolution No. 2022-01 adopted at LAFCO's January 5, 2022 meeting states "The Commission considered Berkson Associate's October 11, 2021 memo which, on page 5, detailed the financial consequences to the District if it loses, abandons, or fails to finance and acquire Cal-Am's system. Berkson's memo finds significant District costs could be incurred, specifically as much as \$34 million. Additionally, the Commission considered Cal-Am's October 19, 2021 letter on page 5 and Tab C, which stated, in part: "The mere prosecution of the eminent domain lawsuit carries considerable financial risk for MPWMD, and hence to Monterey residents ... If MPWMD fails in its eminent domain lawsuit, it will be required to pay all attorneys' fees and costs incurred by Cal-Am, as well as its own - with nothing to show for it ... Data from the Claremont and Apple Valley cases suggest that a \$25 million to \$34 million loss estimate is conservative. There has been no proof that MPWMD could sustain such a financial loss without impairment of operations or assumption of costs new debt."<sup>23</sup>

During the January 5<sup>th</sup> LAFCO meeting, Commissioner Oglesby asked for additional information on this section of the Resolution: "So I'm trying to figure out exactly where the – the \$34 million potential court case fees that the staff is saying in a resolution that the District could not afford, where did that come from? Where can we find those facts that its -- it's, roughly, 30-- it could be up to \$34 million?"<sup>24</sup>

LAFCO Staff member Jonathan Brinkman responded "It's included in Richard Berkson's report that he provided October 11th. He was seeking information from the District and from Cal-Am on what that number was, and, in his report he -- he thought it would -- could be up to that number, 34 million."<sup>25</sup>

<sup>&</sup>lt;sup>23</sup> LAFCO Resolution No. 2022-01, adopted January 5, 2022, Section 3, page 9; Attributed to Cal-Am letter of 10-19-21

<sup>&</sup>lt;sup>24</sup> From "Partial Transcription of Special Commission Meeting" January 5, 2022 by Cypress Court Reporting, included as Appendix B hereto, beginning at page 51, line 22

<sup>&</sup>lt;sup>25</sup> From "Partial Transcription of Special Commission Meeting" January 5, 2022 by Cypress Court Reporting, included as Appendix B hereto, beginning at page 52, line 13

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LAFCO staff's response was inadequate and did not paint a realistic picture of the potential cost exposure. The Berkson report also included the following: "MPWMD indicated that it was using a "pay as you go" approach to financing its eminent domain costs, which means that by the end of the initial phase "right to take" trial it would have already paid its own costs including pretrial and litigation expenses. In case of an initial phase loss, MPWMD then would still need to fund Cal-Am's litigation expenses that could presumably range from \$7.6 million to \$12 million based on prior examples. Abandonment after the subsequent valuation trial would further increase MPWMD's liability." However, Cal-Am posed a number of \$10 million total for both parties in the "right to take" bench trial in its April 14, 2021 letter. The District's own eminent domain attorneys, who have worked on water system takeovers before, pegged the combined costs at \$15-\$20 million. Either way, only a portion represents the Cal-Am incurred costs and District costs will already have been paid. As shown in Appendix I attached, the District's current reserves presently exceed \$17 million (as of 11-30-21). It is the District's intention to stabilize or grow its reserves during the Measure J acquisition process.

Further, the District has never wavered in its statements that the District is mindful of the legal and financial risks of this path and is making responsible decisions for the benefit of its constituents, in accord with the electorate's mandate as stated in Measure J. The District, in accord with the voter-approved direction in Measure J, cannot proceed on the eminent domain path unless it is satisfied risks of an unfavorable outcome are both unlikely and financially manageable. With this caveat in mind, the District fully expects to have cash reserves available to manage an adverse legal judgment or a later decision to abandon acquisition. In the unlikely situation should reserves be insufficient, the District would have access to either publicly offered notes or to private lending from select banks who desire to leverage their balance sheets for the amount of any shortfall. Such lending is not unusual and would be secured by future District revenues. In no case would such an outcome affect solvency of the District or its ability to deliver services.

During the January 5, 2022 LAFCO meeting, George Soneff - Cal-Am's attorney - made two false statements: "The District does not have the reserves to cover such a loss of taxpayer proceeds." Cal-Am's assertion was wrong. As stated above, the District does have, and expects to have, reserves to cover legal costs. Soneff continued to say Mr. Stoldt "sent a letter on November 15 to LAFCO arguing, with not a shred of proof, that the District could borrow the money to cover that loss of \$34 million or more from, quote, publicly-offered notes or private lending from select banks." Contrary to Mr. Soneff's statement, exposure is only a portion of the \$34 million (which is a high estimate) and the "shred of proof" was footnoted in the District's November 15, 2022 letter as based upon April 21, 2021 discussion with Barclays Bank.

<sup>&</sup>lt;sup>26</sup> "Financial Review of MPWMD Proposal to Provide & Distribute Potable Water", Berkson Associates, October 11, 2021, page 23

<sup>&</sup>lt;sup>27</sup> From "Partial Transcription of Special Commission Meeting" January 5, 2022 by Cypress Court Reporting, included as Appendix B hereto, beginning at page 22, line 5

<sup>&</sup>lt;sup>28</sup> From "Partial Transcription of Special Commission Meeting" January 5, 2022 by Cypress Court Reporting, included as Appendix B hereto, beginning at page 22, line 13

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The District believes that Section 3 of LAFCO Resolution No. 2022-01 inadequately describes 3<sup>rd</sup>-party consultant Berkson's conclusions and misrepresents reality. Further, the District finds that LAFCO staff response to Commissioner Oglesby's question was incomplete. Therefore, LAFCO Commissioners relied on an incomplete and inadequate finding in support of Section 3 of the Resolution. *This error should be corrected*.

In any event, the potential cost of an eminent domain proceeding is an inappropriate factor for LAFCO to consider as part of this application. Activating the District's latent powers does not necessitate an eminent domain action, and it is inappropriate to conflate the two processes. As discussed, under Measure J, the District will not pursue acquisition of the Cal-Am system if it is not financially feasible to do so, regardless of whether LAFCO approves this application.

# **Section 4: Comments Received from the Monterey Peninsula Unified School District** (MPUSD)

New information related to MPUSD comment letters shows:

- The District accurately and adequately responded to MPUSD comments;
- MPUSD previously dealt with similar property tax losses on multiple occasions; and
- MPUSD will not be impacted by lost property taxes.

The District addressed MPUSD's multiple comment letters in a single response to Ryan Altemeyer, Associate Superintendent for Business Services, on January 4, 2022. The LAFCO Commissioners did not have an opportunity to review the letter. It is attached as Appendix J.

The District's letter reminded MPUSD that property moving from private to public hands happens all the time and cited a few specific instances that would have affected MPUSD. Regarding District assistance in computing changes to MPUSD voter-approved bonded indebtedness and tax rates, the District reiterated in its letter that such must not be considered losses to MPUSD because other payers will have to cover them and the mathematics of dealing with voter-approved debt is not for the District to calculate. In fact, MPUSD already possesses the internal capability to do so since every year the overall County-wide assessed valuation rises, companies acquire property or go out of business, individual properties are reassessed upward or downward, requiring the amount on the Treasurer-Tax Collector tax bill for bonded indebtedness to be revised almost annually. The District letter shows MPUSD has regularly dealt with similar property tax losses and MPUSD will not be impacted by losses in property taxes for its school funding.

### **Section 5: Improper Focus by Commissioners on Water Supply Issues**

New information relates to LAFCO's consideration of water supply issues and shows:

- LAFCO exceeds the scope of its legislative role when its decision addresses selection of future water supply projects;
- LAFCO errs in assuming Pure Water Monterey Expansion relies on additional Salinas

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Valley Water;

- LAFCO's statements in Section 3 of Resolution No. 2022-01 are unsupported by substantial evidence; *this error should be corrected*.
- LAFCO errs when it conflates the intent of Government Code 56668(1) as a factor for consideration.

During Commissioner deliberation of the motion to deny the activation of the District's latent powers on December 6, 2021 several Commissioners made erroneous and irrelevant statements regarding water supply impacts:

Commissioner Craig stated: "however, what we are talking about is water. In the Salinas Valley, the water used in the Salinas Valley is absolutely part of this discussion." And "I know people have danced around the water subject for decades, quite literally decades, and it is clear to me that the peninsula needs desal. It's clear to me that peninsula doesn't want desal. And so there is quite a bit of discussion over whether or not that water comes from the Salinas Valley."<sup>29</sup>

Commissioner Leffel stated: "there are a whole lot of issues with feasibility, not only just with the financial, but also with water sources and with how we're going to go forward with this." <sup>30</sup>

First, Cortese-Knox-Hertzberg does not confer a role upon LAFCO to select future water supply projects. Any effort to do so is an ultra vires act, contrary to law.

Second, LAFCO's Resolution No. 2022-01 erroneously relies on a questionable assertion related to "Timely availability of water supplies adequate for projected needs as specified in Government Code section 65352.5"<sup>31</sup> Section 3 of the Resolution states: "Among other approved and proposed projects, the District, Monterey One Water, and Cal-Am are working to develop a replacement water supply known as the Pure Water Monterey (PWM) Expansion project, which would include several water sources from the Salinas Valley." LAFCO provided no evidence to support this statement as true; in fact, it is false. This does not constitute substantial evidence and *this error should be corrected*.

The Resolution also states "the Commission finds that the District's proposal, as well as the evidence in the record, does not adequately establish that the District's current efforts to expand the Peninsula area's water supply will be sufficient to meet current and future needs,<sup>32</sup> especially in times of drought, and to do so without utilizing water from the Salinas Valley." Again, LAFCO has provided no evidence that additional Salinas Valley water will be used for

<sup>&</sup>lt;sup>29</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, beginning page 4, line 13

<sup>&</sup>lt;sup>30</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, beginning page 7, line 13

<sup>&</sup>lt;sup>31</sup> LAFCO Resolution No. 2022-01, page 7

<sup>&</sup>lt;sup>32</sup> This statement also contradicts LAFCO's own findings in Resolution 2021-10 Sections 4 and 5, and Resolution 2021-11 Section 3 (see Appendix S and Appendix T, hereto.)

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expansion. This statement is another example where LAFCO's decision exceeds the legal scope of Cortese-Knox-Hertzberg by addressing selection of future water supply projects, contrary to any authority of law. Further, the conclusion reached is false.

As shown in Appendix K, the Pure Water Monterey Supplemental Environmental Impact Report (SEIR) "Source Water Operational Plan Technical Memorandum", Monterey One Water (M1W) already has water rights to secondary effluent prescribed by California Water Code section 1210 and rights to other sources committed to in the Amended and Restated Water Recycling Agreement (November 3, 2015, as amended in June 2019, referred to here as the ARWRA). Volumes of wastewater flowing into the primary and secondary treatment processes that would be available to use as influent to the Pure Water Monterey and its expansion include municipal wastewater to which M1W and Marina Coast Water District (MCWD) have contractual rights and the "new source waters" as agreed to and described in the ARWRA are subject to pre-existing legal agreement. The source waters for PWM and PWM Expansion are shown below:

Priority	Source Water	Quantity of Water Available to M1W in a Typical Year (Acre Feet per Year)
1	Secondary Effluent to Ocean Outfall	5,811
2	Reclamation Ditch	808
3	Blanco Drain	2,620
4	AWW**	3,099
5	Recycle Sump #1*	41
6	Recycle Sump #2*	104
7	Approved PWM Project and MCWD AWPF Backwashes*	290
8	Proposed Modifications AWPF Backwashes (only available for Modifications) *	152
9	SVRP Backwash*	515
10	Boronda*	95
11	Farmworker Housing*	18
12	M1W's ARWRA Summer Water (ARWRA Section IV 4.01 1(d))	650
13	SRDF Screening ***	95
14	Salinas IWTF Pond System ***	150
	Total Available for M1W (without AWW, SRDF & Salinas IWTF Pond)	11,104

Sources 1-3 are already contractually committed to PWM and Sources 4, 13, and 14 were assumed to be unavailable for purposes of PWM Expansion in the SEIR. Sources 10 and 11 are wastewater that flows to the M1W treatment plant. Therefore, there are NO new source waters from the Salinas Valley for PWM Expansion. The assertion was wrong and should be corrected.

Basin injections and ½ for SVRP influent for CSIP. The values shown above are the M1W portion of the water source. \*\*AWW is only available if conditions precedent are met and are assumed to not be available for the Proposed Modifications for the purpose of this analysis. \*\*\*SRDF Screening and Salinas IWTF Pond System

waters are assumed to not be available.

The report discussed above in Appendix K is complementary to the Perkins Coie Report "Water Rights Analysis for Proposed Modification to the Pure Water Monterey Groundwater Replenishment Project" included in the SEIR and attached to this Application for Reconsideration as Appendix L. That report concluded:

- M1W, MCWD, and MCWRA all have secured rights to use water from the M1W's collection and treatment system.
- M1W has secured rights to divert and use Agricultural Wash Water (AWW) for recycling and delivery to customers, including SVRP treatment then distribution to Castroville for irrigation plus PWM treatment then injection to the Seaside Groundwater Basin (Agreement for Conveyance and Treatment of Industrial Waste Water By and Between the City of Salinas and the Monterey Regional Water Pollution Control Agency, dated Oct. 27, 2015).
- M1W needs a contract with the City of Salinas to acquire rights to divert, and treat for reuse, the City of Salinas storm water as enabled by M1W's Salinas Storm Water Projects. Prior agreements could be amended to allow M1W AWW to recycle flows through the SVRP and AWPF from Pond 3 at the City's IWTF to the Regional Treatment Plant (RTP) as enabled by the Salinas Storm Water Phase 1B Project. However, these sources are not necessary for PWM expansion.
- M1W and MCWRA have rights to Reclamation Ditch and Blanco Drain waters through two relevant SWRCB permits and the ARWRA, as amended. According to the ARWRA Section XVI,16.16, if conditions precedent in Section XVI, 16.15 are not satisfied, M1W would retain the right to divert and use these waters and AWW would be available for MCWRA to use.

LAFCO conflates the purpose of this "approval factor" which applies to annexations and development, and not activation of latent powers. Further, water supply on the Peninsula must be resolved before any acquisition is finalized. The District has stated it is compelled to acquire whatever water supply Cal-Am has developed. Thus, any new sources of water supply would occur regardless of whether the District activates its latent powers or acquires Cal-Am's system. Hence, this factor, as presented in the Resolution is irrelevant to the activation of latent powers.

# Section 6: Commissioner Statements of December 6, 2021 are not Supported by Findings and Vice Versa

Transcripts<sup>33</sup> of the LAFCO meetings of December 6, 2021 and January 5, 2022 show:

- No findings in Resolution 2022-01 support Commissioner Gourley's motion to dismiss.
- There are findings in Resolution 2022-01 for which no discussion was had on December 6, 2021.

The full text of Commissioner Gourley's December 6, 2021 statement follows:

"Good evening. 15 years ago I was president of AMBAG, and the reason the peninsula,

<sup>&</sup>lt;sup>33</sup> New information not previously available.

the Water Management District, shut down moving forward with the desal 15 years ago was a cumulative look at all the desals that were planned on the peninsula, which was the most ridiculous thing, taking a look at them cumulatively.

But, of course, it -- it hasn't even moved forward.

I think the reason Cal Water -- Cal-Am has not moved forward with desal is the public. And, had they been carte blanche, given authority to move forward on it, I think - - I think it would have happened by now.

And, no, I'm definitely from a private sector, not the public sector. I don't think the government can run anything efficiently, and I think we've seen that. So I think keeping it -- keeping it where it's at, I don't think that it's been proven to me."<sup>34</sup>

Direction provided to LAFCO General Counsel and staff at the December 6, 2021 hearing by LAFCO Chair was to develop findings that support the comments made in favor of denial:

"COMMISSIONER ROOT ASKEW: Yeah. I'm just --can you explain or could we have county counsel or Miss McKenna explain what the conditions of denial are that we're voting on right now. I'm unclear what the --what the rationale for denial would be.

CHAIR LOPEZ: The conditions are coming back in January, I believe, was the amended motion from Matt.

COMMISSIONER ROOT ASKEW: Well, what are those conditions that are coming back in January?

MS. KELLY DONLON: If anything, I would recommend that you continue the item to January 5th, in which time staff can work on a resolution that can be put before the Commission, given the comments made tonight in support of the denial of the latent power item.

CHAIR LOPEZ: Matt, that's --that's in your direction given your active motion on the floor.

COMMISSIONER GOURLEY: We have an item that's been put before the Commission this evening, and the item was put before us to vote on yay or nay. I'm choosing to vote nay on staff's recommendation excluding not including the annexation and the new resolution that puts in forth our -- my -- my motion will be brought back before us the first part of January. That's just going to clarify what the motion is that we're voting on this evening."<sup>35</sup>

<sup>&</sup>lt;sup>34</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, beginning page 10, line 12

<sup>&</sup>lt;sup>35</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, beginning page 28, line 9

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Nowhere in Resolution 2022-01 is a finding to support Commissioner Gourley's lack of faith in the public sector. This is vital as it formed the foundational reason in support of his motion to dismiss activation of latent powers.

Conversely, Section 2 of Resolution 2022-01 regarding Gov. Code 56668(n) provides in-depth description in its findings where "comments made by those in opposition to the proposal raised significant concerns" and cited 29 letters or emails, several from the same authors. Oddly, nowhere in the Commissioner's December 6, 2021 discussion of the motion to dismiss were any information or comments from the landowner or owners, voters, or residents of the affected territory cited as factors for dismissal.

## Section 7: Commissioner Statements of December 6, 2021 Violate Gov. Code Sec. 56331.4

The December 6, 2021 transcript<sup>37</sup> shows:

- Several Commissioners acted on behalf of their own limited interests, rather than on behalf of the public as a whole; and
- Such action is contrary to the independent judgment requirement for Commission members set by Gov. Code 56331.4

The Cortese-Knox-Hertzberg Act states: "While serving on the commission, all commission members shall exercise their independent judgment on behalf of the interests of residents, property owners, and the public as a whole in furthering the purposes of this division. Any member appointed on behalf of local governments shall represent the interests of the public as a whole and not solely the interests of the appointing authority." 38

The "appointing authority" for Commissioners Lopez and Root-Askew is the board of supervisors.

The appointing authority for Commissioners Oglesby and Craig is the city selection committee organized in the county pursuant to and in the manner provided in Article 11 (commencing with Section 50270) of Chapter 1 of Part 1 of Division 1.

The appointing authority for Commissioners Leffel and Poitras is the independent special district selection committee consisting of the presiding officer of the legislative body of each independent special district.

As rationale to support the December 6, 2021 vote to dismiss the District's application to activate its latent powers four Commissioners stated the following:<sup>39</sup>

<sup>&</sup>lt;sup>36</sup> LAFCO Resolution 2022-01, Section 2, discussion of GC 56668(n), page 8

<sup>&</sup>lt;sup>37</sup> New information not previously available.

<sup>&</sup>lt;sup>38</sup> "Guide to the Cortese–Knox–Hertzberg Local Government Reorganization Act of 2000", Prepared by Assembly Committee on Local Government, Honorable Cecilia M. Aguiar-Curry, Chair, December 2021, page 43

<sup>&</sup>lt;sup>39</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto

## Commissioner Lopez:

"And I need to know what the impacts are to those districts outside of this particular district that's being taken over. For me, it's -- it's these other commitments that have been made over time that leave me questioning what the long run's going to look like for them."

"And I get that I'm the guy who represents Chualar. I fought for Chualar... And I am not comfortable with where we are today in terms of supporting this moving forward without knowing that that community has its interest taken care of in terms of this conversation."

"Well, I, obviously -- my -- my position has not changed. I heard a lot of opinions about votes and percentages and numbers. But it's -- you know, I -- the time and the effort was not spent in solving the issue for those satellite communities, and so, for that reason, my position has not changed. I hear folks saying that folks voted, but Chualar was not given that opportunity."

# Commissioner Craig:

"In the Salinas Valley, the water used in the Salinas Valley is absolutely part of this discussion."<sup>43</sup>

"And so there is quite a bit of discussion over whether or not that water comes from the Salinas Valley. And, at that point, bringing it back to this decision today, I'm not prepared to move forward with staff recommendation."

### Commissioner Poitras:

"I'm a representative of special districts on LAFCO, and there are several of them that are pending or have the potential to lose a great deal of money. The district I represent, personally, is Monterey County Regional Fire District. They are slated to lose \$140,000 per year if this goes through. That is a considerable concern to me. As it was expressed by our chief earlier, that represents a firefighter.

And we can't afford to lose a frontline firefighter as a result of this.

And so I'm not prepared to move forward on it without guarantees. And so I'd have to

<sup>&</sup>lt;sup>40</sup> Ibid pp 2-3

<sup>41</sup> Ibid pp3-4

<sup>&</sup>lt;sup>42</sup> From "Partial Transcription of Special Commission Meeting" January 5, 2022 by Cypress Court Reporting, included as Appendix B hereto, beginning at page 50, line 15

<sup>&</sup>lt;sup>43</sup> From "Partial Transcription of LAFCO Commission Meeting" December 6, 2021 by Cypress Court Reporting, included as Appendix A hereto, beginning page 4, line 14
<sup>44</sup> Ibid page 5

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vote no if it comes up today."45

### Commissioner Leffel:

"I, like Commissioner Poitras, represent the special districts on this Commission.

And it seems like a lot of these what-ifs, maybes, might be, could be, all of these speculative things, maybe someone should have sat down and really dug into them and tried to find solutions. But I don't believe the solutions are there.

And I -- it's just -- there are too many questions. I would really ask the Water District to really take a good look at what it's got and come back with some good answers. But I -- I can't support this tonight."46

In each of these four cases, the Commissioner in question either did not exercise their independent judgment on behalf of the interests of residents, property owners, and the public as a whole, or voted solely for the benefit of interests of the appointing authority – clearly contravening Gov. Code 56331.4. An overwhelming number of comment letters received by LAFCO were clearly in favor of activation of the District's latent powers in support of will expressed by voters in 2018 Measure J election. This is substantial evidence representative of the interests of the public as a whole, and contradicts the unsupported reasons cited for a "no vote" by the four identified Commissioners.

# **Section 8: Proposed District Resolution 2022-XX**

The District proposes that it adopt a new resolution at its February Board meeting, Resolution 2022-XX attached as Appendix M, which identifies the following facts:

- The continuing commitment to enter into tax sharing agreements;
- The continuing commitment to require equitable treatment of the satellite systems;
- The continuing commitment to work with Marina Coast Water District to avoid duplication of services;
- The continuing commitment to secure a viable permanent water supply, without new commitments of Salinas Valley water; and
- The continuing willingness to discuss and negotiate outcomes satisfactory to LAFCO.

Please see Appendix M which is a draft of District Resolution 2022-XX.

(End of District Statement of Justification for Reconsideration)

<sup>&</sup>lt;sup>45</sup> Ibid pp 5-6

<sup>&</sup>lt;sup>46</sup> Ibid pp 6-7

Appendix A

**ORIGINAL** 

December 06, 2021

PARTIAL TRANSCRIPTION OF: LAFCO COMMISSION MEETING



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1		
2	PARTIAL TRANSCRIPTION OF:	
3	LAFCO OF MONTEREY COUNTY	
4	LOCAL AGENCY FORMATION COMMISSION OF MONTERE	EY COUNTY
5	REGULAR COMMISSION MEETING	
6	DATED: DECEMBER 6, 2021	
7	(Time transcribed 3:09:50 through 3:48:	10)
8		
9		
10		
11		
12	LAFCO COMMISSIONERS:	
13	CHRIS LOPEZ, CHAIR KIMBLEY CRAIG	1
14	MARY ANN LEFFEL, VICE CHAIR IAN OGLESBY	
15	WARREN E. POITRAS MATT GOURLEY	
16		
17	ALTERNATE LAFCO COMMISSIONERS:	
18	ANNA VELAZQUEZ WENDY ROOT AS	KEW
19	GRAIG R. STEPHENS	
20		
21		
22		
23		
24	Transcribed by: Lisa A. Meeske	
25	CSR Number 10617	

1	000	
2	CHAIR LOPEZ: Seeing no additional hands up, we	
3	will close public comment and bring it back.	
4	And, with that, we are back with the Commission.	
5	And, at this point, I want to see if there's any	
6	questions from commissioners to either our staff or any c	
7	the presenters.	
8	Okay. Then, before us, we have a decision to	
9	make.	
10	I'm happy to open up the floor and see if	
11	anybody wishes to share comments to start us off.	
12	Okay. Happy to start off.	
13	I know this is a tough decision for everybody.	
14	For me, there's still questions that I need answered. I'm	
15	not comfortable moving forward today.	
16	And I have spoken with several folks on every	
17	side of this issue, but I still have questions about the	
18	impact to my community, specifically, the community of	
19	Chualar.	
20	And I don't feel comfortable in the opinions	
21	that have been shared so far that it's guaranteed that	
22	their rates won't go up.	
23	And I need to know what the impacts are to those	
24	districts outside of this particular district that's being	

taken over. For me, it's -- it's these other commitments

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that have been made over time that leave me questioning what the long run's going to look like for them.

And I ran on equity. It's not a new word in my -- in my language box. It's something that I've kept at the forefront of every decision that I make.

And I have questions. And I've heard from so many folks, you know, regardless of where you are, please, make a decision this time. Just give us a decision. Let us go forward one way or another.

And so I'm at that point today where I'm not -you know, in terms of what's in front of us, I have too many questions outstanding to prove today, and that's where I'm sitting.

But, again, it's up to the full Commission. I'm one vote.

And I get that I'm the guy who represents Chualar. I fought for Chualar. I've sandbagged Chualar; sandbagged, quite literally, not in the other sense. I've been out there on rainy nights with some of the firefighters from Monterey County Regional sandbagging homes to keep those folks out of harm's way.

And this is what I was elected to do was ask tough questions. And I'm not comfortable with where we are today in terms of supporting this moving forward without knowing that that community has its interest taken

1	care of in terms of this conversation.	
2	VICE CHAIR LEFFEL: Yes. This is Mary Ann.	
3	Oh, sorry, Kimbley. Go ahead.	
4	COMMISSIONER CRAIG: Through the Chair, if I	
5	may?	
6	CHAIR LOPEZ: Please.	
7	COMMISSIONER CRAIG: Okay. You know, so I	
8	appreciate your comments, Chair Lopez.	
9	I have to say Eric Tyden's (phonetic) words	
10	resonated with me, certainly representing the largest city	
11	within the county.	
12	I certainly am very well aware that Cal-Am is	
13	not our service area; however, what we are talking about	
14	is water. In the Salinas Valley, the water used in the	
15	Salinas Valley is absolutely part of this discussion.	
16	I do have concerns. I, like you, Chair Lopez, I	
17	have concerns of the \$75 million in lost revenue over	
18	smaller agencies. I have concerns on the \$700 million in	
19	the eminent domain process.	
20	And, like you, I understand, you know, that we	
21	are being pressed to make a decision today, and I'm not	
22	comfortable moving forward with the staff recommendation.	
23	And so, just to be very direct about it, you	
24	know, I know people have danced around the water subject	
25	for decades, quite literally decades, and it's clear to me	

1 that the peninsula needs desal. It's clear to me that peninsula doesn't want desal. 2 And so there is quite a bit of discussion over 3 whether or not that water comes from the Salinas Valley. 4 5 And, at that point, bringing it back to this decision today, I'm not prepared to move forward with 6 staff recommendation. 7 Thank you. Thank you, Kimbley. 9 CHAIR LOPEZ: We'll go to Pete. I see your hand up next. 10 You're muted, Pete. Sorry. 11 12 COMMISSIONER POITRAS: Sorry about that. I'm a representative of special districts on 13 14 LAFCO, and there are several of them that are pending or 15 have the potential to lose a great deal of money. 16 The district I represent, personally, is 17 Monterey County Regional Fire District. They are slated to lose \$140,000 per year if this goes through. That is a 18 19 considerable concern to me. As it was expressed by our chief earlier, that represents a firefighter. 20 And there are other special districts and school 21 districts, none of whom have received any kind of 22 23 quarantee that they're going to be made whole as a part of

this.

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Now, it is true that the Water Management

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District sent us a letter, which arrived around 11:00 a.m.
 1
     on Friday, last Friday, and we've just now, and today,
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     gotten it to our attorneys. So, perhaps, those
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     negotiations could be ongoing.
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              But, at this point, there seems to be nothing in
             We're all taking it on good faith that we'll be
     stone.
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     made whole.
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              And we can't afford to lose a frontline
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     firefighter as a result of this.
              And so I'm not prepared to move forward on it
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     without quarantees. And so I'd have to vote no if it
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     comes up today.
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              Thank you.
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              CHAIR LOPEZ:
                            Thank you, Pete.
              Mary Ann, you're up.
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              VICE CHAIR LEFFEL: Thank you.
              I, like Commissioner Poitras, represent the
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     special districts on this Commission.
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              And it's -- you know, it's a little bit like
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     robbing Peter to pay Paul. You say you are going to save
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     so much money on this district, but, meanwhile, all the
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     other districts give it up to save that money. And that
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     money still comes back to the citizens that are within the
    District.
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              So, for me, it's -- we had an incomplete
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FAX: (831) 646-8114

application in February. So we've gotten to how many 1 2 months to get to now? Ten months. And it seems like a lot of these what-ifs, 3 maybes, might be, could be, all of these speculative 4 5 things, maybe someone should have sat down and really dug into them and tried to find solutions. But I don't 6 believe the solutions are there. 7 And I do not believe that, in good faith, I can 8 9 take from one part of my community just to make another part of the community happy. I don't think that that 10 works. 11 I also believe there's -- if -- if you look at 12 it long term, there are a whole lot of issues with 13 feasibility, not only just with the financial, but also 14 with water sources and with how we're going to go forward 15 16 with this. And I -- it's just -- there are too many 17 18 questions. I would really ask the Water District to really 19 20 take a good look at what it's got and come back with some 21 good answers. But I -- I can't support this tonight. 2.2 23 CHAIR LOPEZ: Thank you, Mary Ann. 24 Wendy. 25 COMMISSIONER ROOT ASKEW: Yeah, thank you.

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So I'm going to deviate from some of the comments that have been made.

I think that our staff has done exceptionally good work, professional work. Our consultants have done fantastic work. We've studied this issue deeply. And --I want to recognize that the staff recommendation we have tonight and that has been presented is good. It's a good recommendation from staff.

I share the concerns that are being talked about in regards to property tax impacts of moving forward; however, the resolution of those issues is clearly included as a condition of approval.

With all due respect to my colleagues who have concerns, the approval process includes clear conditions that must be resolved before LAFCO can issue the certificate of completion. The opportunity for our concerns to be addressed is through the conditions of approval. This is a long process.

The District needs this -- this action on our part so that they can move forward to find resolution to the concerns in question that you're holding today.

The conditional approval is necessary so that we can collectively move forward to identify and -- and have community support for viable water solutions. We desperately need additional water supply for affordable

housing and for economic development on the Monterey 1 2 Peninsula. Voting no on this application tonight 3 prevents -- it stymies. It is a -- it is a throwing a 4 wrench in the cog that allows us to move forward towards 5 water solutions. 6 I am here as a representative of the community 7 8 that we're talking about, and I'm telling you that the people that I talk to, the community that I represent, is 9 committed to moving forward with additional water supply 10 solutions. 11 12 We're talking about desal. We're talking about 13 a whole range of options that we need to move forward. But it needs to be publicly owned. 14 15 By stopping this action tonight, you're, effectively, stopping our progress towards water 16 17 solutions. I think the Board and our staff have done an 18 19 abundance of due diligence in preparation for this decision. 20 The independent report concludes that there is 21 substantial evidence in the record to support activation 22

of the latent powers, and I believe we need to accept the

And -- and, just to be really clear, if we fail

staff recommendation tonight.

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to take this action tonight, we will find ourselves in 1 2 litigation with the Water Management District without any 3 justifiable defense. 4 So I urge my colleagues to think clearly about: 5 What are your concerns? What are your questions? Let's 6 get those included in as conditions of approval. And let's move this forward tonight so that the entire 7 peninsula can move forward when it comes to our water 8 9 discussions. CHAIR LOPEZ: Thank you, Wendy. 10 11 We'll go to Matt next. 12 COMMISSIONER GOURLEY: Good evening. 15 years ago I was president of AMBAG, and the 13 14 reason the peninsula, the Water Management District, shut 15 down moving forward with the desal 15 years ago was a 16 cumulative look at all the desals that were planned on the 17 peninsula, which was the most ridiculous thing, taking a 18 look at them cumulatively. But, of course, it -- it hasn't even moved 19 20 forward. So I think the reason Cal Water -- Cal-Am has 21 not moved forward with desal is the public. And, had they 2.2 23 been carte blanche, given authority to move forward on it, 24 I think -- I think it would have happened by now.

And, no, I'm definitely from a private sector,

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a simple application about their latent powers with

conditions that, if they don't make -- make these

conditions, then -- then the latent power doesn't go 1 2 forward. And to say that there's concerns about -- I 3 won't call out the special district. I won't call out 4 anybody. But any concerns that you have, I think, our 5 legal team said some of those things cannot be agreed to 6 7 officially. 8 So, to say we need to have ironclad agreements, signed documents, puts -- puts the District in a legal 9 bind. And why would they do that just to seek approval? 10 So I think some of these statements that I'm 11 12 hearing, I don't know how we solve them. I don't know how 13 you solve them if, legally, they cannot, ironclad, agree 14 to the concerns you have. And then, secondly, if you're saying don't move 15 16 forward tonight, why would they continue to have a 17 discussion? They can't even -- they can't even talk to 18 Cal-Am. So let me -- let me just read my little -- my 19 little statement here, and then I'll -- we'll move 20 21 forward. 22 You know, after the Water District application was deemed complete, staff had researched, reviewed, 23 debated, draft, and redrafted study. The board has done 24

the same, including a couple of delays for good reasons,

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2 think, you guys have rightly. 3 The largest concern being the finisco feasibility -- financial feasibility of aggravating the 4 5 District latent powers. As you know, this draft study, as done by staff 6 for the Board, it's our study. Everything in this study, 7 the stuff that you guys reading, is ours. It's the 8 9 Board's. The study lists substantial evidence in support 10 of a yes-vote. It is clear the District can provide and 11 maintain potable water production and distribution service 12 13 for retail customers, per the Cortese-Knox-Hertzberg Act. 14 The study includes findings from additional, 15 independent third-party consultant, the Berkson report. I 16 think we heard it tonight. This review states, in part, "The rev fellas report provides a reasonable basis for 17 18 LAFCO to determine that the Water District proposal will have sufficient revenues throughout uncertainty; although, 19 there remain uncertainties." ^ 20 And Mr. Berkson stated that he stands by his 21 22 report again. Therefore, there's little in this study, our 23 24 study, to support findings that the District could not 25 provide, maintain potable water production and

to evaluate numerous complaints and concerns that, I

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distribution services for retail customers, which is our test. That's the LAFCO's test.

Providing money for the special district is not the test. But you have a right to -- you have a right to hold your vote for that.

I'm just saying I don't know how the District, actually, gives you a certified signature stating that that will happen before you give them approval to move forward.

The study should be used today to approve, or it will be used in a court of law in the future.

A no-vote would only result, in my opinion, as far as the Water District is concerned, they almost will be required to file a lawsuit.

LAFCO not -- cannot sustain a lawsuit where the Water District must fight to the end, even to the supreme court, state supreme court, just to be able to negotiate with Cal-Am, knowing Cal-Am is not for sale.

In short, to negotiate with Cal-Am, they must have the Court's approval or ours. But, to get to Cal-Am, they got to go through us. And I don't think LAFCO has the money in our budget to sustain that type of lawsuit.

The question is really: Is it in LAFCO's best interest to place ourselves in front of these two titans, Cal-Am with its money, and the Water District with its

right to eminent domain?

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In my opinion, using only this comprehensive draft study, a judge or a jury would be very comfortable declaring or deciding in the District's favor that LAFCO's Boards disregarded the facts as they were set out in front of us in our own draft study.

A conditional approval is supported by the District application, staff review, and the facts in our own study.

I believe the only legally-defensible position for me is to vote to approve in accordance with the Cortese-Knox-Hertzberg Act.

This application meets the approval and the requirements to move forward tonight.

Now, I understand its members that have concerns and questions, and, hopefully, we can move forward and engage the District to have further discussions.

But, if it's just a hard, fast rule that it has to be some signed document, then we know where we're going to end up at. And I need to just be on the record.

So, when we meet again, the Board, we can look each other in the eye, and we can agree this is why we're here talking about things we will be talking about in the future.

But I definitely respect each one of your points

of view. And I know you guys take these things to heart, 1 and you're making the best decision that you can for the 2 people that you feel you represent. 3 I'm here as a representative of small cities, 4 and I know, when small cities come up, or cities, period, 5 come before LAFCO, and they talk about they want to 6 increase their sphere of influence, there's no difference. 7 A simple application, if they meet the application, then 8 9 we should approve it. Getting into the weeds about how much that 10 Cal-Am costs, people talking about \$700 million. Where'd 11 12 that come from? We don't have no proof that Cal-Am costs that much. 13 14 And so thank you so much, Chair. You've done -you've done this well. You led us through this, and I 15 16 appreciate your leadership. CHAIR LOPEZ: Thank you, Ian. 17 Matt, your hand is still up. Did you have 18 another comment? 19 COMMISSIONER GOURLEY: Yeah. I just wanted to 20 clarify my motion was to -- to reject all of staff's 21 recommendations in the motion. 22 Thank you, Matt. 23 CHAIR LOPEZ: I see a hand up from Alternate Anna Velazquez, 24 25 Mayor Velazquez, Commissioner Velazquez, all the titles.

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Floor is yours.

ALTERNATE COMMISSIONER VELAZQUEZ: Thank you, Chair, and thank you for -- for everybody's comments.

And I know this has been a long process, and, obviously, this has been a battle that's been going -going on for years.

So I just want to state my opinion. Although, I'm an alternate, and I don't have a vote on this, I just want to make it clear in terms of my position, especially representing the south county communities.

But I support to move forward with the staff recommendations based on what was provided by -- by staff and all the different studies provided by Mr. BESHG son.

I know that there's been a lengthy discussion on the different issues that have been discussed in terms of impacts. And I know that we had discussed about providing additional independent studies on the financial feasibility. And the independent study -- the independent study report was provided.

And, as we heard tonight from Mr. Berkson, that there was no additional information that was provided today that would change his mind in terms of what was his determination in terms of financial feasibility.

Also, you know, I agree with some of my other colleagues in regards to that we have an application

before us that has recommendations, and those 1 recommendations are clearly stated that this project, 2 if -- if not feasible, then will not be moving forward. 3 And I think it's really important, especially in 4 terms of some of the water supply solutions that we talked 5 about -- that were talked about today and affordable 6 7 housing needs. I know for me -- and I'll speak on behalf of the 8 south county communities. I know that our south county 9 communities have been developing the majority of the 10 housing that's needed for our county, and there's been --11 12 there's been issues in terms of the peninsula developing 13 housing because of the water supply issues. So I think it's about time that we resolve this 14 water supply issue and start looking at how all of the 15 counties, when we talk about equity, all parts of the 16 cities really come to play into this affordable housing 17 for our communities. 18 For me, I'm -- I'm comfortable with the 19 conditions that were provided by our counsel, in terms of 20 looking at the application, the conditions for approval, 21 and move -- moving forward with that. 22 I also have, you know -- will pose a question to 23

information needed, then how do we move forward to gather

our fellow Commissioners is: If there is additional

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that information? If there's additional conditional 1 2 approvals that are required, then how do we move forward 3 to be able to say these are the conditions that we need before we move forward? And here's what -- what's going 4 5 to be provided and that we come back and that there is an opportunity to finally conclude with what the 6 7 recommendation is going to be. Thank you -- thank you, Chair. Those are my 8 9 comments. CHAIR LOPEZ: Thank you. We'll go to Kate next. 10 Kate, I see your hand up. 11 MS. KATE McKENNA: Yes, thank you Chair, Chair 12 13 Lopez. The -- a couple of procedural questions for the 14 15 Commission and suggestions. 16 One is that your staff would appreciate direction on the proposed sphere of influence annexation 17 18 item. I believe Commissioner Gourley's proposed motion to be to deny that aspect of the District's proposal, as well 19 20 as denial of the latent powers activation, but I would like clarification on that. 21 And the second point of procedure is, if -- if a 22 majority of your Commission chooses to recommend denial of 23 24 this matter, we would be coming back to you with -- we

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would suggest that you include, as part of your motion,

1 that your staff come back to you at your next special meeting on January 5th with a draft resolution that would 2 document the denial findings and determinations that 3 you're making tonight. 4 And I quess one last point of procedure raised, 5 6 actually, by Commissioner Velazquez. If the Commission believes that a continuance is 7 warranted in order to tackle some of these outstanding 8 issues and address them, potentially, as additional 9 conditions of approval, then we would recommend that that 10 11 item be continued to -- probably to your next regular meeting, which would be on January 24th. 12 13 Thank you. CHAIR LOPEZ: Thank you, Kate. 14 I do see -- before I go back to Matt, I do see a 15 hand up still from Anna, and I want to make sure it's not 16 17 a new hand. ALTERNATE COMMISSIONER VELAZQUEZ: Sorry, Chair. 18 I forgot to lower my hand. I'll do that now. 19 20 CHAIR LOPEZ: Okay. Thank you. 21 Then we'll go back to you, Matt, on the 22 suggestions from staff. COMMISSIONER GOURLEY: Yeah, I'm sorry. 23 If we could adjust my motion to not include the 24 25 annexation and to bring back the first of January the

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resolution for the majority if this resolu- -- if my
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  2
      motion passes.
               CHAIR LOPEZ: So, clarifying, we're -- we're
  3
      directing staff to come back at the next meeting with --
  4
      with the necessary documentation.
  5
               Is that what I heard, Kate?
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               COMMISSIONER GOURLEY: Yes, sir, along with
      letting the annexation move forward.
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               CHAIR LOPEZ: Is that clear, Kate?
  9
               MS. KATE McKENNA: Yes, it is.
 10
               I believe then that the Commission would be
 11
      approving the annexation sphere of influence resolution
12
13
      tonight that's part of your staff packet and directing
      staff to come back on January 5th with a new resolution
14
      containing the necessary rationale and determinations for
15
      denial of the latent powers activation.
16
               CHAIR LOPEZ: You good with that, Matt?
17
               COMMISSIONER GOURLEY: Yeah.
18
               CHAIR LOPEZ: Okay. I heard a yes there; got
 19
      cut off a little bit.
20
               But does the second stand?
 21
               COMMISSIONER CRAIG: Second stands. Thank you.
 22
 23
      Craig.
               CHAIR LOPEZ: Okay. Thank you.
 24
               So we've got a motion to second.
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1	I did see some new hands. I'm going to go to
2	Mary Ann, and I think Greg was trying to raise his hand,
3	so we'll go there next.
4	VICE CHAIR LEFFEL: I have a question, actually,
5	for one of our attorneys.
6	And how did this impact timing, and how does it
7	impact just the general moving forward?
8	MS. KELLY DONLON: What do you mean by "timing,"
9	specifically?
10	VICE CHAIR LEFFEL: Well, we did have a time
11	limit of when we made a decision or not. So are we still
12	within our
13	COMMISSIONER CRAIG: See if
14	VICE CHAIR LEFFEL: our rights?
15	MS. KELLY DONLON: Yeah. I believe, if and
16	you're talking about the latent power item?
17	VICE CHAIR LEFFEL: Yes.
18	MS. KELLY DONLON: If we return on the 5th, yes,
19	we'll be fine in that regard.
20	And what was your second question? I'm sorry.
21	Or did it get answered?
22	VICE CHAIR LEFFEL: No.
23	You're, obviously, setting, and I haven't heard
24	any comments of what we're doing. And I'm just asking you
25	to weigh in here if we're going down a path we shouldn't.

1	MS. KELLY DONLON: No.
2	What we're hearing in the motion on the floor is
3	that the annexation resolution would be approved tonight,
4	and then we would come back on January 5th with the
5	appropriate resolution for you to approve denying the
6	latent power proposal.
7	VICE CHAIR LEFFEL: Okay. Thank you for
8	clarification.
9	CHAIR LOPEZ: Thank you, Mary Ann.
10	I'm going to go to Graig next. I know he's been
11	having trouble raising his hand, so
12	ALTERNATE COMMISSIONER STEPHENS: Yes. Thank
13	you very much.
14	I would just like the Commission to consider
15	Kate's suggestion that we allow her time to work with
16	the the District to see if we can resolve some of the
17	issues that you all have brought up, which I happen to
18	share, and then to make sure that we have the legal
19	standing or legal coverage so that that we can protect
20	us from lawsuit and check with that.
21	So that would be my concern is maybe we can
22	delay this and see if Kate can meet with the District and
23	resolve some of the issues that you all have raised.
24	CHAIR LOPEZ: Thank you, Graig. We appreciate

that.

1	I'm going to go back to you Wendy.
2	COMMISSIONER ROOT ASKEW: Thank you.
3	I'd like to make a substitute motion to accept
4	the staff recommendation with an additional condition that
5	I'd ask county counsel to draft that addresses your
6	concerns, Supervisor Lopez, about the satellite water
7	district issue so that you can get your concerns
8	addressed, and we can still move forward.
9	COMMISSIONER OGLESBY: I move to second.
10	CHAIR LOPEZ: And there's a substitute motion
11	and second.
12	Ian, was there additional comments with your
13	hand up?
14	COMMISSIONER OGLESBY: Yeah, if you could,
15	Chair.
16	I was just trying to get clarification as it
17	relates to the original motion.
18	What what are the findings we're looking for?
19	Because I didn't hear them, and some of them, as far as
20	I'm concerned, is illegal to be putting down in a
21	document; right?
22	So what are the findings that Matt want us to
23	take?
24	And then, if if the original motion passed,
25	is the District and the special district or people with

1	concerns, are they still working with those issues knowing
2	that we're drawing up a document that says we're going to
3	disapprove?
4	So why would they continue to negotiate? So
5	that's I want our lawyers and Kate to get in between
6	that and figure out where that is at.
7	CHAIR LOPEZ: Well, I think that's going to take
8	some work.
9	And I will share my comments were based on the
10	environmental justice component of the findings required
11	to be made. I mean, quite clearly there, it states for
12	low-income families and impacts, and that's where
13	that's where I'm coming from.
14	So I'm going to say I don't think that's
15	that's very clearly in the LAFCO rules and requirements,
16	and so, for me, that's one I can't get around given the
17	impacts to my community at this point.
18	But I'll open it up to either Kate or Carol if
19	they want to answer that.
20	At this point
21	COMMISSIONER OGLESBY: No, I understand that,
22	Chair.
23	The ones that you guys are legally on, but we
24	know if you'll just indulge me for a minute.
25	My only point is, while we're waiting for our

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next meeting to go forward or not go forward, is the
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   2
      District able to negotiate those things? That was my real
   3
      concern.
               CHAIR LOPEZ: Kate or Kelly?
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               MS. KATE McKENNA: Well, with -- Chair Lopez,
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  6
      Members of the Commission, with respect to the -- the
      proposed agreement that Chief Urguides referenced, it has
  7
      been received. As he mentioned by his -- by his office,
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      it's under review by his counsel, has yet to be considered
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 10
      by his board of directors.
               But, as to whether or not they would continue to
 11
 12
      discuss that draft agreement in this next month, I don't
 13
      know.
14
               MS. KELLY DONLON:
                                  I agree.
               If the Commission stands with its decision to
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16
      deny approval of the latent power, and we return in early
17
      January, I don't know -- that would be up to the District
18
      what they want to do as far as those potential agreements.
19
               CHAIR LOPEZ: Okay. So any additional comments,
20
      Ian?
21
               I just want to make sure we got all your --
 22
               COMMISSIONER OGLESBY: No. I'm sorry, Chair.
      Take it down.
23
               CHAIR LOPEZ: Okay. No problem.
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 25
               So, at this point, we do have a substitute
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motion. Again, in terms of process, substitute motion
 1
     goes first in terms of order -- order of the vote.
 2
              And so, at this point, we will take up and ask
 3
     Safarina to take us through a rollcall vote on the
 4
 5
     substitute motion. Again, not the initial motion by Matt.
     It was a substitute motion by Wendy.
 6
              So, with that, Safarina.
 7
              COMMISSIONER ROOT ASKEW: And I just want to
 8
     be -- restate the motion to be very clear for everyone
 9
     that I'm moving staff's recommendation to approve latent
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     powers with the conditions listed and an additional
11
     condition that addresses the concerns about satellite
12
     water districts.
13
              MS. SAFARINA MALUKI: And I'll start with
14
     Commissioner Root Askew.
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16
              COMMISSIONER ROOT ASKEW:
                                        Aye.
              MS. SAFARINA MALUKI: Commissioner Craig?
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              COMMISSIONER CRAIG: No.
              MS. SAFARINA MALUKI: Commissioner Gourley?
19
20
              COMMISSIONER GOURLEY: Nay.
              MS. SAFARINA MALUKI: Commissioner Oglesby?
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22
              COMMISSIONER OGLESBY: Aye.
              MS. SAFARINA MALUKI: Commissioner Poitras?
23
24
              COMMISSIONER POITRAS: No.
              MS. SAFARINA MALUKI: Vice Chair Leffel?
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1	VICE CHAIR LEFFEL: No.
2	MS. SAFARINA MALUKI: And Chair Lopez?
3	CHAIR LOPEZ: No.
4	The motion has failed.
5	At this point, we'll take up the original motion
6	from Gourley, from Matt.
7	And so, at this point, I'll go ahead and ask
8	Matt to Wendy, I see a hand up.
9	COMMISSIONER ROOT ASKEW: Yeah.
10	I'm just can you explain or could we have
11	county counsel or Miss McKenna explain what the conditions
12	of denial are that we're voting on right now. I'm unclear
13	what the what the rationale for denial would be.
14	CHAIR LOPEZ: The conditions are coming back in
15	January, I believe, was the amended motion from Matt.
16	COMMISSIONER ROOT ASKEW: Well, what are those
17	conditions that are coming back in January?
18	MS. KELLY DONLON: If anything, I would
19	recommend that you continue the item to January 5th, in
20	which time staff can work on a resolution that can be put
21	before the Commission, given the comments made tonight in
22	support of the denial of the latent power item.
23	CHAIR LOPEZ: Matt, that's that's in your
24	direction given your active motion on the floor.
25	COMMISSIONER GOURLEY: We have an item that's

1	been put before the Commission this evening, and the item
2	was put before us to vote on yay or nay.
3	I'm choosing to vote nay on staff's
4	recommendation excluding not including the annexation
5	and the new resolution that puts in forth our my my
6	motion will be brought back before us the first part of
7	January. That's just going to clarify what the motion is
8	that we're voting on this evening.
9	MS. KELLY DONLON: You're correct.
10	And I misspoke when I spoke up.
11	You've if there's any additional comments by
12	Commissioners that you want included in the resolution,
13	you can certainly vote no tonight, and we will include
14	your comments as support in the resolution.
15	Alternatively, you could vote tonight to
16	continue the item to January 5th whereby staff could put
17	together a resolution for your approval following the
18	direction general direction tonight.
19	Either would work. It's up to the Commission
20	how you would want to proceed.
21	CHAIR LOPEZ: Okay. So Matt's clarified his
22	motion.
23	One more time, can I get Kimbley to confirm the
24	second stance.
25	COMMISSIONER CRAIG: I'll go ahead and confirm

1	the second.
2	CHAIR LOPEZ: Thank you.
3	So now I want to go to Pete Pete, I see your
4	hand up before I call a vote.
5	COMMISSIONER POITRAS: I'm just not sure about
6	the procedure here. If we vote I hope I didn't lose
7	this thing. Am I still there?
8	UNIDENTIFIED SPEAKER: Yes.
9	CHAIR LOPEZ: You're still there.
10	COMMISSIONER POITRAS: Okay. My my computer
11	fell over a little bit.
12	If we vote on Matt's motion, either yes or no,
13	then it's done, yes or no, or it's coming back for another
14	decision? I'm not sure I get that. So please clarify.
15	CHAIR LOPEZ: Kelly, you want to take that one.
16	MS. KELLY DONLON: Yeah.
17	I believe the motion on the floor is to vote no
18	on the latent power proposal, and staff will return on
19	January 5th with a resolution summarizing, memorializing
20	the findings you made this evening.
21	COMMISSIONER POITRAS: All right. I just want
22	to be sure about that.
23	MS. KELLY DONLON: And then the the other
24	piece is the approval of the sphere of influence
25	annexation, the conditional approval, as laid out in the

1	draft resolution before you this evening.
2	CHAIR LOPEZ: Any other questions, Pete?
3	COMMISSIONER POITRAS: No. I'll move ahead.
4	Thank you.
5	CHAIR LOPEZ: Ian?
6	COMMISSIONER OGLESBY: Yeah, I'll go quick.
7	Chair, that was my point.
8	What happens if the entities continue to
9	negotiate, and they resolve some of these impasses? We'll
10	come to a meeting, and we have we only have one
11	resolution that says no. Then we have to start again.
12	So I would like for you know, Chair, for you
13	to think about the possibility of some of these impasses
14	being resolved, then we may be able to vote on the latent
15	powers in an affirmative manner.
16	So is that two resolutions?
17	I ask you to take a look at that, Chair.
18	CHAIR LOPEZ: I understand.
19	And I think nothing is precluding anybody from
20	having conversations and negotiations. And, over that
21	period, if the if the ground what the elements look
22	like on the ground changes, and it comes back with some
23	solutions, maybe we end up somewhere else.
24	But, at this point, on voting tonight, no on the
25	proposal that was put before us in terms of the

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      recommendation is what I've heard in the motion.
  2
               I don't -- you know, in terms of that question
      of: Can people still talk and bring back something, that
  3
  4
      door is open until we have that final vote on the
  5
      resolution in my mind.
  6
               So I think --
  7
               COMMISSIONER GOURLEY: Mr. Chair, I'd like to
      call the question.
  8
               CHAIR LOPEZ: Absolutely.
  9
 10
               COMMISSIONER CRAIG: Second.
               CHAIR LOPEZ: All right. At this point,
 11
 12
      Safarina, I'm going to go ahead and ask you to take us to
 13
      the rollcall vote.
14
               MS. SAFARINA MALUKI: Thank you, Chair.
15
               Commissioner Root Askew?
16
               COMMISSIONER ROOT ASKEW: No.
17
               MS. SAFARINA MALUKI: Commissioner Craig?
               COMMISSIONER CRAIG:
18
                                    Yes.
               MS. SAFARINA MALUKI: Commissioner Oglesby?
19
20
               COMMISSIONER OGLESBY: No.
 21
               MS. SAFARINA MALUKI: Commissioner Poitras?
               COMMISSIONER POITRAS: Yes.
 22
               MS. SAFARINA MALUKI: Vice Chair Leffel?
 23
               VICE CHAIR LEFFEL: Yes.
24
 25
               MS. SAFARINA MALUKI: Chair Lopez?
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CHAIR LOPEZ: Yes.
  1
      Motion carries.
  2
      With that, we have concluded this item.
  3
                (End of transcription.)
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Appendix D

Appendix B

**January 05, 2022** 

PARTIAL TRANSCRIPTION OF: SPECIAL COMMISSION MEETING



TEL: (831) 375-7500 | CYPRESSCOURTREPORTING.COM | FAX: (831) 646-8114

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1				
2	PARTIAL TRANSCRIPTION OF:			
3	LAFCO OF MONTEREY COUNTY			
4	LOCAL AGENCY FORMATION COMMISSION OF MONTEREY COUNTY			
5	SPECIAL COMMISSION MEETING			
6	DATED: JANUARY 5, 2022			
7	(Time transcribed 24:46 through 1:39:34)			
8				
9				
10				
11				
12	LAFCO COMMISSIONERS:			
13	CHRIS LOPEZ, CHAIR KIMBLEY CRAIG			
14	MARY ANN LEFFEL, VICE CHAIR IAN OGLESBY			
15	WARREN E. POITRAS MATT GOURLEY			
16				
17	ALTERNATE LAFCO COMMISSIONERS:			
18	ANNA VELAZQUEZ WENDY ROOT ASKEW			
19				
20				
21				
22				
23				
24	Transcribed by: Lisa A. Meeske			
25	CSR Number 10617			

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2.

CHAIR LOPEZ: That brings us to Item Six, all
business concerning the adoption of a resolution
formalizing and effectuating the Commission's December 6th
decision to deny the Monterey Peninsula Water Management
District's proposed activation of latent powers to provide
and maintain potable water production and distribution
services for retail customers, LAFCO File 21-01.

Given that item, little bit of -- see if Darren wants to give an intro here and lay out how we're going to proceed today.

Darren, the floor is yours.

MR. DARREN McBAIN: Thank you, Chair, Members of the Commission.

Darren McBain here on behalf of our executive officer, Dean (unintelligible), who could not be here today.

This -- this item is a followup action to the Commissioners' December 6th decision to deny the Water Management District's proposed activation of latent powers relating to retail potable water services.

On December 6, staff brought the District's proposal to a public hearing before this Commission with a recommendation of conditional approval and a draft resolution with staff-recommended determinations

supporting approval of the proposal.

After the December 6th hearing and following presentations, public comments, and discussion among the commissioners, the Commission voted 5/2 to deny this proposal and directed staff to come back with a revised resolution documenting the Commission's reasons for denial. And that's Attachment One that you have before you in your packet today.

To be clear, although, this is an open business item on the agenda with opportunities for public comment and Commission discussion, today's agenda item is not an additional public hearing or a continued public hearing on the District's application, and it's also not a reconsideration of the Commission's decision to deny the District's requested latent powers' activation; however, there is a 30-day reconsideration process that becomes applicable and available after the Commission has adopted a resolution formalizing its decision to deny a proposal if that's what occurs today.

And we will come back to the reconsideration process in a moment when we talk about next steps.

But, in terms of just an overview, a basic overview, of today, the narrow purpose of today's agenda item following a process established by state law is for the Commission to consider the draft resolution in today's

packet in making determinations for denial of the active -- activation of latent powers' proposal and then either adopt the resolution or provide other direction to staff as the Commission may feel necessary to implement its December 6th decision for denial.

And I'm really emphasizing this last point about the limitations of today's agenda, because we do recognize that there are many people here today on this meeting who are very committed to Measure J and the public ownership of the water supply.

Attachment Two of your packet today,

Attachment Two to the staff report, includes 14 letters

and emails that we received before we completed and posted

the agenda packet for this meeting, and we -- we completed

this packet and posted it to our site back on -- on or

around December 22nd.

And, in the last two weeks, especially over the last couple days, we've received, I believe, 165 letters and emails, most of which were in support of the District's proposal. We do really respect the time and effort that went into the writing of those messages to LAFCO, its letters and emails. We have reviewed each one of those, and we have passed them along to the Commission for your consideration -- for your consideration today.

But, again, just in terms of the -- the

procedural, technical purpose of -- of today's meeting, although we have reviewed all that correspondence and passed it along to the Commission, we're here today because the Commission, on December 6th, after reviewing the entire record, in light of the broad scope of factors for consideration established by the legislature in the CKH, Cortese-Knox Hertzberg Act, the Commission has made a decision on December 6th to deny this proposal. And the item before the Commission today is adoption of a resolution that would formalize and put into effect that prior decision that has been made.

I'd just like to mention here also that, since yesterday afternoon through this morning, we have received an additional seven emails that did not make it into the supplemental memo that we transmitted to you -- to you yesterday with that 165 letters and emails that I mentioned. So, again, there are seven emails that we received from Kay Cline (phonetic), Mark Cresenza (phonetic), Bertrand Depray (phonetic) I think. No -- there was one from -- with no name but an email address of sirprename@aol.com (phonetic). Sorry for the pronunciation there. We received an email from Dick Scott, Diana Galbreath (phonetic), and Ruth Carter. These will be included in the permanent file for the proposal. And I would just mention for the record that they were

very similarly-worded emails that were urging the Commission to approve the District's proposal.

Turning to the revised draft resolution that you have before you today making denial determinations. This draft is based on comments and concerns raised by the commissioners during the December 6th public hearing.

The -- the information in this draft -- or these draft recommendations -- or written determinations being recommended by staff are also based on and reflect other related supporting evidence drawn from the overall record. And that would include the District's application, the Berkson reports, and public input, including correspondence from Cal-Am, the owner of the water system.

Reflecting discussion by the commissioners on December 6th, the main reasons for denial being expressed here in this draft include the following, which are also mentioned on page two of the staff report: There are the property tax impacts to the county, cities, special districts, and school districts; also potential rate impacts to outlying systems, water and sewer systems, that would not be part of this acquisition and would remain under Cal-Am's ownership in the future.

We have references to concerns about feasibility of acquisition of the water system and also water supply concerns that were voiced at the public hearing.

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The draft resolution includes recommended determinations for denial relating to the most relevant and applicable factors required by state law on pages three to eight of the staff's resolution, as well as determinations regarding feasibility in section three of the resolution on page nine, among other staff-recommended determinations in this draft being presented to you today for adoption.

I'd just like to pause here briefly to mention correspondence that we received from the District in two letters to LAFCO last week.

There was a letter that we received from the District on December 29th that highlighted potential future water rates in Cal-Am's Chualar water system. That letter's on page three of the supplemental memo circulated to the Commission yesterday afternoon and to other parties.

On December 30th, last week, we received a second letter from the District focusing on property tax impacts to the local public agencies. That's on page 11 of the supplemental memo packet from yesterday.

And also received, on Monday, January 3rd, just a couple days ago, we received a letter from Cal-Am, a letter that was, basically, a rebuttal to both of the District's letters. And that's on page 14 of the

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supplemental memo.

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In terms of the resolution, we do have one recommended change today. This is based on reflecting on comments in the District's December 29th letter. This has to do with the accuracy of the \$75 million total cumulative property tax impact that we had mentioned, one part of that resolution.

Jonathan, I don't know if you are -- if you have that at the ready. We could put that change up on the screen.

But, anyway, we do have a correction up at the top of that page there shown in redline striked through and underlined.

The idea here is to reflect that not all of that \$75 million total cumulative impact over 20 years would be at the local level. Some of those -- some of that impact would be to entities outside of -- outside of the area.

And this is all -- the item -- part of -- the other part of the reason for this revision is that the -the Ralph Tellus (phonetic) report that was part of the District's application had to do with financial feasibility. Also had -- part of that -- that financial feasibility had assumed the existence of a Cal-Am desal plant at the time that the report was done, and, of course, that desal plant doesn't currently exist. There's

1 no certainty that it's -- it's going to exist. And, although, it does remain a project that is, as far as we 2 know, the -- Cal-Am is still interested in pursuing. 3 So, anyway, the long story short is a little 4 bit -- part of the property tax impact is related to the 5 existence of a -- of a desal plant that doesn't currently 6 7 exist. So we just wanted to soften the wording there a little bit. And that's why there's a change from a would 8 be \$75 million to a could be, approximately, \$75 million. So that's the one correction we have to the 10 11 resolution today. And, other than that, staff respectfully 12 13 believes that the issues raised in the District's two 14 letters, those two letters I mentioned to LAFCO, are 15 matters that have already been discussed in the 16 December 6th staff report and at that public hearing and 17 do not require any changes to the draft resolution before 18 you today. 19 So that -- that's really all I have for 20 you today regarding the -- the resolution. 21 I just wanted to briefly talk about next steps, 22 which is, basically, the reconsideration process that we 23 have mentioned in the staff report on page two. 24 Part of the overall LAFCO process outlined in

state law includes a 30-day reconsideration process that

starts from the time of adoption of a resolution, which would, potentially, be -- be today.

There is some wording there on the -- page two of the staff report that talks about some technical requirements related to reconsideration.

Briefly, in a nutshell, anybody can file a reconsideration request. It must be filed within 30 days. So that would be by Friday, February 4th, if the Commission acts on the resolution today.

It must -- any reconsideration request must state the specific modification to the resolution that is being requested and must also state what new or different facts that could not have been presented previously are claimed to warrant the reconsideration.

If -- if we do receive a reconsideration request, staff will move forward with agendizing that request for reconsideration for review by the Commission. That could possibly be -- that's something that could possibly occur at the February 28th regular meeting, but we will definitely keep people informed about the timing of any hearing on a reconsideration request.

Again, the -- the details of the reconsideration process are discussed there in the staff report. And, in terms of filing a written reconsideration request, I'm pretty sure most folks on this meeting are familiar with

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     how to get in touch with LAFCO staff by email, but, if
     not, all of our email addresses are on the -- are on the
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     website. And the reconsideration request could be
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     submitted to any or all of us here at LAFCO.
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              So, with that, thank you very much for your time
     and attention here today.
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              I'm going to just ask our general counsel, Kelly
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     Donlon, special counsel, Paula de Sousa, and senior
     analyst, John -- Jonathan Brinkmann, here if there's
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     anything to add or clarify, anything I missed, or anything
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     that we'd benefit from. If so, please -- please go ahead
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12
     and weigh in.
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              But, if not, thanks again, and I'll turn it back
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     over to you, Mr. Chair.
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              CHAIR LOPEZ: Darren, one more question for you
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     in terms of process here.
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              We were going to expect up to ten minutes from
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     the District and then up to ten minutes from Cal-Am; is
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     that correct?
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              MR. McBAIN: Yes, it is, Mr. Chair.
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              CHAIR LOPEZ: Okay. And then, after that, we
     will open it up for public comment and then bring it to
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23
     the Board for decision.
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              Are there any questions from commissioners?
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              Okay. Seeing no hands up from commissioners,
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we'll go ahead and kick it off here. 1 We'll send it over to Dave Stoldt to start us 2 3 off. 4 I see your hand up, Dave. Floor is yours. 5 MR. DAVE STOLDT: Thank you. Let me share 6 screens here. 7 Yes. Thank you for this opportunity. It's good 8 to see you all again. 9 I've got a brief presentation. There we go. This whole process I'm a little reminded when I 10 11 was raising my kids, and they'd get in an argument. And the one that yelled the loudest always thought it was --12 13 it was right, he or she was right, which didn't always 14 mean to be the case. 15 And sometimes you get into this where the loudest voice is the one that wants to be heard, but is 16 17 not always the most accurate voice. And I think, in this 18 particular case, among your children, Cal-Am has been the 19 loudest voice, but it hasn't been the most accurate voice. 20 What I see is that the December 6 denial of 21 activation of powers was inconsistent with substantial 22 evidence presented. The evidence clearly outweighs the 23 dismissal what, I believe, defies the laws of physics. 24 Darren has done a very good job to identify that 25 the government code does cite factors for LAFCO to

There are 17 in all. Not all apply in this consider. But there are seven which have been cited in the resolution as findings for support.

So Factor B, the adequacy of services in the area, focus on two issues. The first of which is property tax impacts.

We believe this issue's been blown way out of proportion and that substantial evidence has been presented to show that potential impacts to local agencies are neither, quote, substantial, nor, quote, long term, terms used in your resolution. In fact, the tax losses are less than one-half of one percent of the local agency budgets and be -- and can be recovered in less than four That proportion is reflected by this pi chart on the bottom of the graph.

So property tax impacts. You know, these happen all the time, and they never received as much attention as it has here at LAFCO.

And let me give you some examples of what I'm talking about.

The County buys 1441 Schilling Place from Capital One in 2014, a \$36 million building, that immediately took the property off the tax rolls, and no one became a taxpayer.

The Aquarium buys a city block on Cannery Row in

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2014 as a nonprofit that immediately takes the property 1 off the tax rolls. 2. Monterey, over the couple of decades, have been 3 4 buying up Window on the Bay Park from private entities, 5 including a Honda dealership, Cellular One, and others, 6 taking those properties off the tax roll. Pebble Beach Company, just in 2019, transferred 7 135 acres zoned for housing, which is now restricted to 8 open space and has been taken off the tax roll. 10 Seaside, tomorrow, is buying two parcels at Broadway and Del Monte for a million-one taking them off 11 12 the tax roll. 13 And this goes on and on and on. Any time a 14 public agency buys property from a private company, it 15 goes off the tax roll. Where has been the hue and the cry over any or all of these in the community? 16 17 Property tax impacts. The District's offered 18 more to mitigate than any other water company acquisition. 19 We currently have offered 14 revenue-neutrality transition 20 agreements to the identified 14 affected agencies that 21 LAFCO's identified. 22 Pardon me. 23 When Casitas Municipal Water District in Ojai 24 acquired Golden State Water in 2017 for 34 million, there 25 was no property tax sharing.

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When Missoula, Montana acquired Liberty 1 Utilities System in 2015 for 89 million, there was no 2 property tax sharing. 3 We have done more to ameliorate this issue than 4 5 any other of these -- and other acquisitions out there. In fact, the current review of a takeover in 6 Nassau County of New York of an American water entity has 7 identified that the property tax issue conflates double 8 taxation and should not be considered an issue. The Factor B also focused on the satellite 10 systems, and we believe that substantial evidence has been 11 12 shown that the District has -- that it's very unlikely to 13 create a probable undue hardship to those residents, and 14 there's been no credible evidence provided in support of the LAFCO finding. 15 In fact, what we're seeing is you're penalizing 16 17 97 percent of the population of the Cal-Am system in 18 Monterey County and considering only 1.2 percent of the 19 Cal-Am system. 20 Which is the greater good? 21 With respect to Factor C, mutual social and

Now, this targeted acquisition area, meaning the

economic interests, this is a little bit the same.

District has, in fact, demonstrated resolution of

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potential impacts.

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Cal-Am main system, has over 10,000 disadvantaged 1 community members by block group method; even more, about 2 14,000, by census track method in Monterey and Seaside 3 versus a population of 1,139 in the Chualar system. 4 5 Again, which is the greater good? Is the tail 6 wagging the dog? 7 And you may want to read this. "Would Cal-Am really stick it to Chualar again?" 8 9 So, in 2003, Chualar bought -- or Cal-Am bought 10 the Chualar system from the County. They planned to ramp rates up, as shown in Resolution W4365, which was included 11 12 in the Manatt January 3rd letter. Residents who had been 13 paying \$21 per month got a rude introduction to 14 privatization when Cal-Am started raising those rates 15 along that five-year plan. A couple years later, a bill more than \$200 16 17 prompted some scrutiny, and some bills were up by \$500. 18 The ratepayers were incredulous and protested to 19 the Public Utilities Commission, and Cal-Am agreed to restore the old rates until a more reasonable one be 20 21 developed. 22 And I like this quote at the bottom. "We were 23 running on auto pilot, " said Kevin Tilden, Cal-Am vice 24 president of external relations. "Obviously, the adjacent

community was not the right template."

Yet, their plan during that acquisition was to raise rates in Chualar over a five-year period, and they did nothing to stop it until the residents were up in arms.

And who's the new president of California
American Water? Kevin Tilden.

Factor J, comments of affected or other agencies. I think the thing to take away here is:

Comment letters express a concern, but not every concern may represent a fact. Most of the comment letters received to date have provided zero evidence unlike the applicant in this process. And the District has addressed all concerns raised in the comment letters, including a recent mailing to the Monterey Peninsula Unified School District.

Factor K, financial feasibility providing the service. Again, substantial evidence has been presented by the District and its nationally-recognized financial consultant and its internationally-recognized investment banker and, significantly, LAFCO's own independent third-party consultant that shows that our ownership, the District ownership, is financially feasible on an ongoing basis.

Factor L, adequacy of water supply. I think LAFCO conflates the purpose of this factor. It was

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originally intended for annexations and development to ensure that there is sufficient water supply for future development.

But the fact of the matter is the water supply issue on the peninsula will be resolved before any acquisition is finalized. It's on track for the next two to three years; whereas, the annex- -- I'm sorry -- the acquisition is more likely a three- to seven-year process. And the District will acquire whatever water supply Cal-Am has developed.

So, in essence, this whole factor is irrelevant to the activation of the latent powers.

Factor N, information from landowners, voters, and residents. Surprisingly, the LAFCO finding makes no mention, whatsoever, of voters who overwhelmingly support acquisition. This factor refers to voters, and there's nothing in your resolution about it.

Furthermore, there were many more positive letters of support from landowners, residents, and voters than there have been of negative letters.

And, again, comment letters may express concern, but they're not necessarily facts. And, again, the District has provided substantial evidence to address any of the concerns raised in these letters.

Finally -- or not finally. Factor P, promoting

environmental justice. I would say see the earlier slides 1 just to remind you that the acquisition geography has way 2 more disadvantaged community members than the satellite 3 4 systems. And, again, we're talking about 97 percent of 5 the population; 24,000 of which voted in favor of this 6 process. Section three of your resolution talks about the 7 8 cost of a failed acquisition. We have presented 9 substantial evidence that we can handle the cost of 10 failure.

Why does LAFCO take Cal-Am's word for it? does LAFCO take Cal-Am's word for almost everything?

The District has done its research. We have experts too. We've presented substantial evidence. Wе think that you are heading down the wrong path as evidenced by my first slide.

Finally, why is it in the public interest? The lower cost to operate, same or better quality of service, and exceptional governance and transparency for the local residents of the Monterey Peninsula.

Finally, I think it's important to remember the Monterey Peninsula Water Management District is 45 years It has an elected board of directors. It should be old. empowered and respected, empowered and respected, to fulfill its legislative functions just like any other

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duly-created special district. 1 And, with that, I thank you for your time. 2 CHAIR LOPEZ: Thank you, Mr. Stoldt. We did go 3 4 10 minutes, 30 seconds. At this point, I'm going to go ahead and open it 5 up to any representative from Cal-Am who wishes to use 6 their ten minutes. 7 MR. GEORGE SONEFF: Thank you, Mr. Chairman and 8 9 Members of the Commission. This is George Soneff, again, counsel for 10 11 Cal-Am. 12 I'm here to respond, I guess, to Mr. Stoldt's 13 statements. 14 I haven't prepared to reargue this Commission's 15 December 6th decision, which is much of what we just 16 I haven't prepared and reviewed a 15-year-old 17 LA Times article or any of these other things that were 18 just said. 19 We had a full record and lively debate and a lot 20 of material presented on December 6th. We argued the 21 merits, and the Commission asked questions and made its 22 decision. 23 As a matter of law, today, under the Brown Act, 24 the only matter that is on the agenda is the adoption of 25 the resolution formalizing that decision that was reached by a vote of five to two on December 6th. There's no basis today to re-debate, revote, or otherwise reconsider that denial.

So, again, the only question before you today is whether the proposed resolution that staff has presented accurately memorializes LAFCO's December 6th action to deny the application.

Your staff has done an excellent job on this proposed resolution. Mr. Stoldt had virtually nothing to say about it. It was merely a reargument of much of what we've heard from them before.

The proposed resolution is tied to the requirements of the Cortese-Knox Act. It needn't go through every single element in that act to memorialize the decision, and it does not do that. It goes through the pertinent factors that the Commission considered and voted upon.

The proposed resolution specifies the determinations that accurately reflect the Commission's action.

For example, take one example. LAFCO's consultant, Mr. Berkson, has estimated that the District faces a loss of \$34 million or more from attempting to prosecute the largest eminent domain lawsuit in California's history.

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Section three of the proposed resolution states that the District has failed to demonstrate that it has the financial ability to address its potential loss. That is undisputed.

The District does not have the reserves to cover such a loss of taxpayer proceeds. I showed, at the December 6th hearing, the District's comprehensive annual financial report showing that the District had available reserves of only \$11.5 million. Now, that is a very significant fact, and it is stated in the draft resolution.

Mr. Stoldt had sent a letter prior to the December 6th hearing. He sent a letter on November 15 to LAFCO arguing, with not a shred of proof, that the District could borrow the money to cover that loss of \$34 million or more from, quote, publicly-offered notes or private lending from select banks.

Well, the fact that this proposal would very possibly require the District to go out and try to borrow money to pay for all the expenses is -- it's established in the record.

And this fact, alone, is a valid ground -- was a valid ground and is a valid ground, for LAFCO to reject the District's proposal.

It could even be said that it would be

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irresponsible of LAFCO to approve the District's proposal given this financial risk for the taxpayers of Monterey and to the District, itself.

So the District's lack of sufficient funds is properly and appropriately a part of the proposed resolution. And there are several other grounds in the resolution that support LAFCO's denial.

Section two determines that the proposed tax reductions, quote, would present a substantial and unwarranted long-term impact to local agencies. determination is entirely right.

Mr. Stoldt, showing other circumstances and purchases of property, I guess he could have shown that before, but it has no bearing on whether the resolution reflects LAFCO's decision. It does.

Now, LAFCO had more than adequate support for that conclusion. The District's own financial model prepared by -- prepared by Ralph Tellus calculated that, over a 20-year period, the total loss of property tax revenues would be -- excuse me -- would be in excess of \$75 million.

Now, I heard Mr. McBain talk about the fact that the District says, Well, that includes a desalination plant, and so it could be less. Well, if so, then the District's entire financial model is -- is askew. It's --

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it's rendered meaningless. Its model of lower rates was based on saving \$75 million. That's the Ralph Tellus' model.

So you can't have it both ways. You can't say we're going to save \$75 million over 20 years, and that's a way that we're going to provide lower rates, but, oh, if the \$75 million is the problem, don't worry. Maybe the savings won't be that high. If that's the case, then you needed to start from scratch. And what it is is an effort to back away from a fact that is highly unfavorable.

Now, the draft resolution says that it would be substantial and an unwarranted long-term impact to local agencies. Well, \$75 million is over 20 years. In fact, it would be a permanent loss. The District will never pay property taxes for long -- for as long as it owns the water system.

So the determination in the proposed resolution that there's a substantial and long-term impact is right on the mark.

Mr. Stoldt just now talked about these agreements and how 14 agreements that they've made. Well, nobody's ever seen them. I mean, these are phantom agreements. Their initial application, back in May of last year, said they were going to do tax-sharing agreements. I've never seen one. There's nothing signed.

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There's no quarantee here.

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The District hasn't offered, hasn't committed, 2 to pay a dime. And, even if you did, I mean, when you 3 look at what he's written and you look at what the 4 5 District said, they said, Well, we will, quote, ameliorate near-term losses. That's in his letter of last week. 6 What he meant is, Well, we'll pay for a while some amount 7 of money -- we don't know how much -- until property 8 values rise so that the Agency's revenues are back where 9 10 they are today. That's not making them whole. It's still a permanent loss. That's like saying, Well, we're going 11 12 to cut your pay, but, you know -- but there will be 13 inflation. And so, in a few years, your income will rise, 14 and you'll be even.

It really doesn't make any sense. These are permanent losses. The District has -- has never agreed to make up any of them, as far as we've ever seen, anybody's ever seen.

But, even given what they're saying, it's -it's a insufficient Band-Aid.

Next, finally, with regard to the -- the satellite systems that Chualar and the other ones, section two of the resolution determines that the residents of the satellite, water and wastewater systems that would be carved out by their proposal and continue to be served by

Cal-Am would face an undue hardship of potential future 1 2. costs. This determination is fully supported by the facts. 3 4 The District's own consultant, Ralph Tellus, 5 acknowledged that there would be a loss of economies in 6 scale once you take all of Cal-Am's main water system and 7 would leave the higher costs for the remaining customers. 8 And some of those customers are in disadvantaged community 9 of Chualar. 10 The District has argued that the PUC 11 rates-setting process will protect Chualar. But, as we 12 demonstrated in our letter last week, that argument is 13 wishful thinking. It ignores the reality of how rates are 14 set. 15 I -- I don't -- I have more. I don't have 16 anything more this morning. 17 I do want to thank LAFCO staff for its hard work 18 on this, and I'm sure that preparing a resolution and 19 staff report was especially tough and unwelcome over the 20 holidays. But, as before, staff has faithfully done its 21 work -- done its job on behalf of Monterey residents. 22 Thank you. 23 CHAIR LOPEZ: All right. That's right at nine 24 minutes. 25 At this point, we're going to go ahead and open

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it up to public comment. We ask folks to use the
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     raised-hand function, star nine via landline, in order to
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     be recognized. We'll be taking the hands in the order
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     that they went up.
              We will be running the clock on our end.
                                                         There
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     won't be a warning. It will be at one minute.
                                                      I'll let
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     you know your time is up.
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              I'm asking folks to really stay focused on
     what's in front of us today, which is the resolution, and
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     not rehashing the entire argument as we did on the 6th.
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     Again, we're focused today on the resolution.
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              And so, with that, we will open it up for public
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     comment.
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              The first hand I see raised is a cell phone or
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     landline that starts with a 650 area code and ends with
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     366.
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              The floor is yours. Star six will unmute you.
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              MS. JEAN RASCH: Thank you. Thank you.
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              This is Jean Rasch. I live in Monterey.
                                                         I'm an
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     attorney in Carmel.
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              And I ask the LAFCO commissioners for
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     reconsideration of your vote to deny the Cal-Am buyout,
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     pursuant to Government Code 56895.
              Mr. Stoldts has submitted needed evidence to
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     trigger the reconsideration.
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1	Your own staff, prior to today, confirmed that
2	the buyout is feasible and recommended approval, as did
3	the independent consultant. I won't rehash all the facts
4	that Mr. Stoldt so eloquently presented.
5	But Monterey Peninsula Water Management District
6	is 45 years established and deserves the respect of
7	experts.
8	And LAFCO should carry out the mandate of the
9	24,000 voters who, as a majority vote of the public, wish
10	to proceed with the buyout.
11	Thank you very much.
12	CHAIR LOPEZ: Thank you, Miss Rasch.
13	With that, we're going to go to Rick Heuer.
14	Rick, the floor is yours. You have the ability
15	to unmute yourself. Please proceed.
16	MR. RICK HEUER: Chairman, Members of the
17	Commission.
18	My name is Rick Heuer. I'm the president of the
19	Monterey Peninsula Taxpayers Association.
20	I find that the ultimate irony that Mr. Stoldt
21	would be talking about the loudest voice, given it was
22	very clear that the loudest voice in here is Public Water
23	Now and others.
24	I wish to commend Miss Leffel. On knowing she
25	would be pilloried after making her vote, she went ahead

1 and voted based off the facts and based on protecting all 2. the taxpayers. I think the resolution covers all items. 3 4 The only thing I had submitted a letter a week 5 or two ago pointing out that, even the District's 6 consultant underestimated the impacts of property taxes, 7 yet did not consider that PG and Carmel Valley Unified are (unintelligible) districts and not in the same situation 8 as MPUSD; therefore, direct loss of property tax to them 9 10 is direct loss from their budget and is not made whole 11 from other budgets. 12 I look forward to --13 Thank you, Mr. Heuer. You're at a CHAIR LOPEZ: 14 minute. 15 MR. RICK HEUER: Thank you. 16 CHAIR LOPEZ: Thank you. 17 I'm going to go to Alexander Henson next. 18 Mr. Henson, the floor is yours. 19 MR. ALEXANDER HENSON: Thank you. 20 This Commission is being asked to adopt this 21 In that regard, the resolution must be resolution. 22 supported by facts in the record, which this resolution is 23 not; therefore, under the law, you have but one choice, 24 and that is to reject this resolution. 25 In that regard, I wanted to mention that

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     property taxes -- pardon me -- property values throughout
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     Monterey County are appreciating somewhere in the
     neighborhood of five percent per year.
                                             The -- there is a
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     two-percent cap on how much the property values can go up
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     in any one year. And this one percent, or whatever the
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     percentage is, that's being lost by this condemnation will
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     be made up in property tax -- property values and, thus,
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     property tax within one year without anything further.
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              CHAIR LOPEZ: Mr. Henson, we're at time.
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              Thank you.
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              I'm going to go to Mark Watson next.
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              Mark, the floor is yours.
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              MR. MARK WATSON: Good afternoon.
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              I operate five businesses in the Water
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     Management District, and I would like to thank the LAFCO
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     Commissioners for their due diligence in assessing the
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     proposal and voting against the proposal.
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              Measure J was passed on the promise that the
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     cost to the ratepayers would not increase, and, absent
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     this reality and other impacts, such as the significant
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     loss of tax revenue and the concern over what happened
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     with the Chualar water system and others, all support a
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     no-vote for the welfare of the District, its ratepayers,
24
     and the County.
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And I must add: The distasteful and misleading

```
ad paid for by Public Water Now that singled out Mary Ann
 1
     Leffel out of context for her difficult and well-reasoned
 2
     no-vote should be a warning to us all about how this group
 3
 4
     will say anything to get what they want. Mary Ann Leffel
 5
     has been a tireless advocate for this community and the
 6
     county, and she deserves our thanks and gratitude for the
     work she does.
 7
 8
              Thank you.
 9
              CHAIR LOPEZ:
                            Thank you for your comment,
10
     Mr. Watson.
11
              I'm going to go to Tyler Williamson next.
12
              The floor is yours, Tyler.
13
              MR. TYLER WILLIAMSON: Hi.
                                          I'm Monterey Council
14
     Member Tyler Williamson; though, I'm not speaking on
15
     behalf of the City.
16
              I'm disappointed to see the decisions denying
17
     the District's voter-approved mandate to buy out the local
18
     water utility from Cal-Am. 56 percent of District voters
19
     overwhelmingly supported the buyout, and that's 60 percent
20
     in the city of Monterey.
21
              It's also frustrating to hear that $240,000
     already spent in the District's application to LAFCO, a
22
23
     significant element being an understudy to determine if
24
     the buyout would be more cost effective.
```

In the end, the study supported the buyout, yet

still LAFCO Commissioners are choosing to deny citizens' 1 overwhelming desire to move forward. Actions like this 2 create a deeper wedge between those of us in positions of 3 4 power and those we are elected to serve. 5 We've heard from several residents who feel it 6 is hopeless to speak publicly about their desire for a 7 more affordable water utility. Today's meeting will likely further validate 8 that their input means little to the majority of the 9 10 Commission with Monterey Peninsula residents paying \$125 11 versus Chaular's \$30; ignores the fact that there are 12 disadvantaged parts of our communities, those working in 13 the hospitality industry, small business owners, students, 14 and seniors with fixed incomes. 15 We urge you to change course, and, at the very 16 least, identify a reasonable compromise that can be a 17 win-win for the entire region and not motivated by special 18 interest. 19 We appreciate your consideration. 20 Thank you, Council Member CHAIR LOPEZ: 21 Time is up. We appreciate your comment. Williamson. 22 I'm going to go to DLTod, D-L-T-O-D, next. 23 The floor is yours. You have the ability to 24 unmute yourself.

MR. "DLTOD": The -- Mr. Soneff likes to talk

1 about the lost tax revenue. Well, I would like to address 2. that. The lost tax revenue over the last 20 years was 3 4 cited at \$75 million, last 20 years. 5 Cal-Am's arguments comes from the \$95,000 taxpayer revenues that's going to be lost. But the money 6 7 comes from those 95,000 people. The revenue, the tax 8 revenue, is generated by the taxpayers, by the ratepayers, 9 not by Cal-Am. It's not a charitable gesture. 10 Cal-Am's water rates are the highest in the 11 nation. You need to look that up. 12 Thank you. 13 Thank you for your comment. CHAIR LOPEZ: 14 I'm going to go to Rick Aldinger next. 15 Rick, the floor is yours. You have the ability 16 to unmute yourself. 17 MR. RICK ALDINGER: Thank you. 18 LAFCO Commissioners last month engaged in the 19 thoughtful process of determining if Cal-Am buyout process 20 should continue. Reams of documentation submitted from 21 all sides was reviewed and discussed as it should have 22 been. 23 In the end, the Commission voted and made their 24 decision. 25 In a retaliatory effort, Public Water Now

```
published a half-page ad personally condemning a
 1
     well-respected commissioner and community member in what I
 2.
     can only describe as a cheap shot, not the sort of
 3
 4
     behavior we should expect from anyone claiming to act in
 5
     public interest.
              Commissioner Leffel has, time and again, proven
 6
     herself as a person of high morals and integrity, a public
 7
     servant who takes her responsibility seriously.
 8
              The Water Management District made an attempt as
     well to discredit the commissioner's decision presenting a
10
     potential solution to the documented tax revenue reduction
11
12
     to Cal-Am buyout with cost that falls far short of an
13
     actual sustainable solution.
14
              LAFCO has made a responsible, appropriate
15
     decision on this issue.
16
              Please support that decision today.
17
              Thank you.
18
                            Thank you, Mr. Aldinger.
              CHAIR LOPEZ:
19
              We're going to go to Wallace Notley next.
20
              Wallace, the floor is yours. You should have
21
     the ability to unmute yourself now.
              MR. WALLACE NOTLEY: Yes. Good afternoon.
22
23
              First some questions.
24
              Why are most of you forwarding a working
25
     relationship between the businesses and the peninsula
```

```
1
     water ratepayers? Why would a minimal rate -- rate
     increase to 904 households outweigh the desire for lower
 2.
     rates to 39,489 households? Why would business interests
 3
     side with Cal-Am, which has a terrible track record,
 4
 5
     instead of the Peninsula Water Management District, which
     has an excellent track record of service and
 6
 7
     accountability?
              All your misgivings are outside of LAFCO's
 8
 9
              Your immediate responsibility is to keep the
     process moving to the next step. It is anti-productive to
10
11
     continue countywide divisions.
12
              We need to work together to listen to and to
13
     support our needs as a countywide community.
14
              Thank you.
15
                            Thank you, Wallace.
              CHAIR LOPEZ:
16
              We're going to go to Saoirse next. I see that
17
     there's an "and" there, so there may be two comments
18
     there.
19
              We'll start with the first, Saoirse, and Shawn.
20
              MS. SAOIRSE FOLSOM: Yes, there's two of us.
21
              I'll go ahead and begin.
              I sent a letter yesterday. I'm going to just
22
23
     read some of the highlights.
24
              I am a low-income ratepayer for Cal-Am, and I am
25
     in debt. I am in debt to the tune of over $500. And I've
```

```
been in debt since the beginning of the pandemic.
 1
              Blocking the Public Water buyout on the
 2
     peninsula will not stop Cal-Am from continuing to attempt
 3
 4
     to raise Chualar's rates. That is a false argument by
 5
     Cal-Am.
              Chualar pays $30 for the same amount of water
 6
 7
     that costs me 125, and that's, actually, about to go up
 8
     thanks to LAFCO blocking our buyout.
              There are many impoverished and low-income
10
     families living in the valley and the peninsula despite
     Cal-Am's false dichotomy divide-and-conquer rhetoric that
11
     MC LAFCO is intent on parroting.
12
13
              Please stop standing in the way of our access to
14
     affordable water.
15
              Low-income families and customers, like me,
16
     are --
17
              CHAIR LOPEZ:
                            I'm sorry. We're over time.
18
              MS. SAOIRSE FOLSOM: -- drowning in high water
19
     bills.
20
              CHAIR LOPEZ: Do you mind turning it over to
21
     Shawn, please.
22
              MR. SHAWN FOLSOM: Yes. My name is Shawn
23
              I've been a resident here since 1956.
24
              I've seen the water trucks pull up to the tower
25
     at Rosy's Bridge and draft water out of the aquifer.
```

called the Carmel River, and it doesn't flow through 1 It flows through Carmel Valley. 2. Salinas. Are we petulant children because we want lower 3 4 water rates? Is that what constitutes petulance? 5 Well, for me, I feel that I -- I am looking at a Board that has somehow -- and I don't know -- its 6 7 appointees taken up a kind of flunky, dumb position for 8 Cal-Am. 9 Thank you. Bye. 10 Thank you, Shawn. CHAIR LOPEZ: 11 We're going to go Susan next, Susan Schiavone --12 Schiavone. 13 The floor is yours. 14 MS. SUSAN SCHIAVONE: Thank you. 15 The CPUC reduced Chualar's rates when Cal-Am attempted to raise them, and there's no reason that they 16 17 would not do it again. 18 And the US census, in 2020, population for 19 Chualar was 1,512 people. The average income was 69,241 with a poverty rate of 23.28 percent. That's 348 people. 20 21 In Seaside, we have 3- -- 32,366 people with a 22 median income of 63,575, less than Chualar, a poverty rate 23 of 13.4 percent, which is 4,337 people under the poverty 24 level. Most do not qualify for assistance because they're 25 renters, and those that do are still struggling.

```
1
              Cal-Am is deceptive in its arguments. Cal-Am,
 2.
     essentially, uses low-income, disadvantaged customers on
     the peninsula and elsewhere to subsidize other
 3
 4
     disadvantaged customers. And this is not environmental
 5
     justice.
 6
              I feel for the people of Chualar. They have
 7
     struggles. And these are part of a systemic problem in
 8
     this county.
 9
              So I hope you would change your mind.
                            Thank you, Susan. We're over
10
              CHAIR LOPEZ:
11
     time. Thank you, Susan.
12
              We're going to go to KW, set of initials.
13
              The floor is yours.
14
              MS. "KW": Thank you. I'll just be short and to
15
     the point.
              I feel an overwhelming majority voted in
16
17
     Measure J. Clearly, Cal-Am customers want a way out of
18
     being held hostage by the company that runs six out of the
19
     ten of the most expensive water systems in the United
20
     States.
21
              While being number one can be great in many
22
     cases, we no longer wish to be number one in the United
23
     States for the most expensive water in the country.
24
              Furthermore, we don't want or need desal. We
25
     know Cal-Am will profit greatly from this. If this comes
```

to fruition, our water will become unaffordable for so 1 many of us living here. 2 I'm asking LAFCO to reconsider, for the greater 3 4 good of the 97 percent of us, and to uphold the overwhelming majority vote of Measure J. 5 CHAIR LOPEZ: Thank you, KW. 6 7 We're going to go to Jason Campbell next. 8 Jason, the floor is yours. 9 MR. JASON CAMPBELL: Thank you. 10 My name is Jason Campbell, Seaside City Council 11 member, and I'm representing my constituents today. 12 As a cautionary note to appointed and elected 13 representatives, it is clear the shallow reasoning espoused by this Commission and Cal-Am does not fool the 14 15 well-informed voters whose ire's been raised by your 16 actions. 17 Also, the antigovernment rhetoric we've heard insults hardworking and competent government employees, 18 19 including firefighters. 20 As a member of the LMW1 Ord and Monterey 21 Water -- the Waste Management District -- excuse me --22 Boards, I know that the -- without a doubt these 23 government agencies provide services at a considerably 24 lower cost than equivalent private entities.

Please dispense with the falsehoods.

Considering the statements from the biased, 1 disparaging government alongside the directions given by 2. this government entity, one could be forgiven for thinking 3 4 this is parody. 5 The resolution is misquiding. Please do what it takes to grant conditional approval so the Water 6 7 Management District can move forward as your staff had 8 recommended. 9 CHAIR LOPEZ: Thank you, Jason. 10 We're going to go to Anna Thompson next. 11 Anna, the floor is yours. 12 MS. ANNA THOMPSON: Yes. Anna Thompson, Carmel. 13 I urge you to reconsider and reverse the vote. 14 Private ownership of goods and services works 15 well when there's competition and the consumer has the 16 choice to buy or not to buy. The opposite's true when a 17 for-profit company owns or manages an essential commodity, 18 such as the water supply or the delivery system. 19 The company's guaranteed a high rate of return 20 on its investment regardless of performance. The consumer 21 must pay for the company's costs and liabilities with 22 little or no say on what policies or decisions the company 23 makes. 24 Essential resources, such as the water and 25 delivery, should be managed by -- water delivery should be

1 managed by public agencies that are accountable to the 2 people they serve, not for for-profit companies. We owe our Monterey Peninsula Water District so 3 4 They are the only ones that have done much gratitude. anything for us. And they are -- have been able to -- to 5 develop water supplies that have benefitted all of our 6 7 community. And we also have to --8 9 CHAIR LOPEZ: We're over a minute. Thank you. 10 Thank you so much. MS. ANNA THOMPSON: 11 CHAIR LOPEZ: We're going to go to Paul's iPad 12 next. 13 Paul, the floor is yours. 14 MR. "PAULSiPAD": Thank you. 15 I want to commend staff for putting together the 16 resolution. 17 I think that, you know, this takeover attempt 18 puts the District at serious risk of financial ruin. 19 don't think people realize how much financial danger they 20 are -- they're at, you know, if they were to pursue this 21 and be unsuccessful. They do not have the money to -- to 22 cover it if that were to happen. I think the LAFCO has 23 looked at that and has made a good decision. 24 As far as the bullying that has been going on, 25 it's -- it's uncalled for. The commissioners, you know,

they make decisions, and we live with their decisions. 1 call them out and bully them is completely inappropriate 2. and should never take place in a public forum. 3 4 Thank you. 5 Thank you, Paul. CHAIR LOPEZ: We're going to go to a phone number that's an 6 831 that ends in 312. Again, it ends in 312. 7 8 The floor is yours. Star six should unmute your landline or cell phone. 9 MS. MARGARET-ANNE COPPERNOLL: 10 Good afternoon, 11 Chair Lopez and Commissioners. 12 My name is Margaret-Anne Coppernoll. 13 American heroes, George Washington and his 14 troops, fought most valiantly against unimaginable odds to 15 procure the God-given rights enshrined in our 16 Constitution. 17 Today you can honor our Constitution and empower 18 a positive solution to the decades-long, existential, 19 (unintelligible) struggle for sustainable, affordable water security and for freedom from the yolk of 20 21 monopolistic oppression and greed. 22 Please just reconsider and grant conditional 23 approval. That honorable action will surely ring liberty's bell. The public interest, truth, and justice 24 25 deserve nothing less.

```
God bless you all. Thank you.
 1
 2.
              CHAIR LOPEZ:
                            Thank you.
              We're going to go to Melodie Chrislock next.
 3
 4
              Melodie, the floor is yours. Melodie?
 5
              MS. MELODIE CHRISLOCK: Can you hear me?
 6
              CHAIR LOPEZ:
                            Got you now.
 7
              MS. MELODIE CHRISLOCK: Melodie Chrislock,
     Public Water Now.
 8
              Let's be honest here. This is not about a tiny
 9
10
     tax revenue loss or speculative increase in costs for
     Cal-Am satellites. What's the real reason LAFCO wants to
11
     block the Cal-Am buyout?
12
13
              Chair Lopez made it quite clear to me when we
14
     spoke. His real reason is the peninsula's water supply.
15
     Like the majority of his board, he believes Cal-Am is the
     solution.
16
17
              Wake up. Cal-Am is the problem, not the
18
     solution.
19
              After decades of failure, why do you still trust
20
              In pursuit of profits, they have done nothing but
     Cal-Am?
21
     block water supply plans.
22
              The Water Management District and our public
23
     agencies have given us over 7,000-acre feet of new water
24
     in the past 20 years. Cal-Am, zero.
25
              Dictating water policy is not LAFCO's job.
```

1 Approve the District's latent powers and respect 2. the decision of the voters. Thank you. 3 Thank you, Miss Chrislock. 4 CHAIR LOPEZ: 5 We're going to go Phil Wellman next. Phil, the floor is yours. 6 MR. PHIL WELLMAN: Phil Wellman, Carmel. 7 LAFCO has been tasked with considering the 8 9 public as a whole, not their special interest. 10 Your resolution of denial violates a key requirement of Cortese-Knox Hertzberg Act, which states, 11 12 "While serving on the commission, all commission members 13 shall exercise their independent judgment on behalf of the 14 interest of residents, property owners, and the public as 15 a whole in furthering the purposes of this division. Any 16 member appointed on behalf of local governments shall 17 represent the interest of the public as a whole and not 18 solely the interest of the appointing authority." 19 Water costs on the peninsula under Cal-Am are 20 documented to be the highest in the nation. 21 Cal-Am's future harm to 95,000 water customers far outweighs your concerns over small tax revenue losses 22 23 or speculative costs to Cal-Am satellites. 24 Thank you. 25 CHAIR LOPEZ: Thank you, Mr. Wellman.

We're going to go to Cristina Dirksen next. 1 Cristina, the floor is yours. 2. MS. CRISTINA DIRKSEN: Thank you, Mr. Chair. 3 4 I want to thank you all for giving us all an 5 opportunity to speak. I hear a lot of anger in people's voices, and I 6 7 just want you to know that what you do today is -- has 8 deep effects on our community. So much passion. 9 I just want to say that I -- came to my 10 attention, there is a letter being circulated to residents of Chualar pitting Latino residents against -- giving them 11 12 the indication that water rates are going to be going up. 13 And I'm quite appalled that we are having to --14 to pit communities against each other, especially 15 communities where people -- people are more -- I quess 16 I'll just say it. I'm just appalled that people would try 17 to exploit limited English-speaking people of Chualar with a letter in English, a form letter, and it just explaining 18 19 to them that sign it and your -- or else your water rates 20 are going to go up. 21 So I just want to bring that to your attention. 22 And thank you for listening. 23 Thank you, Cristina. We're over CHAIR LOPEZ: 24 time. Thank you. 25 We're going to go to Bruce Delgado next.

TEL: (831) 375-7500

1	Bruce, floor is yours. Bruce, you with us? You
2	need to unmute from your end, Bruce.
3	All right. We'll go to Eric Tynan next.
4	Eric, the floor is yours.
5	MR. ERIC TYNAN: Thanks a lot, Chairman and
6	Members of the Board. I think you've done your due
7	diligence.
8	Part of LAFCO's job is to look out for preserved
9	ag land. Well, with all the water going to be going into
10	the peninsula, it will solve peninsula problems. There
11	won't be enough available for CCIP or for north county,
12	which has its own water problems.
13	They talk about Measure J and how many people
14	voted for it. Well, nobody from the Salinas Valley voted
15	for Measure J.
16	So I think the Commission did a good job of
17	trying to look at the whole picture and not just,
18	specifically, to the peninsula.
19	Thank you very much.
20	CHAIR LOPEZ: Thank you, Eric.
21	I'm going to go to John Tilley next.
22	John, the floor is yours.
23	MR. JOHN TILLEY: Thank you, Commissioner Lopez.
24	Thank you all the Commissioners for serving on LAFCO and
25	all the public work you do.

I'm speaking as an individual, and I support 1 this resolution. It's going to pass. 2. And I think this is a good time for the idea 3 4 that the Salinas Valley's supposed to fix the Monterey 5 Peninsula's water problem to -- to be dispelled. 6 a fair situation to put out into the public domain. And I would also say it's time for the Water 7 8 District to prioritize providing us with water rather than 9 Measure J. 10 We had a water supply project in place. subverted by Measure J and the Public Water Now takeover 11 12 that district board, and now we do not have a future that 13 is secure with the water supply. 14 Thank you very much. 15 CHAIR LOPEZ: Thank you. 16 I did see a hand go up and down from Tammy 17 Jennings. 18 Tammy, did you want to make a public comment? MS. TAMMY JENNINGS: 19 20 I feel that this whole thing today after the 21 first person that spoke is ridiculous because the 22 decision's already been made. 23 And I am just appalled that the reasons that 24 were given and the people -- and the commissioners that 25 voted against the -- the -- the proposal -- I can't even

```
1
     talk right now. I'm so upset. I'm sorry.
 2
              I -- I don't think even any of the stuff that
     has been said today makes a difference. I have been
 3
 4
     fighting this for years.
 5
              It doesn't make sense that a for-profit company
     can ruin the lives of so many people, and five people can
 6
 7
     dispel what thousands of people voted for.
 8
              I'm done. Thank you. Bye.
                            Thank you, Tammy.
 9
              CHAIR LOPEZ:
10
              We're going to circle back to Bruce.
11
              Bruce, are you with us?
12
              MR. BRUCE DELGADO: Yes, Chair. Can you hear me
13
     now?
14
              CHAIR LOPEZ:
                            We can.
                                     Floor is yours.
15
              MR. BRUCE DELGADO:
                                  Thank you.
              I was chair of your commission several years ago
16
17
     and have been chair of other districts in our county.
18
     I -- I kind of can see the writing on the wall -- I think
19
     we all can -- where today's vote's going.
20
              But I -- before you make the vote, I just wanted
21
     to put my -- my opinion in that the resolution before you
22
     is -- is nothing more than a recitation of the claims made
23
     at your last meeting, which were coming at this from a
24
     sideways effort in a way to, basically, give Cal-Am what
25
     they want.
```

1 But my concern for LAFCO's reputation and that of its staff is that, in upcoming months and years, after 2 you approve this resolution, your Commission will be seen 3 as the reason -- even though it's probably not fair, as 4 5 the main reason why there's a delay in getting the water 6 supply that the coastal cities so dearly need. And it's a shame because, up until now, LAFCO has avoided going down 7 the route of FORA; that is, with a reputation of being a 8 political -- a political-persuaded board. 9 So it's -- it's not a good day for LAFCO, and I 10 think that this will be a black eye in the upcoming future 11 12 when people think of LAFCO.

Thank you very much.

Thank you, Bruce. CHAIR LOPEZ: We're over Appreciate your comments.

Is there anybody else who's not had an opportunity to make public comment that wishes to do so? This is your opportunity to raise your hand and be recognized.

Okay. Seeing no other hands up, we will go ahead and bring it back to the Commission.

As we do, I do just want to make a comment.

There was a direct attribution to a conversation that I had with a member of the public, and I have to say that it was flat out not true. That is a lie.

13

14

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17

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25

And my reasoning had nothing to do with water 1 supply. I don't agree with other decisions. We talked 2 about other history that happened long before I was a 3 4 supervisor, and that was twisted into a comment here that 5 is not accurate and in no way true. 6 And it saddens me that that sort of stuff gets 7 used here in public in that way against me at a time when we're trying to make a decision about our public. And 8 9 that just -- sour taste there. 10 Anyway, wanted to make sure that was clarified 11 for the record. 12 With that, I'll open it up to other 13 commissioners. 14

Any conversation or motions?

Okay. Well, I, obviously -- my -- my position has not changed. I heard a lot of opinions about votes and percentages and numbers. But it's -- you know, I -the time and the effort was not spent in solving the issue for those satellite communities, and so, for that reason, my position has not changed.

I hear folks saying that folks voted, but Chualar was not given that opportunity. And I've had a lot of folks, including folks who made comments about me today, say, Hey, regardless of where we are, it's time to move this out of your court. And I'm prepared to do that

15

16

17

18

19

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21

22

23

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25

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1
     today by passing this resolution.
              And so, with that, I'm happy to make the motion
 2
     that we approve staff's -- the resolution that staff has
 3
 4
     provided with the amendment made on the assumption -- on
 5
     the $75 million impact clarification at the top of page
     four.
 6
 7
              COMMISSIONER CRAIG:
                                   Second.
                                            Craiq.
 8
              CHAIR LOPEZ: We've got a motion and a second.
 9
              Any additional conversation?
10
              COMMISSIONER OGLESBY:
                                     Yeah. I have a question,
11
     Chair; just make some comments. I -- I waited for the
12
     motion so we can move the process.
13
              But I did have a couple questions of staff, if
14
     you wouldn't mind. So I think they're for Jonathan.
15
              That's okay, Chair?
16
              CHAIR LOPEZ:
                            Proceed.
17
              COMMISSIONER OGLESBY: Okay. Thank you.
18
              So I would -- I would just ask that -- we were
19
     talking about facts, and I guess it was the District and
20
     Cal-Am. You know, both sides believe they have their
21
             But I'm talking about the facts that LAFCO has.
     facts.
22
              So I'm trying to figure out exactly where the --
23
     the $34 million potential court case fees that the staff
24
     is saying in a resolution that the District could not
25
     afford, where did that come from? Where can we find those
```

```
facts that its -- it's, roughly, 30- -- it could be up to
 1
     $34 million?
 2.
              MR. DARREN McBAIN: Chair, if I may?
 3
                                                     I'm not
 4
     sure if that question was meant to be directed to our
     senior analyst, Jonathan Brinkmann, or to me, personally,
 5
     or to both of us here at staff.
 6
              But, actually, Jonathan, if you wouldn't mind
 7
     giving a little bit of context on how that number was
 8
 9
     developed and what some of the supporting evidence is.
10
     You're probably closest to that information.
11
              I appreciate it.
12
              MR. JONATHAN BRINKMANN:
                                        Sure.
13
              It's included in Richard Berkson's report that
14
     he provided October 11th.
15
              He was seeking information from the District and
16
     from Cal-Am on what that number was, and, in his report
17
     he -- he thought it would -- could be up to that number,
18
     34 million.
19
              COMMISSIONER OGLESBY:
                                      Right.
              Correct me if I'm wrong. I'm trying to read it
20
21
     to understand here.
22
              I believe he -- was it him or -- okay.
23
              I believe I got it from this data from Claremont
24
     and Apple Valley suggesting that it could be between
25
     25 million and 34 million if the District lost or
```

```
continued with -- and I'm trying to figure out. How do we
 1
     know the District will go all the way to the end, and it
 2.
     could be $34 million? Why do we go to the maximum when we
 3
     don't know when the District could call it quits?
 4
 5
     could cut their losses at $6 million. They could cut them
     at $12 million; cut them at 15. Why would we assume that
 6
     they would go to the maximum of 34? And then why would we
 7
     assume that 34 is the highest? I'm just -- I'm just
 8
 9
     trying to figure out why would you pick the highest
10
     number? And then why would you say that's -- that's
11
     facts?
12
                                       Well, I think
              MR. JONATHAN BRINKMANN:
     Mr. Berkson was looking at what is -- what is a possible
13
14
     worst-case scenario. He thought it could be up to
15
     34 million having considered both. And so that's, I
     think, what's in the record.
16
17
              COMMISSIONER OGLESBY: No. No. Thank you.
                                                           Ι
18
     was trying to clarify.
19
              Just one or two more, Chair.
20
              Then we talked about the property tax revenue
21
            I think you guys said about 1.7 million. And then
22
     we -- we updated the resolution today to include some of
23
     that estate taxes.
24
              Do we know that because we have seen the books
     from the District? And I think we understand the books
25
```

```
from the other public agencies. But do we know how much
 1
     revenue or profit Cal-Am has taken out of this -- this
 2
     District's, their Cal-Am district? Do we know that
 3
 4
     number? I think -- you know, we're . . .
              I think the District said it's, roughly, about
 5
 6
     19, 20 million dollars a year.
 7
              Does that sound right, Jonathan?
              MR. JONATHAN BRINKMANN:
                                       I've seen numbers to
 8
 9
     that cited in the public comment, et cetera.
                                                   I haven't
10
     verified those numbers.
11
              COMMISSIONER OGLESBY: Oh, okay. But we --
12
     but -- okay. But have we verified Cal-Am's numbers?
13
              MR. JONATHAN BRINKMANN:
                                       In terms of they're --
14
     how much revenue (unintelligible) the community from --
15
     from their business here?
16
              COMMISSIONER OGLESBY:
                                     I want to get -- I'm
17
     sorry. But I want to get to the -- okay.
18
              Roughly, about $20 million over the next
19
     20 years is about $400 million worth of profit taken out
20
     of this community.
21
              And so what I really want to establish is that
22
     this resolution is supported by the majority. You know,
23
     they sent you guys out, and you guys did a great job of
24
     putting together what you could with little bit of
25
     evidence in the record in my opinion.
```

The evidence or the comments that you made in 1 this resolution was taken from the same documents that we 2. drew up a positive resolution at our last meeting. 3 4 So, as it goes forward, you can't read one side of the (unintelligible) without reading the other side. 5 We just took this side. And I understand the -- the 6 Commission's -- Commissioners' stance on that. 7 8 My last point is, when it talks about the 9 affected agency, I thought it was 40 affected agencies, 10 but, when I looked at the staff document, it was only 11 three agencies that sent letters; is that correct? 12 One was the Fire District and I think the School 13 District. I'm not even sure they -- they had concerns 14 other than they were -- they didn't know what to expect. 15 And then the other one was the water -- Seaside Basin 16 Watermaster's. 17 Am I correct there was only three out of 40 that, actually, sent letters in? 18 19 MR. JONATHAN BRINKMANN: Yes; that's correct. 20 COMMISSIONER OGLESBY: Okay. All right. 21 I would just say, Chair, I don't think -- I 22 don't (unintelligible) the resolution. 23 And I think it's evidenced in the record that 24 makes this resolution -- what is it? What I want to say 25 is -- there's not a lot there.

I think, if we ran into an independent body, 1 they would use this as a indication that we did not do our 2 due diligence, and we did not do a good job. 3 4 So thank you so much, Chair. 5 Thank you, Commissioner Oglesby. CHAIR LOPEZ: We're going to go to Commissioner Askew next. 6 7 MS. KELLY DONLON: You're muted. 8 CHAIR LOPEZ: You're muted. 9 COMMISSIONER ROOT ASKEW: Thank you. Thank you 10 for that. I just want to, first off, just thank everyone 11 from the public who took the time to follow this process, 12 13 to communicate with LAFCO, to be at our multitude of 14 meetings, to speak, to testify. I -- I hear you loud and 15 clear. And I think the points that you've raised are 16 17 The -- the concerns that you have are -- are accurate. 18 clear, and it's -- it's clear, from where I sit, that the 19 original work done by our LAFCO staff to prepare a resolution last December to approve the latent powers for 20 21 the Water Management District was done with an abundance 22 of due diligence. It was done with the abundance of 23 independent assessments that verified the information. Ιt 24 was -- it would have been the right direction for LAFCO to

go in.

25

Clearly, I -- I don't support the -- the 1 direction that we're taking today or the resolution that's 2. before us. 3 4 I think that the -- the concerns that I have are 5 that we are -- if we -- if we do, in fact, move forward 6 and adopt the resolution before us today, it is not a document that will be defensible. It does not represent 7 the -- the diligence and the abundance of facts that 8 9 are -- that are going to be needed to defend this action 10 from LAFCO. 11 And we're putting all of our agencies at risk 12 for the cost that it will take LAFCO to defend in what I 13 know was also good work by our staff, but they didn't have 14 a lot to work with. 15 And so I'm -- I'm disappointed, deeply 16 disappointed, that this is where we sit now. 17 And I just want to let the LAFCO staff know that 18 I appreciate the difficult situation that we've put you in 19 and that you're doing the best under -- that you can under difficult circumstances. 20 21 And I want to just reassure the community that -- that your voices do matter and that we -- we --22 23 unfortunately, we're going to be continuing this

And that I do believe our shared commitment is

conversation.

24

25

```
for water solutions. And I hope that we can find the
 1
     right way to move into a direction where water solutions
 2
     are what we're talking about, and it's no longer, you
 3
 4
     know, different approaches to how we can fight each other
 5
     to -- to achieve those shared goals.
                            Thank you, Commissioner Askew.
 6
              CHAIR LOPEZ:
 7
              I'm going to go to Commissioner Velasquez. I
 8
     see your hand up.
 9
              And I do see some folks with their hands up in
10
     the public. But I'll just let you to know: We've already
     closed public comments, and we won't be returning to that
11
12
     at this point.
13
              So Commissioner Velasquez.
14
              COMMISSIONER VELASQUEZ: Yeah.
                                              Thank you,
15
     Chair.
              I also want to thank the LAFCO staff for doing
16
17
     their job despite the overwhelming evidence to approve the
18
     Water Management's District request to activate their
19
     latent powers.
20
              I don't support the resolution, and I don't
21
     believe it will be defensible in court either.
22
              However, I also hope that we can find a water
23
     solution -- a water solution to this issue that benefits
     the entire district and all of the members of our
24
25
     community.
```

```
1
              CHAIR LOPEZ: Okay. Seeing no other hands up --
     I, again, do see hands up from the public, but we have
 2
     closed public comment.
 3
 4
              I am going to ask Safarina to take us to a
 5
     rollcall vote.
              MS. SAFARINA MALUKI: Thank you -- thank you,
 6
     Chair.
 7
              And we will start with Commissioner Root Askew.
 8
 9
              COMMISSIONER ROOT ASKEW:
                                         No.
10
              MS. SAFARINA MALUKI: Commissioner Craig?
11
              COMMISSIONER CRAIG: Yes.
12
              MS. SAFARINA MALUKI: Commissioner Gourley?
13
              COMMISSIONER GOURLEY:
                                      Aye.
14
              MS. SAFARINA MALUKI:
                                    Commissioner Oglesby?
15
              COMMISSIONER OGLESBY:
                                     No.
              MS. SAFARINA MALUKI: Commissioner Poitras?
16
17
     Commissioner Poitras?
18
              COMMISSIONER POITRAS: Sorry. Yes, please.
19
              Thank you.
20
              MS. SAFARINA MALUKI: Vice Chair Leffel?
21
              VICE CHAIR LEFFEL: Yes.
22
              MS. SAFARINA MALUKI: And Chair Lopez?
23
              CHAIR LOPEZ:
                            Yes.
24
              The motion carries.
25
              With that, I believe we have come to the
```

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1
     conclusion of our business for the day.
               Let me double check my agenda.
 2
                         (End of transcription at 1:39:34.)
 3
 4
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2	COUNTY OF MONTEREY )
3	
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## Appendix C

## **DRAFT**

## REVENUE NEUTRALITY TRANSITION AGREEMENT BY AND BETWEEN MONTEREY PENINSULA WATER MANAGEMENT DISTRICT AND

## [INSERT NAME OF TAX RECEIVING AGENCY]

This Revenue Neutrality Transition Agreement ("Agreement") is entered into by and between the Monterey Peninsula Water Management District ("District") and the [insert name of tax receiving agency] ("Local Taxing Agency"), collectively the "Parties" or individually a "Party".

- **1.0 Recitals.** This Agreement is entered into with reference to the following:
  - 1.1 The District may seek to acquire the California American Company (Cal-Am) Monterey Water System in the future. As a governmental entity the District would not pay property taxes to the County of Monterey.
  - 1.2 The Local Taxing Agency presently receives a portion of the County 1% property tax paid by Cal-Am which revenue would be lost as a result of District ownership of the Monterey Water System. The magnitude and duration of such loss is in dispute between the District and the Local Taxing Agency.
  - 1.3 This circumstance is detailed in Section 9 (c) of the Resolution of the Local Agency Formation Commission (LAFCO) approving the Monterey Peninsula Water Management District's Activation of Latent Powers (LAFCO File 21-01) ("Resolution"). A term and condition of LAFCO approval requires the District to engage in good faith efforts to resolve impacts due to projected potential property tax losses resulting from public acquisition of the Cal-Am Monterey Water System. This condition applies to local taxing agencies projected to realize property tax losses of more than \$5,000 annually (in 2021 dollars).
  - 1.4 District Counsel and the District's special outside counsel have determined that section 99.02 of the California Revenue and Taxation Code provides the District with flexibility to achieve tax sharing purposes and is legally permissible. The District proposes to utilize its own share of the County-wide 1% property tax assessment to fund the tax sharing effort, and would not require the District to use revenues derived from rates and charges.
- **2.0 Definitions.** In this Agreement, unless the context otherwise requires:
  - 2.1 "Base Year" means the Fiscal Year prior to the Effective Date, unless the Effective Date occurs after the second property tax installment has been paid, in which case the Base Year is the Fiscal Year which contains the Effective Date.

- 2.2 "Effective Date" means the date on which the District receives ownership of the Cal-Am Monterey Water System.
- 2.3 "Fiscal Year" means July 1 through June 30.
- 2.4 "Transition Period" means a five-year period consisting of the Base Year plus the subsequent four additional Fiscal Years.

### 3.0 Revenue Transfers.

- 3.1 Calculation of Base Year tax received. Immediately upon the Effective Date the District will undertake to update its property tax analysis to determine potential Cal-Am tax losses based on the Base Year tax received by the Local Taxing Agency including (i) general 1% property taxes received by the County no longer available for redistribution to the Local Taxing Agency, (ii) lost tax increment from the former Seaside Redevelopment Agency (RDA), if any, passed through to the Local Taxing Agency, and (iii) lost tax increment from the former Sand City RDA, if any, passed through to the Local Taxing Agency. However, the 1% general property taxes shall be adjusted for the shift to the County's Educational Revenue Augmentation Fund (ERAF) which monies local taxing agencies do not receive for beneficial use.
- 3.2 <u>Calculation of Revenue Transfer</u>. For each year in the Transition Period after the Base Year, the District will transfer to the Local Taxing Agency an amount such that the amount received by the Local Taxing Agency is equal to the following percentages of the Base Year tax received, inflated each subsequent year at the last five-year average growth rate as reported in the County of Monterey "Net Taxable Assessed Value History" report for the Base Year.

Base Year	100%
Year 2	75%
Year 3	50%
Year 4	25%
Year 5	0%

3.3 <u>Reallocation of Property Taxes.</u> Should the calculation of property taxes allocated to the Local Taxing Agency by the County be modified as a result of court action or as a result of legislative action with retroactive application, and that modified allocation provides a larger percentage be retained by the County and a smaller percentage be transferred to the Local Taxing Agency than occurred in the Base Year, the revenue transfer computation shown above shall be adjusted accordingly.

# 4.0 Defaults and Remedies.

- 4.1 Events of Default. A default under this Agreement shall be deemed to have occurred upon the happening of one or more of the following events or conditions:
  - 4.1.1 One party to this Agreement is proven to have knowingly made a material false representation to the other.
  - 4.1.2 The District fails to make any payment due hereunder
  - 4.1.3 Any other act or omission by the District or the Local Taxing Agency which materially interferes with the terms of this Agreement.

# 4.2 <u>Procedure upon Default</u>.

- 4.2.1 Upon the occurrence of default by the other party, the District or the Local Taxing Agency shall provide the other party thirty (30) days written notice specifying the nature of the alleged default and, when appropriate, the manner in which said default may be satisfactorily cured. After proper notice to the other party of the occurrence of default by that party and the expiration of said thirty (30) day cure period without substantial cure, either party may terminate this Agreement. In the event that the District's or the Local Taxing Agency's default is not subject to cure within the thirty (30) day cure period but is subject to cure within a longer period of time, the District or the Local Taxing Agency shall be deemed not to remain in default in the event that District or Local Taxing Agency commences to cure within such thirty (30) day cure period and diligently prosecutes such cure to completion. Failure to delay in giving notice of any default shall not constitute a waiver of any default, nor shall it change the time of default. Notwithstanding any other provision of this Agreement, the District and the Local Taxing Agency reserve the right to formulate and propose to the other party options for curing any defaults under this Agreement for which a cure is not specified in this Agreement.
- 4.2.2 In the event of the District's uncured default of its obligations to make any payment due hereunder, the Local Taxing Agency may request the County Auditor to retain in a segregated escrow account for the benefit of the Local Taxing Agency any funds on hand due the Local Taxing Agency pending cure or resolution of the default by judicial order or other means.
- 4.2.3 All other remedies at law or in equity, which are not inconsistent with the provisions of this Agreement, are available to the District and the Local Taxing Agency to pursue in the event of default.

4.3 <u>Institution of Legal Action</u>. In addition to any other rights or remedies, the District or the Local Taxing Agency may institute legal action to cure, correct, or remedy any default or breach, to specifically enforce any covenants or agreements set forth in this Agreement, or to enjoin any threatened or attempted violation of the Agreement, or to obtain any remedies consistent with the purpose of this Agreement. Venue for any legal action shall be in the Superior Court of the County of Monterey, State of California.

### 5.0 Amendments.

- 5.1 <u>Mutual Agreement</u>. This Agreement may be modified by written agreement of the District and the Local Taxing Agency.
- 5.2 <u>Negotiation of Amendments</u>. The parties acknowledge that circumstances may arise which may call for or require mutual good faith negotiations for amendment of this Agreement. The parties agree to meet and confer regarding the possible mutual amendment of this Agreement within 30 days of the written notice by one party to the other party of the occurrence of one or more of the following:
  - 5.2.1 The passage of a statute or issuance of a legislative or executive order from a federal, state or local governmental entity that materially alters the manner in which revenues to the District or Local Taxing Agency are paid or allocated, including without limitation refund by the State of California of Education Reform Act Fund ("ERAF") monies or other monies provided as compensation for ERAF deductions.
  - 5.2.2 Unanticipated loss of revenue to the District by circumstances outside the District's jurisdictional control, other than statute or legislative or executive order, that materially alters the District's anticipated revenue.
  - 5.2.3 Natural disasters that materially destroy District or Local Taxing Agency infrastructure to the extent that the District's ability to make payments would be materially impaired.
  - 5.2.4 The discovery by the District or the Local Taxing Agency of any error or omission in the data utilized for development of the Base Year tax received that materially affects the basis for the amount of payments due hereunder, or the projection of future revenues and /or costs on which the payment schedule was based. Such errors are limited to base assumptions and inputs provided by the County and its office of Treasurer/Tax Collector, Auditor/Controller and/or Assessor.

Upon receipt of such written notice, the parties shall, within 30 days, hold at least one meeting to negotiate in good faith a mutual amendment of this Agreement. However, nothing contained herein shall require the mutual amendment of this Agreement or authorizes the unilateral amendment hereof.

### 6.0 Miscellaneous Provisions.

- 6.1 <u>Rules of Construction</u>. The singular includes the plural; the masculine gender includes the feminine; "shall" is mandatory; "may" is permissive.
- 6.2 Entire Agreement, Waivers, and Recorded Statement. This Agreement constitutes the entire understanding and agreement of the parties with respect to the matters set forth in this Agreement. All waivers of the provisions of this Agreement must be in writing and signed by the appropriate authorities of the District and the Local Taxing Agency.
- 6.3 <u>Incorporation of Recitals</u>. The recitals set forth in Section 1.0 of this Agreement are an integral part of this Agreement.
- 6.4 <u>Captions</u>. The captions of this Agreement are for convenience and reference only and shall not define, explain, modify, construe, limit, amplify, or aid in the interpretation, construction, or meaning of any of the provisions of this Agreement.
- 6.5 <u>Consent</u>. Where the consent or approval of the District or the Local Taxing Agency is required in or necessary under this Agreement, the consent or approval shall not be unreasonably withheld, delayed, or conditioned.
- 6.6 <u>Covenant of Cooperation</u>. The District and the Local Taxing Authority shall cooperate and deal with each other in good faith and assist each other in the performance of the provisions of this Agreement.
- 6.7 <u>Recording</u>. The Clerk of the Board of Supervisors shall cause a copy of this Agreement to be recorded with the Office of the County Recorder of Monterey County, California, within ten (10) days following the Effective Date.
- 6.8 <u>Delay and/or Extension of Time for Performance</u>. In addition to any specific provision of this Agreement, performance by either the Local Taxing Agency or the District of its obligations hereunder shall be excused, and the term of this Agreement extended, during any period of delay caused at any time by reason of any event beyond the control of the Local Taxing Agency or the District which prevents or delays performance by the Local Taxing Agency or the District of obligations under this Agreement, including, but not limited to, acts of God, enactment of new conflicting Federal or State laws or regulations, judicial actions such as the issuance

of restraining orders and injunctions, riots, strikes, or damage to work in progress by reason of fire, floods, earthquake, or other such casualties. If the Local Taxing Agency or the District seeks excuse from performance, it shall provide written notice of such delay to the other within thirty (30) days of the commencement of such delay. If the delay or default is beyond the control of the Local Taxing Agency or the District and is excused, an extension of time for such cause shall be granted in writing for the period of the enforced delay, or longer as may be mutually agreed upon.

- 6.9 <u>Interpretation and Governing Law</u>. This Agreement and any dispute arising hereunder shall be governed and interpreted in accordance with the laws of the State of California.
- 6.10 <u>Time of Essence</u>. Time is of the essence in the performance of the provisions of this Agreement as to which time is an element.
- 6.11 <u>Counterparts</u>. This Agreement may be executed and acknowledged in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute one (1) Agreement, binding on the parties hereto.
- 6.12 <u>Severability</u>. If any term, covenant, condition, provision or agreement contained in this Agreement is held to be invalid, void or unenforceable by any court of competent jurisdiction, the invalidity of any such term, covenant, condition, provision or agreement shall in no way affect any other term, covenant, condition, provision or agreement and the remainder of this Agreement shall still be in full force and effect.

#### 7.0 Notices.

All notices to a Party required or permitted under this Agreement shall be in writing and shall be deemed delivered (i) when delivered in person; (ii) on the third day after mailing, if mailed, postage prepaid, by registered or certified mail (return receipt requested); or (iii) on the day after mailing if sent by a nationally recognized overnight delivery service which maintains records of the time, place, and recipient of delivery. Notices to the Parties shall be sent to the following addresses or to other such addresses as may be furnished in writing by one Party to the other Parties:

Monterey Peninsula Water Management District 5 Harris Court, Building G Monterey, CA 93940

Attention: General Manager

[insert name of tax receiving agency]

Street St
City, State, Zip
Attention:
IN WITNESS WHEREOF, the Parties hereto have executed this Agreement
as of thedate first above written.
MONTEREY PENINSULA WATER MANAGEMENTDISTRICT,
By:
Printed Name:
Chair, District Board of Directors
[INSERT NAME OF TAX RECEIVING AGENCY],
By:
Printed Name:

[Insert Title]

Appendix F

# **Appendix D**

# **MONTEREY COUNTY**

# COUNTY ADMINISTRATIVE OFFICE

CHARLES J. MCKEE
COUNTY ADMINISTRATIVE OFFICER

168 West Alisal St., 3<sup>rd</sup> FI Salinas CA 93901-2680 (831) 755-5113 FAX (831) 757-5792 www.co.monterey.ca.us



January 11, 2022

Mr. David Stoldt Monterey Peninsula Water Management District 5 Harris Court, Building G Monterey, CA 93940

Via Email: dstoldt@mpwmd.net

SUBJECT: MPWMD Application to LAFCO

Dear Mr. Stoldt:

Thank you for your correspondence, dated December 28, 2021, regarding property tax-related issues in Monterey Peninsula Water Management District's (hereon "MPWMD" or "District") proposal to the Local Agency Formation Commission of Monterey County (LAFCO). We understand that MPWMD has submitted an application to LAFCO requesting "activation" of the District's latent powers authority to provide and maintain potable water production and distribution services for retail customers, as well as the annexation of approximately 139 acres (58 parcels) in the Yankee Point and Hidden Hills areas. We also understand that LAFCO expected MPWMD to address tax loss impacts. County staff will continue to monitor the status of your LAFCO proposal.

The County appreciates MPWMD's commitment towards negotiating with each affected tax receiving entity, as it relates to a reasonable basis to mitigate revenue impacts. Being that a significant number of parties could potentially be impacted, we believe that future discussions on mitigating tax revenue losses could benefit from a unified approach. We would appreciate you including the County in unified discussions. We look forward to such discussions following the conclusion of LAFCO's formal review of your District's application.

Should you have any questions, please do not hesitate to contact me at (831) 755-5113.

Sincerely,

Charles & Make

DocuSigned by:

Charles J. Wickee

County Administrative Officer

Cc: Leslie J. Girard, County Counsel Nicholas Chiulos, Assistant CAO From: Robin Scattini
To: Dave Stoldt

Direct: 831-620-2019

 Cc:
 Chip Rerig:
 dave@laredolaw.net

 Subject:
 Re: District"s LAFCO Application

Date: Wednesday, January 12, 2022 4:36:20 PM

### Hi David:

Thank you for giving the City advance notice of this change. When you are ready to engage in negotiations, please include me in all communications as I will be taking the lead in presenting the agreement to Carmel's City Council.

Thank you, Robin Scattini, Finance Manager, Acting Director of Budget & Contracts City of Carmel-By-The-Sea P.O. Box CC Carmel-by-the-Sea, CA 93921

----- Forwarded message ------

From: **Dave Stoldt** < <u>dstoldt@mpwmd.net</u>>

Date: Tue, Dec 28, 2021 at 1:23 PM Subject: District's LAFCO Application

To: Chip Rerig - City of Carmel (crerig@ci.carmel.ca.us) < crerig@ci.carmel.ca.us>

Cc: Dave Laredo < dave@laredolaw.net>

Please see attached correspondence.

David J. Stoldt

General Manager

Monterey Peninsula Water Management District

5 Harris Court – Bldg G

Monterey, CA 93940

831.658.5651

From: <u>David Sargenti</u>
To: <u>Dave Stoldt</u>

Cc: Pete Poitras (info@weddingphotographercarmel.com); Dave Laredo

Subject: Re: District"s LAFCO Application

Date: Wednesday, December 29, 2021 10:41:04 AM

#### Dave,

Thank you for reaching out to me on this matter. As indicated in Chief Urquides email to you on December 9th, no additional staff time or legal review has been put into the Revenue Neutrality Transition Agreement. If on January 5th, the LAFCO Board changes its position on the District's request to activate its latent powers, we will be conducting the appropriate review of the document and provide you with our concerns.

Thank you and Happy New Year,

David

On Tue, Dec 28, 2021 at 1:36 PM Dave Stoldt < dstoldt@mpwmd.net > wrote:

Please see attached correspondence.
David J. Stoldt
General Manager
Monterey Peninsula Water Management District
5 Harris Court – Bldg G
Monterey, CA 93940
831.658.5651

--

David Sargenti
Deputy Chief
Monterey County Regional Fire District
19900 Portola Drive
Salinas, CA 93908
Office- 831-455-1828
Cell- 831-596-4724
Fax- 831-455-0646

### Confidentiality Notice:

This is a transmission from Monterey County Regional Fire District. This message and any attached documents may be confidential and contain information protected by state and federal medical privacy

Appendix G

# Appendix E

# Growth in Monterey County Total Assessed Valuation 1970 - 2020

(Source: County Assessor Vagnini 1-21-22)

Secured			Unsecured		Total AV		
					Monterey County	% Growth	
1070	<b>\$536,003,406</b>		¢40.270.596		<b>#2 200 422 22</b> 0		
1970 1971	\$536,903,496 \$557,047,803 %		\$40,379,586 \$44,182,585		\$2,309,132,328 \$2,404,921,552	4.15%	
1971	\$616,035,900	•	\$45,260,066		\$2,404,921,332	9.99%	
1972	\$720,924,095		\$53,404,545		\$3,097,314,560	17.09%	
1973							
	\$840,479,955		\$59,790,018		\$3,601,079,892	16.26%	
1975	\$958,146,895 \$1,075,105,630		\$95,485,824		\$4,214,530,876	17.04% 9.88%	
1976	\$1,075,105,620 \$5,443,047,034		\$82,617,740		\$4,630,893,440		
1977	\$5,413,947,921 \$1,365,035,055		\$108,208,547		\$5,522,156,468	19.25%	
1978	\$1,365,925,955 \$5,934,775,300		\$104,159,428		\$5,880,341,532	6.49%	
1979 1980	\$5,831,775,309 \$1,636,054,615		\$140,466,583 \$89,808,687		\$5,972,241,892	1.56%	
1981	\$1,636,954,615 \$6,007,384,403				\$6,907,053,208 \$7,413,447,119	15.65% 7.33%	
1982	\$6,997,284,103 \$7,684,256,165		\$416,163,016		\$8,149,884,826	7.33% 9.93%	
1982			\$465,628,661				
	\$8,574,924,563		\$497,487,389 \$544,751,623		\$9,072,411,952	11.32%	
1984	\$9,335,082,814				\$9,879,834,437	8.90%	
1985	\$10,142,146,664 \$11,028,765,677		\$595,158,909 \$700,944,311		\$10,737,305,573	8.68%	
1986	\$11,028,765,677				\$11,729,709,988	9.24%	
1987	\$11,847,839,373		\$706,589,165		\$12,554,428,538	7.03%	
1988	\$12,182,325,613		\$709,139,707		\$12,891,465,320	2.68%	
1989	\$13,241,887,393 \$14,705,564,515		\$804,027,762		\$14,045,915,155	8.96%	
1990	\$14,705,564,515		\$861,898,194		\$15,567,462,709	10.83%	
1991	\$16,397,077,207		\$832,468,669		\$17,229,545,876	10.68%	
1992			\$868,403,187		\$18,121,692,519	5.18%	
1993	\$17,744,155,532		\$896,931,717		\$18,641,087,249	2.87%	
1994	\$18,321,880,836		\$937,440,801		\$19,259,321,637	3.32%	
1995	\$18,993,626,610 \$19,668,160,478		\$1,069,813,125 \$1,102,591,693		\$20,063,439,735	4.18%	
1996 1997	\$20,614,148,681		\$1,102,591,693		\$20,770,752,171	3.53%	
1997	\$21,783,788,852		\$1,137,936,379		\$21,772,107,060 \$23,014,619,835	4.82% 5.71%	
1990	\$23,771,276,804						
2000	\$25,998,658,964		\$1,310,752,924 \$1,386,909,413		\$25,082,029,728 \$27,385,568,377	8.98% 9.18%	
2000	\$28,993,637,984		\$1,382,973,705		\$30,376,611,689	10.92%	
2001	\$31,829,779,226	0.799/	\$1,571,613,376	13.64%	\$33,401,392,602	9.96%	
	\$33,135,162,580	9.78%	\$1,600,427,015				
2003 2004	\$35,979,699,283	8.58%		1.83% 2.40%	\$37,618,475,259	3.99% 8.30%	
2004	\$40,019,487,123	11.23%		7.77%	\$41,785,586,512	11.08%	
2006	\$44,791,304,920	11.92%		7.61%	\$46,691,755,027	11.74%	
	\$48,646,781,445	8.61%		2.28%	\$50,590,582,891	8.35%	
2008		1.90%		10.53%	\$51,721,456,188	2.24%	
2009	\$47,776,608,790		\$2,164,773,805	0.75%	\$49,941,382,595	-3.44%	
	\$45,795,650,828		\$2,024,731,357	-6.47%		-4.25%	
2011	\$45,871,595,535		\$2,038,929,581	0.70%		0.19%	
	\$46,479,492,857		\$2,058,287,690	0.95%		1.31%	
	\$48,281,139,734		\$2,055,615,177		\$50,336,754,911	3.71%	
	\$51,241,152,648		\$2,120,652,183	3.16%		6.01%	
2015	\$54,292,944,694		\$2,242,248,953	5.73%	\$56,535,193,647	5.95%	
2016	\$56,845,806,357		\$2,269,366,040	1.21%	\$59,115,172,397	4.56%	
2017	\$60,119,600,849	5.76%		4.91%	\$62,500,314,100	5.73%	
2018	\$63,910,785,568	6.31%		5.03%	\$66,411,224,940	6.26%	
2019	\$67,640,604,637	5.84%		0.08%	\$70,143,139,460	5.62%	
2020	\$71,026,319,011	5.01%		3.96%	\$73,900,287,381	5.36%	
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Appendix H

# Appendix F

# **MONTEREY COUNTY**

**AUDITOR - CONTROLLER** 

(831) 755-5040 • FAX (831) 755-5098 • 168 W. Alisal St, 3<sup>rd</sup> Fl, Salinas, CA 93901

Rupa Shah, CPA



November 5, 2021

Mr. Reno DiTullio Jr., Fire Chief

Email: reno.ditulliojr@fire.ca.gov

Dear Mr. DiTullio,

This is to inform you that due to a negative apportionment the South Monterey County Fire Protection District will not receive a share of property tax revenues for the fiscal year 2021-22 but will instead be required to return funds back to the County.

Factors contributing to this negative apportionment are 1) a decline in values in areas annexed by the district in 2016-17 and 2) the methodology in a property tax sharing agreement between the district and the County (County Board Resolution 15-072). As part of the tax sharing agreement, the County agreed to share some of its property tax increment with the district in the annexed tax rate areas. The tax sharing agreement was for increment revenues only and no base property tax was shared with the district. While the tax-rate areas involved in the tax sharing agreement increased in values in the subsequent years, and therefore increased the property tax revenues to the district, these tax rates areas have now experienced a significant reduction in value due to a drop in oil prices and corresponding decline in value of the Chevron and AERO oil fields, as assessed by the County Assessor. Because the district did not negotiate a property tax base share in these areas, it does not have sufficient accumulated base revenues to offset the decline in values, therefore, creating a negative apportionment.

The Auditor-Controller's Office calculates the revenue allocation of the 1% general property tax levy pursuant to Revenue and Taxation Code 96.5 and has no authority to make changes to the calculation. Generally, each agency receives the same property tax revenue it received in the prior year plus its share of any growth in property tax within its boundaries. This year due to the decline instead of growth of values while the tax base for the district has not yet built up sufficiently, the calculation is rendering an overall negative apportionment.

We realize that the loss of revenues may be an unforeseen situation for the district. Please contact Ms. Joey Nolasco, Property Tax Manager at 831-784-5716 or via email at <a href="mailto:nolascoj@co.monterey.ca.us">nolascoj@co.monterey.ca.us</a> with any questions or if you'd like to schedule a meeting to discuss.

Sincerely,

Rupa Shah, CPA Auditor-Controller

Cc: Christopher M. Lopez, District 3 Supervisor Charles J. McKee, County Administrative Officer Nick Chiulos, Assistant County Administrative Officer Stephen L. Vagnini, County Assessor Leslie J. Girard, County Council Appendix I

# Appendix G

# Los Angeles Times

Small Towns Tell a Cautionary Tale About the Private Control of Water BY TIM REITERMAN MAY 30, 2006 12 AM PT TIMES STAFF WRITER

In nearby Chualar, residents who had been paying \$21 per month for water got a rude introduction to privatization two years ago, when Monterey County sold the town's water system to California-American Water Co.

A monthly charge of more than \$200 prompted Rebecca Trujillo, a farmworker whose husband owns a concrete business, to call Cal-Am's customer service line in Illinois. She said she was told there must be a serious leak.

But that was not the problem -- and Trujillo was not alone. Some monthly bills exceeded \$500. With approval from the California Public Utilities Commission, which regulates investor-owned water companies, Cal-Am had started assessing Chualar customers the same rates as its customers in a Carmel Valley neighborhood of million-dollar homes.

The rates were designed to encourage conservation by steeply increasing charges for households that used more water than a typical family of four. But Chualar's households often are much larger than that.

When residents protested at a PUC meeting in San Francisco, Cal-Am agreed to restore the old rates until more reasonable ones could be developed.

"We were running on autopilot," said Kevin Tilden, Cal-Am vice president of external relations. "Obviously the adjacent community was not the right template."

Appendix J

# **Appendix H**



# California-American Water Company

November 10, 2006

EFFECTIVE - 12/2/06

ADVICE LETTER NO. 654-A

RESOLUTION-

### TO THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

California American Water Company (CalAm) (U210W) hereby submits for filing the following tariff sheets applicable to its Monterey District which are attached hereto:

C.P.U.C.		Canceling
Sheet No.	Title of Sheet	Sheet No.
	Schedule No. MO CO-1	
4437-W	Monterey District Tariff Area	4239-W
	Ralph Lane and Chualar Service Areas	
	GENERAL METERED SERVICE	
4438-W	TABLE OF CONTENTS	4425-W
	(continued)	
4439-W	TABLE OF CONTENTS	4246-W

This advice letter filing is being made supplement Advice Letter 654 which requested the implementation of new rates for California American Water's Monterey District, Chualar system.

On January 16, 2003, the California Public Utilities Commission authorized rates for five years for the Chualar system. California American Water is requesting a reduction in rates compared to those approved in Resolution W-4365 after participating in several community meetings on the subject of rates.

CalAm requests the rates to become effective thirty days after the filing date of this advice letter.

In accordance with Section III of General Order No. 96-A, a copy of this advice letter is being sent to those entities listed in Exhibit A.

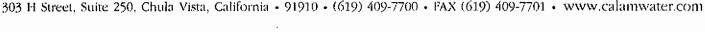
The actions requested in this advice letter are not now the subject of any formal filings with the California Public Utilities Commission, including a formal complaint, nor action in any court of law.

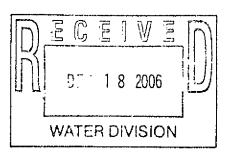
This filing will not cause the withdrawal of service, nor conflict with other schedules or rules.

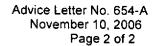
### Protests and Responses:

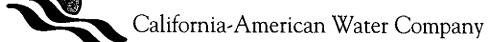
A protest is a document objecting to the granting in whole or in part of the authority sought in this advice letter. A response is a document that does not object to the authority sought, but nevertheless presents information that the party tendering the response believes would be useful to the Commission in acting on the request.

A protest must be mailed within 20 days of the date the Commission accepts the advice letter for filing. The filing date is the date the advice letter was placed on the Commission's Calendar.









4701 Beloit Drive • Sacramento, CA 95838-2434 / P.O. Box 15468 • Sacramento, CA 95851-0468 • (916) 568-4200 • FAX (916) 568-4260

The Calendar is available on the Commission's website at <a href="www.cpuc.ca.gov">www.cpuc.ca.gov</a>. Click on SEARCH SITE (upper left corner). Uncheck all but Daily Calendar. Enter "WATER 654A-W" (include the quotation marks) and click SEEK. A protest must state the facts constituting the grounds for the protest, the effect that approval of the advice letter might have on the protestant, and the reasons the protestant believes the advice letter, or a part of it, is not justified. If the protest requests an evidentiary hearing, the protest must state the facts the protestant would present at an evidentiary hearing to support its request for whole or part denial of the application.

All protests or responses to this filing should be sent to:

California-Public Utilities Commission, Water Division 505 Van Ness Avenue San Francisco, CA 94102 Fax: (415) 703-4426

E-Mail: water\_division@cpuc.ca.gov

And to this utility to:

David P. Stephenson Director – Rates & Planning 4701 Beloit Drive Sacramento, CA 95838 Fax: (916) 568-4260

E-Mail: dstephen@amwater.com

If you have not received a reply to your protest within 10 business days, contact this person at (916) 568-4222.

CALIFORNIA AMERICAN WATER

David P. Stephenson

Director - Rates & Revenues





City of Monterey City Hall Monterey, CA 93940 Attn: City Clerk

Karen Crouch
City Clerk,
Carmel-By-The-Sea
PO Box CC
Carmel-by-the-Sea, CA 93921

Monterey Peninsula Water Mgmt Dist. P.O. Box 85 Monterey, CA 93942 Attn: Mr. Ray Millard

Bishop Water Company 11552 Hidden Hills Road Carmel Valley, CA 93924

Pebble Beach Company P.O. Box 1767 Pebble Beach, CA 93953 Attn: Steven Eimer

Administrative Law Judge Christine Walwyn California Public Utilities Commission 505 Van Ness Avenue San Francisco, CA 94102

Harriet Burt California Public Utilities Commission Public Advisor Office, Room 2103 505 Van Ness Avenue San Francisco, CA 94102-3214

Frances M. Farina Attorney at Law 7532 Fawn Court Carmel, CA 93923

David A McCormick Department of Defense 901 N. Stuart Street Rm 700 Arlington, VA 22203-1837

San Jose Water Company 374 W. Santa Clara St PO Box 229 San Jose, CA 95196 Residents Water Committee 27195 Meadows Road Carmel, CA 93923 Attn: Pat Bernardi

City of Sand City City Hall California & Sylvan Avenues Sand City, CA 93955 Attn: City Clerk

Darlene Drain County Clerk County of Monterey P.O. Box 1728 Salinas, CA 93902

Alco Water Service 249 Williams Road Salinas, CA 93901

Sung Han California Public Utilities Commission Room 3200 505 Van Ness Avenue San Francisco, CA 94102

Monica L. McCrary California Public Utilities Commission Legal Division, Room 5134 505 Van Ness Avenue San Francisco, CA 94102

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Pebble Beach Community Services District
Forrest Lake and Lopez Roads
Pebble Beach, CA 93953

City of Pacific Grove City Attorney 300 Forest Ave 2<sup>nd</sup> floor Pacific Grove, CA 93950 Ross G. Hubbard City of Pacific Grove c/o City Manager's Office 300 Forest Ave, 2<sup>nd</sup> floor Pacific Grove, CA 93950

City of Seaside City Hall 440 Harcourt Avenue Seaside, CA 93955 Attn: City Clerk

City of Del Rey Oaks City Hall 650 Canyon Del Rey Road Del Rey Oaks, CA 93940 Attn: City Clerk

Hoge, Fenton, Jones, & Appel P.O. Box 791 Monterey, CA 93942 Attn: Thomas H. Jamison Attn: Ronald F. Scholl

Richard Andrews General Manager Pebble Beach Community Svcs. I Forest Lake and Lopez Roads Pebble Beach, CA 93953

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Diana Brooks California Public Utilities Commis Room 4102 505 Van Ness Avenue San Francisco, CA 94102-3214

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Carmel Area Wastewater District 3945 Rio Road Carmel, CA 93923

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California Public Utilities
Commission, DRA
505 Van Ness Avenue
San Francisco, CA 94102

Virginia Hennessey
Monterey County Herald
P.O. Box 271
Monterey, CA 93942

Jondi Gumz Santa Cruz Sentinel 207 Church Street Santa Cruz, CA

Joe Rosa Pajaro-Sunny Mesa Comm. Serv. District 136 San Juan Road Watsonville, CA 95076

State Water Resources Control Board PO Box 100 Sacramento, CA 95812

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Jim Heisinger P.O. Box 5427 Carmel, CA 93921 Edward W. O'Neill Davis Wright Tremaine LLP One Embarcadero Center, Suite 600 San Francisco, CA 94111-3834

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Robin Tokmakian League of Women Voters 252 Chestnut Pacific Grove, CA 93950

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Darryl D. Kenyon Monterey Commercial Property Owners Association P.O. Box 398 Pebble Beach, CA 93953

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Reed V. Schmidt Bartle Wells Associaties 1889 Alcatraz Avenue Berkeley, CA 94703-2714

Ann L. Trowbridge Attorney at Law Downey Brand, IIP 555 Capitol Mall, 10<sup>th</sup> Floor Sacramento, CA 95814

California Dept of Health Service Division of Drinking Water & Environmental Management PO Box 997416 Sacramento, CA 95899-7413

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California Public Utilities
Commission, Water Division
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San Francisco, CA 94102

Ann Camel City Clerk City of Salinas 200 Lincoln Avenue Salinas, CA 93901

Gerard A. Rose PO Box 5427 Carmel, CA 93921 Craig A. Marks American Water Company 19820 N. 7<sup>th</sup> Street, Ste. 201 Phoenix, AZ 85024

Lori Anne Dolqueist SteefeL, Levitt & Weiss One Embarcadero Center 30<sup>th</sup> Floor San Francisco, CA 94111

David P. Stephenson California American Water 4701 Beloit Drive Sacramento, CA 95838 Paul G. Townsley California American Water 303 H Street, Suite 250 Chula Vista, CA 91910

Christine J. Hammond SteefeL, Levitt & Weiss One Embarcadero Center 30<sup>th</sup> Floor San Francisco, CA 94111 Lenard G. Weiss SteefeL, Levitt & Weiss One Embarcadero Center 30<sup>th</sup> F San Francisco, CA 94111

Sarah Leeper SteefeL, Levitt & Weiss One Embarcadero Center 30<sup>th</sup> F San Francisco, CA 94111 Appendix K

# Appendix I

# MONTEREY PENINSULA WATER MANAGEMENT DISTRICT TREASURER'S REPORT FOR NOVEMBER 2021

						PB
		MPWMD		Multi-Bank	MPWMD	Reclamation
<b>Description</b>	<b>Checking</b>	Money Market	<u>L.A.I.F.</u>	<b>Securities</b>	<u>Total</u>	Money Market
Beginning Balance	\$223,027.39	\$1,825,153.31	\$10,633,914.53	\$3,412,392.67	\$16,094,487.90	\$733,823.05
Fee Deposits		2,396,174.29			2,396,174.29	691,107.74
MoCo Tax & WS Chg Installment Pymt					0.00	
Interest Received				5,388.11	5,388.11	
Transfer - Checking/LAIF					0.00	
Transfer - Money Market/LAIF					0.00	
Transfer - Money Market/Checking	1,600,000.00	(1,600,000.00)			0.00	
Transfer - Money Market/Multi-Bank					0.00	
Transfer to CAWD					0.00	(723,000.00)
Voided Checks					0.00	
Bank Corrections/Reversals/Errors					0.00	
Bank Charges/Other	(1,065.58)				(1,065.58)	
Credit Card Fees	(1,712.35)				(1,712.35)	
Returned Deposits	-				0.00	
Payroll Tax/Benefit Deposits	(97,915.56)				(97,915.56)	
Payroll Checks/Direct Deposits	(136,306.56)				(136,306.56)	
General Checks	(897,935.92)				(897,935.92)	
Bank Draft Payments	(10,381.53)				(10,381.53)	
Ending Balance	\$677,709.89	\$2,621,327.60	\$10,633,914.53	\$3,417,780.78	\$17,350,732.80	\$701,930.79

Appendix L



January 4, 2022

Mr. Ryan Altemeyer Associate Superintendent, Business Services Monterey Peninsula Unified School District (MPUSD) PO Box 1031 700 Pacific Street Monterey, CA 93942

RE: Monterey Peninsula Water Management District Application to LAFCO Regarding Activation of Latent Powers

Dear Mr. Altemeyer:

This letter is to reply to some of the issues raised in your December 3, 2021 letter to Kate McKenna, Executive Officer of LAFCO of Monterey County.

The District believes that MPUSD has a fundamental misunderstanding of the financial impacts of a District acquisition of California American Water Company's (Cal-Am) Monterey Water System and is over-reaching in its request for additional information.

The proposed acquisition should be treated by MPUSD no differently than the following examples, among others, of property transferring from private ownership to public ownership:

- Windows-on-the-Bay Park from near Wharf #2 to Sloat Avenue beginning in the 1980s, which included acquisition of private properties owned by Fugazi/Honda, Cellular One, Kereta, a meat company, Vapor Cleaners, and Pebble Beach Company.
- The 2007 sale of the Monterey Convalescent Hospital at 735 Pacific to the City of Monterey.
- The acquisition by the City of Monterey of parcels at and around 669 Van Buren in the early 2000s which were ultimately developed as tax-exempt senior housing in 2018.
- The 2019 transfer of 135 acres of the Old Capitol Site, then zoned for housing, to the City of Monterey for permanent open space.

Where was the outcry then regarding potential lost property taxes? Yet, the impact to MPUSD and other Impacted Agencies is exactly the same as the District's proposal. We suggest that MPUSD treat the potential financial impacts in exactly the same manner as it has for these and other previous transactions.

Mr. Ryan Altemeyer Page 2 of 2 January 4, 2022

The District stands by its earlier statements, validated by LAFCO's third-party consultant Berkson Associates, as well as the California Department of Education (CDE) that school districts such as MPUSD that are not "basic aid" districts will be backfilled through the Local Control Funding Formula. The District has also pointed to the sections of the California Education Code and the State Constitution providing such guarantees. Similarly, any reductions in County ERAF funds will be made-up through the State funding formula. As for non-school Impacted Agencies, the District has already offered Revenue Neutrality Transition Agreements to the 14 most impacted of them – achieving sufficient mitigation for each.

Regarding voter approved bonded indebtedness, tax rates, and what you refer to as "Other Financial Impacts", the District reiterates that such must not be considered losses because other payers will have to cover them. The mathematics of doing so is not for the District to calculate. In fact, MPUSD should already have the internal capability to do so since every year the overall County-wide assessed valuation rises, companies acquire property or go out of business, individual properties are reassessed upward or downward, requiring the amount on the Treasurer-Tax Collector tax bill for bonded indebtedness to be revised almost annually.

If MPUSD remains dissatisfied with the CDE response the District has cited, we suggest that the school district, or its Sacramento attorneys, are better equipped to engage CDE in greater detail.

Restating an earlier point, the District believes the level of complexity of the proposed acquisition is no different than the myriad of public purchases of private property that have occurred over the years and the same financial rubrics should be applied by any Impacted Agency.

As for the long-term or permanent nature of lost tax revenue, the District's position is very clear: the magnitude of the potential lost revenue is very small for every affected agency. While each such agency can easily "grow" out of the loss, the District has stated a willingness to help affected agencies transition over time.

Sincerely,

David Stoldt

General Manager

Monterey Peninsula Water Management District

cc: VIA EMAIL

David C. Laredo

Constantine Baranoff

Appendix M

# Appendix K



# **TECHNICAL MEMORANDUM**

To: Jennifer Gonzalez, PE, Engineering Manager

**Monterey One Water** 

From: Bob Holden, PE, LS, M.ASCE

Principal Engineer
Monterey One Water



Alison Imamura, PE, AICP
Associate Engineer
Monterey One Water



Date: April 11, 2020

Subject: Approved Pure Water Monterey (PWM) Project and Proposed Modifications to

**Expand the PWM Project - Source Water Operational Plan** 

### INTRODUCTION AND BACKGROUND

The Pure Water Monterey (PWM) Final Environmental Impact Report (EIR) certified in 2015 with addenda and the Draft Supplemental EIR dated 2019 (Draft SEIR) for the Proposed Modifications to expand the PWM Project¹ describe the source water availabilities, water rights, and uses. The EIR and Draft SEIR source waters analyses assumed 2009 to 2013 average flows would be consistent with future flows, plus these analyses assumed that the quantities of Salinas Industrial Wastewater (Ag Wash Water, AWW) would increase in the future. The PWM Project and the Proposed Modifications to expand the PWM Project yield include use of secondary-treated water as influent for the Advanced Water Purification Facility (AWPF) that provides purified water to MCWD for landscape irrigation and to convey for injection into the Seaside Groundwater Basin plus use of additional source water to augment Regional Treatment Plant (RTP) influent for the Salinas Valley Reclamation Project (SVRP) and the Castroville Seawater Intrusion Project (CSIP). The EIR identified that one acre-foot (AF) of AWPF product water requires 1.23 AF of RTP influent water (i.e., for every one AF of product water that is produced at the AWPF, 0.23 AF of reverse osmosis (RO) concentrate is sent into the outfall). Those analyses were not concerned with quantifying screening and membrane filtration (MF) backwashes as the backwash water returns to the RTP headworks and can be reused after primary and secondary treatment.

The purposes of this memorandum are 1) to describe M1W's rights to the AWPF feed water, 2) to describe quantities by month of secondary effluent that are available to use as influent to the AWPF in various conditions, and 3) to show how the AWPF feed water could be adjusted to a specific year's monthly flow. In these analyses, one AF of AWPF product water is assumed to require 1.37 AF water rights in the form

<sup>&</sup>lt;sup>1</sup> The 2019 – 2020 SEIR addresses expanding the PWM Project for the purpose of providing a Back Up Plan for CalAm to meet the CDO in case the MPWSP desalination plant is delayed beyond milestones established in the State Water Resources Control Board's Cease and Desist Order.

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of Ozone Feed Water. Of each one AF of product water, the Ozone Strainer and MF Pre-strainer backwashes removes 0.03 AF which returns to the headworks. Next, 0.11 AF are removed during MF backwash which is also returned to the Headworks. Finally, 0.23 AF of RO concentrate is removed and sent to the outfall. The analyses herein separately quantify the backwash water flows from the AWPF because when those flows return to primary and secondary treatment their water rights change. Water rights consider those rights to RTP secondary effluent prescribed by California Water Code section 1210 and the Amended and Restated Water Recycling Agreement (November 3, 2015, as amended in June 2019, herein referred to as the ARWRA). Volumes of wastewater flowing into the RTP's primary and secondary treatment processes that would be available to use as influent to the AWPF include municipal wastewater to which M1W and MCWD have contractual rights and the "new source waters" as described in the ARWRA. These AWPF source water flows will be determined for the three distinct AWPF uses: MCWD, the approved PWM Project, and the Proposed Modifications. Water sources and yields for the remainder of the PWM Project (SVRP/CSIP) are described in the Schaaf & Wheeler reports published in the Final PWM Project EIR (M1W/DD&A, 2015), Addendum No. 3 to the EIR (M1W/DD&A, October 2017), and in the Final SEIR in Master Response #3 of Chapter 3, and in Appendices I and R (M1W/DD&A, 2019).

# COMPOSITION OF MUNICIPAL WASTEWATER FLOWS

Relative contributions of municipal wastewater from M1W's geographic areas that enters the M1W headworks and is metered there include: 51% from the Salinas urban area, 3% from Moss Landing and Castroville, 46% from the Monterey Peninsula, Marina, and Fort Ord areas (Source: M1W Sewer System Management Plan, 2019). Addition of AWW in recent years increases the percentage of flows from the Salinas area by up to 4% (peaking in the summer). These municipal flows are primarily from areas within M1W's 2001 Service Area, but also include some municipal/domestic flows from outside M1W's 2001 Service Area, including the following key geographic locations:<sup>2</sup>

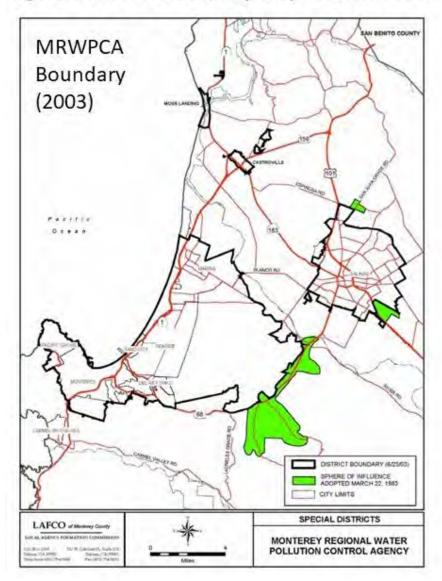
- 1. North County High School and the southeast portion of Castroville, as shown in Figures 1 and 2,3
- 2. Boronda and areas north and southeast of the City of Salinas, as shown Figures 1 and 2,
- 3. Starting in 2019, the Farmworker Housing site on Hitchcock Road, southwest of Salinas,
- 4. Monterey Regional Waste Management District landfill starting in 2016, and
- 5. M1W Regional Treatment Plant on-site wastewater.

These flows have not previously been individually metered and some flow through the headworks meter, however, monthly volumes throughout the year have been estimated for the analyses in this memorandum based on available pumping operations data, use assumptions, and other metered flow data (flow balance calculations). Because these are also wastewater flows which enter M1W-owned infrastructure, rights to these waters are also governed by California Water Code Section 1210 which provides for the ability for M1W to enter into agreements for assigning those rights to other entities. Currently, the ARWRA and the March 1996 *Annexation Agreement and Groundwater Mitigation Framework for Marina Area Lands* are the main agreements governing the water rights to these flows.

<sup>&</sup>lt;sup>2</sup> The distinction between municipal flows coming from within and outside of the M1W 2001 Service Area are important for interpreting rights assigned to MCWRA by the Amended and Restated Water Recycling Agreement (November 2015).

<sup>&</sup>lt;sup>3</sup> Figures 1 and 2 use maps of the M1W (at that time, known as Monterey Regional Water Pollution Control Agency) published by the Monterey County Local Agency Formation Commission in 2003 and 2012 because maps of the service area were not published in 2001, and a newer map has not been published since 2012.

Figure 1. LAFCO Boundary Maps of MRWPCA Service Areas in 2003 and 2012



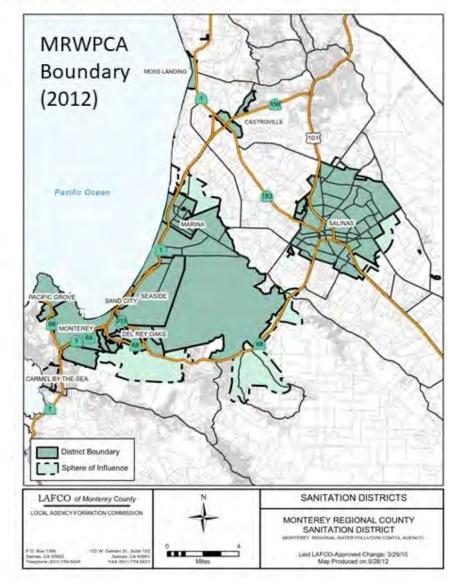
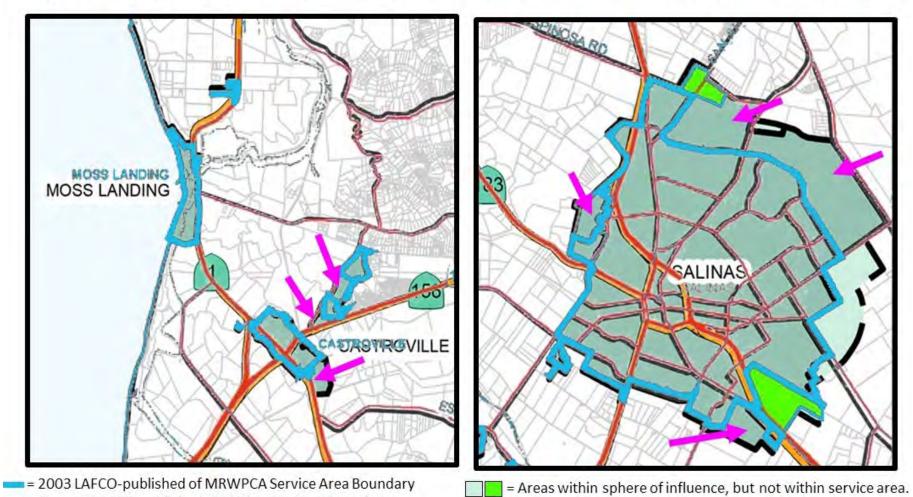


Figure 2. M1W Service Areas (northern & Salinas Area) added after 2003 (Noted with: // )



= Current LAFCO-published M1W Service Area Boundary

# **NEW SOURCE WATERS IN ARWRA**

As described in the ARWRA, new source waters available for use for recycling include the following:

- Reclamation Ditch surface water. M1W can divert this water into the City wastewater collection system by using the recently completed diversion structure near Davis Road (which then flows to the RTP), as allowed by a State Board Water Rights Permit #21377 issued to the MCWRA and discussed by the ARWRA.
- Blanco Drain surface water. M1W can divert this water to the RTP headworks using the recently completed diversion structure near the Salinas River, as allowed by a State Board Water Rights Permit #21377 issued to the MCWRA and discussed by the ARWRA.
- Agricultural Wash Water (Ag Wash Water). M1W can divert this water directly from the City of Salinas' separate industrial wastewater collection system to the M1W Salinas Pump Station using M1W's diversion facilities, as allowed by a State Board's Order approving Wastewater Change Petition #WW-0089 issued to the City of Salinas and the City/M1W Agreement for Conveyance and Treatment of Industrial Waste Water (October 27, 2015).

The use of these three categories of source water by M1W is subject to conditions precedent in Section 16.15 of the ARWRA as updated in Amendment No. 1 to the ARWRA. Under Amendment No. 1 to the ARWRA, M1W has rights to immediately use all the Reclamation Ditch and Blanco Drain surface waters and the Ag Wash Water, even before the conditions precedent are met. M1W may choose to use the Ag Wash Water to provide additional influent to the SVRP before the conditions precedent are met. In addition, Section 16.16 provides that if the conditions precedent are not met, then MCWRA would retain rights to the Ag Wash Water and M1W would retain rights to the Blanco Drain and Reclamation Ditch; however, for Section 16.16 to be in effect would require a separate agreement. Therefore, the analyses in this Technical Memorandum conservatively assume that Ag Wash Water:

- 1. is not available for use at the AWPF if conditions precedent are not met,
- 2. is only used for the Approved PWM Project during October through May in the scenarios where the conditions precedent are met, and
- 3. is not used for the Proposed Modifications.

Other new source waters that will be available to divert to the RTP to augment secondary effluent for recycling (and that are listed in the ARWRA) include City of Salinas urban runoff/stormwater that currently flows to the Salinas River, that will be mixed with AWW, conveyed to, and treated and stored in the Salinas Industrial Waste Water Treatment Facility (IWTF) ponds, and then diverted to the RTP from the northwest corner of Pond 3 at the IWTF. The infrastructure to enable this diversion is currently under construction. Currently, M1W does not have the ability to divert that treated water but will upon completion of the Pond 3 pump station. Nevertheless, because a contract with the City of Salinas or a contract amendment would be needed for M1W to use City of Salinas urban runoff/ stormwater, the analyses in this Technical Memorandum conservatively assume that City of Salinas urban runoff mixed with wastewater is not available for use at the AWPF. The ARWRA also lists Lake El Estero waters and SVRP modifications as new source waters, but to date there has been no implementation of this infrastructure due to lack of funding; therefore the analyses in this Technical Memorandum do not assume that these sources are available for use at the AWPF.

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# **OTHER RELEVANT ANALYSES**

This memorandum is complementary to the Perkins Coie Report "Water Rights Analysis for Proposed Modification to the Pure Water Monterey Groundwater Replenishment Project" (Perkins Coie Report). That report concluded:

- M1W, MCWD, and MCWRA all have secured rights to use water from the M1W's collection and treatment system.
- M1W has secured rights to divert and use AWW for recycling and delivery to customers, including SVRP treatment then distribution to CSIP plus AWPF treatment then injection to the Seaside Groundwater Basin (Agreement for Conveyance and Treatment of Industrial Waste Water By and Between the City of Salinas and the Monterey Regional Water Pollution Control Agency, dated Oct. 27, 2015).
- M1W needs a contract with the City of Salinas to acquire rights to divert, and treat for reuse, the
  City of Salinas storm water as enabled by M1W's Salinas Storm Water Projects. Prior agreements
  could be amended to allow M1W AWW to recycle flows through the SVRP and AWPF from Pond
  3 at the City's IWTF to the Regional Treatment Plant (RTP) as enabled by the Salinas Storm Water
  Phase 1B Project.
- M1W and MCWRA have rights to Reclamation Ditch and Blanco Drain waters through two
  relevant SWRCB permits and the ARWRA, as amended. According to the ARWRA Section XVI,
  16.16, if conditions precedent in Section XVI, 16.15 are not satisfied, M1W would retain the right
  to divert and use these waters and AWW would be available for MCWRA to use.

Another complementary report was Schaaf & Wheeler's Memorandum "Proposed Modifications to the Pure Water Monterey Groundwater Replenishment Project – Source Water Availability, Yield, and Use" dated November 1, 2019 (S&W Report) which was used to support the findings in the Draft SEIR. The Schaaf & Wheeler Report:

- Dealt with the whole PWM Project that includes water for the AWPF and water for SVRP/CSIP. It
  emphasized the calculation of total additional water to flow into the RTP for treatment and reuse
  (added to existing wastewater flows) and the use of the flows by the AWPF and the SVRP and
  discharge to the outfall as recycled water or ocean discharge.
- 2. Used the 2015 EIR baseline data. This assumption was of interest to some stakeholders as the volumes of source water assumed to be available were based on 2009 through 2013 averages and industrial wastewater projections. <sup>4</sup> This Technical Memorandum provides supplemental analyses and results based on a different set of assumptions not reliant on the same baseline data.
- Modeled flows going into or out of the RTP site and facilities owned by M1W but did not account
  for the backwash and on-site-generated flows that do not pass through the RTP headworks flow
  meter. The red box on Figure 3 represents this flow model boundary as is appropriate for the
  overall PWM Project.

<sup>&</sup>lt;sup>4</sup> Although some opined that this baseline did not incorporate more current data, this average was used only for the analysis of normal and wet years and included a severe drought year. In addition, wastewater influent volumes over the past three years has flattened and the provision of new water supplies to the Monterey Peninsula to eliminate constraints to growth will increase wastewater flows in the future under the Proposed Modifications. For these reasons, use of a 2009-2013 average for wastewater flows during normal and wet years is adequate.

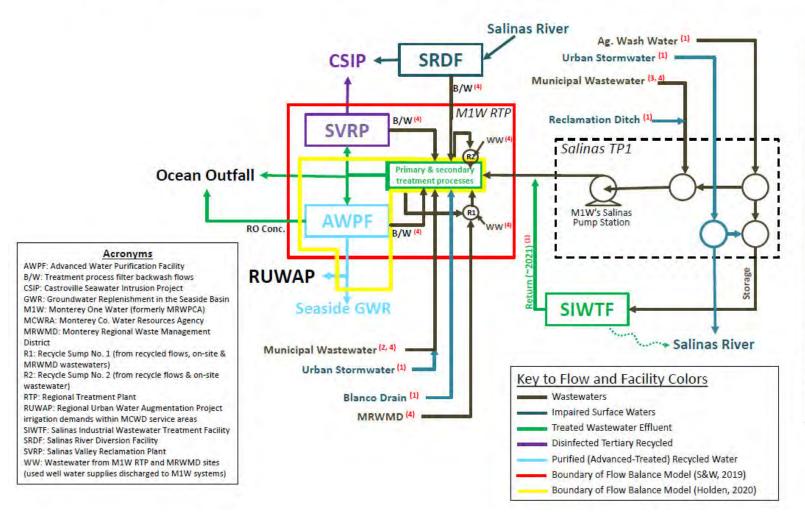
- 4. Analyzed use of source waters, RTP inflows, ocean discharges, and recycling yields by month to meet both AWPF and SVRP demands based on the following four potential future scenarios:
  - a. normal and wet year with drought reserve less than 1,000 AF,
  - b. a normal and wet year with a 1,000 AF drought reserve,
  - c. a drought year with a full 1,000 AF drought reserve, and
  - d. a maximum diversion year without limiting diversion based on projected recycled demands.

NOTE: The last scenario formed the basis for the environmental impact report analysis for various water resource topics since it provided a worst-case, conservative analysis of downstream impacts of surface water resources.

- 5. Ignored the SVRP, and AWPF backwash flows because they do not increase the amount of water at the RTP.
- 6. Ignored SRDF screening backwash flows because when screening is occurring, this indicates excess water available for meeting CSIP demands and these flows are inconsistent year-to-year.
- 7. Ignored rain and water in hauled waste (saline and septage) as influent to the RTP (these volumes are negligible).
- 8. Ignored evaporation and water in biosolids as a flow out of the RTP because these volumes are negligible.
- 9. Assumed AWW and Salinas Storm Water would be available directly and from Pond 3 IWTF Facility.
- 10. Assumed that the agencies implement the Lake El Estero Source Water diversion and the winter modifications to the Salinas Valley Reclamation Plant.
- 11. Estimated the reduced Reclamation Ditch water flow during drought for the drought scenario.
- 12. Estimated that Blanco Drain flow would not be reduced in drought, given that irrigation practices are consistent in drought and normal years enabled by the diversity of sources of irrigation water (river, groundwater wells, and recycled water -- the latter two of which are available even during drought years).

The Schaaf & Wheeler Report describes and quantifies source waters and uses for the entire PWM Project including SVRP/CSIP whereas this Technical Memorandum addresses use of flows for the AWPF portion of PWM Project.

Figure 3. Conceptual Flow Schematic for the Regional Collection, Treatment, and Recycling



#### NOTES:

- (1) Contractual rights to these "New Source Waters" as defined in the ARWRA, would be available to MCWRA if conditions in ARWRA section 16.15 are satisfied. An agreement or amended agreement with the City of Salinas is required for rights to SIWTF Return Flows and Salinas Urban Stormwater.
- (2) Pursuant to the ARWRA section IV. 4.01, Marina Coast Water District, MCWRA, and M1W have contractual rights to a portion of these wastewater flows.
- (3) Pursuant to the ARWRA section IV. 4.01, MCWRA and M1W have contractual rights to a portion of these wastewater flows.
- (4) Pursuant to the ARWRA section IV. 4.01, wastewater discharged into the M1W-owned treatment infrastructure which originates from outside M1W's 2001 Service Area, including Farmworker Housing, Boronda, treatment process filter backwash flows, and rights to these flows are evenly divided between M1W and MCWRA. Ag. Wash Water, Reclamation Ditch, and Blanco Drain would have fallen under this provision; however, due to other provisions in the ARWRA (assuming conditions precedent in section 16.15 are met), these water sources are more accurately described by Note (1).

## **METHODOLOGY AND ASSUMPTIONS**

The volumes of the municipal wastewater and new source waters for recycling for each M1W customer are described, quantified, and prioritized herein considering California Water Code section 1210, treated wastewater rights assigned by M1W with agreements, environmental benefits (reducing discharge of secondary effluent), operational needs (including efficiency of treatment and regulatory compliance), and cost considerations. The new source waters would preferentially be used for the Approved PWM Project as described by the ARWRA (Reclamation Ditch, Blanco Drain, and AWW if conditions precedent are met and just the Reclamation Ditch and Blanco Drain if conditions precedent are not met). The new source waters conservatively are not assumed to be available for the Proposed Modifications, regardless whether the conditions precedent are met. Flows from outside M1W's 2001 Service Area are prioritized to be used for the Proposed Modifications to avoid use of Salinas area drainage waters (Reclamation Ditch and Blanco Drain) and AWW. This strategy minimizes ocean discharges, optimizes water treatment efficiency, and keeps costs for recycling as low as possible. The analyses in this memorandum use updated source water flow rates and monthly volumes compared to the baseline data used previously in the EIR documents. Two scenarios are evaluated and presented representing two sets of assumptions about water availability and use for recycling:

- A normal or wet water year while building a Drought Reserve (or Operating Reserve) in the Seaside Basin. For these analyses, municipal wastewater and AWW flows are assumed to be the same as actual calendar year 2018 flows, which provide values for a representative (typical wet or normal) year.
- A drought year starting with a full (1,000 AF) drought reserve. Municipal wastewater and AWW flows for this scenario are assumed to be the same as in calendar year 2015, which had the lowest effluent flow to the ocean and the highest SVRP recorded use. The SVRP backwash flows are estimated assuming CSIP is optimized to maximize days of SVRP water production.

This memorandum looks at the source water use assuming scenarios in which MCWRA does or does not complete the "Conditions Precedent for New Source Water Facilities" from Section XVI, 16.15 of the ARWRA. According to the terms of the ARWRA, the Reclamation Ditch, Blanco Drain, and AWW water may be used by M1W at the AWPF if conditions precedent are met. This analysis conservatively assumes no New Source Waters (as defined by the ARWRA) are used for the Proposed Modifications regardless of whether conditions precedent are met. If conditions precedent are not met, AWW would be used to increase influent to the SVRP pending a new agreement pursuant to Section 16.16 of the ARWRA. In addition, if conditions precedent are not met, there would be no drought reserve and the Approved PWM Project would produce 3,500 AFY to 3,700 AFY in wet, normal, and drought years.

The analyses documented in this memorandum support responses to concerns about the quantity of water (as influent to the RTP) that would be available for recycling and advanced treatment at the AWPF (landscape irrigation and groundwater injection) portion of the approved PWM Project and Proposed Modifications to the PWM Project under an updated set of assumptions. The assumptions herein represent newer information and reflect how source waters might be used, depending upon whether conditions precedent are met or not, for specific types of water years noting that water source quantities differ each year so the quantity of water treated each month will differ each year.<sup>5</sup> These assumptions include the following:

<sup>&</sup>lt;sup>5</sup> This analysis does not consider that the ARWRA would be revoked or rescinded as this scenario would mean that M1W would hold all rights to wastewater flows entering its collection and treatment system per California Water Code section 1210 less that water already allocated to MCWD by agreements.

- 1. Separately accounts for all flows going into or out of the primary and secondary processes at the RTP, the SVRP, and the AWPF, such as the recycle flows that do not pass through the RTP meter at the headworks. The yellow polygon on **Figure 3** represents this flow model boundary.
- 2. Considers recycle flow such as screening and MF backwash losses from the AWPF. Thus, the source water needs for the approved and expanded PWM Projects are assumed to be larger than the source water needs identified in the 2015 EIR, the 2019 Draft SEIR, and in the S&W Report. Screening and backwash flows, since they return to the RTP Headworks for retreatment do not change the overall amount of water available for the PWM Project. However, these losses are a required AWPF flow and for the analyses herein, the losses are assumed to reduce the amount of water to which M1W has rights. Backwash is a necessary part of the process but its return to the RTP primary and secondary treatment process results in the water rights to those flows being split between M1W and MCWRA in accordance with the ARWRA.
- 3. Identifies MCWD use of municipal wastewater flows from their service area as the source for meeting the RUWAP irrigation system demands for AWPF product water.
- 4. Assumes the 200 AFY of AWPF product water for building the CSIP drought reserve (if conditions precedent are met) would instead build the CalAm/M1W/MPWMD Water Purchase Agreement Operating Reserve (if conditions precedent have not been met).
- 5. Assumes the Farmworker Housing project's additional influent flows (35 AFY estimate) are additive to historic influent volumes (project came on line in 2019).
- 6. Identifies Boronda area on the western side of Salinas (170 AFY wastewater volume estimate) as the largest developed area that was not in M1W's 2001 Service Area. There are several other areas that would also be considered outside of M1W's 2001 Service Area, but they are smaller, and their flows have not yet been estimated.
- 7. Assumes Ozone and MF screening recovery is 98% and MF recovery is 92%.
- 8. Assumes AWPF is operational on average 90% of the time. It is assumed that more maintenance will be performed during April through September so the AWPF will be operational 87% during that period and would be operational 93% of the remainder of the year.
- 9. Assumes that the SVRP modifications have not been constructed to enable lower daily volumes of SVRP water to be delivered to CSIP directly, through bypassing the SVRP Storage Pond. If built, this would decrease the amount of secondary effluent to the ocean throughout the year, but primarily in the winter, and would increase the volume of SVRP backwash water.
- 10. Assumes that the extra 200 AF (beyond 3,500 AFY) will be injected every winter, even if the Drought Reserve and Operating Reserves are full, since M1W will not know during the winter if it will be a drought year and adequate excess secondary effluent will be available to meet this production amount in all year types. 6

Like the Schaaf & Wheeler source water analysis, the analyses herein ignore rain, evaporation, hauled wastes (saline and septage), and the water content of biosolids. These analyses use the same RO recovery rate of 81%. These analyses also exclude SRDF screening backwash flows for the same rationale as the Schaaf & Wheeler analysis. Specifically, when SRDF is operating, this indicates excess water is available for meeting all CSIP demands, and these flows are inconsistent year-to-year.

<sup>&</sup>lt;sup>6</sup> If a drought year does occur and the drought reserve is full, then the summer injection rate will be reduced to prevent exceeding the permitted annual injection volumes and to enable more secondary-treated RTP effluent to be available for CSIP in peak irrigation months, when demands are high enough.

The analysis presented in this memorandum assumes the following for analyzing the effect of MCWD use of their initial phase demands of 600 AFY AWPF product:

- MCWD demand schedule is in accordance with Section 3.02 (a) of the Pure Water Delivery and Supply Project Agreement Between Monterey Regional Water Pollution Control Agency and Marina Coast Water District (M1W/MCWD Agreement), dated April 8, 2016 which was amended in December 2017.
- MCWD has rights to all wastewater they provide to M1W which was 1,218 AF during 2018 subject
  to restrictions noted in the schedule discussed in the prior bullet item. Specifically, MCWD
  annexed portions of the former Fort Ord into their service area which may increase their annual
  rights to recycled water but limit their use of these water rights in peak irrigation months pursuant
  to restrictions in the ARWRA.
- MCWD needs 822 AFY of source water for 600 AFY of product water for their irrigation needs, including screening, MF backwash, and RO concentrate losses and MCWD needs 741 AF as shown in the Schaaf & Wheeler source water memorandum referenced above when excluding waste flows returned to the headworks,
- MCWD will utilize their full 300 AFY summer water allocation between April and September each year.
- M1W will utilize 342 AFY of their 650 AFY summer water allocation (ARWRA 4.01 (a)) as needed to supplement MCWD's water supply demand between May and August each year.
- MCWD has rights to the remainder of their rights to return flows during the winter (October through March) plus reallocation of any summer water (April through September) they do not use during those winter months.
- MCWD will utilize 179 AFY of their wastewater rights during October through March each year.
- MCWD has enough water rights that their 600 AFY project can proceed in wet, normal, or drought conditions. During severe droughts, the amount of MCWD's unutilized water rights would be reduced slightly. Because of its special nature, MCWD's portion of the AWPF source water issue is described above and summarized in **Table 1**.

Table 1. Source Waters for MCWD During Wet, Normal or Drought Years (600 AFY)

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Product Water Demand	600	469	131
Secondary Effluent (Winter)	179	0	179
MCWD Summer Water	300	300	0
M1W ARWRA 4.01 1 (d)	342	342	0
Total Source Water Utilized	822	642	179
Unutilized MCWD Effluent Rights	738	0	738

• MCWD's use of their summer water rights directly plus use of a portion of M1W's ARWRA 4.01 1(d) water rights reduces the amount of water available for SVRP/CSIP by about 642 AF between April and September. The result is that -- independent from the Proposed Modifications -- new source waters may be needed by SVRP/CSIP to meet peak demands if the Salinas River Diversion Facility is not operating and MCWD and M1W use some of, or all, their wastewater rights from April through September. Similarly, about 179 AF of MCWD's winter water rights will be utilized between October and March; however, this use will only reduce the ocean discharge of secondary effluent.

## **RESULTS**

### Prioritization of Source Waters (All Scenarios)

The assumed source water prioritization and quantities available to M1W are identified in **Table 2** for the Approved PWM Project and in **Table 3** for the Proposed Modification. This prioritization can and will change based on many factors over the years. These factors include: infrastructure reliability, treatability and efficiencies, changing agreements, regulatory requirements, agricultural and industrial changes, and population/economic growth and recessions If there are no other infrastructure or external restrictions, including changes to agreements, priority will be based on minimizing water cost, including treatability/water quality and energy demands.

**Table 2. Source Water Priority for Approved Project AWPF (All Scenarios)** 

Priority	Source Water	Quantity of Water Available to M1W in a Typical Year (Acre Feet per Year)
1	Secondary Effluent to Ocean Outfall	5,811
2	Reclamation Ditch	808
3	Blanco Drain	2,620
4	AWW**	3,099
5	Recycle Sump #1*	41
6	Recycle Sump #2*	104
7	Approved PWM Project and MCWD AWPF Backwashes*	290
8	Proposed Modifications AWPF Backwashes (only available for Modifications) *	152
9	SVRP Backwash*	515
10	Boronda*	95
11	Farmworker Housing*	18
12	M1W's ARWRA Summer Water (ARWRA Section IV 4.01 1(d))	650
13	SRDF Screening ***	95
14	Salinas IWTF Pond System ***	150
	Total Available for M1W (without AWW, SRDF & Salinas IWTF Pond)	11,104

Values shown are for 2018. Drought year (2015) values are provided in the attachments. \*Those source water marked with \* are assumed available ½ for M1W to meet the AWPF influent needs for Seaside Groundwater Basin injections and ½ for SVRP influent for CSIP. The values shown above are the M1W portion of the water source. \*\*AWW is only available if conditions precedent are met and are assumed to not be available for the Proposed Modifications for the purpose of this analysis. \*\*\*SRDF Screening and Salinas IWTF Pond System waters are assumed to not be available.

**Table 3. Source Water Priority for Proposed Modifications AWPF (All Scenarios)** 

Priority	Source Water
1	Secondary Effluent to Ocean Outfall
2	Recycle Sump #1
3	Recycle Sump #2
4	Approved PWM Project and MCWD AWPF Backwashes
5	Proposed Modifications AWPF Backwashes (152 AFY additional above Table 2 quantities)
6	SVRP Backwash
7	Boronda
8	Farmworker Housing
9	M1W's ARWRA Summer Water (ARWRA Section IV 4.01 1(d))
Potential	water quantities were provided in <b>Table 2, except as noted.</b>

Scenario 1 (N-In): Source Waters for Normal/Wet Year Operation of AWPF While Building a Drought Reserve Assuming Conditions Precedent Are Met

**Table 4** shows results of this analysis of water sources/types that would be available for AWPF influent (excluding MCWD which is covered in **Table 1**, above) to achieve the yield of the Approved PWM Project in a normal year of AWPF production (3,700 AFY), which includes Seaside Basin injections to build a reserve, assuming the Conditions Precedent are met. **Table 5** shows the parallel results for the Proposed Modifications to achieve a yield of 2,250 AFY production. **Table 6** shows the volumes of source waters to which M1W has existing water rights that will be left over after use of all of the flows needed for the full normal/wet year operation of an approved PWM Project and Proposed Modifications, including building a reserve and supplying MCWD's RUWAP demands (6,550 AFY total). These results are based on the assumptions listed above. **Figure 4** shows the results of this scenario of use of the various source waters for the Approved PWM Project and for the Proposed Modifications by month. **Attachment 1** provides the spreadsheet showing the detailed month by month use of the various waters.

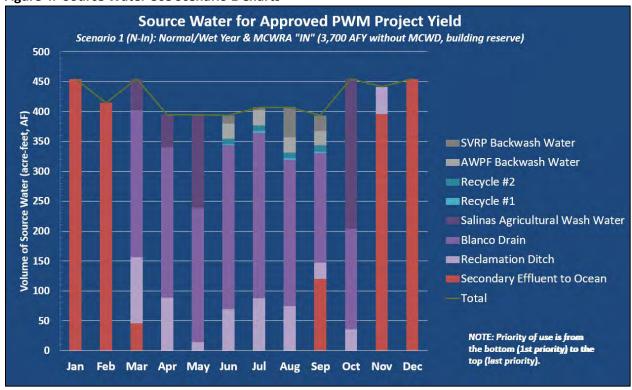
Table 4. Typical Source Waters Utilized for the Approved PWM Project (no MCWD) During Wet or Normal Years (3,700 AFY of AWPF Production) Assuming Conditions Precedent Are Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Excess Secondary Effluent to Outfall	1,885	120	1,765
SVRP Backwash	94	94	0
Boronda	0	0	0
Farmworker Housing	0	0	0
Recycle Sump #1	11	11	0
Recycle Sump #2	38	38	0
Approved PWM Project AWPF Backwash Flows	101	101	0
Reclamation Ditch	555	362	193
Blanco Drain	1,870	1,456	414
Ag Wash Water (October thru May)	513	210	303
Total Source Water	5,067	2,391	2,675
Total Backwash (Screening & MF) Returned to RTP	499	235	263
Total RO Concentrate to Outfall	868	410	458
Total AWPF Product Water	3,700	1,746	1,954

Table 5. Typical Source Waters Utilized for the Proposed Modifications During Wet or Normal Years (2,250 AFY of AWPF Production) Assuming Conditions Precedent Are Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Excess Secondary Effluent to Outfall	2,595	66	2,529
SVRP Backwash	195	195	0
Boronda	32	32	0
Farmworker Housing	5	5	0
Recycle Sump #1	7	7	0
Recycle Sump #2	18	18	0
PWM Project AWPF Backwash Flows	47	47	0
Additional AWPF Backwash Flows w/ Proposed Modifications	22	22	0
Reclamation Ditch	0	0	0
Blanco Drain	0	0	0
M1W ARWRA 4.01 1 (d)	159	159	0
Total Source Water	3,081	551	2,530
Total Backwash (Screening & MF) Returned to RTP	303	54	249
Total RO Concentrate to Outfall	528	94	433
Total AWPF Product Water	2,250	403	1,847

Figure 4. Source Water Use Scenario 1 Charts



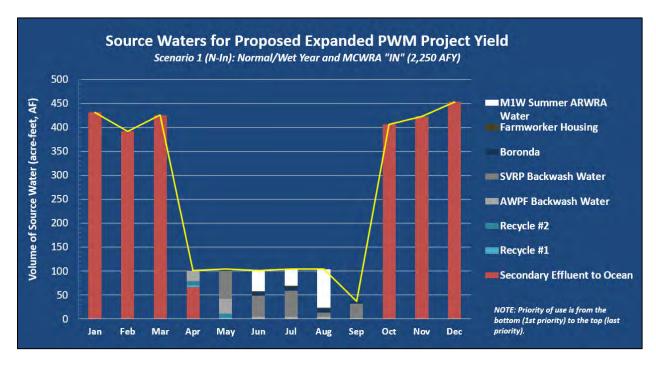


Table 6. Excess Winter Secondary Effluent, New Source Waters, and M1W Water Rights Remaining After Approved PWM Project (including MCWD RUWAP Phase 1) and Proposed Modifications During Wet or Normal Years (AWPF Producing 6,550 AFY, Total) Assuming Conditions Precedent Are Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Excess Unused Secondary Effluent to Outfall	1,331	0	1,331
M1W Source Waters			
SVRP Backwash	226	50	175
Boronda	63	16	47
Farmworker Housing	12	5	7
Recycle Sump #1	23	0	23
Recycle Sump #2	48	0	48
PWM Base Project and MCWD AWPF Backwashes	142	2	140
PWM Expansion Project AWPF Backwashes	129	5	124
Reclamation Ditch	253	0	253
Blanco Drain	750	0	750
M1W ARWRA 4.01 1 (d)	149	149	0
Total Unused Source Waters (excluding Excess Unused Secondary Effluent to Ocean, above)	1,797	227	1,4570
Total Unused Source Waters (including Excess Unused Secondary Effluent to Ocean, above)	3,128	227	2,901

<sup>\*</sup> The ability to use Salinas Ag Wash Water and Storm Water that goes to the Salinas River would increase water remaining available for recycling by approximately 2,600 AFY, in this case (peaking in the summer).

# Scenario 2 (D-In): Source Waters for Drought Year Operation of AWPF With a Full Drought Reserve Assuming Conditions Precedent Are Met

A drought year, as mentioned above, does not affect MCWD water demands and only minimally their source waters. If conditions precedent in ARWRA Section 16.15 are completed, AWPF production under the approved PWM Project will be reduced to approximately 2,500 AFY during a drought year with a full drought reserve (reduction of 1,200 AFY production (including elimination, for one year, of building the drought reserve) and reducing AWPF influent by over 1,600 AFY) during the irrigation season. If conditions precedent in ARWRA Section 16.15 are not completed, then there would be no requirement for M1W to build a drought reserve for MCWRA and this reduction would not be required. The drought year source water availability estimates for Blanco Drain and Reclamation Ditch are based on Schaaf & Wheeler's report (Appendix I of the Draft SEIR) assuming the 2015 calendar year data (a severe drought condition). The SVRP backwash flow was estimated assuming CSIP optimization to maximize the number of days the SVRP would be producing water. The same source water priorities (Tables 2 & 3) will apply in a drought. The expectation is that winter production of purified water would be maximized in all years, such that during the winters of a drought year, flows to the ocean would be decreased further. The analysis in this scenario assumes that the Drought Reserve is available as a tool to provide water to CSIP in dry years.

Table 7 shows the results of this analysis of water sources/types needed for AWPF influent for the Approved PWM Project analysis for a drought year (2,500 AFY of production) starting with a full drought reserve. Table 8 shows the results of this analysis of source waters to produce an additional 2,250 AFY of purified recycled water in a drought year. Figure 5 shows the results of this scenario of use of the various

source waters for the Approved PWM Project and for the Proposed Modifications by month. **Table 9** shows the types and amounts of water rights that M1W will retain after satisfying the influent needs for the AWPF with the Approved PWM Project and Proposed Modifications to expand the AWPF capacity (a total of 4,637 AFY, which includes 2,500 AFY for Approved PWM Project injections, 600 AFY for MCWD irrigation, and 1,537 AFY for Proposed Modifications injections) during a drought year. **Attachment 2** provides the detailed analysis of drought year source water uses.

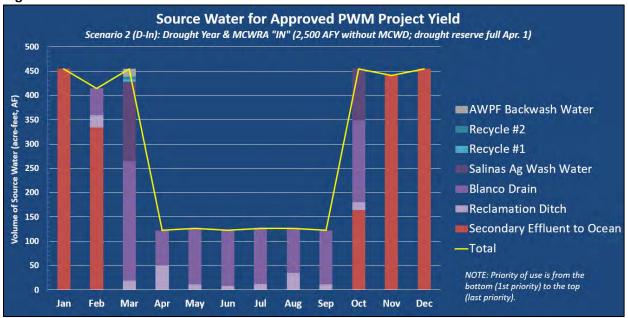
Table 7. Source Waters to be Used for the Approved PWM Project (2,500 AFY of yield, excludes MCWD) During Drought Year with Full Drought Reserve of 1,000 AF Assuming Conditions Precedent Are Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Secondary Effluent to Outfall	1,850	0	1,850
Reclamation Ditch	187	127	60
Blanco Drain	1,090	621	469
AWW (March & October only)	269	0	269
Recycle Sump #1	5	0	5
Recycle Sump #2	5	0	5
PWM Base Project and MCWD AWPF Backwashes	17	0	17
SVRP Backwash	0	0	0
Boronda	0	0	0
Farmworker Housing	0	0	0
M1W ARWRA 4.01 1 (d)	0	0	0
Total Source Water	3,423	748	2,675
Total Backwash (Screening & MF) Returned to RTP	337	74	263
Total RO Concentrate to Outfall	586	128	458
Total AWPF Product Water	2,500	546	1,954

Table 8. Source Waters to be Used for the Proposed Modifications to the PWM Project Yield During Drought Years (2,250 AFY using 133 AF Operating Reserve) Assuming Conditions Precedent Are Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Secondary Effluent to Outfall	1,779	90	1,689
Recycle Sump #1	23	18	5
Recycle Sump #2	72	55	17
PWM Base Project and MCWD AWPF Backwashes	122	68	54
PWM Expansion Project AWPF Backwashes	78	45	33
SVRP Backwash	442	302	139
Boronda	61	38	23
Farmworker Housing	10	7	3
M1W ARWRA 4.01 1 (d)	310	294	16
Reclamation Ditch	0	0	0
Blanco Drain	0	0	0
Total Source Water	2,898	918	1,981
Total Backwash (Screening & MF) Returned to RTP	285	90	195
Total RO Concentrate to Outfall	496	157	339
Total AWPF Product Water	2,116	670	1,446

Figure 5. Source Water Use Scenario 2 Charts



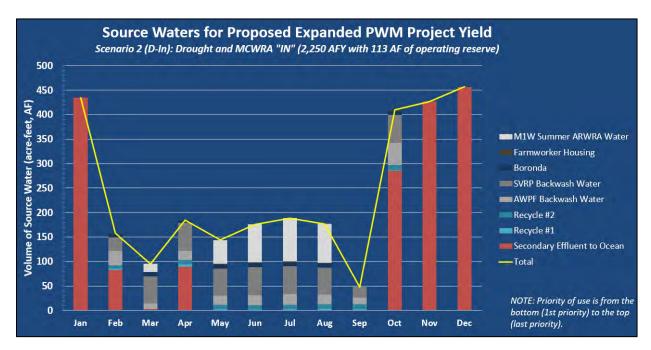


Table 9. Excess Winter Secondary Effluent, New Source Waters, and M1W Water Rights Remaining after Approved PWM Project (including MCWD RUWAP Phase 1), and Proposed Modifications During Wet or Normal Years (AWPF Producing 5,350 AFY) Assuming Conditions Precedent Are Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Secondary Effluent to Outfall	2,023	0	2,023
SVRP Backwash	108	35	73
Boronda	34	10	24
Farmworker Housing	7	3	4
Recycle Sump #1	13	0	13
Recycle Sump #2	26	0	26
PWM Base Project and MCWD AWPF Backwashes	70	0	70
PWM Expansion Project AWPF Backwashes	65	0	65
Reclamation Ditch	205	0	205
Blanco Drain	1,530	835	695
M1W ARWRA 4.01 1 (d)	0	0	0
Total Unused Source Waters (excluding Excess Unused Secondary Effluent to Ocean, above)	2,059	884	1,175
Total Unused Source Waters (including Excess Unused Secondary Effluent to Ocean, above)	4,082	884	3,198

<sup>\*</sup> Salinas Ag Wash Water and Storm Water that drains from the City of Salinas to the Salinas River, if available to M1W for diversion, would increase secondary effluent remaining available for recycling by approximately 2,700 AFY.

Scenario 3 (N-Out): Source Waters for Normal/Wet Year Operation of AWPF While Building an Operating Reserve Assuming Conditions Precedent Are Not Met

Table 10 shows results of this analysis of water sources/types that would be available for AWPF influent (excluding MCWD which is covered in Table 1, above) to achieve the yield of the Approved PWM Project in a normal year of AWPF production (3,700 AFY), which includes Seaside Basin injections to build an Operating Reserve, assuming the Conditions Precedent are not met. Table 11 shows the parallel results for the Proposed Modifications to achieve a yield of 2,250 AFY production, assuming the Conditions Precedent are not met. The Proposed Modifications would be dependent upon a Water Purchase Agreement (WPA) with California American Water Company. It is assumed, as with the existing WPA that the Operating Reserve would be one-half the average annual production (1,750 AF for the Approved PWM Project plus 1,125 AF for the Proposed Modifications or 2,875 AF total). Figure 6 shows the results of this scenario of use of the various source waters for the Approved PWM Project and for the Proposed Modifications by month. Table 12 shows the volumes of source waters to which M1W has existing water rights that will be left over after use of all of the flows needed for the full normal/wet year operation of the approved PWM Project and Proposed Modifications, including building an Operating Reserve and supplying MCWD's RUWAP Phase 1 demands (6,550 AFY total), assuming Conditions Precedent are not met. These results are based on the assumptions listed above. Attachment 3 provides the spreadsheet showing the detailed month by month usage of the various waters.

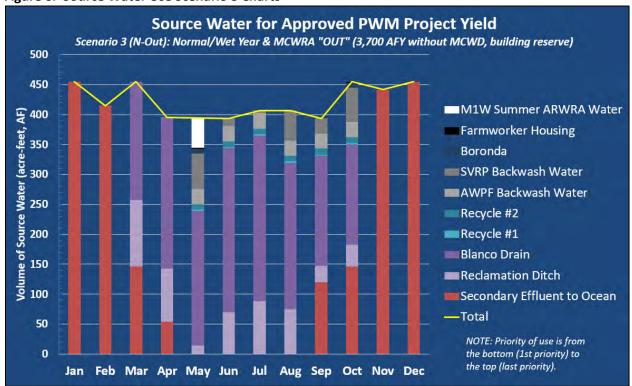
Table 10. Typical Source Waters Utilized for the Approved PWM Project (no MCWD) During Wet or Normal Years While Building an Operating Reserve (3,700 AFY of AWPF Production) Assuming Conditions Precedent Are Not Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Secondary Effluent to Outfall	2,232	174	2,059
Reclamation Ditch	509	362	147
Blanco Drain	1,821	1,456	365
Recycle Sump #1	17	14	3
Recycle Sump #2	56	47	10
Approved PWM Project and MCWD AWPF Backwashes	151	126	25
SVRP Backwash	210	153	57
Boronda	16	8	8
Farmworker Housing	4	2	2
M1W's ARWRA Summer Water (ARWRA §IV 4.01 1(d))	50	50	0
Total Source Water	5,066	2,391	2,675
Total Backwash (Screening & MF) Returned to RTP	499	235	263
Total RO Concentrate to Outfall	868	410	458
Total AWPF Product Water	3,700	1,746	1,954

Table 11. Typical Source Waters Utilized for the Proposed Modifications During Wet or Normal Years (2,250 AFY of AWPF Production) Assuming Conditions Precedent Are Not Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Secondary Effluent to Outfall	2,358	12	2,346
Recycle Sump #1	12	4	8
Recycle Sump #2	24	9	15
Approved PWM Project and MCWD AWPF Backwashes	70	23	47
Proposed Modifications AWPF Backwashes	79	27	52
SVRP Backwash	223	187	36
Boronda	48	40	8
Farmworker Housing	9	9	1
M1W ARWRA 4.01 1 (d)	258	258	0
Reclamation Ditch	0	0	0
Blanco Drain	0	0	0
Total Source Water	3,081	568	2,513
Total Backwash (Screening & MF) Returned to RTP	303	56	247
Total RO Concentrate to Outfall	528	97	431
Total AWPF Product Water	2,250	415	1,835

Figure 6. Source Water Use Scenario 3 Charts



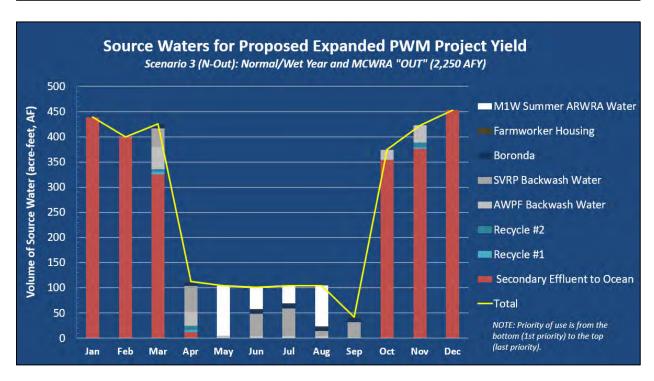


Table 12. Excess Winter Secondary Effluent, New Source Waters, and M1W Water Rights Remaining after the Approved PWM Project (including MCWD RUWAP Phase 1), and Proposed Modifications During Wet or Normal Years (AWPF Producing 6,550 AFY, Total) Assuming Conditions Precedent Are Not Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Secondary Effluent to Outfall	1,221	0	1,221
Recycle Sump #1	13	0	13
Recycle Sump #2	24	0	24
PWM Base Project and MCWD AWPF Backwashes	68	0	68
PWM Expansion Project AWPF Backwashes	72	0	72
SVRP Backwash	82	0	82
Boronda	31	0	31
Farmworker Housing	4	0	4
M1W ARWRA 4.01 1 (d)	0	0	0
Reclamation Ditch	299	0	299
Blanco Drain	799	0	799
Total Unused Source Waters (excluding Excess Unused Secondary  Effluent to Ocean, above)	1,393	О	1,393
Total Unused Source Waters (including Excess Unused Secondary  Effluent to Ocean, above)	2,614	О	2,614

Scenario 4 (D-Out): Source Waters for Drought Year Operation of AWPF With a Full Operating Reserve Assuming Conditions Precedent Are Not Met

A drought year, as mentioned above, does not affect MCWD water demands and only minimally their source waters. If conditions precedent in ARWRA Section 16.15 are not met, AWPF production under the approved PWM Project will remain 3,500 AFY during a drought year with a full Operating Reserve. If conditions precedent in ARWRA Section 16.15 are not completed, then there would be no drought reserve and no reduction in AWPF production in a drought. The drought year source water availability estimates for Blanco Drain and Reclamation Ditch are based on Schaaf & Wheeler's report (Appendix I of the Draft SEIR) assuming the 2015 calendar year data (a severe drought condition). The SVRP backwash flow was estimated assuming CSIP optimization to maximize the number of days the SVRP would be producing water. The same source water priorities (Tables 2 & 3) will apply in a drought. The expectation is that winter production of purified water would be maximized in all years, such that during the winters of a drought year, flows to the ocean would be decreased further. The analysis in this section assumes that the Operating Reserve is available as a tool to provide water to Cal Am in dry years.

Table 13 shows the results of this analysis of water sources/types needed for AWPF influent for the Approved PWM Project analysis for a drought year (3,500 AFY of production) starting with a full Operating Reserve. Table 14 shows how 713 AF of the Operating Reserve would be utilized so that only 1,537 AFY of additional purified recycled water would need to be produced in the drought year. Figure 7 shows the results of this scenario of use of the various source waters for the Approved PWM Project and for the Proposed Modifications by month. Table 15 shows the types and amounts of water rights that M1W will retain after satisfying the influent needs for the AWPF with the Approved PWM Project and Proposed Modifications to expand the AWPF capacity (a total of 5,637 AFY, which includes 3,500 AFY for Approved PWM Project injections, 600 AFY for MCWD irrigation, and 1,537 AFY for Proposed Modifications injections) during a drought year). Attachment 4 provides the detailed analysis of drought year source water uses.

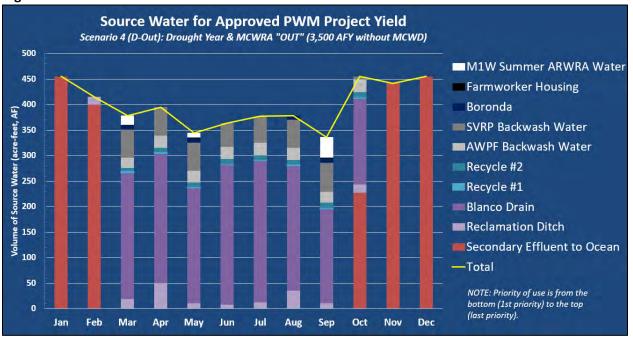
Table 13. Source Waters to be Used for the Approved PWM Project (3,500 AFY of yield, excludes MCWD) During Drought Year with Full Operating Reserve of 1,000 AF Assuming Conditions Precedent Are Not Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Secondary Effluent to Outfall	1,978	0	1,978
Reclamation Ditch	177	127	50
Blanco Drain	1,870	1,456	414
Recycle Sump #1	26	18	8
Recycle Sump #2	70	55	15
Approved PWM Project and MCWD AWPF Backwashes	185	140	46
SVRP Backwash	382	321	61
Boronda	32	24	8
Farmworker Housing	4	4	1
M1W ARWRA 4.01 1 (d)	68	50	19
Total Source Water	4,793	2,194	2,599
Total Backwash (Screening & MF) Returned to RTP	472	216	256
Total RO Concentrate to Outfall	821	376	445
Total AWPF Product Water	3,500	1,602	1,898

Table 14. Source Waters to be Used for the Proposed Modifications to the PWM Project Yield During Drought Years (2,250 AFY using 713 AF of Operating Reserve) Assuming Conditions Precedent Are Not Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Secondary Effluent to Outfall	1,651	90	1,651
Recycle Sump #1	3	0	3
Recycle Sump #2	7	0	7
Approved PWM Project and MCWD AWPF Backwashes	21	0	21
Proposed Modifications AWPF Backwashes	39	19	19
SVRP Backwash	95	16	79
Boronda	39	24	15
Farmworker Housing	9	7	3
M1W ARWRA 4.01 1 (d)	239	239	0
Reclamation Ditch	0	0	0
Blanco Drain	0	0	0
Total Source Water	2,104	395	1,709
Total Backwash (Screening & MF) Returned to RTP	207	<b>39</b>	168
Total RO Concentrate to Outfall	361	68	293
Total AWPF Product Water	1,537	289	1,248

Figure 7. Source Water Use Scenario 4 Charts



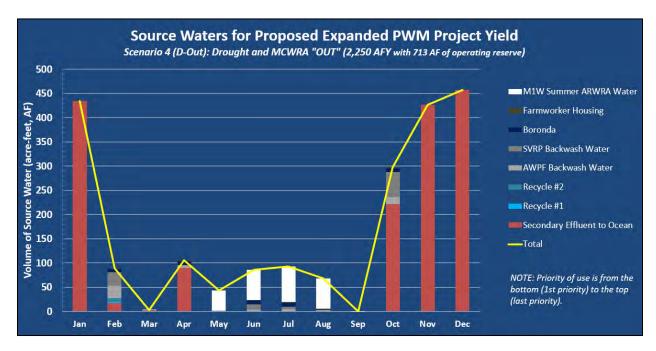


Table 15. Excess Winter Secondary Effluent, New Source Waters, and M1W Water Rights Remaining After Proposed Modifications to PWM Project During Drought Year (5,350 AFY, of AWPF production) Assuming Conditions Precedent Are Not Met

Source Water	Total (AFY)	April to September (AF)	October to March (AF)
Secondary Effluent to Outfall	2,023	0	2,023
SVRP Backwash	73	0	73
Boronda	24	0	24
Farmworker Housing	4	0	4
Recycle Sump #1	13	0	13
Recycle Sump #2	26	0	26
Approved PWM Project and MCWD AWPF Backwashes	70	0	70
Proposed Modifications AWPF Backwashes	65	0	65
Reclamation Ditch	215	0	215
Blanco Drain	750	0	750
M1W ARWRA 4.01 1 (d)	0	0	0
Total Unused Source Waters (excluding Excess Unused Secondary Effluent to Ocean, above)	1,240	0	1,240
Total Unused Source Waters (including Excess Unused Secondary Effluent to Ocean, above)	3,263	o	3,263

#### CONCLUSIONS

As shown above and in Appendix I of the Draft SEIR, the wastewater flows available for M1W to use to meet recycled water demands from the AWPF are substantial. No other reasonably foreseeable projects that would increase CSIP demands or other recycled water use of these waters have been proposed or presented to M1W indicating an imminent reduction in availability. Even if the MCWRA takes its full rights to municipal wastewater within the 2001 service area, and the rights given via contract under the ARWRA, M1W would still have sufficient water rights for achieving the yield anticipated for the Proposed Modifications.

If Conditions Precedent are met, secondary effluent otherwise discharged to the ocean, wastewater from outside the 2001 service area, Blanco Drain, Reclamation Ditch, AWW, the Drought Reserve and Operating Reserve (during drought years), and the ARWRA water (4.01 1(d)) provide more than sufficient water for the Approved PWM Project. Secondary effluent otherwise discharged to the ocean, one-half of wastewater from outside the 2001 service area, and the ARWRA water (4.01 1(d)) provide more than sufficient source water for the Proposed Modifications in wet, normal, and drought conditions.

If Conditions Precedent are not met, secondary effluent otherwise discharged to the ocean, wastewater from outside the 2001 service area, Blanco Drain, Reclamation Ditch, the Operating Reserve (during drought year), and the ARWRA water (4.01 1(d)) provide more than sufficient water for the Approved PWM Project. Secondary effluent otherwise discharged to the ocean, one-half of wastewater from outside the 2001 service area, and the ARWRA water (4.01 1(d)), and the Operating Reserve provide more than sufficient source water for the Proposed Modifications in wet, normal, and drought conditions. In the future, City of Salinas IWTF Pond 3 Water and stormwater could also be available.



# Scenario 1 (N-In): Source Water Use During Normal/Wet Years and Conditions Precedent Are Met

Attachment 1: Detailed Analysis of Use of M1W Source Water Rights: Scenario 1 (N-In): Normal/Wet Year with MCWRA "In" Final M1W Source Water

Final M1W Source Water Operational Plan Technical Memorandum

					May								Total	Apr-Sep	Oct-Ma
ce Water for M1W Portion of Base Project (3,700 AFY after removing 600 A												•			
Source Water Needed for M1W Portion of Base Project (3,700)	455	415		395	395	394		407	394			455	5,067	2,391	2,67
Secondary Effluent to Ocean used for base project, 1st priority	455	415	46	0	0	0	0	0	120	0	395	455	1,885	120	1,76
Secondary Effluent to Ocean Remaining after Base Project	882	474	426	66	0	0	0	0	0	501	422	1155	3,926		3,8
eed water needed after ocean flows	0	0	409	395	395	394		407	274	455	46	0	3,182		91
Reclamation Ditch used for base project, 2nd priority	0	0	111	89	14	70	88	75	27	36	46	0	555	362	19
Reclamation Ditch Flows remaining after Base Project	81	18	0	0	0	0	0	0	0	0	19	136	253	_	25
eed Water needed after Reclamation Ditch	0	0	298	306	381	324	319	332	247	419	0	0	2,627		7:
Blanco Drain used for base project, 3rd priority	0	0	246	252	225	274	277	244	184	168	0	0	1,870	_	4
Blanco Drain Flows after Base Project	209	223	0	0	0	0	0	0	0	0	133	185	750		7:
Feed Water needed after Blanco Drain	0	0	52	54	156	50		88	63	251	0	0	757	453	31
AWW used for base project, 4th priority	0	0	52	54	156	0	Ů	0	0	251	0	0	513		3
AWW Flows remaining after Base Project	184	149	130	206	150	305		319	305	82	252	186	2,585	1,603	9
Feed Water needed after Reclamation Ditch	0	0	0	0	0	50	42	88	63	0	0	0	243	243	
Recycle #1 used for base project, 5th priority	0	0	0	0	0	2	3	4	2	0	0	0	11	11	
M1W's Portion of Recycle #1 after Base Project	7	3	5	5	3	0	0	0	0	3	3	3	30	7	
eed Water needed after Recycle #1	0	0	0	0	0	48	40	84	60	0	0	0	232	232	
Recycle #2 used for Base Project, 6th priority	0	0	0	0	0	9	9	9	11	0	0	0	38	38	
M1W's portion of Recycle #2 after base project	9	7	5	9	9	0	0	0	0	10	10	8	66	18	
Feed Water needed after Recycle #2 water	0	0	0	0	0	39	31	75	50	0	0	0	195	195	
PWM Base Project Backwash Water used for Base Project, 7th priority	0	0	0	0	0	25	26	25	24	0	0	0	101	101	
M1W's portion of AWPF Backwash Water from base project after Base Project (1/2)	24	21	24	23	25	0	0	0	0	25	23	23	189	49	1
Feed Water needed after AWPF Backwash water	0	0	0	0	0	13	4	50	26	0	0	0	94	94	
SVRP Backwash Water used for base project, 8th priority	0	0	0	0	0	13	4	50	26	0	0	0	94	94	
M1W's portion of SVRP Backwash Water after Base Project	18	13	36	50	59	43	54	9	31	57	45	6	421	246	1
Feed Water needed after SVRP Backwash	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Boronda used for base project, 9th priority	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
M1W's Portion of Boronda after Base Project	8	7	8	8	8	8	8	8	8	8	8	8	95	48	
Feed Water needed after Boronda	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Farmworker Housing used for Base Project 10th priority	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
M1W's Portion of Farmworker Housing after Base Project	1	1	1	2	2	2	2	2	2	2	2	1	17	11	
Remaining Source Waters needed after Farmworker Housing	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
M1W Summer ARWRA Water used only for Expansion remaining after MCWD Project, 11th prio	0	0	0	0	0	0	0	0	0	0	0	0	0		
M1W ARWRA Remaining Summer Water after MCWD, Base & Expansion Projects	0	0	0	0	50	82	93	83	0	0	0	0	308		
Remaining Source Waters needed after ARWRA	0	0	0	0	0	02	0	0	0	0	0	0	0		

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Mar
rce Waters for 2,250 AFY Proposed Expanded PWM/GWR ProjectWinter P	eakin	g Flov	w Scei	nario											
Source Waters needed for 2,250 AFY Expansion	431	392	425	101	104	101	104	104	37	406	423	453	3,081	551	2,530
Secondary Effluent to Ocean used for Expansion after Base Project, 1st Priority*	431	392	425	66	0	0	0	0	0	406	422	453	2,595	66	2,529
Remaining Effluent to Ocean after Base & Expansion Projects	451	83	0	0	0	0	0	0	0	94	0	702	1,331	0	1,331
Remaining Source Waters needed for Expansion after Ocean Flows	0	0	0	35	104	101	104	104	37	0	0	0	486	485	0
Recycle #1 after base project used for expansion, 2nd priority	0	0	0	5	3	0	0	0	0	0	0	0	7	7	0
M1W's Portion of Recycle #1 after Base & Expansion Projects	7	3	5	0	0	0	0	0	0	3	3	3	23	0	23
Feed Water needed after Recycle #1	0	0	0	30	102	101	104	104	37	0	0	0	478	478	0
Recycle #2 after base project used for Expansion, 3rd priority	0	0	0	9	9	0	0	0	0	0	0	0	18	18	0
M1W's portion of Recycle #2 after base & expansion Projects	9	7	5	0	0	0	0	0	0	10	9	8	48	0	48
Feed Water needed after Recycle #2 water	0	0	0	22	93	101	104	104	37	0	0	0	460	460	C
M1W's portion of PWM Base Backwash Water from Base used for Expansion Project, 4th Priority	0	0	0	22	25	0	0	0	0	0	0	0	47	47	C
M1W portion of Base PWM Backwash after Base & Expansion Projects	24	21	24	2	0	0	0	0	0	25	23	23	142	2	140
Remaining Source Waters needed after M1W Portion of AWPF Backwash	0	0	0	0	67	101	104	104	37	0	0	0	413	413	0
M1W's portion of PWM Expansion Backwash Water used for Expansion Project , 5th priority	0	0	0	0	5	5	5	5	2	0	0	0	22	22	0
M1W portion of PWM Expansion Backwash Water after Base & Expansion Projects	21	19	21	5	0	0	0	0	0	20	21	22	129	5	124
Feed Water needed after AWPF Expansion Backwash water	0	0	0	0	62	96	99	99	35	0	0	0	391	391	0
M1W's portion of SVRP Backwash Water used for expansion after Base Project, 6th Priority	0	0	0	0	59	43	54	9	31	0	0	0	195	195	0
M1W's portion of SVRP Backwash after Base & Expansion Projects	18	13	36	50	0	0	0	0	0	57	45	6	226	50	175
Remaining Source Waters needed after SVRP Backwash	0	0	0	0	3	53	45	91	5	0	0	0	196	196	0
Boronda after base project used for expansion, 7th priority	0	0	0	0	3	8	8	8	5	0	0	0	32	32	0
M1W's Portion of Boronda after Base & Expansion Projects	8	7	8	8	5	0	0	0	3	8	8	8	63	16	47
Feed Water needed after Boronda	0	0	0	0	0	45	37	82	0	0	0	0	164	164	0
Farmworker Housing after Base Project used for Expansion, 8th priority	0	0	0	0	0	2	2	2	0	0	0	0	5	5	C
M1W's Portion of Farmworker Housing after Base & Expansion Projects	1	1	1	2	2	0	0	0	2	2	2	1	12	5	7
Remaining Source Waters needed after Farmworker Housing	0	0	0	0	0	43	35	81	0	0	0	0	159	159	0
M1W Summer ARWRA Water used for Expansion remaining after MCWD Project, 9th priority	0	0	0	0	0	43	35	81	0	0	0	0	159	159	0
M1W ARWRA Summer Water Remaining after MCWD, Base & Expanded PWM	0	0	0	0	50	39	58	2	0	0	0	0	149	149	0
Remaining Source Waters needed after ARWRA	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

<sup>\*</sup>Available if otherwise not collected or would be discharged to ocean

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Mar
N Source Waters Not Used for Approved or Proposed Expanded PWM/GWR Projects															
Remaining Effluent to Ocean after Base & Expansion Project	451	83	0	0	0	0	0	0	0	94	0	702	1,331	0	1,331
M1W's portion of SVRP Backwash after Base & Expansion Projects	18	13	36	50	0	0	0	0	0	57	45	6	226	50	175
M1W's Portion of Boronda after Base & Expansion Projects	8	7	8	8	5	0	0	0	3	8	8	8	63	16	47
M1W's Portion of Farmworker Housing after Base & Expansion Projects	1	1	1	2	2	0	0	0	2	2	2	1	12	5	7
M1W's Portion of Recycle #1 after Base & Expansion Projects	7	3	5	0	0	0	0	0	0	3	3	3	23	0	23
M1W's portion of Recycle #2 after base & expansion Projects	9	7	5	0	0	0	0	0	0	10	9	8	48	0	48
M1W portion of Base PWM Backwash after Base & Expansion Projects	24	21	24	2	0	0	0	0	0	25	23	23	142	2	140
M1W portion of PWM Expansion Backwash Water after Base & Expansion Projects	21	19	21	5	0	0	0	0	0	20	21	22	129	5	124
Reclamation Ditch after Base & Expansion Projects	81	18	0	0	0	0	0	0	0	0	19	136	253	0	253
Blanco Drain Remaining Water after Base & Expansion Projects	209	223	0	0	0	0	0	0	0	0	133	185	750	0	750
M1W ARWRA Summer Water Remaining after MCWD, Base & Expanded PWM	0	0	0	0	50	39	58	2	0	0	0	0	149	149	0
M1W's Plus Unused other Source Waters after Base and Expansion Projects (excl. ocean)	378	313	101	66	57	39	58	2	5	125	262	391	1,797	227	1,570
M1W's Plus Unused other Source Waters after Base and Expansion Projects (incl. ocean)	829	395	101	66	57	39	58	2	5	219	262	1,094	3,128	227	2,901
M1W portion of SRDF Backwash Water	0	0	0	0	6	24	25	25	11	4	0	0	95	91	4
Salinas Industrial Wastewater (2018) Remaining	184	149	130	206	150	305	318	319	305	82	252	186	2,585	1,603	982
Salinas Pond Recovery Water (2018)*	0	0	0	0	300	0	0	0	0	0	0	0	300	300	0

<sup>\*</sup>Flow may be much higher in 2021 when Salinas Pond PS Project Completed



# Scenario 2 (D-In): Source Water Use During Drought Years and Conditions Precedent Are Met

	Jan		Mar				Jul			Oct	Nov	Dec	Total	Apr-Sep	Oct-Mar
ce Water for M1W Portion of Base Project (2,500 AFY after removing 600															
Source Water Needed for M1W Portion of Base Project (2,500)	455			123	127	123	127	127	123	455	441	455	3,423	748	2,675
Secondary Effluent to Ocean used for base project, 1st priority	455	335	0	0	0	0	0	0	0	165	441	455	1,850	0	1,850
Secondary Effluent to Ocean Remaining after Base Project	1,161	83	3	90	0	0	0	0	0	285	1,083	1,097	3,803	90	3,71
Feed water needed after ocean flows	0	80	455	122	127	123	127	127	123	290	0	0	1,573	748	82
Reclamation Ditch used for base project, 2nd priority	0	25	19	50	11	8	12	35	11	16	0	0	187	127	6
Reclamation Ditch Flows remaining after Base Project	0	-	0	0	0	0	0	0	0	0	133	72	205	0	20
Feed Water needed after Reclamation Ditch	0	55	436	72	116	115	115	92	112	274	0	0	1,386	621	76
Blanco Drain used for base project, 3rd priority	0	55	246	72	116	115	115	92	112	168	0	0	1,090	621	46
Blanco Drain Flows after Base Project	209	168	0	180	109	159	162	152	72	0	133	185	1,530	835	69
Feed Water needed after Blanco Drain	0	0	190	0	0	0	0	0	0	106	0	0	296	0	29
AAW used for base project, 4th priority	0	0	163	0	0	0	0	0	0	106	0	0	269	0	26
AWW Flows remaining after Base Project	172	139	0	270	297	302	305	300	288	206	239	154	2,672	1,763	91
Feed Water needed after Reclamation Ditch	0	0	27	0	0	0	0	0	0	0	0	0	27	0	2
Recycle #1 for expansion, 5th priority	0	0	5	0	0	0	0	0	0	0	0	0	5	0	
M1W's Portion of Recycle #1 after Expansion	7	3	0	5	3	2	3	4	2	3	3	3	36	18	
Feed Water needed after Recycle #1	0	0	22	0	0	0	0	0	0	0	0	0	22	0	
Recycle #2 for Expansion, 6th priority	0	0	5	0	0	0	0	0	0	0	0	0	5	0	
M1W's portion of Recycle #2 after expansion	9	7	0	9	9	9	9	9	11	10	10	8	99	55	
Feed Water needed after Recycle #2 water	0	0	17	0	0	0	0	0	0	0	0	0	17	0	
PWM Base Project Backwash Water used for Base Project, 7th priority	0	0	17	0	0	0	0	0	0	0	0	0	17	0	1
M1W's portion of AWPF Backwash Water after Base Project (1/2)	24	21	7	10	12	12	12	11	11	25	23	23	192	68	12
Feed Water needed after AWPF Backwash water	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
SVRP Backwash Water used for base project, 8th priority	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
M1W's portion of SVRP Backwash Water after Base Project	18	27	55	57	55	57	57	55	57	57	37	18	550	337	21
Feed Water needed after SVRP Backwash	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Boronda for expansion, 9th priority	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
M1W's Portion of Boronda after Expansion	8	7	8	8	8	8	8	8	8	8	8	8	95	48	
Feed Water needed after Boronda	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Farmworker Housing for Expansion, 10th priority	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
M1W's Portion of Farmworker Housing after Expansion	1	1	1	2	2	2	2	2	2	2	2	1	17	11	
Remaining Source Waters needed after Farmworker Housing	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
M1W Summer ARWRA Water for Expansion remaining after MCWD Project, 10th priority	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
M1W ARWRA Remaining Summer Water after Expansion	0	0	0	0	50	82	93	83	0	0	0	0	308	308	
Remaining Source Waters needed after ARWRA	0	0	0	0	0	0	0	0	0	0	0	0	0	0	

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Mar
rce Waters for 2,250 AFY Proposed Expanded PWM/GWR ProjectDroug	nt Year	Scena	rio (Sc	urce \	Water	= 2,89	8 AFY	and 1	33 AF	Opera	ational	Rese	rve)		
Source Waters needed for 2,250 AFY Expansion	435	157	95	184	144	176	189	177	48	410	427	457	2,898	917	1,981
Remaining Secondary Effluent to Ocean for Expansion after Base Project, 1st Priority*	435	83	3	90	0	0	0	0	0	285	427	457	1,779	90	1,689
Remaining Effluent to Ocean after Expansion Project	726	0	0	0	0	0	0	0	0	0	657	640	2,023	0	2,023
Remaining Source Waters needed for Expansion after Ocean Flows	0	75	92	94	144	176	189	177	48	125	0	0	1,119	827	29:
Recycle #1 for expansion, 2nd priority	0	3	0	5	3	2	3	4	2	3	0	0	23	18	_,
M1W's Portion of Recycle #1 after Expansion	7	0	0	0	0	0	0	0	0	0	3	3	13	0	1
Feed Water needed after Recycle #1	0	72	92	90	141	174	186	173	45	122	0	0	1,095	809	28
Recycle #2 for Expansion, 3rd priority	0	7	0	9	9	9	9	9	11	10	0	0	72	55	1
M1W's portion of Recycle #2 after Expansion	9	0	0	0	0	0	0	0	0	0	10	8	26	0	2
Feed Water needed after Recycle #2 water	0	65	92	81	132	165	177	164	35	112	0	0	1,023	754	26
M1W's portion of PWM Base Backwash Water Remaining from Base Project, 4th Priority	0	21	7	10	12	12	12	11	11	25	0	0	122	68	5
M1W portion of Base PWM Backwash after Base & Expansion	24	0	0	0	0	0	0	0	0	0	23	23	70	0	7
Remaining Source Waters needed after M1W Portion of AWPF Backwash	0	43	85	71	120	153	165	153	24	87	0	0	901	686	21
M1W's portion of PWM Expansion Backwash Water, 5th priority	0	8	5	9	7	9	9	9	2	20	0	0	78	45	3
M1W portion of PWM Expansion Backwash Water after Base & Expansion	21	0	0	0	0	0	0	0	0	0	21	22	65	0	6
Feed Water needed after AWPF Expansion Backwash water	0	35	80	62	113	144	155	144	22	67	0	0	823	641	18
M1W's portion of SVRP Backwash Water after Base Project, 6th Priority	0	27	55	57	55	57	57	55	22	57	0	0	442	302	13
M1W's portion of SVRP Backwash after Base & Expansion	18	0	0	0	0	0	0	0	35	0	37	18	108	35	7
Remaining Source Waters needed after SVRP Backwash	0	8	25	5	58	87	98	89	0	10	0	0	381	338	4
Boronda for expansion, 7th priority	0	7	8	5	8	8	8	8	0	8	0	0	61	38	2
M1W's Portion of Boronda after Expansion	8	0	0	2	0	0	0	0	8	0	8	8	34	10	2
Feed Water needed after Boronda	0	1	17	0	50	80	90	81	0	2	0	0	320	301	2
Farm Worker Housing for Expansion, 8th priority	0	1	1	0	2	2	2	2	0	2	0	0	10	7	
M1W's Portion of Farmworker Housing after Expansion	1	0	0	2	0	0	0	0	2	0	2	1	7	3	
Remaining Source Waters needed after Farmworker Housing	0	0	16	0	48	78	89	79	0	0	0	0	310	294	1
M1W Summer ARWRA Water for Expansion remaining after MCWD Project, 9th priority	0	0	16	0	48	78	89	79	0	0	0	0	310	294	1
M1W ARWRA Remaining Summer Water after Expansion	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Remaining Source Waters needed after ARWRA	0	0	0	0	0	0	0	0	0	0	0	0	0	0	(

<sup>\*</sup>Available if otherwise not collected or would be discharged to ocean

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Mar
ce Waters Not Used for Approved or Proposed Expanded PWM/GWR Pro	jects														
Remaining Effluent to Ocean after Expansion Project	726	0	0	0	0	0	0	0	0	0	657	640	2,023	0	2,02
M1W's portion of SVRP Backwash after Base & Expansion	18	0	0	0	0	0	0	0	35	0	37	18	108	35	7.
M1W's Portion of Boronda after Expansion	8	0	0	2	0	0	0	0	8	0	8	8	34	10	24
M1W's Portion of Farmworker Housing after Expansion	1	0	0	2	0	0	0	0	2	0	2	1	7	3	
M1W's Portion of Recycle #1 after Expansion	7	0	0	0	0	0	0	0	0	0	3	3	13	0	13
M1W's portion of Recycle #2 after Expansion	9	0	0	0	0	0	0	0	0	0	10	8	26	0	20
M1W portion of Base PWM Backwash after Base & Expansion	24	0	0	0	0	0	0	0	0	0	23	23	70	0	70
M1W portion of PWM Expansion Backwash Water after Base & Expansion	21	0	0	0	0	0	0	0	0	0	21	22	65	0	65
Reclamation Ditch after Base & Expansion	0	0	0	0	0	0	0	0	0	0	133	72	205	0	205
Blanco Drain Remaining Water after Base & Expansion	209	168	0	180	109	159	162	152	72	0	133	185	1,530	835	695
M1W ARWRA Remaining Summer Water after Expansion	0	0	0	0	0	0	0	0	0	0	0	0	0	0	(
M1W's Plus Unused other Source Waters after Base and Expansion Projects (exclude ocean)	297	168	0	184	109	160	163	152	117	0	369	340	2,059	884	1,17
M1W's Plus Unused other Source Waters after Base and Expansion Projects (exclude ocean)	1,023	168	0	184	109	160	163	152	117	0	1,025	981	4,082	884	3,198
M1W portion of SRDF Backwash Water	0	0	0	0	6	24	25	25	11	4	0	0	95	91	4
Salinas Industrial Wastewater Flows Remaining	172	139	0	270	297	302	305	300	288	206	239	154	2,672	1,763	91
Salinas Pond Recovery Water (2015)*	0	0	0	100	15	0	0	0	0	0	0	0	115	115	(

<sup>\*</sup>Flow may be much higher in 2021 when Salinas Pond PS Project Completed



# Scenario 3 (N-Out): Source Water Use During Normal/Wet Years and Conditions Precedent Are Not Met

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Ma
ce Water for M1W Portion of Base Project (3,700 AFY after removing 600 /	AFY M	CWD's	s Porti	on fr	om the	4,30	00 AFY	/ total	l, buil	ding (	Opera	tional	Reserv	e)	
Source Water Needed for M1W Portion of Base Project (3,700)	455	415	455	395	395	394	407	407	394	455	441	455	5,067	2,391	2,67
Secondary Effluent to Ocean used for base project, 1st priority	455	415	147	54	0	0	0	0	120	146	441	455	2,232	174	2,05
Secondary Effluent to Ocean Remaining after Base Project	882	474	325	12	0	0	0	0	0	354	376	1155	3,579	12	3,56
Feed water needed after ocean flows	0	0	308	341	395	394	407	407	274	309	0	0	2,834	2,218	61
Reclamation Ditch used for base project, 2nd priority	0	0	111	89	14	70	88	75	27	36	0	0	509	362	14
Reclamation Ditch Flows remaining after Base Project	81	18	0	0	0	0	0	0	0	0	65	136	299	0	29
Feed Water needed after Reclamation Ditch	0	0	197	252	381	324	319	332	247	273	0	0	2,325	1,855	4
Blanco Drain used for base project, 3rd priority	0	0	197	252	225	274	277	244	184	168	0	0	1,821	1,456	3
Blanco Drain Flows after Base Project	209	223	49	0	0	0	0	0	0	0	133	185	799	0	7
Feed Water needed after Blanco Drain	0	0	0	0	156	50	42	88	63	105	0	0	504	399	1
Recycle #1 used for base project, 4th priority	0	0	0	0	3	2	3	4	2	3	0	0	17	14	
M1W's Portion of Recycle #1 after Base Project	7	3	5	4	0	0	0	0	0	0	3	3	25	4	
Feed Water needed after Recycle #1	0	0	0	0	153	48	40	84	60	102	0	0	488	386	
Recycle #2 used for Base Project, 5th priority	0	0	0	0	9	9	9	9	11	10	0	0	56	47	
M1W's portion of Recycle #2 after base project	9	7	5	9	0	0	0	0	0	0	10	8	48	9	
Feed Water needed after Recycle #2 water	0	0	0	0	144	39	31	75	50	92	0	0	431	339	
PWM Base Project Backwash Water used for Base Project, 6th priority	0	0	0	0	25	25	26	25	24	25	0	0	151	126	
M1W's portion of AWPF Backwash Water from base project after Base Project (1/2)	24	21	24	23	0	0	0	0	0	0	23	23	139	23	1
eed Water needed after AWPF Backwash water	0	0	0	0	119	13	4	50	26	67	0	0	280	213	
SVRP Backwash Water used for base project, 7th priority	0	0	0	0	59	13	4	50	26	57	0	0	210	153	
M1W's portion of SVRP Backwash Water after Base Project	18	13	36	50	0	43	54	9	31	0	45	6	305	187	1
Feed Water needed after SVRP Backwash	0	0	0	0	60	0	0	0	0	10	0	0	70	60	
Boronda used for base project, 8th priority	0	0	0	0	8	0	0	0	0	8	0	0	16	8	
M1W's Portion of Boronda after Base Project	8	7	8	8	0	8	8	8	8	0	8	8	79	40	
Feed Water needed after Boronda	0	0	0	0	52	0	0	0	0	2	0	0	54	52	
Farmworker Housing used for Base Project 9th priority	0	0	0	0	2	0	0	0	0	2	0	0	4	2	
M1W's Portion of Farmworker Housing after Base Project	1	1	1	2	0	2	2	2	2	0	2	1	14	9	
Remaining Source Waters needed after Farmworker Housing	0	0	0	0	50	0	0	0	0	0	0	0	50	50	
M1W Summer ARWRA Water used for Expansion remaining after MCWD Project, 10th priority	0	0	0	0	50	0	0	0	0	0	0	0	50	50	
M1W ARWRA Remaining Summer Water after MCWD, Base & Expansion Projects	0	0	0	0	0	82	93	83	0	0	0	0	258	258	
Remaining Source Waters needed after ARWRA	0	0	0	0	0	0	0	0	0	0	0	0	0	0	

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Mar
rce Waters for 2,250 AFY Proposed Expanded PWM/GWR ProjectWinter P	eakin	g Flov	v Scen	ario											
Source Waters needed for 2,250 AFY Expansion	439	399	425	113	104	101	104	104	42	374	423	453	3,081	568	2,513
Secondary Effluent to Ocean used for Expansion after Base Project, 1st Priority*	439	399	325	12	0	0	0	0	0	354	376	453	2,358	12	2,346
Remaining Effluent to Ocean after Base & Expansion Projects	443	75	0	0	0	0	0	0	0	0	0	702	1,221	0	1,221
Remaining Source Waters needed for Expansion after Ocean Flows	0	0	101	101	104	101	104	104	42	20	46	0	723	556	167
Recycle #1 after base project used for Expansion, 2nd priority	0	0	5	4	0	0	0	0	0	0	3	0	12	4	8
M1W's Portion of Recycle #1 after Base & Expansion Projects	7	3	0	0	0	0	0	0	0	0	0	3	13	0	13
Feed Water needed after Recycle #1	0	0	95	97	104	101	104	104	42	20	44	0	711	552	159
Recycle #2 after base project used for Expansion, 3rd priority	0	0	5	9	0	0	0	0	0	0	10	0	24	9	15
M1W's portion of Recycle #2 after base & expansion Projects	9	7	0	0	0	0	0	0	0	0	0	8	24	0	24
Feed Water needed after Recycle #2 water	0	0	90	88	104	101	104	104	42	20	34	0	688	543	144
M1W's portion of PWM Base Backwash Water from Base used for Expansion Project, 4th Priority	0	0	24	23	0	0	0	0	0	0	23	0	70	23	47
M1W portion of Base PWM Backwash after Base & Expansion Projects	24	21	0	0	0	0	0	0	0	0	0	23	68	0	68
Remaining Source Waters needed after M1W Portion of AWPF Backwash	0	0	66	65	104	101	104	104	42	20	11	0	617	520	97
M1W's portion of PWM Expansion Backwash Water used for Expansion Project, 5th priority	0	0	21	5	5	5	5	5	2	20	11	0	79	27	52
M1W portion of PWM Expansion Backwash Water after Base & Expansion Projects	21	19	0	0	0	0	0	0	0	0	10	22	72	0	72
Feed Water needed after AWPF Expansion Backwash water	0	0	45	60	99	96	99	99	40	0	0	0	538	493	45
M1W's portion of SVRP Backwash Water used for Expansion after Base Project, 6th Priority	0	0	36	50	0	43	54	9	31	0	0	0	223	187	36
M1W's portion of SVRP Backwash after Base & Expansion Projects	18	13	0	0	0	0	0	0	0	0	45	6	82	0	82
Remaining Source Waters needed after SVRP Backwash	0	0	9	9	99	53	45	91	10	0	0	0	315	306	9
Boronda after base project used for Expansion, 7th priority	0	0	8	8	0	8	8	8	8	0	0	0	48	40	8
M1W's Portion of Boronda after Base & Expansion Projects	8	7	0	0	0	0	0	0	0	0	8	8	31	0	31
Feed Water needed after Boronda	0	0	1	2	99	45	37	82	2	0	0	0	267	267	1
Farmworker Housing after Base Project used for Expansion, 8th priority	0	0	1	2	0	2	2	2	2	0	0	0	9	9	1
M1W's Portion of Farmworker Housing after Base & Expansion Projects	1	1	0	0	0	0	0	0	0	0	2	1	4	0	4
Remaining Source Waters needed after Farmworker Housing	0	0	0	0	99	43	35	81	0	0	0	0	258	258	0
M1W Summer ARWRA Water used for Expansion remaining after MCWD Project, 9th priority	0	0	0	0	99	43	35	81	0	0	0	0	258	258	0
M1W ARWRA Remaining Summer Water after MCWD, Base & Expansion Projects	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Remaining Source Waters needed after ARWRA	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

<sup>\*</sup>Available if otherwise not collected or would be discharged to ocean

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Mar
ce Waters Not Used for Approved or Proposed Expanded PWM/GWR Pro	jects														
Remaining Effluent to Ocean after Base & Expansion Project	443	75	0	0	0	0	0	0	0	0	0	702	1,221	0	1,22
M1W's portion of SVRP Backwash after Base & Expansion Projects	18	13	0	0	0	0	0	0	0	0	45	6	82	0	8
M1W's Portion of Boronda after Base & Expansion Projects	8	7	0	0	0	0	0	0	0	0	8	8	31	0	3
M1W's Portion of Farmworker Housing after Base & Expansion Projects	1	1	0	0	0	0	0	0	0	0	2	1	4	0	
M1W's Portion of Recycle #1 after Base & Expansion Projects	7	3	0	0	0	0	0	0	0	0	0	3	13	0	1
M1W's portion of Recycle #2 after base & expansion Projects	9	7	0	0	0	0	0	0	0	0	0	8	24	0	2
M1W portion of Base PWM Backwash after Base & Expansion Projects	24	21	0	0	0	0	0	0	0	0	0	23	68	0	E
M1W portion of PWM Expansion Backwash Water after Base & Expansion Projects	21	19	0	0	0	0	0	0	0	0	10	22	72	0	7
Reclamation Ditch after Base & Expansion Projects	81	18	0	0	0	0	0	0	0	0	65	136	299	0	29
Blanco Drain Remaining Water after Base & Expansion Projects	209	223	49	0	0	0	0	0	0	0	133	185	799	0	79
M1W ARWRA Remaining Summer Water after MCWD, Base & Expansion Projects	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
M1W's Plus Unused other Source Waters after Base and Expansion Projects (excl. ocean)	378	313	49	0	0	0	0	0	0	0	262	391	1,393	0	1,39
M1W's Plus Unused other Source Waters after Base and Expansion Projects (incl. ocean)	821	388	49	0	0	0	0	0	0	0	262	1,094	2,614	0	2,61
M1W portion of SRDF Backwash Water	0	0	0	0	6	24	25	25	11	4	0	0	95	91	
Salinas Industrial Wastewater (2018)	184	149	182	261	305	305	318	319	305	333	252	186	3,099	1,813	1,28
Salinas Pond Recovery Water (2018)*	0	0	0	0	300	0	0	0	0	0	0	0	300	300	

<sup>\*</sup>Flow may be much higher in 2021 when Salinas Pond PS Project Completed



# Scenario 4 (D-Out): Source Water Use During Drought Years and Conditions Precedent Are Not Met

		Feb				Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Ma
ce Water for M1W Portion of Base Project (3,500 AFY after removing 600 a	AFY MO	CWD'	s Porti	on fro	m the	4,300	AFY to	otal, d	lrough	ıt)nc	t fillin	g Ope	rational R	eserve	
Source Water Needed for M1W Portion of Base Project (3,700)	455	415	378	395	344	364	377	378	336	455	441	455	4,793	2,194	2,
Secondary Effluent to Ocean used for base project, 1st priority	455	400	0	0	0	0	0	0	0	228	441	455	1,978	0	1,9
Secondary Effluent to Ocean Remaining after Base Project	1,161	18	3	90	0	0	0	0	0	222	1,083	1,097	3,675	90	3,
Feed water needed after ocean flows	0	15	379	394	344	364	377	378	336	227	0	0	2,815	2,194	
Reclamation Ditch used for base project, 2nd priority	0	15	19	50	11	8	12	35	11	16	0	0	177	127	
Reclamation Ditch Flows remaining after Base Project	0	10	0	0	0	0	0	0	0	0	133	72	215	0	
Feed Water needed after Reclamation Ditch	0	0	360	344	333	356	365	343	325	211	0	0	2,638	2,067	
Blanco Drain used for base project, 3rd priority	0	0	246	252	225	274	277	244	184	168	0	0	1,870	1,456	
Blanco Drain Flows after Base Project	209	223	0	0	0	0	0	0	0	0	133	185	750	0	
Feed Water needed after Blanco Drain	0	0	114	92	108	82	88	99	141	43	0	0	768	611	
Recycle #1 for base project, 5th priority	0	0	5	5	3	2	3	4	2	3	0	0	26	18	
M1W's Portion of Recycle #1 after Expansion	7	3	0	0	0	0	0	0	0	0	3	3	15	0	
Feed Water needed after Recycle #1	0	0	108	88	106	80	85	95	139	41	0	0	741	592	
Recycle #2 for base project, 6th priority	0	0	5	9	9	9	9	9	11	10	0	0	70	55	
M1W's portion of Recycle #2 after expansion	9	7	0	0	0	0	0	0	0	0	10	8	34	0	
Feed Water needed after Recycle #2 water	0	0	103	79	97	71	76	87	128	31	0	0	671	537	
PWM Base Project Backwash Water used for base project, 7th priority	0	0	20	23	23	24	25	24	21	25	0	0	185	140	
M1W's portion of AWPF Backwash Water after Base Project (1/2)	24	21	0	0	0	0	0	0	0	0	23	23	91	0	
Feed Water needed after AWPF Backwash water	0	0	83	56	74	47	52	63	107	6	0	0	486	398	
SVRP Backwash Water used for base project, 8th priority	0	0	55	56	55	47	52	55	57	6	0	0	382	321	
M1W's portion of SVRP Backwash Water after Base Project	18	27	0	1	0	10	5	0	0	51	37	18	168	16	
Feed Water needed after SVRP Backwash	0	0	28	0	19	0	0	8	50	0	0	0	104	77	
Boronda for base project, 9th priority	0	0	8	0	8	0	0	8	8	0	0	0	32	24	
M1W's Portion of Boronda after Expansion	8	7	0	8	0	8	8	0	0	8	8	8	63	24	
Feed Water needed after Boronda	0	0	20	0	11	0	0	0	42	0	0	0	73	53	
Farmworker Housing for base project, 10th priority	0	0	1	0	2	0	0	0	2	0	0	0	4	4	
M1W's Portion of Farmworker Housing after Expansion	1	1	0	2	0	2	2	2	0	2	2	1	13	7	
Remaining Source Waters needed after Farmworker Housing	0	0	19	0	9	0	0	0	41	0	0	0	68	50	
M1W Summer ARWRA Water for base project remaining after MCWD Project, 10th priority	0	0	19	0	9	0	0	0	41	0	0	0	68	50	
M1W ARWRA Remaining Summer Water after Expansion	0	0	0	0	41	62	73	63	0	0	0	0	240	239	
Remaining Source Waters needed after ARWRA	0	0	0	0	0	0	0	0	0	0	0	0	0	0	

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Mar
rce Waters for 2,250 AFY Proposed Expanded PWM/GWR ProjectDroug	nt Year	Scena	rio (So	urce V	Vater =	= 2,105	AFY	and 71	L3 AF	Opera	tiona	l Reser	ve)		-
Source Waters needed for 2,250 AFY Expansion	435	89	4	105	43	86	93	68	0	298	427	457	2,105	395	1,709
Remaining Secondary Effluent to Ocean for Expansion after Base Project, 1st Priority*	435	18	3	90	0	0	0	0	0	222	427	457	1,651	90	1,561
Remaining Effluent to Ocean after Expansion Project	726	0	0	0	0	0	0	0	0	0	657	640	2,023	0	2,023
Remaining Source Waters needed for Expansion after Ocean Flows	0	71	1	15	43	86	93	68	0	76	0	0	453	306	148
Recycle #1 for Expansion, 2nd priority	0	3	0	0	0	0	0	0	0	0	0	0	3	0	3
M1W's Portion of Recycle #1 after Expansion	7	0	0	0	0	0	0	0	0	0	3	3	13	0	13
Feed Water needed after Recycle #1	0	69	1	15	43	86	93	68	0	76	0	0	451	306	145
Recycle #2 for Expansion, 3rd priority	0	7	0	0	0	0	0	0	0	0	0	0	7	0	7
M1W's portion of Recycle #2 after expansion	9	0	0	0	0	0	0	0	0	0	10	8	26	0	26
Feed Water needed after Recycle #2 water	0	61	1	15	43	86	93	68	0	76	0	0	443	306	138
M1W's portion of PWM Base Backwash Water Remaining from Base Project, 4th Priority	0	21	0	0	0	0	0	0	0	0	0	0	21	0	21
M1W portion of Base PWM Backwash after Base & Expansion	24	0	0	0	0	0	0	0	0	0	23	23	70	0	70
Remaining Source Waters needed after M1W Portion of AWPF Backwash	0	40	1	15	43	86	93	68	0	76	0	0	422	306	116
M1W's portion of PWM Expansion Backwash Water , 5th priority	0	4	0	5	2	4	5	3	0	15	0	0	39	19	19
M1W portion of PWM Expansion Backwash Water after Base & Expansion	21	0	0	0	0	0	0	0	0	0	21	22	65	0	65
Feed Water needed after AWPF Expansion Backwash water	0	35	0	10	41	82	88	65	0	61	0	0	383	286	97
M1W's portion of SVRP Backwash Water after Base Project, 6th Priority	0	27	0	1	0	10	5	0	0	51	0	0	95	16	79
M1W's portion of SVRP Backwash after Base & Expansion	18	0	0	0	0	0	0	0	0	0	37	18	73	0	73
Remaining Source Waters needed after SVRP Backwash	0	8	0	9	41	72	83	65	0	10	0	0	288	270	18
Boronda for Expansion, 7th priority	0	7	0	8	0	8	8	0	0	8	0	0	39	24	15
M1W's Portion of Boronda after Expansion	8	0	0	0	0	0	0	0	0	0	8	8	24	0	24
Feed Water needed after Boronda	0	1	0	2	41	64	75	65	0	2	0	0	249	246	3
Farmworker Housing for Expansion, 8th priority	0	1	0	2	0	2	2	2	0	2	0	0	9	7	3
M1W's Portion of Farm Worker Housing after Expansion	1	0	0	0	0	0	0	0	0	0	2	1	4	0	4
Remaining Source Waters needed after Farmworker Housing	0	0	0	0	41	62	73	63	0	0	0	0	239	239	(
M1W Summer ARWRA Water for Expansion remaining after MCWD Project, 9th priority	0	0	0	0	41	62	73	63	0	0	0	0	239	239	C
M1W ARWRA Remaining Summer Water after Expansion	0	0	0	0	0	0	0	0	0	0	0	0	0	0	C
Remaining Source Waters needed after ARWRA	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

<sup>\*</sup>Available if otherwise not collected or would be discharged to ocean

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Apr-Sep	Oct-Mar
rce Waters Not Used for Approved or Proposed Expanded PWM/GWR Pro	ects														
Remaining Effluent to Ocean after Expansion Project	726	0	0	0	0	0	0	0	0	0	657	640	2,023	0	2,023
M1W's portion of SVRP Backwash after Base & Expansion	18	0	0	0	0	0	0	0	0	0	37	18	73	0	73
M1W's Portion of Boronda after Expansion	8	0	0	0	0	0	0	0	0	0	8	8	24	0	24
M1W's Portion of Farm Worker Housing after Expansion	1	0	0	0	0	0	0	0	0	0	2	1	4	0	2
M1W's Portion of Recycle #1 after Expansion	7	0	0	0	0	0	0	0	0	0	3	3	13	0	13
M1W's portion of Recycle #2 after expansion	9	0	0	0	0	0	0	0	0	0	10	8	26	0	26
M1W portion of Base PWM Backwash after Base & Expansion	24	0	0	0	0	0	0	0	0	0	23	23	70	0	70
M1W portion of PWM Expansion Backwash Water after Base & Expansion	21	0	0	0	0	0	0	0	0	0	21	22	65	0	65
Reclamation Ditch after Base & Expansion	0	10	0	0	0	0	0	0	0	0	133	72	215	0	215
Blanco Drain Remaining Water after Base & Expansion	209	223	0	0	0	0	0	0	0	0	133	185	750	0	750
M1W ARWRA Remaining Summer Water after Expansion	0	0	0	0	0	0	0	0	0	0	0	0	0	0	C
M1W's Plus Unused other Source Waters after Base and Expansion Projects (exclude ocean)	297	233	0	0	0	0	0	0	0	0	369	340	1,240	1	1,240
M1W's Plus Unused other Source Waters after Base and Expansion Projects (exclude ocean)	1,023	233	0	0	0	0	0	0	0	0	1,025	981	3,263	1	3,263
M1W portion of SRDF Backwash Water	0	0	0	0	6	24	25	25	11	4	0	0	95	91	[
Salinas Industrial Wastewater (2015)	172	139	163	270	297	302	305	300	288	312	239	154	2,942	1,763	1,179
Salinas Pond Recovery Water (2015)*	0	0	0	100	15	0	0	0	0	0	0	0	115	115	(

<sup>\*</sup>Flow may be much higher in 2021 when Salinas Pond PS Project Completed

Appendix N

# Appendix L

# **PERKINSCOIE**

October 3, 2019

TO: Bob Holden and Alison Imamura, M1W

FROM: Laura Zagar and Anne Beaumont

RE: Water Rights Analysis for Proposed Modifications to the Pure Water

Monterey Groundwater Replenishment Project

### I. Introduction

The Pure Water Monterey Groundwater Replenishment Project (the PWM/GWR Project) consists of two components: the Pure Water Monterey Groundwater Replenishment improvements and operations that will develop high-quality replacement water for existing urban supplies, and a component that would increase flows for enhanced agricultural irrigation.

The approved PWM/GWR Project and the proposed modifications to expand the PWM/GWR Project would recycle and reuse water from a number of sources, including:

- A. Municipal wastewater,
- B. Industrial wastewater (agricultural wash water),
- C. Urban stormwater runoff, and
- D. Surface water diversions.

Below is a description of the Amended and Restated Water Recycling Agreement (the document that describes the framework for rights and associated responsibilities for these source waters), followed by an analysis of each water source, including the legal framework and current status of water rights for each source. A summary chart is included at the end.

## II. Background and Status of the Amended and Restated Water Recycling Agreement

Monterey One Water (M1W) has entered into a number of relevant contracts, including contracts that assigned wastewater rights to Marina Coast Water District and Monterey County Water Resources Agency (Water Resources Agency). We understand M1W has entered into the following:

- The 1989 Annexation Agreement between M1W and the Marina Coast Water District provides the Marina Coast Water District with the right to obtain treated wastewater from M1W. The Marina Coast Water District has not exercised its recycled water rights but may do so in the future.
- The 1992 agreement between M1W and Water Resources Agency (including amendments) (1992 Agreement) provides for the construction and operation of the

Salinas Valley Reclamation Plant by M1W to provide water treated to a level adequate for agricultural irrigation for use by the Castroville Seawater Intrusion Project. In particular, Section 3.03 of the 1992 Agreement (Amendment 3) provides that M1W commits all of its incoming wastewater flows to the treatment plant from sources within the 2001 M1W service area, up to 29.6 million gallons per day, except for flows taken by the Marina Coast Water District under the Annexation Agreements, losses, flows not needed to meet the Water Resource Agency's authorized demand, and flows to which M1W is otherwise entitled under the agreement.

- In 1996, pursuant to another Annexation Agreement, the Marina Coast Water District received the right to tertiary-treated water from the Salinas Valley Reclamation Plant, in satisfaction of the 1989 agreement rights.
- In 2009, the Marina Coast Water District and M1W entered into a Memorandum of Understanding relating to the Regional Urban Water Augmentation Agreement (RUWAP MOU). In the RUWAP MOU, the M1W assigned a portion of its allotment from the Amendment 3 of the 1992 Agreement between M1W and Monterey County Water Resources Agency. M1W agreed to, among other things, provide 650 AFY of recycled waters during the months of May through August each year from M1W entitlements. Marina Coast Water District agreed to commit 300 AFY of recycled water during the months of April through September from Marina Coast Water District's entitlements.

To address certain water rights, the stakeholder agencies entered into a Memorandum of Understanding (Source Waters MOU). The Source Waters MOU reaffirmed the Marina Coast Water District's and Water Resources Agency's recycled water entitlements and presented a proposal for collection of additional source waters to meet the PWM/GWR Project objectives.

The Source Waters MOU was not binding; rather, it was intended to provide a framework for negotiation of a definitive agreement that would establish the contractual rights and obligations of the parties. That definitive agreement between M1W and the Water Resources Agency, approved by the M1W Board in October 2016, is called the Amended and Restated Water Recycling Agreement (ARWRA). The ARWRA supersedes the Source Waters MOU.

### A. ARWRA Conditions and Amendment

The ARWRA provides for new source waters from the Blanco Drain, Reclamation Ditch, and the City of Salinas (produce wash water) for the CSIP and the PWM/GWR Project. However, the

<sup>&</sup>lt;sup>1</sup> Certain parties have disputed the validity of Amendment 3. If Amendment 3 were to be found invalid, the assignment of M1W's recycled waters to Marina Coast Water District in the RUWAP MOU may also be found to be invalid. For purposes of this analysis, however, it is assumed that Amendment 3 is valid and enforceable and that Marina Coast Water District has an existing right to 650 AFY during the summer months.

portions of the ARWRA applicable to the New Source Water Facilities do not become effective until the following six conditions in ARWRA Section 16.15 have been met:

- 1. Water Rights for the Blanco Drain and Reclamation Ditch are obtained from the California State Water Resources Control Board; and,
- 2. A fully executed, and California Public Utilities Commission approved, Water Purchase Agreement, between MRWPCA, MPWMD, and California-American Water; and,
- 3. Written findings are made by the Regional Water Quality Control Board that utilization of the Blanco Drain dry weather flows as New Source Water meets all treatment requirements for the aforesaid dry weather flows; and,
- 4. An independent third-party review of proposed capital and operating costs and preparation of an Engineer's Report is approved by the WRA Board of Directors and Board of Supervisors. The costs of the aforesaid third-party review shall be shared equally between WRA and M1W; and,
- 5. A successful assessment or Proposition 218 process for rates and charges related to the operation and maintenance of the New Source Water Facilities and proportional primary and secondary treatment charges; and,
- 6. Inclusion of Salinas Pond Water Return Facilities as New Source Water Facilities requires execution of a separate agreement between the Parties.

Due to delays in completing the cost-based Engineer's Report (condition 4 above) and changes in Water Resources Agency personnel, the conditions noted above have not yet been completed. Specifically, as of June 2019, conditions 1 and 2 had been satisfied; but conditions 3, 4, 5, and 6 have not been completed.

As a result, M1W and the Water Resources Agency developed an amendment to the ARWRA that will allow additional time to address the conditions precedent, delay required payments by the Water Resources Agency, and allow M1W to use the source waters for the PWM/GWR Project until such time as the conditions are met. The M1W Board approved the amendment in June 2019.

Under the amendment, therefore, M1W currently has the rights to use the new source waters from the Blanco Drain, Reclamation Ditch, and the City of Salinas (produce wash water) discussed in greater detail below until the conditions are met.

## **III.** Source Waters

## A. Municipal Wastewater Collection and Treatment System

## 1. Brief Description of Project Use

M1W collects municipal wastewater from communities in northern Monterey County and treats it at its Regional Wastewater Treatment Plant (Regional Treatment Plant). Most of the

wastewater is recycled for crop irrigation at an onsite tertiary treatment plant called the Salinas Valley Reclamation Plant. The tertiary-treated wastewater is delivered to growers through a conveyance and irrigation system called the Castroville Seawater Intrusion Project (CSIP). The treated wastewater that is not recycled for crop irrigation, or used as influent to the AWPF, is discharged to the ocean through M1W's existing ocean outfall. The proposed modifications to the PWM/GWR Project enable more of the municipal wastewater to be recycled; thus, less municipal wastewater would be discharged through the ocean outfall.

# 2. Legal Framework

Unless otherwise provided by agreement, the owner of a wastewater treatment plant has the exclusive right to the treated wastewater it produces as against anyone who has supplied the water discharged into any part of its wastewater collection and/or treatment system, including a person using water under a service contract.<sup>2</sup> M1W therefore has the exclusive right to use municipal wastewater that is discharged into its collection system, except as that right has been varied by contractual arrangements.<sup>3</sup>

Here, as described above in Section II, M1W and the stakeholder agencies have entered into a number of relevant contracts, up to and including the ARWRA.

# 3. Status of Water Rights

As described in Section II above, the ARWRA is now in effect to address and resolve competing water rights of M1W, Marina Coast Water District, and the Water Resources Agency.

Separately, the ARWRA also provides the Water Resources Agency with rights to additional wastewater flows, since under the ARWRA, certain wastewater flows are to be evenly divided between M1W and the Water Resources Agency. Section 4.01(2) of the ARWRA states, "WRA shall be entitled to one-half of the volume of wastewater flows from areas outside of [M1W]'s 2001 Boundary provided; however, at the request of WRA, [M1W] passes the wastewater flows through the tertiary treatment facility or Pure Water Monterey Facilities." Because it is not applicable to the New Source Waters, this section is not subject to the ARWRA conditions described above and thus remains in effect, even if the conditions in ARWRA Section 16.15 have not been satisfied or completed.

Several flows that are treated at the Regional Treatment Plant are considered to be from areas outside of the 2001 M1W service area, and some of these flows are not metered (measured) with other influent to the Regional Treatment Plant at the headworks, as indicated. Thus, pursuant to

<sup>&</sup>lt;sup>2</sup> Cal. Water Code § 1210.

California Water Code § 1211 requires the owner of a wastewater treatment plant to obtain approval of the State Board for a change in the point of discharge of treated wastewater when the proposed change would result in decreased flow in any portion of a watercourse. The proposed diversion of municipal wastewater from the Regional Treatment Plant from communities in northern Monterey County would not impact the flows in a watercourse; thus, approval from the State Board for this proposed diversion would not be needed.

the ARWRA section 4.01(2), rights to these wastewater flows would be evenly divided between M1W and the Water Resources Agency. They include the following:

- Backwash flows from the Salinas River Diversion Facility screening process (totaling up to approximately 200 AFY in the summer months (when the facility is operating and limited to April through September) [not metered as influent];
- Filter backwashing flows from the mixed media filters at the Salinas Valley Reclamation Plant (totaling approximately 2,000 AFY peaking in the summer months) [not metered as influent];
- AWPF filter backwash and clean in place flows (approximately 900 AFY distributed evenly throughout the year) [not metered as influent];
- Recycled Sumps #1 and #2 flows that convey wastewaters generated on-site and at the adjacent landfill (approximately 300 AFY) to the Regional Treatment Plant headworks [not metered as influent]; and
- Several areas in and around the City of Salinas and the community of Castroville (currently only the western annexation of the Boronda area constitute substantive flows totaling approximately 200 AFY distributed evenly throughout the year).

Total water rights to these wastewater flows at the Regional Treatment Plant available to M1W and the Water Resources Agency would range from approximately 1,700 to 1,900 AFY each,<sup>4</sup> depending upon flows of these waters, and particularly upon whether the Salinas River Diversion Facility is operating.

These flows are substantial, and use of these flows by M1W for meeting recycled water demands is *in addition to* M1W use of its wastewater rights and rights to new source waters from the Blanco Drain, Reclamation Ditch, and the City of Salinas (ag wash water and, potentially, storm water). Thus, even if the Water Resources Agency takes its share under the ARWRA, M1W would still have sufficient water rights from the Blanco Drain, Reclamation Ditch, and the City of Salinas (ag water and, potentially, storm water) for meeting new influent water flow needs for the PWM/GWR Project and proposed modifications.

#### B. Salinas Agricultural Wash Water System

# 1. Brief Description of Project Use

Water from the City of Salinas agricultural industries, 80% to 90% of which is water used for washing produce, is currently conveyed to ponds at the Salinas Industrial Wastewater Treatment Facility for treatment (aeration) and disposal by evaporation and percolation. The PWM/GWR

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This represents the total AFY available to each agency (M1W and the Water Resources Agency).

Project enables the agricultural wash water to be conveyed to the Regional Treatment Plant to be recycled. The PWM/GWR Project also includes improvements at the Salinas Industrial Wastewater Treatment Facility to allow storage of agricultural wash water and south Salinas stormwater in the winter and recovery of that water to the RTP for recycling and reuse in the spring, summer and fall.<sup>5</sup>

## 2. Legal Framework

The City of Salinas has the exclusive right to the treated wastewater it collects in its system and treats at the Salinas Industrial Wastewater Treatment Facility, unless modified in a contractual agreement.<sup>6</sup> Prior to making a change in the point of discharge of treated wastewater, the owner of a wastewater treatment plant shall obtain approval from the State Water Resources Control Board (State Water Board) for that change if the proposed change would result in decreased flow of any portion of a watercourse.<sup>7</sup>

# 3. Status of Water Rights

Since the City of Salinas would otherwise have exclusive right to its treated wastewater, M1W entered into a contract with the City of Salinas for the diversion and use of agricultural wash water. M1W entered into an agreement with the City of Salinas to utilize agricultural wash water (Salinas industrial wastewater) for recycling through the Salinas Valley Reclamation Plant for CSIP and for use by the PWM/GWR Project for groundwater replenishment in the Seaside Groundwater Basin. If the conditions precedent in ARWRA section 16.15 are not met, section 16.16 states "WRA will retain the right to utilize the Agricultural Wash Water component from the City of Salinas." As discussed above, M1W currently has rights to use Agricultural Wash Water pursuant to Amendment No.1 to the ARWRA.

In addition, as the State Water Board clarified in its comments on the Draft EIR, its approval is needed for diversion of wastewater that is currently discharged into percolation ponds adjacent to the Salinas River, because such a diversion would reduce the flow of the Salinas River. The City of Salinas filed a Wastewater Change Petition with the State Water Board in October 2015, proposing a change in wastewater operation that would redirect wastewater treated at the Salinas Industrial Wastewater Treatment Facility to M1W's existing Regional Treatment Plant. In

The recovery of Salinas Industrial Wastewater Treatment Facility pond water to the Regional Treatment Plant is going to be enabled by the construction and operation of the Salinas Storm Water Phase 1B project that is grant-funded and currently under construction. The facilities are scheduled to be operational in early 2021. Rights and responsibilities for operational, maintenance, repair, and replacement costs of this new source water would be subject to a future agreement pursuant to the ARWRA section 16.15(6).

<sup>6</sup> Cal. Water Code § 1210.

<sup>&</sup>lt;sup>7</sup> Cal. Water Code § 1211(a), (b).

Agreement for Conveyance and Treatment of Industrial Waste Water By and Between the City of Salinas and the Monterey Regional Water Pollution Control Agency (Oct. 27, 2015).

November 2015, the State Water Board issued its Order Approving Change in Place of Use, Purpose of Use, and Quantity of Discharge. Thus, this approval has been obtained.

# C. Salinas Stormwater Collection System

# 1. Brief Description of Project Use

Stormwater from urban areas in southern portions of the City of Salinas is currently collected and released to the Salinas River through an outfall near Davis Road. The PWM/GWR Project includes improvements enabling Salinas Stormwater to be conveyed to the Salinas Industrial Wastewater Treatment Facility and to the Regional Treatment Plant to be recycled.

# 2. Legal Framework

To divert stormwater and dry weather flow from urban areas, agreements are needed between M1W and the relevant local agency that currently collects and conveys the flows in man-made facilities for discharge to surface waters. Stormwater runoff from urban areas through storm drain infrastructure (i.e., in the City of Salinas) does not become water of the state until it is discharged into a river or channel.

# 3. Status of Water Rights

M1W would need to obtain water rights from the applicable local agency, which here is the City of Salinas. We understand that there are currently no contractual arrangements or permits for diversion of stormwater or urban/agricultural runoff to the M1W wastewater collection and conveyance system. However, an agreement with the City of Salinas is being pursued by M1W. We understand that the City of Salinas has been working cooperatively with M1W, and agreement is reasonably likely. This demonstrates a reasonable likelihood that this source of water can be obtained.

# D. Reclamation Ditch and Blanco Drain Surface Water Diversions

# 1. Brief Description of Project Use

The Reclamation Ditch is a network of excavated earthen channels used to drain natural, urban, and agricultural runoff and agricultural tile drainage. The PWM/GWR Project constructed infrastructure that enables water from the Reclamation Ditch watershed to be diverted from the Reclamation Ditch at Davis Road to be conveyed to the Regional Treatment Plant to be recycled.

The Blanco Drain collects water from approximately 6,400 acres of agricultural lands near Salinas. The PWM/GWR Project would include improvements that would enable water in the Blanco Drain to be diverted and conveyed to the Regional Treatment Plant to be recycled.<sup>9</sup>

# 2. Legal Framework

Water that enters surface streams and rivers is considered water of the state. A water rights permit is required to impound or divert waters of the state, except for certain riparian uses. Transfer of surface water flows out of known and defined channels for recycling would be a consumptive use that may come under the jurisdiction and regulation of the State Board.

Water rights permits from the State Board would be required for surface water diversions from the Reclamation Ditch and Blanco Drain. These source waters include agricultural return flow (overland flow and tile drainage), stormwater flow, and urban runoff. The State Board requires a completed CEQA document before issuing a permit.

In considering an application to appropriate water, the State Board considers a number of factors. <sup>10</sup> Specifically, the State Board considers "the relative benefit to be derived from (1) all beneficial uses of the water concerned including, but not limited to, use for domestic, irrigation, municipal, industrial, preservation and enhancement of fish and wildlife, recreational, mining and power purposes, and any uses specified to be protected in any relevant water quality control plan, and (2) the reuse or reclamation of the water sought to be appropriated, as proposed by the applicant. The State Board may subject such appropriations to such terms and conditions as in its judgment will best develop, conserve, and utilize in the public interest, the water sought to be appropriated." <sup>11</sup> The State Board is guided by the policy that domestic use is the highest use and irrigation is the next highest use of water. <sup>12</sup>

M1W originally also planned to use source waters from the Tembladero Slough (to which the Reclamation Ditch is a tributary) and Lake El Estero. However, neither Tembladero Slough nor Lake El Estero is currently being pursued.

The Tembladero Slough diversion is no longer being pursued as a PWM/GWR Project source water due to a settlement agreement signed with California Department of Fish and Wildlife to resolve the water rights permit protest.

The City of Monterey actively manages the water level in Lake El Estero so that there is storage capacity for large storm events. Prior to a storm event, the lake level is lowered by pumping or gravity flow for discharge to Del Monte Beach. The PWM/GWR Project originally included improvements that would enable water that would otherwise be discharged to the beach to instead be conveyed to the Regional Treatment Plant to be recycled. Although Lake El Estero is not currently being pursued to be constructed, the City of Monterey and the M1W may choose in the future to pursue this project component; therefore, it is still included in the PWM/GWR Project as approved.

Cal. Water Code §§ 1250 et seq.

Cal. Water Code § 1257.

Cal. Water Code § 1254.

The Water Resources Agency submitted an application in April 2014 to the State Board to appropriate waters of the Blanco Drain and the Reclamation Ditch, as well as the Tembladero Slough. Specifically, it applied to divert up to 25,000 acre-feet per year from each of the two water bodies at a combined rate of diversion of up to 100 cfs. On November 10, 2014, the State Water Resources Control Board sent a letter stating that staff had found the application was incomplete in several respects. In response, the Water Resources Agency submitted five separate applications on July 29, 2015, three of which are related to the PWM/GWR Project (Application Nos. 32263A, 32263B, 32263C). At the request of the State Board, the Water Resources Agency submitted amended applications with minor changes on July 29, 2015.

# 3. Status of Water Rights

These water rights are secured. The State Board has approved the pending applications and issued two permits (Permit 21376 and Permit 21377) authorizing the Water Resources Agency to divert and use water from the Blanco Drain and the Reclamation Ditch, respectively. The ARWRA further addresses these water rights. Under the ARWRA amendment, as explained above, M1W currently has the rights to use the new source waters from the Blanco Drain, and the Reclamation Ditch, until the ARWRA conditions are met.

# E. Summary Chart

Source of Water	Status of Water Rights
Municipal Wastewater Collection and	<b>Secured</b> . The ARWRA is now in effect to
Treatment System	address and resolve competing water rights of
	Marina Coast Water District and Monterey
	County Water Resources Agency. The
	ARWRA also provides that rights to
	additional wastewater flows—that are treated
	at the Regional Treatment Plant and are from
	areas outside of the 2001 M1W service area—
	are evenly divided between M1W and the
	Water Resources Agency.
Salinas Agricultural Wash Water System	Secured. A contract is in place between
	M1W and the City of Salinas assigning rights
	for diversion and use of the agricultural wash
	water to M1W. Under the ARWRA as
	amended, M1W currently has rights to use the

See footnote 9 above regarding the Tembladero Slough.

Regarding the Tembladero Slough application, see footnote 9. The remaining two applications related to the PWM/GWR Project were for the Blanco Drain and the Reclamation Ditch.

	new source waters from this source. In addition, the State Water Board has approved the diversion of the agricultural wash water away from the percolation ponds. Recovery of seasonally-stored agricultural wash water, mixed with storm water, from the City's system requires a contract between M1W and the City of Salinas.
Salinas Stormwater Collection System	Pending. A contract is needed between M1W and the City of Salinas for diversion of storm water, mixed with agricultural wash water, from the City's system.
Reclamation Ditch and Blanco Drain Diversions	Secured. The State Water Board has issued two permits authorizing the Water Resources Agency to divert and use water from the Blanco Drain and the Reclamation Ditch. Under the ARWRA as amended, M1W currently has the rights to use the new source waters from the Blanco Drain and Reclamation Ditch.

Appendix M

# Appendix M

#### **RESOLUTION 2022-XX**

# A RESOLUTION OF THE BOARD OF DIRECTORS OF THE MONTEREY PENINSULA WATER MANAGEMENT DISTRICT IN SUPPORT OF ACTIVATION OF LATENT DISTRICT POWERS

**WHEREAS**, The Monterey Peninsula Water Management District ("District") is organized and exists under the Monterey Peninsula Water Management District Law (Chapter 527 of the Statutes of 1977, and published at Water Code Appendix, Section 118-1, et seq.) ("District Law").

**WHEREAS**, Pursuant to Section 325 of the District Law, and except as otherwise limited by the District Law, the District has the power to do any and every lawful act necessary in order that sufficient water may be available for any present or future beneficial use or uses of the lands or inhabitants within the District, including, but not limited to, irrigation, domestic, fire protection, municipal, commercial, industrial, recreational, and all other beneficial uses and purposes.

WHEREAS, Pursuant to Section 328 of the District Law, the District has the power, among other things, (a) to acquire public or private water systems necessary or proper to carry out the purposes of the District Law; (b) to store water in surface or underground reservoirs within or outside of the District for the common benefit of the District; (c) To conserve and reclaim water for present and future use within the District; (d) To appropriate and acquire water and water rights, and import water into the District and to conserve and utilize, within or outside of the District, water for any purpose useful to the District.

WHEREAS, Section 326 of the District Law authorizes the District to fix, revise, and collect rates and charges for the services, facilities, or water furnished by it, and authorizes the District to collect its rates and charges via the tax roll or other billing methods. Section 308 of the District Law authorizes the District, by resolution or ordinance, to fix and collect rates and charges for the providing of any service it is authorized to provide.

**WHEREAS**, The District engages in a variety of activities that supply water to properties within the District via a distribution system owned by California American Water (CAW), including water supplied by the Aquifer Storage and Recovery project and the Pure Water Monterey project.

**WHEREAS**, Since 1994 the District has provided highly treated water for retail sale to properties within the Del Monte Forest.

**WHEREAS,** On November 6, 2018, voters within the Water Management District passed initiative Measure J by 56% (23,757 voted yes) to 44% (18,810 voted no). Measure J directed that the following Rule 19.8 be added to the District Rules and Regulations, Regulation I, General Provisions:

# Rule 19.8. Policy of Pursuing Public Ownership of Monterey Peninsula Water Systems

- A. It shall be the policy of the District, if and when feasible, to secure and maintain public ownership of all water production, storage and delivery system assets and infrastructure providing services within its territory.
- B. The District shall acquire through negotiation, or through eminent domain if necessary, all assets of California American Water, or any successor in interest to California American Water, for the benefit of the District as a whole.
- C. The General Manager shall, within nine (9) months of the effective date of this Rule 19.8, complete and submit to the Board of Directors a written plan as to the means to adopt and implement the policy set forth in paragraph A, above. The plan shall address acquisition, ownership, and management of all water facilities and services within and outside the District, including water purchase agreements as appropriate. The plan may differentiate treatment of non-potable water services.

**WHEREAS**, the District has held a duly noticed public hearing with respect to this Resolution in Support of Activation of Latent District Powers this day and considered all testimony, if any, presented at that hearing.

#### **NOW, THEREFORE, BE IT RESOLVED**, as follows:

The District commits to:

(A) Engage in good faith dispute resolution efforts with local taxing agencies that are projected, as of the date of this Resolution, to lose more than \$5,000 in annual property tax revenue due to Cal-Am assets becoming subject to public ownership and thus exempt

from property taxes. The District shall use its best efforts to enter into legally permissible agreements which may include provisions to reduce the net impact of lost tax revenue over a five to seven-year transition period, or longer if warranted by unique facts, for each affected Local Taxing Agency.

- (B) If the acquisition of the Monterey Water System is approved in Superior Court, act as an intervenor in any California Public Utilities Commission (CPUC) proceeding related to any CAW Monterey County satellite water system or wastewater system. In such a proceeding, the District will strongly encourage the CPUC to continue the rate structure presently in place for the Chualar division and to argue for the inclusion of such water and wastewater systems to be treated in the most economical manner for ratepayers, including annexing into the CAW Northern Division and/or seeking operating subsidies from CAW divisions statewide.
- (C) Finalize an agreement to establish an initial framework for future discussions with MCWD and the affected jurisdictions on how to address long-term water service needs in the areas where the District's boundaries overlap with MCWD's boundaries or future study areas, contingent on the acquisition of the Monterey Water System as approved in Superior Court.
- (D) Secure a viable permanent water supply, without new<sup>1</sup> commitments of Salinas Valley water, and to advance a desalination or other project when determined to be necessary for the water supply needs of the Peninsula.

In furtherance of the commitments cited above, the District will discuss and negotiate outcomes satisfactory to LAFCO.

This Resolution in Support of Activation of Latent District Powers is hereby adopted and approved by the Board of Directors of the Monterey Peninsula Water Management District.

The District requests the Local Agency Formation Commission (LAFCO) of Monterey County act pursuant to Sections 56824.10 *et seq.* of the Cortese Knox Hertzberg Act and pursuant to

<sup>1</sup> Existing contractual commitments of source waters remain intact.

California Government Code section 56700(a) to authorize the District to activate its latent powers to provide water production and distribution services for retail customers.

The District makes the proposal to the Local Agency Formation Commission pursuant to California Government Code section 56700(a) for the purpose of complying with the directive of Measure J, as cited above.

The Board designates its General Manager, David J. Stoldt, as chief petitioner. Chief petitioner's address is 5 Harris Court, Building G, Monterey, CA 93940.

The Board finds that its proposal is consistent with the sphere of influence of all affected jurisdictions, including water providers Marina Coast Water District and the City of Seaside. Further, it is consistent with the sphere of influence of the cities of Carmel, Del Rey Oaks, Monterey, Pacific Grove, Sand City, and Seaside and the County of Monterey.

On motion of Director	, and second by Director, the
foregoing resolution is duly adopted thisth da	y of March 2022 by the following votes:
AYES:	
NAYS:	
ABSENT:	
I, David J. Stoldt, Secretary to the	he Board of Directors of the Monterey Peninsula
Water Management District, hereby certify that	the foregoing is a resolution duly adopted on the
th day of March 202.	
Witness my hand and seal of the	Board of Directors this day of March 2022.
	David J. Stoldt,
	Secretary to the Board

Appendix N

# Appendix N

# PEBBLE BEACH COMMUNITY SERVICES DISTRICT BOARD OF DIRECTORS Regular Meeting of September 24, 2021

# **MINUTES**

# **CALL TO ORDER**

A regular meeting of the Board of Directors of the Pebble Beach Community Services District (PBCSD) was held in the PBCSD board room on September 24, 2021. Board President Jeffrey B. Froke called the meeting to order at 9:37 a.m. after technical difficulties were resolved.

# **ROLL CALL**

**Present:** Jeffrey B. Froke - President, Leo M. Laska – Vice President,

Directors Richard B. Gebhart, Richard D. Verbanec, and Peter B. McKee

# **Others Present:**

Mike Niccum, General Manager

Rob Wellington, Legal Counsel

Nick Becker, District Engineer

Marianna Pimentel, Finance Director

Yuriana Nunez, Administrative Coordinator\*

Nijesh Sthapit, Accountant\*

Reno DiTullio Jr., Unit Chief, CAL FIRE San Benito-Monterey Unit (CAL FIRE)\*

Michael Meddles, Division Chief, CAL FIRE

Roger Rinehart, EMS Coordinator Battalion Chief, CAL FIRE

Josh Silveira, Operations Battalion Chief, CAL FIRE\*

Tim Jones, Deputy Fire Marshall/Fire Prevention and Planning, CAL FIRE

Dawn Mathes, Environmental/Governmental Affairs, Pebble Beach Company (PBCo)\*

Peter Brown, Director of Security, PBCo\*

Shawn Casey, Vice President Resource Management, PBCo\*

Michael Rachel, Board Director, Carmel Area Wastewater District (CAWD)\*

Barbara Buikema, General Manager, CAWD\*

Vinod Badani, E2 Consulting Engineers\*

Jacqueline Fobes, Board Director, Del Monte Forest Property Owners (DMFPO)\*

Hampton Stewart, Pebble Beach resident

Jerry Verhasselt, Pebble Beach resident

Laura Paxton, Board Clerk\*

Alayna Gocke, Assistant to Board Clerk

\*Signifies virtual attendance

# **APPEARANCES, ORDER OF BUSINESS, & ANNOUNCEMENTS**

There were no appearances or changes to the agenda.

## **DMFPO Roads and Traffic**

The board received and reviewed the agenda from the meeting held August 26, 2021, and the current roads and drainage project schedule. General Manager Niccum reported the local Monterey County Land Use Plan provides DMFPO some oversight whether road condition standards are being met by PBCo. Shawn Casey reported PBCo has spent 1.5 million dollars on asphalt and more than \$600,000 on drainage improvements this year. Limited paving was performed last year due to COVID.

# **Administrative Coordinator Report**

The board received a list provided by Coordinator Nunez to review and provide input on topics for the fall/winter newsletter.

# California Special Districts Association (CSDA) Annual Conference

The board received the *General Manager Report* on the CSDA annual conference held August 30 through September 2, 2021.

# MISCELLANEOUS INFORMATION AND COMMUNICATIONS

# Oral reports from General Manager

Finance Director Pimentel provided a copy of the Award of Financial Reporting Achievement received by the PBCSD finance department in June. She stated this is the third year in a row the District received this award. General Manager Niccum commended Administrative Coordinator Nunez for heading up the Household Hazardous and e-Waste Collection Event this year, to be held September 25<sup>th</sup> at the PBCSD parking lot from 9am – 2pm. The DMFPO semi-annual meeting will be held October 24<sup>th</sup> at Spanish Bay, with David Stivers of PBCo and Chief Meddles of PBCSD Fire Department as the featured speakers.

Mr. Niccum will present proposed organization and salary schedule changes at the next board meeting including a request for an additional maintenance worker.

Mr. Niccum reported receiving communication from California American Water (CAW) indicating that PBCSD stood to lose property tax revenues in the event of a takeover by the Monterey Peninsula Water Management District. Staff determined that PBCSD receives \$54,000 per year in tax revenue from CAW, which represents a loss of approximately 0.3% of the \$16.2 million in property tax collected per year. The board directed staff to remain neutral on the issue.

Regarding the Brown Act requirements for video conferenced meetings, Mr. Niccum felt this board had no conflict since all board members attend in person. The Brown Act allows for the public to attend remotely. If a board member desired to attend a board meeting remotely, then the Board would have to take action to allow an exemption for related Brown Act requirements.

# **CLOSED SESSION**

It was determined that a closed session of the board was not required.

# **ADJOURNMENT**

# **MOTION 21-09-04**

M/S/C (unanimous) to adjourn at 11:47am to a regular Board meeting to be held on Friday, October 29, 2021, at 9:30am, in person/virtual.

Mike Niccum, Board Secretary



# **Appendix O**



# The Special Districts Association of Monterey County

The SDA of Monterey County will convene for our Regular Quarterly Meeting

Date: Tuesday, January 18, 2022

Time: 6:00 - 8:00 P.M.

Location: Zoom Meeting

https://us02web.zoom.us/j/81781339037?pwd=Y291d285L0N6ZThFNStaL2hpeGg2UT09

Meeting ID: 817 8133 9037

Password: 540914

To participate via phone, please call: 1-669-900-9128 Meeting ID: 817 8133 9037; Password: 540914

We encourage your District Directors, Commissioners and General Managers to attend. This meeting's discussion might also benefit other employees in your organization.



# AGENDA REGULAR MEETING OF THE SPECIAL DISTRICTS ASSOCIATION OF MONTEREY COUNTY



Tuesday, January 18, 2022

- 1. Call to Order, welcome, introductions: President Mary Ann Leffel
- 2. Speaker: Steve Vagnini, Monterey County Assessor
- 3. New/Old Business:
  - a. Approval of Minutes from the October 19, 2021 meeting
  - b. Review Budget, Goals and Objectives for 2022
- 4. Informational Reports:
  - a. Legislative Chair Report Vince Ferrante
  - b. Finance Committee Chair Report Rick Verbanec
  - c. CSDA Coastal Network 5 Representative Report Vince Ferrante/Charlotte Holifield
  - d. LAFCO Representative Report Kate McKenna, Executive Director
  - e. Other Reports –
- 5. Members comments:
- 6. Suggested topics and/or speakers for next agenda; next meeting date; location:

Bayonet Blackhorse Golf Course Club House Tuesday, April 19, 2022, 6:00 pm

7. – Adjournment

Appendix P

# Appendix P

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4	BEFORE THE PUBLIC UT	FILITIES COMMISSION	
5	OF THE STATE OF CALIFORNIA		
6	Application of California-American Water		
7	Company (U210W) for Authorization to Increase its Revenues for Water Service by \$25,999,900 or		
8	10.60% in the year 2021, by \$9,752,500 or 3.59%		
9	in the year 2022, and by \$10,754,500 or 3.82% in the year 2023.	(Filed July 1, 2019)	
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13	DIRECT TESTIMONY O	F JEFFREY T. LINAM	
14	(FINAL APPLICATION)		
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	Sarah Leeper	Lori Anne Dolqueist	
16	Nicholas À. Subias Cathy Hongola-Baptista	Nossaman LLP 50 California Street, 34th Floor	
16 17	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111 Telephone: 415.398.3600	
16 17 18	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 Telephone: 415.863.2960	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111	
16 17 18 19	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111 Telephone: 415.398.3600 Facsimile: 415.398.2438 Idolqueist@nossaman.com	
16 17 18 19 20	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 Telephone: 415.863.2960 Facsimile:415.397.1586 sarah.leeper@amwater.com  Attorneys for Applicant California-American	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111 Telephone: 415.398.3600 Facsimile: 415.398.2438 Idolqueist@nossaman.com	
116 117 118 119 120 221	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 Telephone: 415.863.2960 Facsimile:415.397.1586 sarah.leeper@amwater.com	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111 Telephone: 415.398.3600 Facsimile: 415.398.2438 Idolqueist@nossaman.com	
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15   16   17   18   19   20   21   22   23   24   25   26   27	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 Telephone: 415.863.2960 Facsimile:415.397.1586 sarah.leeper@amwater.com  Attorneys for Applicant California-American	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111 Telephone: 415.398.3600 Facsimile: 415.398.2438 Idolqueist@nossaman.com	
16 17 18 19 20 21 22 23 24 25 26	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 Telephone: 415.863.2960 Facsimile:415.397.1586 sarah.leeper@amwater.com  Attorneys for Applicant California-American	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111 Telephone: 415.398.3600 Facsimile: 415.398.2438 Idolqueist@nossaman.com	

# K. Acquisition Rate Base Normalization – Special Request #11

- Q112. How is California American Water proposing to normalize the rate base of the acquisitions that have been filed with the Commission?
- A112. California American Water requests Commission authorization to normalize the rate base of the four acquisitions by spreading the utility plant acquisition adjustment related to these acquisitions statewide either partially, as is the case with the Bellflower acquisition, or entirely as is the case with the Rio Plaza, Fruitridge, and Hillview acquisitions. As discussed in Mr. Owens' testimony, Section XI, this rate base normalization will be accomplished by determining the revenue requirement associated with the UPAA and allocating this revenue requirement to each district. The original cost rate base of the acquisitions will remain with the districts proposed for consolidation.

Q113. Why is California American Water making this request?

A113. In California Public Utilities Code section 2719, the California Legislature found that public water systems face the need to replace or upgrade system infrastructure to meet increasingly stringent state and federal drinking water laws and regulations relating to fire flow and protection. The Legislature also found that "increasing amounts of capital are required to finance the necessary investment" in such "infrastructure," "(s)cale economies are achievable in the operation of public water systems," and "(p)roviding corporations with an incentive to achieve these scale economies will provide benefits to ratepayers." Typically, the "incentive" allowed to achieve these scale economies is allowance for the full purchase price as rate base consideration. If an acquisition is consolidated into a single existing district, this rate base allowance can have a disproportionate effect on both the existing customers within that district and ultimately on the acquisition customers being consolidated. California American Water is making this request in order to ensure that increased revenue due to the acquisitions be spread

<sup>&</sup>lt;sup>74</sup> Cal. Public Utilities Code Section 2719.

over all customers of California American Water on a customer proportional basis, and not just be spread among the customers within the identified consolidation districts. This spreading of costs will help achieve the Legislature's intent that scale economies provide benefits to <u>all</u> ratepayers without disproportionately impacting a smaller set of customers.

Please also refer to the testimony of Mr. Owens, Section XI, for a complete discussion of the acquisition rate base normalization proposal.

Appendix Q

# Appendix Q

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4	BEFORE THE PUBLIC U	BEFORE THE PUBLIC UTILITIES COMMISSION		
5	OF THE STATE OF CALIFORNIA			
6	Application of California-American Water			
7	Company (U210W) for Authorization to Increase its Revenues for Water Service by	Application 19-07-		
8	\$25,999,900 or 10.60% in the year 2021, by \$9,752,500 or 3.59% in the year 2022, and by	(Filed July 1, 2019)		
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13	DIRECT TESTIMONY OF GARRY HOFER			
14	(FINAL APPLICATION)			
15	* * * PUBLIC VERSION * * *			
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	Sarah Leeper Nicholas A. Subias	Lori Anne Dolqueist Nossaman LLP		
16	Nicholas A. Subias Cathy Hongola-Baptista California-American Water Company	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111		
16 17	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111 Telephone: 415.398.3600 Facsimile: 415.398.2438		
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116 117 118 119 220 221 222	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 Telephone: 415.863.2960 Facsimile:415.397.1586	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111 Telephone: 415.398.3600 Facsimile: 415.398.2438 Idolqueist@nossaman.com Attorneys for Applicant California-		
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16 17 18 19 20 21 22 23 24 25 26	Nicholas Å. Subias Cathy Hongola-Baptista California-American Water Company 555 Montgomery Street, Suite 816 San Francisco, CA 94111 Telephone: 415.863.2960 Facsimile:415.397.1586 sarah.leeper@amwater.com  Attorneys for Applicant California-American	Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111 Telephone: 415.398.3600 Facsimile: 415.398.2438 Idolqueist@nossaman.com Attorneys for Applicant California-		
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# SYSTEM ACQUISITIONS A. Overview VIII. Q129. What acquisition applications are pending for California American Water? A129. California American Water has three applications currently before the Commission, as shown in Table 3. The Company intends to integrate Fruitridge Vista Water Company (Fruitridge) and Hillview Water Company (Hillview) into Northern Division operations; and Bellflower Municipal Water System (BMWS) into the Southern Division operations. In D.19-04-014 the Commission approved the acquisition of Rio Plaza Water Company (Rio Plaza) into the Southern Division operations. While the Company has also recently entered into signed agreements to acquire Warring Water Service (Warring) and East Pasadena Water Company (East Pasadena), those acquisitions are not included in this

GRC application as they have not yet been filed with the Commission.

Table 3. Acquisitions Included in this GRC			
Division	Acquisition	Application Number	
Northern Division	Fruitridge	A.17-10-016	
	Hillview	A.18-04-025	
Southern Division	BMWS	A.18-09-013	
	Rio Plaza	A.17-12-006; D.19-04-014	

Q130. How do customers benefit from these acquisitions?

A130. As is explained in detail in the respective currently pending proceedings, when compared with smaller utilities, California American Water can better achieve economies of scale, replace and upgrade systems to comply with important safety regulations, and access necessary capital. Smaller water utilities often cannot provide the economies of scale needed to build and maintain adequate water systems, lack resources and expertise to manage long-term operations, and need financial and technical assistance to maintain compliance. By expanding the customer base over which costs are incurred, these acquisitions will benefit all customers, including California American Water's current customers.

Additionally, several of our past and current acquisitions are in economically disadvantaged areas. California American Water is able to provide the customers of these systems with access to low-income programs and robust conservation programs.

Appendix R

# Appendix R

# BEFORE THE PUBLIC UTILITIES COMMISSION

OF THE STATE OF CALIFORNIA



JUL 05 2019

**MPWMD** 

Application of California-American Water Company (U210W) for Authorization to Increase its Revenues for Water Service by \$25,999,900 or 10.60% in the year 2021, by

Application 19-07-\_\_\_\_(Filed July 1, 2019)

Increase its Revenues for Water Service by \$25,999,900 or 10.60% in the year 2021, by \$9,752,500 or 3.59% in the year 2022, and by \$10,754,500 or 3.82% in the year 2023.

# APPLICATION OF CALIFORNIA-AMERICAN WATER COMPANY (U210W) TO INCREASE REVENUES IN EACH OF ITS DISTRICTS STATEWIDE

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Attorneys for Applicant California-American Water Company

Date: July 1, 2019

# a. Contentious Issues

#### i. Consolidation

California American Water is seeking to consolidate its Los Angeles County, Ventura

County and San Diego County Districts together for ratemaking purposes. This would create a

single Southern California Division tariff area. Consolidating rates as California American

Water has proposed is in the public interest. Such consolidated rates will be more effective than
the current (more geographically narrow rate structure) at meeting the Commission's Water

Action Plan policy goals and delivering the best, most efficient service to the largest number of
customers at the lowest overall rates. Benefits of a more consolidated system of rates include:

(1) improved affordability; (2) utilization of economies of scale to address water quality

<sup>&</sup>lt;sup>6</sup> D.07-05-062, Appendix, p. A-22.

challenges; (3) more robust and resilient systems through broadening of the customer base; and (4) improved incentives for customers to conserve through strengthening of conservation signaling.

Additionally, California American Water has several pending applications before the Commission for the acquisition of water systems (including for the Bellflower, Fruitridge, and Hillview systems), and a recently approved acquisition of a water system (for Rio Plaza). California American Water is requesting Commission authorization to normalize the rate base of the four acquisitions by spreading the utility plant acquisition adjustment related to these acquisitions statewide either partially, as is the case with the Bellflower acquisition, or entirely as is the case with the Rio Plaza, Fruitridge, and Hillview acquisitions. California American Water is also requesting authorization to establish the Acquisition Contingency Memorandum Account, which would record the differences between revenues billed at current rates based on preacquisition rate base for customers of acquired water system and revenues that would have been billed based on the new, post-acquisition rate base and revenue requirement, to be applicable to any acquisition subsequently approved by the Commission after a decision is issued in this GRC. California American Water is also requesting Commission authorization to normalize the rate base of the four acquisitions by spreading the utility plant acquisition adjustment related to these acquisitions statewide. These special requests relating to acquisitions would help to facilitate consolidation of water system in line with Commission and State policy goals.

These issues are addressed in the Direct Testimony of Jeffrey Linam. Because these issues relate to how cost recovery occurs, and not the magnitude of cost recovery, there is no associated revenue impact.

Appendix S

# Appendix S

#### RESOLUTION 21-10

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF MONTEREY COUNTY MAKING DETERMINATIONS ADOPTING THE 2021 MUNICIPAL SERVICE REVIEW AND SPHERE OF INFLUENCE STUDY FOR THE MONTEREY PENINSULA WATER MANAGEMENT DISTRICT

RESOLVED, by the Local Agency Formation Commission of Monterey County, State of California, that:

WHEREAS, State law requires that the Commission conduct periodic reviews and updates of the Sphere of Influence of each city and special district in Monterey County (Government Code section 56425); and

WHEREAS, State law further requires the Commission to update information about municipal services before, or in conjunction with, adopting a sphere update (Government Code section 56430); and

WHEREAS, the Monterey Peninsula Water Management District ("District") is currently proposing to activate its latent powers to provide potable water production and distribution services for retail customers and to expand its existing sphere of influence and boundaries by approximately 139 acres (LAFCO file 21-01); and

WHEREAS, LAFCO staff has met and consulted with representatives of the District, and other affected agencies, and has received written information regarding current and expected growth boundaries, the location and characteristics of disadvantaged unincorporated communities, planned and present capacity of public facilities, adequacy of public services, financial ability to provide services, opportunities for shared facilities and services, government structure, and operational efficiencies; and

WHEREAS, the information gathered has provided the basis for preparation of 2021 Municipal Service Review and Sphere of Influence Study for the Monterey Peninsula Water Management District ("Study") and the Executive Officer has furnished a copy of this Study to each person entitled to a copy or expressing interest in receiving a copy; and

WHEREAS, the Commission set October 25, 2021 as the hearing date on which the Commission would conduct a public hearing to consider the Study and sphere of influence update, public notice was provided as required by law; and

WHEREAS, the Commission, on October 25, 2021, received a report from the Executive Officer on this proposal, opened the public hearing and public comment period, and then continued the public hearing to December 6, 2021 to allow additional time for review of the large volume of public correspondence submitted to LAFCO regarding the District's related proposal (LAFCO file no. 21-01); and

WHEREAS, this Commission, on December 6, 2021 reopened the public hearing, heard from interested parties, considered the above-referenced Study and the report of the Executive Officer, and considered the factors determined by the Commission to be relevant to this matter, including, but not limited to, factors specified in Government Code sections 56425(e) and 56430(a), and the Commission's policies;

NOW, THEREFORE, the Local Agency Formation Commission of Monterey County does HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

Section 1. The foregoing recitals are true and correct.

Section 2. Acting as Lead Agency pursuant to California Environmental Quality Act (CEQA) Guidelines, the Commission finds that the Study is categorically exempt from the provisions of CEQA, in that the Study consists of basic data collection, research, management, and resource evaluation activities that will not result in a serious or major disturbance to an environmental resource, and pursuant to Section 15061(b)(3), because it can be seen with certainty that there is no possibility that this study may have a significant effect on the environment.

Section 3. In evaluating the District's sphere of influence, the Commission has conducted a review of the services provided by the District. This service review was conducted in accordance with Government Code section 56430. The analysis, conclusions and recommendations in this review were prepared with information provided by, and in consultation with, the District. Data sources are available for review in the office of the Commission.

<u>Section 4.</u> In evaluating the service review, the Commission has considered a written statement of its determinations in accord with Government Code section 56430(a). These determinations, included in the Study, are made with respect to each of the following seven areas:

- a. Growth and population projections for the affected area,
- The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence,
- c. Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged unincorporated communities within or contiguous to the sphere of influence,
- d. Financial ability of agencies to provide services,
- e. Status of, and opportunities for, shared facilities,
- f. Accountability for community service needs, including governmental structure and operational efficiencies, and
- g. Any other matter related to effective or efficient service delivery, as required by Commission policy.

Section 5. In evaluating the District's Sphere of Influence, the Commission has considered a written statement of its determinations, in accord with Section 56425(e) of the Government Code. These determinations, included in the Study, are made with respect to each of the following four areas and are incorporated by reference into this resolution.

- a. The present and planned land uses in the area, including agricultural and open-space lands,
- b. The present and probable need for public facilities and services in the area,
- The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide,
- d. The existence of any social or economic communities of interest in the area if the Commission determines that they are relevant to the agency, and
- e. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs pursuant to subdivision (g) on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.

<u>Section 6.</u> In compliance with Cortese-Knox-Hertzberg Act Section 56425(i), the Commission hereby finds and affirms that the District provides the following functions and classes of service within its jurisdictional boundaries:

- Water management,
- Water augmentation,
- Water reuse and reclamation,
- Water conservation,
- Limited water services to seven golf courses and one school within the Del Monte Forest (Classes of service: Wholesale delivery of potable water, retail delivery of reclaimed water),
- · Environmental protection and mitigation, and
- Permitting and regulatory compliance.

The Study was prepared in light of a current proposal by the District requesting that LAFCO activate latent District powers to provide and maintain potable water production and distribution services for retail customers throughout the District. Analysis and determinations within the Study provide support for the requested activation of these latent powers throughout the District. The Study also provides support for the Commission to potentially exclude from such activation lands within the Water Management District's boundary that are also within the jurisdictional boundary of Marina Coast Water District (an existing retail potable water services), in order to avoid duplication of authority to provide services.

Section 7. The Commission has considered, as a part of its deliberations, all oral presentations and written communications received prior to the close of the public hearing.

Section 8. In accordance with Government Code section 56430, the Commission hereby adopts the 2021 Municipal Service Review and Sphere of Influence Study for the Monterey Peninsula Water Management District and makes Study's the seven recommended Municipal Service Review determinations and the five recommended Sphere of Influence determinations in accordance with Government Code sections 56430(a) and 56425(e), respectively, as set forth in the Study.

Service Review and Sphere of Influence study prompted by the District's application (LAFCO file no. 21-01), the District shall agree to defend at its sole expense any action brought against LAFCO (the Commission and its staff) with respect to the adoption of the Study. The applicant will reimburse LAFCO for any court costs and attorneys' fees which may be required by a court to pay as a result of such action. LAFCO may, at its sole discretion, participate in the defense of any such action; but such participation shall not relieve applicant of its obligations under this condition. The obligation on the part of the applicant to indemnify LAFCO is effective upon the adoption of this resolution and does not require any further action. Accepting the benefit of this resolution shall evidence the applicant's agreement to this term.

UPON MOTION OF Commissioner Oglesby, seconded by Commissioner Craig, the foregoing resolution is adopted this 6th day of December, 2021 by the following vote:

AYES: Commissioners Root Askew, Craig, Gourley, Oglesby, Poitras, Leffel,

Lopez

NOES: None

ABSENT: Commissioner Alejo

ALTERNATES: Commissioners Snodgrass, Stephens, Velazquez (non-voting)

ABSTAIN:

None

Chris Lopez, Chair

Local Agency Formation Commission of Monterey County

ATTEST:

I certify that the within instrument is a true and complete copy of the original resolution of said Commission on file within this office.

Witness my hand this 6th day of December, 2021

By: Kell College

Kate McKenna, Alc

**Executive Officer** 

Appendix T

## **Appendix T**

### LOCAL AGENCY FORMATION COMMISSION OF MONTEREY COUNTY

### RESOLUTION NO. 21 - 11

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION APPROVING THE MONTEREY PENINSULA WATER MANAGEMENT DISTRICT'S SPHERE OF INFLUENCE AMENDMENT AND ANNEXATION, (LAFCO FILE 21-01)

WHEREAS, the Monterey Peninsula Water Management District ("District") filed an application for proposed actions consisting of: (1) activation of latent powers to provide and maintain potable water production and distribution services for retail customers; and (2) sphere of influence amendment and annexation of approximately 138.74 acres outside current District boundaries, in the Yankee Point and Hidden Hills areas in unincorporated Monterey County was heretofore filed and accepted for filing by the Executive Officer of this Local Agency Formation Commission; and

WHEREAS, this Resolution only pertains to the proposed sphere of influence amendment and annexation aspect of the District's application. The proposed activation of latent powers aspect of the District's application is addressed in a separate resolution; and

WHEREAS, the District's Board of Directors initiated, and is in support of, the proposed sphere of influence amendment and annexation; and

WHEREAS, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (hereinafter the "Cortese-Knox-Hertzberg Act"), Government Code section 56021 includes annexation of territory to a district as a change of organization for which LAFCO approval must be sought before annexation may occur; and

WHEREAS, the District held duly noticed public hearings and passed Resolution No. 2020-12 dated August 17, 2020 and Resolution 2021-03 dated May 17, 2021 (whereby Resolution No. 2021-03 replaced Resolution No. 2020-12), requesting, in part, that LAFCO amend its sphere of influence and annex 58 parcels, comprising approximately 138.74 acres, outside current District boundaries in accordance with the requirement of law [Government Code section 56654]; and

WHEREAS, a Certificate of Filing was issued for the application on July 30, 2021; and

WHEREAS, on October 7, 2021, after providing mailed notice to 53 of 58 property owners (five notices were returned as addressee unknown) in the areas of the proposed sphere of influence amendment and annexation, the District held an informational meeting to provide details about the proposed annexation. This meeting was attended by two District Board of Directors, the District General Manager, a representative from District Counsel's office, and one property owner; and

WHEREAS, the Executive Officer, pursuant to Government Code section 56665, has reviewed this proposal and prepared a report, including recommendations thereon, and has furnished a copy of this report to each person entitled to a copy; and

WHEREAS, the Executive Officer, pursuant to Government Code section 56658, set October 25, 2021 as the hearing date on this proposal and provided public notice as required by law; and

WHEREAS, this Commission, on October 25, 2021, received a report from the Executive Officer recommending that the Commission continue the public hearing on this proposal, opened the public hearing and public comment period, and then continued the public hearing to December 6, 2021 to allow additional time for review of the large volume of public correspondence submitted to LAFCO regarding this proposal; and

WHEREAS, this Commission, on December 6, 2021 received a report from the Executive Officer on this proposal, reopened the public hearing, heard from interested parties, considered the proposal and the report of the Executive Officer, and considered the factors determined by the Commission to be relevant to this proposal, including, but not limited to, factors specified in Government Code sections 56425(e), 56430(a), and 56668; and

WHEREAS, irrespective of the Commission's decision on the proposed activation of latent powers, approval of the proposed sphere of influence amendment and annexation is a logical improvement to the District boundaries because the proposed annexation areas utilize the water supplies that the District currently manages; and

WHEREAS, in October 2020, the District, as the Lead Agency, certified, pursuant to the California Environmental Quality Act ("CEQA"), an Environmental Impact Report ("EIR") for this proposal for "Potential Acquisition of Monterey Water System and District Boundary Adjustment;" and

WHEREAS, the District and the Monterey County Board of Supervisors approved a property tax transfer agreement pursuant to the requirements of Revenue and Taxation Code section 99 for this proposal on March 15, 2021 and June 22, 2021, respectively.

NOW, THEREFORE, the Local Agency Formation Commission of Monterey County does HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

<u>Section 1.</u> The foregoing recitals are true and correct.

<u>Section 2.</u> Acting as a Responsible Agency regarding the District's proposed sphere of influence amendment and annexation, the Commission certifies that it and its staff have independently reviewed and considered the EIR prepared and certified by the District's Board of Directors for this proposal pursuant to CEQA, and finds the EIR to be adequate.

<u>Section 3.</u> The Commission has considered the factors set forth for changes of organization in the Cortese-Knox-Hertzberg Act, Government Code section 56668 and finds the proposal to be consistent with these factors as outlined below:

a) Population and population density; land area and land use; per capita assessed valuation; topography, natural boundaries, and drainage basins; proximity to other populated areas; the likelihood of significant growth in the area, and in adjacent incorporated and unincorporated areas, during the next 10 years:

The majority of the proposed sphere of influence amendment and annexation are developed to a density and intensity consistent with current and anticipated water supplies available during the next ten years. The two proposed spheres of influence and annexation expansion areas are relatively small in comparison to the District's existing jurisdictional boundaries, comprising approximately 138.74 acres as compared to the approximately 109,376 acres that are within the District's existing boundaries. Based on AMBAG's 2018 Regional Growth Forecast, the District's population growth is expected to be moderate, growing by approximately four percent in the next ten years. Based on the same forecast, in unincorporated Monterey County areas as whole, which includes the proposed sphere of influence and annexation areas, population

- growth is expected to grow by approximately one percent in the next ten years.
- b) The need for organized community services; the present cost and adequacy of governmental services and controls in the area; probable future needs for those services and controls; probable effect of the proposed incorporation, formation, annexation, or exclusion and of alternative courses of action on the cost and adequacy of services and controls in the area and adjacent areas:
  - The proposed sphere of influence amendment and annexation areas will benefit from the District's services because these 58 parcels are served by water supplies that the District currently manages. The District has adequate staffing, infrastructure, and other resources to serve the annexation area.
- c) The effect of the proposed action and of alternative actions, on adjacent areas, on mutual social and economic interests, and on the local governmental structure of the county:
  - The proposed sphere of influence amendment and annexation are anticipated to promote efficient service provision since these areas are currently served by water supplies that the District currently manages.
- d) The conformity of both the proposal and its anticipated effects with both the adopted commission policies on providing planned, orderly, efficient patterns of urban development, and the policies and priorities set forth in Government Code section 56377. [Note: Section 56377 pertains to directing development away from open-space and agricultural land, unless this would be detrimental to the promotion of the planned, orderly, efficient development of an area]:
  - The proposed sphere of influence amendment and annexation and their anticipated effects conform with both Commission policies on providing planned, orderly, efficient patterns of urban development and policies and priorities in Government Code section 56377. The proposed sphere of influence amendment and annexation will not direct development towards open-space and agricultural land. The proposal will not change the long-term County plan for growth.
- e) The effect of the proposal on maintaining the physical and economic integrity of agricultural lands:
  - Based on response (d) above, the proposed sphere of influence amendment and annexation will not affect the physical and economic integrity of agricultural lands. The District's proposal does not propose conversion of agricultural lands to urban development.
- f) The definiteness and certainty of the boundaries of the territory, the nonconformance of proposed boundaries with lines of assessment or ownership, the creation of islands or corridors of unincorporated territory, and other similar matters affecting the proposed boundaries:
  - The proposed sphere of influence amendment and annexation boundaries are definite and certain.
- g) A regional transportation plan adopted pursuant to Section 65080:
  - The District's 2020 EIR on the potential acquisition of the Monterey Water System and District boundary adjustment identified less than significant impacts to transportation and circulation. Development that occurs within the District's proposed sphere of influence and annexation area is required to provide fair-share contributions for road improvements into a regional transportation improvement fund.
- *h*) The proposal's consistency with city or county general and specific plans.

The proposed sphere of influence amendment and annexation are consistent with the County of Monterey's General Plan land use designations and applicable policies. The County of Monterey has prepared and adopted appropriate policies to ensure consistency with adopted plans.

i) The sphere of influence of any local agency which may be applicable to the proposal being reviewed:

The proposed sphere of influence amendment and annexation are consistent with adopted spheres of influence for local agencies, including Carmel Area Wastewater District, Carmel Highlands Fire Protection District, Monterey County Regional Fire District, Monterey Regional Waste Management District, Salinas Valley Memorial Healthcare System, Resource Conservation District of Monterey County, Moss Landing Harbor District, and Monterey County Mosquito Abatement District.

- j) The comments of any affected local agency or other public agency:
  - As of this writing, LAFCO has not received comments from any affected local agency commenting on the proposed sphere of influence amendment and annexation aspect of the proposal.
- *k*) The ability of the newly formed or receiving entity to provide the services which are the subject of the application to the area, including the sufficiency of revenues for those services following the proposed boundary change:
  - The District already serves the area adjacent to the proposed sphere of influence and annexation areas and appears to be financially stable with expenses generally in line with revenues.
- *l*) Timely availability of water supplies adequate for projected needs as specified in Government Code section 65352.5:
  - The District has adopted a policy to develop and maintain a forecasted 20-year water supply, in service, to meet the future community needs. The District, Monterey One Water, and California American Water Company ("Cal-Am") are working to develop a replacement water supply to meet the 2009 State Water Resources Control Board's cease and desist order (as extended in 2016) to terminate all unauthorized diversions from the Carmel River by December 31, 2021. The District anticipates that the replacement water supply will include sufficient water for growth, which local jurisdictions have requested for decades. Responsibility for land use decisions related to growth resides with local land use jurisdictions within the District's boundaries. The District's proposed sphere of influence amendment and annexation will not affect the development of a replacement water supply.
- m)The extent to which the proposal will affect a City or cities and the county in achieving their respective fair shares of the regional housing needs as determined by the appropriate council of governments:
  - The proposed sphere of influence amendment and annexation will not affect the ability of the County of Monterey and Cities of Seaside, Sand City, Del Rey Oaks, Monterey, Pacific Grove, and Carmel-by-the-Sea to achieve, or not achieve, their respective fair share of regional housing needs.
- n) Any information or comments from the landowner or owners, voters, or residents of the affected territory:
  - As of this writing, LAFCO has not received comments on the proposed sphere of influence amendment and annexation aspect of the proposal.

- o) Any information relating to existing land use designations:
  - The proposed sphere of influence amendment and annexation are consistent with existing land use designations of the County of Monterey. The proposed sphere of influence amendment and annexation would not affect these existing land use designations.
- p) The extent to which the proposal will promote environmental justice. As used in this subdivision, "environmental justice" means the fair treatment and meaningful involvement of people of all races, cultures, incomes, and national origins, with respect to the location of public facilities and the provision of public services, to ensure a healthy environment for all people such that the effects of pollution are not disproportionately borne by any particular populations or communities:
  - The proposed sphere of influence amendment and annexation would have no identified effect on issues related to environmental justice.
- *q*) Information contained in a local hazard mitigation plan, information contained in a safety element of a general plan, and any maps that identify land as a very high fire hazard zone pursuant to Section 51178 or maps that identify land determined to be in a state responsibility area pursuant to Section 4102 of the Public Resources Code, if it is determined that such information is relevant to the area that is the subject of the proposal.
  - Information contained in these documents and maps demonstrates that such hazards are relevant to the proposal area. However, the proposed sphere of influence amendment and annexation would have no identified effect on issues related to hazards. The District's certified EIR for this proposal found no impacts to hazards and hazardous materials.
- <u>Section 4.</u> The Commission has considered the factors set forth for changes of organization in the Cortese-Knox-Hertzberg Act, Government Code section 56668.3 and found the proposal to be consistent with these factors as outlined below:
  - (1) In the case of district annexation, whether the proposed annexation will be for the interest of landowners or present or future inhabitants within the district and within the territory proposed to be annexed to the district.
    - The proposed annexation will result in the District providing water management, water augmentation, water reuse and reclamation, water conservation, permitting and regulatory compliance, and environmental protection and mitigation services to landowners and inhabitants of the proposed annexation areas. Upon annexation, voters living within the proposed annexation areas will have the opportunity to run for District Board seats and participate in District Board elections. The interest of landowners and inhabitants within the District will be served by the proposed annexation because, upon annexation, the District boundaries will include the entirety of the Cal-Am Monterey Water System, which will make delivery of existing District services to coincide with the Cal-Am Monterey Water System.
  - (2) In the case of a city detachment, whether the proposed detachment will be for the interest of the landowners or present or future inhabitants within the city and within the territory proposed to be detached from the city.
    - The proposal does not include a proposed city detachment.
  - (3) Any factors which may be considered by the commission as provided in Section 56668. Section 3 of this resolution includes factors a) through q) of California Government Code section 56668.

- (4) Any resolution raising objections to the action that may be filed by an affected agency. As of this writing, no affected agency has filed a resolution raising objections to the action.
- (5) Any other matters which the commission deems material.
  - As of this writing, the Commission has not deemed any other matters to be material for the proposed annexation aspect of the proposal.
- <u>Section 5.</u> The proposal is consistent with the Commission's adopted Policies and Procedures. Of most relevance, the proposal is consistent with policies relating to Economics, Service Delivery and Development Patterns (Section D.VII.). The proposal will provide for services in response to a demonstrated need.
- <u>Section 6.</u> The Commission has considered, as a part of its deliberations, all oral presentations and written communications received prior to the close of the public meeting.
- <u>Section 7.</u> The proposal is approved subject to the following terms and conditions. The Certificate of Completion for the annexation shall not be issued until all terms and conditions are met.
- a. Review and pre-clearance of the annexation by the United States Department of Justice pursuant to Section 5 of the Voting Rights Act, as applicable;
- b. Acceptance of maps and/or property descriptions, as needed, by the State Board of Equalization;
- c. Payment of all fees incurred in the processing of the application consistent with the LAFCO fee schedule, including the fee required by the State Board of Equalization; and
- d. The District shall agree, as a condition of the approval of this application to defend and indemnify at its sole expense any action brought against LAFCO, the Commission and its staff, with respect to the approval of this application. The District will reimburse LAFCO for any and all attorneys' fees and court costs. LAFCO may, at its sole discretion, participate in the defense of any such action; but such participation shall not relieve the District of its obligations under this condition. The obligation on the part of the District to indemnify LAFCO is effective upon the adoption of this resolution and does not require any further action. Accepting the benefit of this resolution shall evidence the District's agreement to this term.
- <u>Section 8.</u> The effective date for the annexation shall be the filing of the Certificate of Completion. The sphere of influence amendment shall be effective immediately upon approval of this resolution and the completion of any requested reconsiderations.
- Section 9. Pursuant to State law, if a Certificate of Completion for a change of organization or reorganization has not been filed within one year after the Commission approves a proposal for that proceeding, the proceeding shall be deemed abandoned unless prior to the expiration of that year the Commission authorizes an extension of time for that completion. The extension may be for any period deemed reasonable to the Commission for completion of necessary prerequisite actions by any party. If a proceeding has not been completed because of the order or decree of a court of competent jurisdiction temporarily enjoining or restraining the proceedings, this shall not be deemed a failure of completion and the one-year period shall be tolled for the time that order or decree is in effect. [Government Code section 57001].
- Section 10. The proposed sphere of influence amendment and annexation totaling 138.74 acres are hereby approved as described in Exhibit "A," attached hereto and made a part hereof. The

change of organization is assigned the following distinctive short form designation: "Monterey Peninsula Water Management District - Yankee Point and Hidden Hills Annexation."

The regular Monterey County assessment roll will be used; the annexation area will not be taxed for existing general bonded indebtedness of the District.

State law requires the Commission to set a protest hearing for the proposed annexation in accordance with Government Code section 57000, et seq. The Commission hereby directs the Executive Officer to schedule the protest hearing for Monday, January 24, 2022 at 4:00

If any provision of this resolution or the application of any such provision to Section 13. any person or circumstance is held invalid, such invalidity shall not affect other provisions or applications of this resolution that can be given effect without the invalid provision or application, and to this end the provisions of this resolution are severable.

Section 14. The Executive Officer is hereby authorized and directed to mail certified copies of this resolution in the manner and as provided in Section 56882 of the Government Code.

UPON MOTION of Commissioner Gourley, seconded by Commissioner Craig, the forgoing resolution is adopted this 6th day of December 2021 by the following vote:

AYES:

Commissioners Craig, Gourley, Poitras, Leffel, Lopez

NOES:

Commissioners Root Askew, Oglesby

ABSENT:

Commissioner Alejo

ALTERNATES:

Commissioners Snodgrass, Stephens, Velazquez (non-voting)

ABSTAIN:

None

Christopher Lopez, Chair

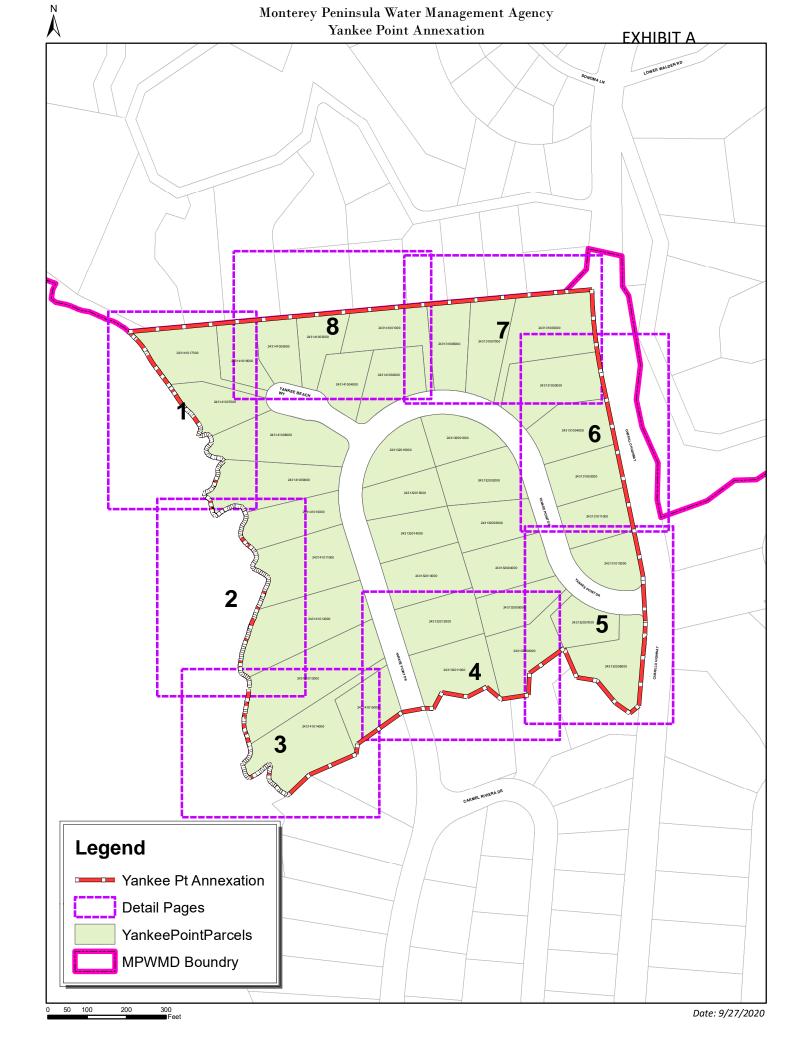
Local Agency Formation Commission of Monterey County

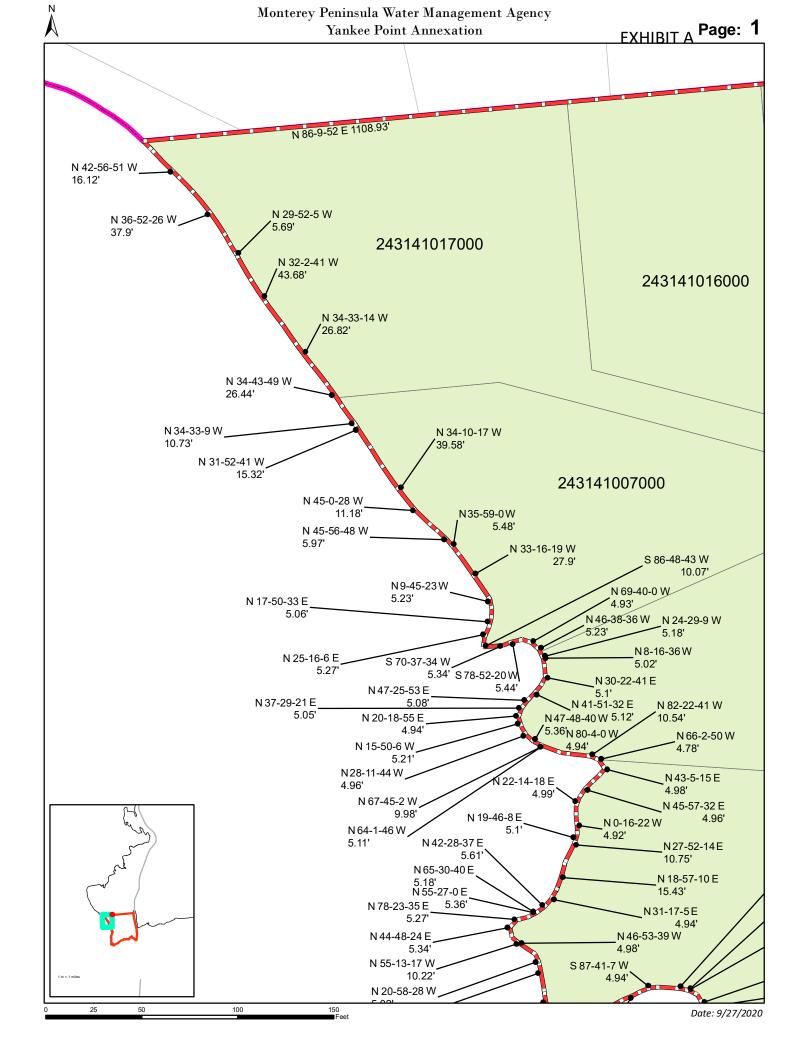
ATTEST: I certify that the within instrument is a true and complete copy of the original resolution of said Commission on file within this office.

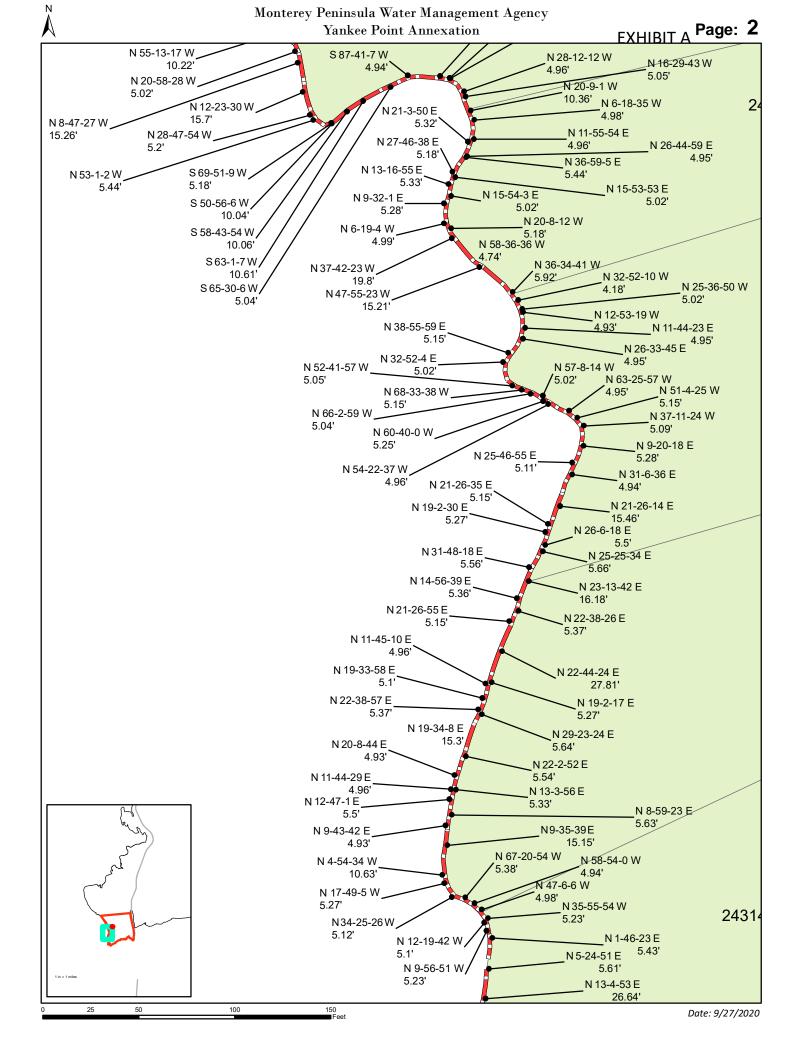
Witness my hand this 6th day of December, 2021

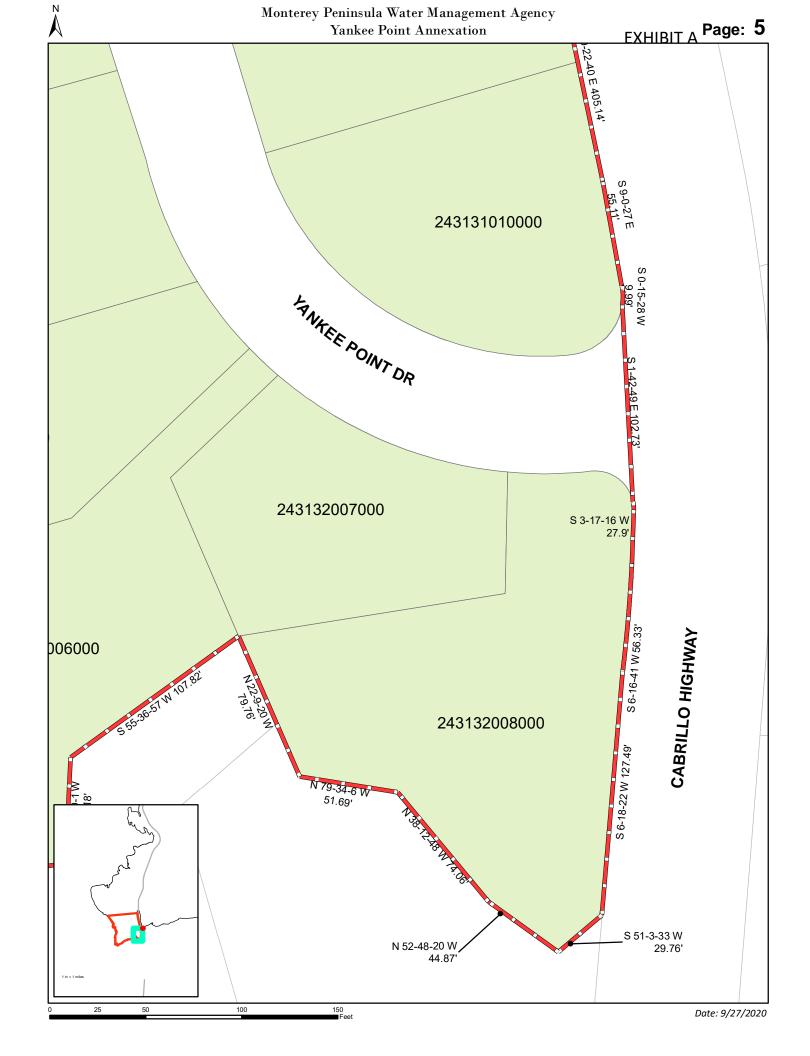
**Executive Officer** 

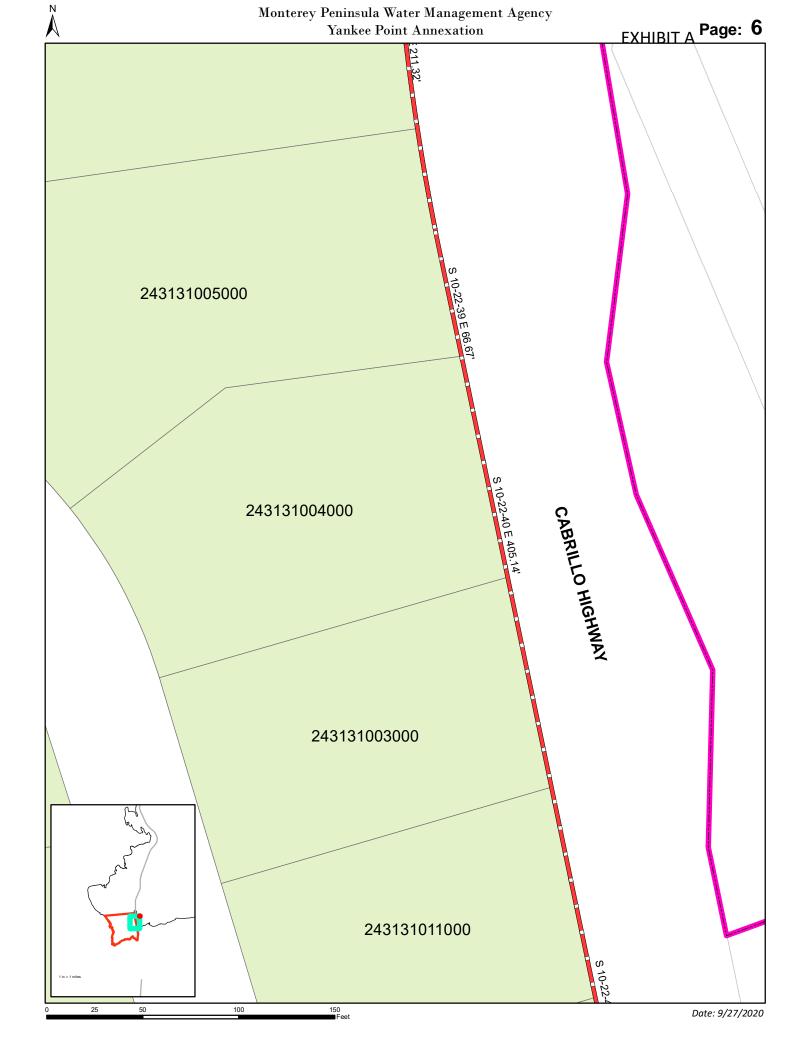
# Exhibit A Yankee Point Annexation Parcel Maps and Description

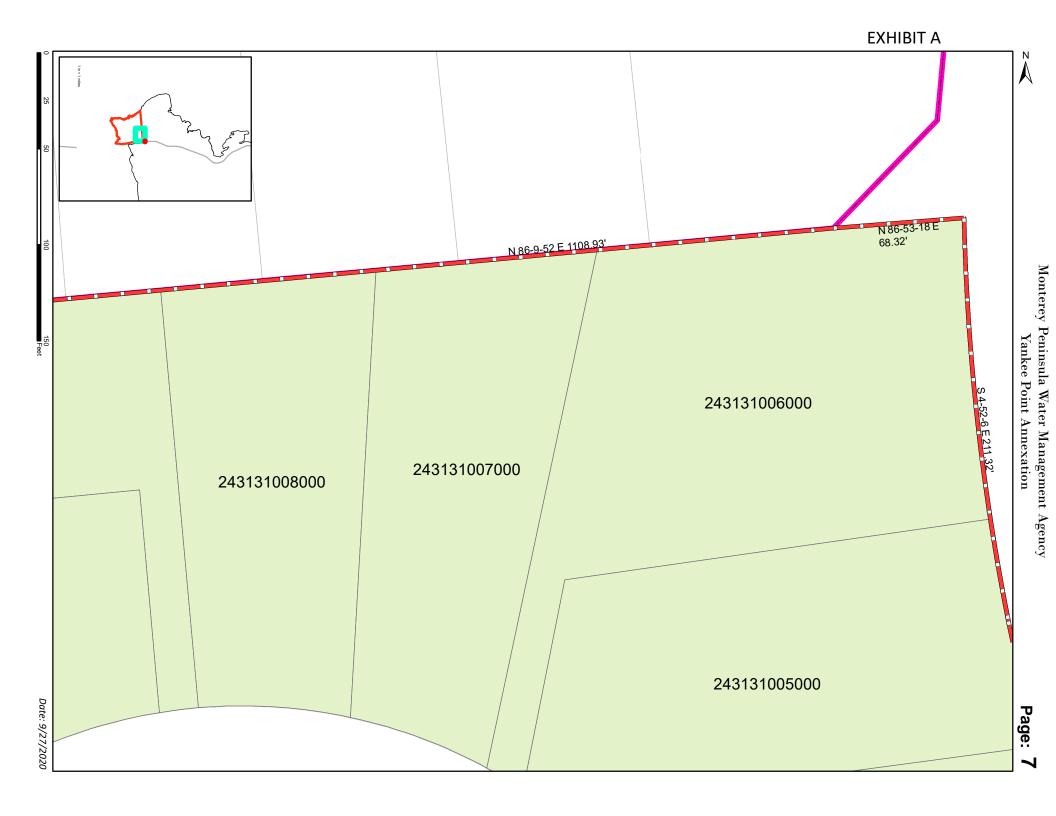












## Exhibit A Hidden Hills Annexation Parcel Maps and Description

