

This meeting is not subject to Brown Act noticing requirements.
The agenda is subject to change.

### Water Demand Committee Members:

Alvin Edwards, Chair Jeanne Byrne Molly Evans

### Alternate:

David Potter

### **Staff Contact**

Stephanie Locke Arlene Tavani

After staff reports have been distributed, if additional documents are produced by the District and provided to the Committee regarding any item on the agenda, they will be made available at 5 Harris Court, Building G, Monterey, CA during normal business hours. In addition, such documents may be posted on the District website at www.mpwmd.net. Documents distributed at the meeting will be made available in the same manner.

### 

Tuesday, December 17, 2019, 4:00 PM District Conference Room, 5 Harris Court, Building G, Monterey, CA

### Call to Order

**Comments from Public -** The public may comment on any item within the District's jurisdiction. Please limit your comments to three minutes in length.

Action Items -- Public comment will be received.

- 1. Consider Adoption of October 31, 2019 Committee Meeting Minutes
- Consider Adoption of Updated Water Demand Forecasts Related to Association of Monterey Bay Area Government 2018 Regional Growth Forecast and Regional Housing Needs Allocation Plan: 2014-2023, and Inclusion of 2019 Water Year

**Discussion Items** – Public comment will be received.

- 3. Discuss Concepts for Ordinance re Water for Affordable/Workforce Housing
- 4. Discuss Use of Remaining Proceeds from IRWM Disadvantaged Communities

### Adjournment

Upon request, MPWMD will make a reasonable effort to provide written agenda materials in appropriate alternative formats, or disability-related modification or accommodation, including auxiliary aids or services, to enable individuals with disabilities to participate in public meetings. MPWMD will also make a reasonable effort to provide translation services upon request. Submit requests by 5 pm on Friday, December 19, 2019, to the Board Secretary, MPWMD, P.O. Box 85, Monterey, CA, 93942. You may also fax your request to the Administrative Services Division at 831-644-9560, or call 831-658-5600.

### WATER DEMAND COMMITTEE

ITEM: ACTION ITEM

1. CONSIDER ADOPTION OF OCTOBER 31, 2019 COMMITTEE MEETING MINUTES

Meeting Date: December 17, 2019 Budgeted: N/A

From: David J. Stoldt, Program/ N/A

General Manager Line Item No.:

Prepared By: Arlene Tavani Cost Estimate: N/A

General Counsel Review: N/A Committee Recommendation: N/A

CEQA Compliance: This action does not constitute a project as defined by the California

**Environmental Quality Act Guidelines section 15301** 

**SUMMARY:** Attached as **Exhibit 1-A**, are draft minutes of the October 31, 2019, committee meeting minutes.

**RECOMMENDATION:** The Water Demand Committee should review the minutes and approve them by motion.

### **EXHIBIT**

1-A Draft minutes of October 31, 2019, committee meeting

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### EXHIBIT 1-A

### DRAFT MINUTES

### Water Demand Committee of the **Monterey Peninsula Water Management District**

October 31, 2019

### Call to Order

The meeting was called to order at 3:45 pm in the MPWMD conference room.

**Committee members present:** Alvin Edwards, Chair

> Jeanne Byrne Molly Evans

**Committee members absent:** None

David Stoldt, General Manager **Staff members present:** 

Stephanie Locke, Water Demand Division Manager

Arlene Tavani, Executive Assistant

**District Council present:** David Laredo

**Comments from the Public:** No comments.

### **Action Items**

Consider Adoption of July 11, 2019 Committee Meeting Minutes 1.

On a motion by Evans and second of Byrne, the minutes were adopted on a unanimous vote of 3 -0 by Evans, Byrne and Edwards.

### **Discussion Items**

### Discuss Proposals – Water for Affordable/Workforce Housing

The committee reviewed information presented in the staff note. It was determined that the Technical Advisory Committee would be convened and asked to advise the District as to their water allocation needs for the next three or four years. Staff will move forward on developing an ordinance. During the discussion the following comments were made. (a) Property owners should be advised that their water credits are due to expire. (b) It could be advantageous to set a monetary value on water credits so that property owners would surrender unused water credits. (c) The District should not tell the jurisdictions how to allocate water to projects. (d) If water is developed for affordable housing, but the jurisdictions can use the water for any project, this will do nothing to create water for affordable housing. (e) School districts are interested in developing affordable housing for their teachers. For districts that span across multiple jurisdictions, should they be considered as separate entities from the jurisdictions? (f) If water credits or an allocation were to be created, transfers should be only within the jurisdictions – not jurisdiction to jurisdiction. (g) Rules should be changed to require that the District conduct CEQA review on water credit transfers. (h) Could ask Community Hospital of the Monterey Peninsula if any of its unused allocation could be given back to the District for other projects.

# **3. Discuss Updates to Non-Residential Water Use Factors** No discussion.

### 4. Update on Ordinance re Residential/Commercial Grey Water Systems

Locke provided an update on rules regarding permitting grey water systems. Staff will provide the regulations to the Technical Advisory Committee.

### 5. Discuss Draft MPWMD Testimony – Laguna Seca Moratorium

Stoldt provided an update to the committee. He stated that the District has taken a strong position of opposition to the expansion of service in the Laguna Seca Subarea. In regards to California American Water Company Application No. 19-07-005 to the California Public Utilities Commission, he submitted page 4 of his testimony in the proceeding that outlined the District's position on the application.

**Adjournment:** The meeting was adjourned at 4:55 pm.

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### WATER DEMAND COMMITTEE

### **DISCUSSION ITEM**

2. CONSIDER ADOPTION OF UPDATED WATER DEMAND FORECASTS RELATED TO ASSOCIATION OF MONTEREY BAY AREA GOVERNMENT 2018 REGIONAL GROWTH FORECAST AND REGIONAL HOUSING NEEDS ALLOCATION PLAN: 2014-2023, AND INCLUSION OF 2019 WATER YEAR

Meeting Date: December 17, 2019 Budgeted: N/A

From: David J. Stoldt Program/

General Manager Line Item No.: N/A

Prepared By: David J. Stoldt Cost Estimate: N/A

General Counsel Approval: N/A Committee Recommendation: N/A

CEQA Compliance: Action does not constitute a project as defined by the California

**Environmental Quality Act Guidelines section 15378.** 

**SUMMARY:** At its September 16, 2019 meeting, the Board accepted a report titled "Supply and Demand for Water on the Monterey Peninsula", which was Exhibit 9-A of the Board packet. The report has now been available 3 months and has been reviewed by members of the public, local organizations, and state agencies. While now publicly vetted, only three sets of comments were received: (a) California American Water provided a comment letter October 15, 2019, (b) The Coalition of Peninsula Businesses provided letters September 15, 2019 and September 24, 2019. All three comment letters argued that the findings in the report contradict those of the California Public Utilities Commission, but did not provide any substantive alternate assumptions or facts. The District's General Manager has encouraged the parties to provide their own forecast of growth and/or market absorption of water demand, but they have failed to do so.

At the November 14, 2019 Coastal Commission hearing former Pacific Grove mayor Bill Kampe did raise two substantive issues regarding the report: (a) pre-Cease and Desist Order (CDO) market absorption of water demand may have been constrained in some jurisdictions due to a lack of water allocation, and (b) newstatewide focus on housing will require water.

Additionally, subsequent to the release of the report the 2019 water year was completed, providing an additional data point on current customer demand.

This agenda item provides an update intended to address three items:

- 1. What is average current demand with the additional water year in the data?
- 2. What water will be required to meet future housing needs?
- 3. What might be the market absorption of water based on an objective third-party growth forecast?

As a result, certain figures or tables from the September 2019 Supply and Demand for Water on the Monterey Peninsula report were updated and included as Exhibit 2-A, attached.

**RECOMMENDATION**: It is recommended the Committee adopt the revisions to the September report and forward it to the Board for adoption.

### **DISCUSSION:**

*Current Demand:* The 2019 water year showed actual demand (production for customer service) of 9,738 AF (acre-feet), a decline of almost 300 AF from 2018. As a result, the recent 3-year and 5-year averages are within 8 AF of each other, as shown in the table below:

Period	Amount	Difference to CPUC/Cal-Am #
CPUC/Cal-Am Assumption	12,350	
10-Year Average - Actual	10,863	1,487
5-Year Average - Actual	9,825	2,525
3-Year Average - Actual	9,817	2,533

*Water for Housing:* Exhibit 2-E shows the Association of Monterey Bay Area Governments (AMBAG) Regional Housing Needs Allocation (RHNA.) Over the next twenty years, using two similar 10-year RHNA allocations, total water required for housing in the six Peninsula cities is 380 AF over twenty years, or 395 – 405 AF including an estimate for unincorporated County. See Exhibit 2-D. The RHNA is expected to be updated soon and the allocation could change.

The water for housing can be thought of as captured within the population growth component of the third-party growth forecast discussed below.

Water to meet an objective third-party growth forecast: Rather than to rely on pre-CDO absorption of water demand or alternative theoretical future demand scenarios, as was done in the September report, it is instructive to instead look at a regional growth forecast by an objective third-party. Here we evaluated AMBAG's 2018 Regional Growth Forecast (see Exhibit 2-C), specifically the subregional population forecast as a proxy for residential water demand, and the subregional employment forecast, using job growth as a proxy for commercial water demand. (Certainly, other factors could be considered.) Using this methodology, the total water demand increase in the 20 year study period is 984 AF or 49.2 AFY (see Exhibit 2-B.) Applying the 49.2 AFY linearly across a 30-year horizon results in the revised Figure 3, shown in Exhibit 2-A.

### **EXHIBITS**

- **2-A** Supply and Demand for Water on the Monterey Peninsula Revisions
- **2-B** Water Required to Meet AMBAG 2018 Regional Growth Forecast
- **2-C** AMBAG 2018 Regional Growth Forecast Table 7 and Table 8
- **2-D** Water Required to Meet AMBAG Regional Housing Needs Allocation Plan: 2014-2023
- **2-E** AMBAG Regional Housing Needs Allocation Plan: 2014-2023 Page 15

### EXHIBIT 2-A

### Supply and Demand for Water on the Monterey Peninsula<sup>1</sup>

Figure 1 - Revised

Annual Water Production for Customer Service (Demand)

Last 21 Years

(Acre-Feet)

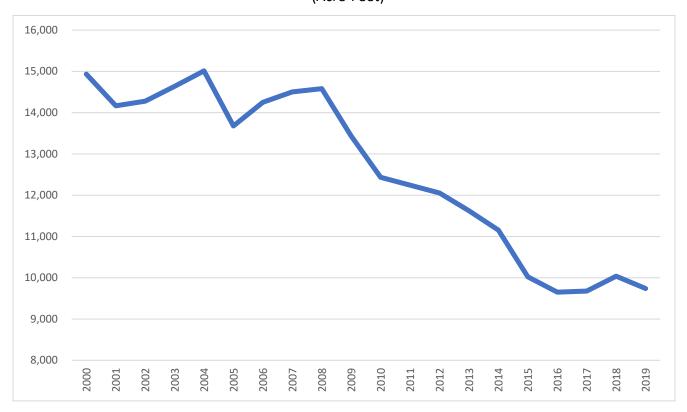


Table 3 shows how the 10-, 5-, and 3-year average demand compares to Cal-Am's most recent 12,350 AFA assumption.

Table 3 - Revised

Alternate Average Current Customer Demand Assumptions

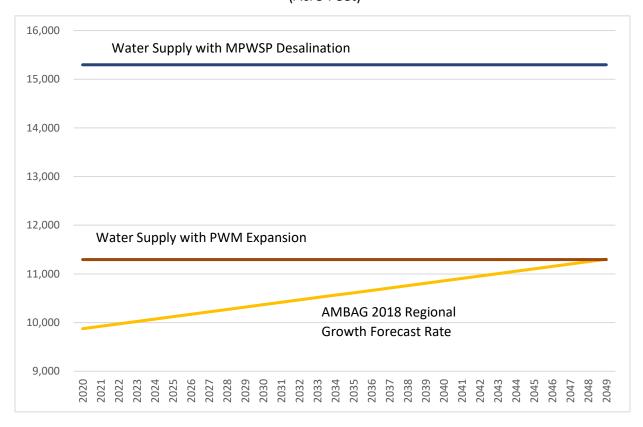
Updated for 2019 Water Year

(Acre-Feet)

Period	Amount	Difference to CPUC/Cal-Am #
CPUC/Cal-Am Assumption	12,350	
10-Year Average - Actual	10,863	1,487
5-Year Average - Actual	9,825	2,525
3-Year Average - Actual	9,817	2,533

<sup>&</sup>lt;sup>1</sup> Originally published September 2019. Updated for 2019 water year data. Prepared by David J. Stoldt, General Manager, Monterey Peninsula Water Management District 12-3-19

# Figure 3 - Revised Market Absorption of Water Demand Compared to Water Supply Current Demand at 5-Year Average AMBAG 2018 Regional Growth Forecast (Acre-Feet)



This chart shows that, assuming a starting current demand at the 5-year average (inclusive of water year 2019), both water supply alternatives meet 30-year market absorption at the AMBAG 2018 Regional Growth Forecast rate.

### **EXHIBIT 2-B**

# Water Required to Meet AMBAG 2018 Regional Growth Forecast

Prepared by David J. Stoldt, General Manager, Monterey Peninsula Water Management District

### Water Required for Population Growth<sup>1</sup>

	Monterey	Pacific Grove	Carmel- by-the- Sea	Sand City	Seaside	Del Rey Oaks	County <sup>2</sup>	TOTAL
Population in 2020	28,726	15,349	3,833	544	34,301	1,949	7,182	91,884
Population in 2040	30,976	16,138	3,876	1,494	37,802	2,987	7,541	100,814
Increase	2,250	789	43	950	3,501	1,038	359	8,930
GPCD <sup>3</sup>	56.8	56.8	56.8	56.8	56.8	56.8	56.8	56.8
Acre-Feet per Year	143 AF	50 AF	3 AF	60 AF	223 AF	66 AF	23 AF	568 AF

<sup>\*:</sup> Likely overstates population growth in Cal-Am service area due to some growth attributable to the Fort Ord build-out.

### Water Required for Employment Growth<sup>4</sup>

	Monterey	Pacific Grove	Carmel- by-the- Sea	Sand City	Seaside	Del Rey Oaks	County <sup>5</sup>	TOTAL
Jobs in 2020	34,434	5,093	2,998	1,569	10,161	371	4,300	58,926
Jobs in 2040	40,173	5,808	3,378	1,810	11,299	432	4,845	67,745
Increase	16.7%	14.0%	12.7%	15.4%	11.2%	16.4%	12.7%	
Commercial Consumption In 2019 <sup>6</sup>	1,371 AF	248 AF	203 AF	54 AF	282 AF	21 AF	651 AF	2,830 AF
Commercial Consumption In 2040 <sup>7</sup>	1,600 AF	283 AF	229 AF	62 AF	314 AF	24 AF	734 AF	3,246 AF
Increase	229 AF	35 AF	26 AF	8 AF	32 AF	3 AF	83 AF	416 AF

Using this methodology, total water demand increase in 20 year period is 984 AF or 49.2 AFY.

<sup>&</sup>lt;sup>1</sup> Association of Monterey Bay Area Governments. 2018. "2018 Regional Growth Forecast." Table 8, page 32

<sup>&</sup>lt;sup>2</sup> Uses Cal-Am service area population reported in SWRCB June 2014 – September 2019 Urban Water Supplier Monthly Reports (Raw Dataset), minus urban areas, escalated at 5%.

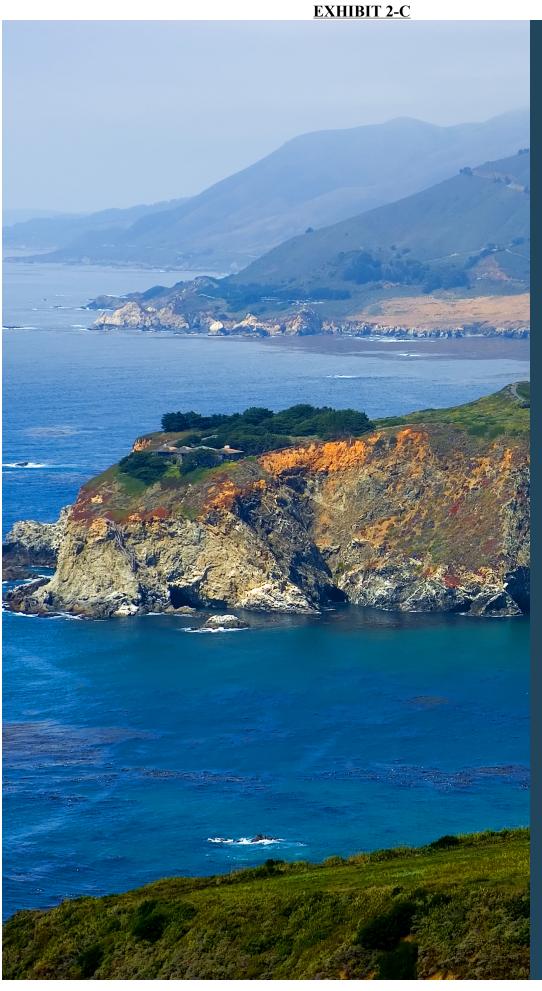
<sup>&</sup>lt;sup>3</sup> SWRCB June 2014 – September 2019 Urban Water Supplier Monthly Reports (Raw Dataset); Average gallons per capita per day for August 2018 – July 2019; www.waterboard.ca.gov

<sup>&</sup>lt;sup>4</sup> Association of Monterey Bay Area Governments. 2018. "2018 Regional Growth Forecast." Table 7, page 30

<sup>&</sup>lt;sup>5</sup> California Employment Development Department, Monthly Labor Force Data for Cities and Census Designated Places. November 15, 2019. Sum of Carmel Valley Village CDP and Del Monte Forest CDP. Escalated at same rate as Carmel-by-the-Sea.

<sup>&</sup>lt;sup>6</sup> Cal-Am. 2019. "Customers and Consumption by Political Jurisdiction"

<sup>&</sup>lt;sup>7</sup> Assumes escalation at same rate as job growth 2020 to 2040





# Regional Growth Forecast

### 2018 Regional Growth Forecast

Table 7: Subregional Employment Forecast

							Change 20	15-2040
Geography	2015	2020	2025	2030	2035	2040	Numeric	Percent
AMBAG Region	337,600	351,800	363,300	374,100	384,800	395,000	57,400	17%
Monterey County	203,550	211,799	218,203	224,207	230,212	235,822	32,272	16%
Carmel-By-The-Sea	2,935	2,998	3,096	3,195	3,289	3,378	443	15%
Del Rey Oaks	359	371	387	404	418	432	73	20%
Gonzales	4,477	4,963	5,064	5,166	5,278	5,371	894	20%
Greenfield	7,024	7,552	7,729	7,813	7,911	7,982	958	14%
King City	4,441	4,692	4,862	5,013	5,154	5,287	846	19%
Marina	6,340	6,649	6,886	7,140	7,373	7,620	1,280	20%
Monterey	34,030	34,434	35,970	37,405	38,814	40,173	6,143	18%
Pacific Grove	5,000	5,093	5,272	5,466	5,637	5,808	808	16%
Salinas	64,396	67,270	69,660	71,958	74,160	76,294	11,898	18%
Sand City	1,517	1,569	1,633	1,698	1,758	1,810	293	19%
Seaside	9,650	10,161	10,455	10,726	11,020	11,299	1,649	17%
Soledad	3,442	3,584	3,694	3,786	3,885	3,978	536	16%
Balance Of County	59,939	62,503	63,497	64,438	65,516	66,390	6,451	11%
San Benito County	18,000	19,240	19,957	20,617	21,264	21,913	3,913	22%
Hollister	13,082	14,035	14,608	15,132	15,650	16,172	3,090	24%
San Juan Bautista	559	591	615	639	662	685	126	23%
Balance Of County	4,359	4,614	4,734	4,846	4,951	5,056	697	16%
Santa Cruz County	116,050	120,761	125,141	129,275	133,324	137,265	21,215	18%
Capitola	7,062	7,199	7,464	7,727	7,979	8,228	1,166	17%
Santa Cruz	40,986	43,090	44,647	46,153	47,616	49,085	8,099	20%
Scotts Valley	7,475	7,612	7,820	8,004	8,180	8,349	874	12%
Watsonville	22,644	23,482	24,382	25,200	26,008	26,772	4,128	18%
Balance Of County	37,883	39,339	40,826	42,191	43,541	44,831	6,948	18%

Sources: Data for 2015 from InfoUSA and the California Employment Development Department. Forecast years were prepared by AMBAG and PRB.

Table 8: Subregional Population Forecast

							Change 2015-2	040
Geography	2015	2020	2025	2030	2035	2040	Numeric	Percent
AMBAG Region	762,676	791,600	816,900	840,100	862,200	883,300	120,624	16%
Monterey County	432,637	448,211	462,678	476,588	489,451	501,751	69,114	16%
Carmel-By-The-Sea	3,824	3,833	3,843	3,857	3,869	3,876	52	1%
Del Rey Oaks	1,655	1,949	2,268	2,591	2,835	2,987	1,332	80%
Gonzales	8,411	8,827	10,592	13,006	15,942	18,756	10,345	123%
Greenfield	16,947	18,192	19,425	20,424	21,362	22,327	5,380	32%
King City	14,008	14,957	15,574	15,806	15,959	16,063	2,055	15%
Marina	20,496	23,470	26,188	28,515	29,554	30,510	10,014	49%
Marina balance	19,476	20,957	22,205	22,957	23,621	24,202	4,726	24%
CSUMB (portion)	1,020	2,513	3,983	5,558	5,933	6,308	5,288	518%
Monterey	28,576	28,726	29,328	29,881	30,460	30,976	2,400	8%
Monterey balance	24,572	24,722	25,324	25,877	26,456	26,972	2,400	10%
DLI & Naval Postgrad	4,004	4,004	4,004	4,004	4,004	4,004	0	0%
Pacific Grove	15,251	15,349	15,468	15,598	15,808	16,138	887	6%
Salinas	159,486	166,303	170,824	175,442	180,072	184,599	25,113	16%
Sand City	376	544	710	891	1,190	1,494	1,118	297%
Seaside	34,185	34,301	35,242	36,285	37,056	37,802	3,617	11%
Seaside balance	26,799	27,003	27,264	27,632	28,078	28,529	1,730	6%
Fort Ord (portion)	4,450	4,290	4,340	4,490	4,690	4,860	410	9%
CSUMB (portion)	2,936	3,008	3,638	4,163	4,288	4,413	1,477	86%
Soledad	24,809	26,399	27,534	28,285	29,021	29,805	4,996	20%
Soledad balance	16,510	18,100	19,235	19,986	20,722	21,506	4,996	30%
SVSP & CTF	8,299	8,299	8,299	8,299	8,299	8,299	0	0%
Balance Of County	104,613	105,361	105,682	106,007	106,323	106,418	1,805	2%
San Benito County	56,445	62,242	66,522	69,274	72,064	74,668	18,223	32%
Hollister	36,291	39,862	41,685	43,247	44,747	46,222	9,931	27%
San Juan Bautista	1,846	2,020	2,092	2,148	2,201	2,251	405	22%
Balance Of County	18,308	20,360	22,745	23,879	25,116	26,195	7,887	43%
Santa Cruz County	273,594	281,147	287,700	294,238	300,685	306,881	33,287	12%
Capitola	10,087	10,194	10,312	10,451	10,622	10,809	722	7%
Santa Cruz	63,830	68,381	72,091	75,571	79,027	82,266	18,436	29%
Santa Cruz balance	46,554	49,331	51,091	52,571	54,027	55,266	8,712	19%
UCSC	17,276	19,050	21,000	23,000	25,000	27,000	9,724	56%
Scotts Valley	12,073	12,145	12,214	12,282	12,348	12,418	345	3%
Watsonville	52,562	53,536	55,187	56,829	58,332	59,743	7,181	14%
Balance Of County	135,042	136,891	137,896	139,105	140,356	141,645	6,603	5%

Sources: Data for 2015 are from the U.S. Census Bureau and California Department of Finance. Forecast years were prepared by AMBAG and PRB.

### **EXHIBIT 2-D**

# Water Required to Meet Regional Housing Needs Allocation Plan: 2014-2023

Prepared by David J. Stoldt, General Manager, Monterey Peninsula Water Management District

### 2014-2023 RHNA Goals by Local Jurisdiction<sup>1</sup>

	Monterey	Pacific Grove	Carmel- by-the- Sea	Sand City	Seaside	Del Rey Oaks	TOTAL
Total Allocation	650	115	31	55	393	27	1,271
Very Low (24.1%)	157	28	7	13	95	7	307
Low (15.7%)	102	18	5	9	62	4	200
Moderate (18.2%)	119	21	6	10	72	5	233
Above Moderate (42%)	272	48	13	23	164	11	531

<sup>\*:</sup> Does not include unincorporated Monterey County, which might be 15-25 additional AFY to full build-out

### Estimated Water Required to Meet RHNA Goals on the Monterey Peninsula

	TOTAL	Water	
	RHNA	Required	Factor
	GOAL	$(AFY)^2$	Used
Very Low (24.1%)	307	37	0.12 AFA
Very Low (24.170)	307	37	(multi-family)
Low (15.7%)	200	24	0.12 AFA
Low (13.770)	200	24	(multi-family)
Madarata (19.20/)	233	37	0.16
Moderate (18.2%)	233	37	(half single family/half multi-family)
Above Moderate (420/)	521	92	0.173
Above Moderate (42%)	531	92	(2/3 single family/1/3 multi-family)
Total Allocation/Water Required	1,271	190	

Over two similar 10-year periods, total water required for housing calculated with this methodology is 380 AF over twenty years, or 395-405 AF including estimate for unincorporated County (footnote above.)

<sup>&</sup>lt;sup>1</sup> Association of Monterey Bay Area Governments. ND. "Regional Housing Needs Allocation Plan: 2014-2023." Available at: https://ambag.org/sites/default/files/documents/RHNP%202014-2023 Final revised.pdf.

<sup>&</sup>lt;sup>2</sup> Calculated based on the RHNA goals for the six cities in the Monterey Peninsula and MPWMD's water use factors for single family units (0.2 AFA) and multi-family units (0.12 AFA).

### **EXHIBIT 2-E**



REGIONAL HOUSING NEEDS ALLOCATION PLAN: 2014 - 2023

ASSOCIATION OF MONTEREY BAY AREA GOVERNMENTS

## **RHNA Allocation**

Geography	Total Allocation	Very Low (24.1%)	Low (15.7%)	Moderate (18.2%)	Above Moderate (42.0%)
AMBAG Region	10,430	2,515	1,640	1,900	4,375
<b>Monterey County</b>	7,386	1,781	1,160	1,346	3,099
Carmel-By-The-Sea	31	7	5	6	13
Del Rey Oaks	27	7	4	5	11
Gonzales	293	71	46	53	123
Greenfield	363	87	57	66	153
King City	180	43	28	33	76
Marina	1,308	315	205	238	550
Monterey	650	157	102	119	272
Pacific Grove	115	28	18	21	48
Salinas	2,229	538	350	406	935
Sand City	55	13	9	10	23
Seaside	393	95	62	72	164
Soledad	191	46	30	35	80
Balance Of County	1,551	374	244	282	651
Santa Cruz County	3,044	734	480	554	1,276
Capitola	143	34	23	26	60
Santa Cruz	747	180	118	136	313
Scotts Valley	140	34	22	26	58
Watsonville	700	169	110	127	294
Balance Of County	1,314	317	207	239	551