

This meeting is not subject to Brown Act noticing requirements. The agenda is subject to change.

#### Water Supply Planning Committee Members: Robert S. Brower, Sr. Chair Jeanne Byrne David Pendergrass

Alternate: Andrew Clarke

#### **Staff Contact**

David J. Stoldt, General Manager

After staff reports have been distributed, if additional documents are produced by the District and provided to the *Committee regarding any* item on the agenda, they will be made available at 5 Harris Court, Building G, Monterey, CA during normal business hours. In addition, such documents may be posted on the District website at mpwmd.net. Documents distributed at the meeting will be made available in the same manner.

AGENDA Water Supply Planning Committee Of the Monterey Peninsula Water Management District

Tuesday, September 20, 2016, 10 am MPWMD Conference Room, 5 Harris Court, Bldg. G, Monterey, CA

#### Call to Order

**Comments from Public -** *The public may comment on any item within the District's jurisdiction. Please limit your comments to three minutes in length.* 

Action Items – Public comment will be received.

- 1. Consider Adoption of Committee Meeting Minutes of July 12, 2016
- 2. Develop Recommendation to the Board of Directors on First Reading of Ordinance No. 175 Modification of District Rules re Use of Water from the Carmel Valley Alluvial Aquifer for Water Supply

#### Set Next Meeting Date

#### Adjournment

Upon request, MPWMD will make a reasonable effort to provide written agenda materials in appropriate alternative formats, or disability-related modification or accommodation, including auxiliary aids or services, to enable individuals with disabilities to participate in public meetings. MPWMD will also make a reasonable effort to provide translation services upon request. Please send a description of the 5PM on Friday, August 16, 2016. Requests should be sent to the Board Secretary, MPWMD, P.O. Box 85, Monterey, CA, 93942. You may also fax your request to the Administrative Services Division at 831-644-9560, or call 831-658-5600.

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# WATER SUPPLY PLANNING COMMITTEE

# **ITEM:** ACTION ITEM

# 1. CONSIDER ADOPTION OF COMMITTEE MEETING MINUTES OF JULY 12, 2016

Meeting Date: September 20, 2016

From: David J. Stoldt, General Manager

Prepared By: Arlene Tavani

**SUMMARY:** Attached as **Exhibit 1-A** are draft minutes of the July 12, 2016 Water Supply Planning Committee meeting.

**RECOMMENDATION:** The Committee should adopt the minutes by motion.

# **EXHIBIT**

**1-A** Draft Minutes of the July 12, 2016 Water Supply Planning Committee Meeting



# EXHIBIT 1-A

# DRAFT MINUTES Water Supply Planning Committee of the Monterey Peninsula Water Management District July 12, 2016

Call to Order	The meeting was called to order at 2:05 pm in the MPWMD conference room.		
Committee members present: Committee members absent:		Robert S. Brower, Sr Committee Chair Jeanne Byrne David Pendergrass None	
			Staff members present:
District Counsel <b>p</b>	oresent	David Laredo	
Comments from the Public:		No comments.	

# **Action Items**

1. Consider Adoption of Committee meeting Minutes of June 14, 2016 On a motion by Pendergrass and second of Byrne, the minutes of the June 14, 2016 committee were adopted on a vote of 3 – 0 by Pendergrass, Byrne and Brower.

# 2. Consider Adoption of Policy that will Address Monterey County General Plan Requirements for Carmel Valley Alluvial Aquifer On a motion by Pendergrass and second of Byrne, the committee expressed support for Options 2, 3 and 4 as outlined in the staff report. The committee requested that General Manager Stoldt present to Monterey County representatives the proposed options along with water recharge data. The County should be advised that the proposed water production reductions, in combination with installation of low-flow water fixtures and groundwater recharge will result in sustainability over the long-term. If the County of Monterey agrees with the proposal, this policy can be presented to the Board of Directors for approval. The motion was approved on a unanimous vote of 3 – 0 by Pendergrass, Byrne and Brower. Stoldt noted that the next step would be to identify MPWMD rules that must be modified, and incorporate those changes into an ordinance for consideration in September or October. One comment from the committee was that

the issue of non-Cal-Am pumpers must be addressed, as they are not subject to the Cease and Desist Order and their water production has not been reduced since 1995.

Luke Coletti addressed the committee during the public comment period on this item. He stated that Monterey County intends to ensure there is a sustainable water supply for projects, and that the Water Management District's proposal may not address monitoring or groundwater recharge.

Set Next Meeting Date: The meeting was scheduled for August 25, 2016, at 9 am.

Adjournment: The meeting was adjourned at 2:35 pm

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# WATER SUPPLY PLANNING COMMITTEE

# **ITEM:** ACTION ITEM

2. DEVELOP RECOMMENDATION TO THE BOARD OF DIRECTORS ON FIRST READING OF ORDINANCE NO. 175 – MODIFICATION OF DISTRICT RULES RE USE OF WATER FROM THE CARMEL VALLEY ALLUVIAL AQUIFER FOR WATER SUPPLY

Meeting Date: September 20, 2016

From: Dave Stoldt, General Manager

Prepared By: Larry Hampson

**SUMMARY:** The committee will review draft Ordinance No. 175 (**Exhibit 2-A**), which would implement the amended District policy approved by the Board at its August 15, 2016 meeting (**Exhibit 2-B**) for setting production limits for certain new developments that depend on the Carmel Valley Alluvial Aquifer (CVAA) for a water supply. The District has a joint interest with Monterey County in reversing the trend of seasonal dewatering of the CVAA and in meeting the goal of Monterey County General Plan Policy PS-3.2 that requires proof of a long-term sustainable water supply for new development requiring a discretionary permit. **Exhibit 2-C** provides a list of MPWMD Rules concerning issuance of Water Distribution System (WDS) Permits that would be amended by Ordinance No. 175.

It is also noted that the 2006 District policy for setting a historical baseline for production limits from the CVAA for WDS Permits should be modified. The current definition of "actual historical use" is based solely on production records. In addition to an evaluation of a 10-year history of production (or other appropriate period), potential changes in consumptive use should also be considered. For proposals that fall outside of the August 15, 2016 policy, production limits should be set such that there is no net increase in either production or consumptive use in the CVAA.

**STAFF RECOMMENDATION:** The committee should recommend that the Board approve Ordinance No. 175 at first reading at the October 17, 2016 Board meeting and direct staff to revise the Implementation Guidelines and application forms for Water Distribution System Permits and Exemptions.

**DISCUSSION:** At its May 24, 2016 meeting, the committee reviewed both the District's 2006 policy for setting production limits for WDS Permits that rely on the CVAA and the 2010 Monterey County General Plan Update Policy PS-3.2 for discretionary permits for new development. Subsequently, at its July 12, 2016 meeting the committee recommended the policy that the Board adopted at its meeting on August 15, 2016, as set forth in **Exhibit 2-B**. Also at that meeting, staff was directed to bring back to the Board an ordinance reflecting changes in the District Rules and Regulations as a result of the adopted policy.

With the enactment of State Water Resources Control Board Cease-and-Desist Order 2009-0060, Cal-Am production was significantly reduced, and a significant reversal of the trend in seasonal dewatering of the Carmel River began (see the chart contained in **Exhibit 2-B**). The proposed revisions to the District Rules should result in a continued reversal of the trend in seasonal dewatering. A key goal is to demonstrate a long-term sustainable water supply using the Monterey County General Plan Policy PS-3.2 factors such as:

- Cumulative impacts of existing and projected future demand for water from the source, and the ability to reverse trends contributing to an overdraft condition or otherwise affecting supply; and
- Effects of additional extraction or diversion of water on the environment including on instream flows necessary to support riparian vegetation, wetlands, fish or other aquatic life, and the migration potential for steelhead, for the purpose of minimizing impacts on the environment and to those resources and species.

The Ordinance text refers to the Implementation Guidelines for guidance on how the consumptive use and other calculations will be performed. Rule 11, Definitions, is amended to define "Consumptive Use" and other terms.

# 2006 Policy on Protocol for Applications Involving Wells in the CVAA

At its October 16, 2006 meeting, the Board approved a policy to address cumulative impacts from the combined effects of Cal-Am and non-Cal-Am extraction from the CVAA. Essentially, the Board adopted a policy of no net increase in production, as measured from data at the well head. However, in some cases, proposals to convert to other uses or add other uses should also consider what changes in consumptive use may occur. This is due to the effect of "return flow" to the CVAA that benefits river flow. This may result from both indoor (e.g., septic return flow) and outdoor use (e.g., from landscape irrigation). Therefore, for proposals that fall outside of the District's August 15, 2016 policy, in addition to submitting historical well production data, applicants should be required to demonstrate that post-conversion consumptive use is equal to or less than pre-conversion levels. Such analysis should be carried out by qualified hydrologists or experts with similar qualifications.

# **EXHIBITS**

- 2-A Draft Ordinance No. 175
- **2-B** Staff report from the August 15, 2016 MPWMD Board meeting
- 2-C List of Rules Amended by Draft Ordinance No. 175

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# EXHIBIT 2-A

# DRAFT ORDINANCE NO. 175

# AN ORDINANCE OF THE BOARD OF DIRECTORS OF THE MONTEREY PENINSULA WATER MANAGEMENT DISTRICT AMENDING REGULATION OF THE SYSTEM CAPACITY OF WATER DISTRIBUTION SYSTEMS IN THE CARMEL VALLEY ALLUVIAL AQUIFER (RULES 11, 20, 20.4, 21, 22, 40 and 60)

# FINDINGS

- 1. The Monterey Peninsula Water Management District (MPWMD or District) is charged under the District Law with the integrated management of the ground and surface water supplies in the Monterey Peninsula area.
- 2. The District has enacted, by ordinance, a set of Rules and Regulations to implement its statutory authority. District Rule 11 defines the terms used in the regulation of Water Distribution Systems (WDS). District Rules 20, 20.4, 21, 22, 40, 54-56, 60 and 173 further define procedural and substantive rules that regulate these systems. Regulation of WDS first occurred in 1980 with the adoption of Ordinance No. 1 and the District Rules governing WDS have since been amended from time to time. Significant changes and additions to the Rules and Regulations governing WDS were adopted as part of Ordinance No. 96 in March 2001, Ordinance No. 105 in December, 2005, Ordinance No. 122 in August 2005, Ordinance No. 124 in July 2006, Ordinance No. 128 in June 2007, Ordinance No. 145 in September 2010, Ordinance No. 150 in May 2012, and Ordinance No. 160 in April 2014.
- 3. In August 1993, Monterey County approved the Amended Memorandum of Agreement No. A-06181 with Monterey Peninsula Water Management and Pajaro Valley Water Management Agency Regarding Exercise of Jurisdiction in Overlapping Territories (MOA). The parties entered into the MOA "... in order to prevent any conflicts that might otherwise occur as a result of this overlap, to encourage and facilitate cooperation with one another, to insure that resource management efforts are not inappropriately duplicated, and to insure that public funds are used effectively."
- 4. Since Water Year 1995, when the State Water Resources Control Board first ordered California America Water (Cal-Am) to reduce its unauthorized diversions from the Carmel Valley Alluvial Aquifer (CVAA), Cal-Am has reduced production from the CVAA by 46%, which has made a significant contribution to reversing the trend of seasonal dewatering. During the same time period, non-Cal-Am pumping in the CVAA has generally remained at or above the 1995 level of production and there has been no trend toward a reduction of seasonal dewatering of the Carmel River due to this group of pumpers.
- 5. On October 26, 2010, Monterey County adopted a General Plan Update that included Policy PS-3.2, which requires that the General Manager of the Monterey County Water

Resources Agency make a determination of a "Long Term Sustainable Water Supply" for new development. A key factor in making such a determination is the ability to reverse trends contributing to an overdraft condition and effects of diversion of water on the environment. The District has a joint interest with Monterey County in reversing the trend of seasonal dewatering in the Carmel River and environmental degradation due to the combined effects of Cal-Am and non-Cal-Am pumping in the CVAA.

- 6. On August 15, 2016, the MPWMD Board of Directors approved a revised policy for WDS that draw from the CVAA when there is a new or changed use. The Board's intent is to provide regulatory consistency with Monterey County for alluvial water systems and further MPWMD's environmental stewardship of the Carmel River Basin.
- 7. This ordinance would amend the regulatory process described in Rule 40-A for certain WDS dependent on the CVAA for water supply, based on policy direction provided by the MPWMD Board of Directors at their August 15, 2016 meeting. Other rules are also amended to clarify their intent, provide internal consistency among rules, or correct minor errors.
- 8. This ordinance shall amend the MPWMD Rules and Regulations. Specifically, this ordinance shall revise or add certain terms in Rule 11 (Definitions). This ordinance shall amend certain text for Rule 20-A (Permits Required), Rule 20-C (Exemptions), Rule 20.4 (Permit Non-Compliance), Rule 21-A (Applications), Rule 22-A (Application Process), Rule 22-B (Required Findings, Rule 22-C (minimum Standards), Rule 22-F (Cancellation of Application), Rule 40-A (Determination of System Limits), and Rule 60 (Fees and Charges). Several rules refer to Implementation Guidelines for specific protocols. The Implementation Guidelines shall also be revised to reflect these Rule changes.
- 9. The District Board of Directors determines that this ordinance is not considered to be a "project" under California Environmental quality Act (CEQA) Guidelines Section 15378 because the function of the ordinance (and its associated Implementation Guidelines) is to refine permit processing protocol, and the ordinance does not have the potential to result in either a direct physical effect or reasonably foreseeable indirect physical effect on the environment. Each future WDS application received will continue to be subject to environmental review in order to determine what action the District must take pursuant to the applicable CEQA sections.

# **NOW THEREFORE** be it ordained as follows:

# ORDINANCE

#### Section One: Short Title

This ordinance shall be known as the Carmel Valley Alluvial Aquifer System Capacity Ordinance (Rules 11, 20, 20.4, 21, 22, 40 and 60).

# Section Two: Purpose

This ordinance shall revise the permanent Rules and Regulations of the District concerning procedures used to set the System Capacity (water production limit) for Water Distribution Systems in the Carmel Valley Alluvial Aquifer. It also clarifies the intent of certain rules, and makes corrections to ensure internal consistency among rules.

# Section Three: Amendment of Rule 11 (Definitions)

District Rule 11 shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

CONSUMPTIVE USE -- "Consumptive Use" refers to the amount of water produced by a Water Distribution System, as measured at the Project Site, that is not returned to the water-bearing aquifer or geologic formation beneath the property. Consumptive Use is determined as described in the Implementation Guidelines for Water Distribution Systems.

MONTEREY PENINSULA WATER RESOURCE SYSTEM – "Monterey Peninsula Water Resource System" ("MPWRS") shall mean the surface water in the Carmel River and its tributaries (as listed in the definition of "Sensitive Environmental Receptor"), Groundwater flowing in known and definite channels in the Carmel Valley Alluvial Aquifer which underlies the Carmel River, and Groundwater in the Seaside Groundwater Basin, including shallow brackish Groundwater from the Aromas Sands Formation used by the Sand City Desalination Facility.

The District shall maintain a current list of Water Distribution *S*<del>s</del>ystems within the Monterey Peninsula Water Resource System.

# Section Four: Amendment of Rule 20-A (Permit to Create/Establish a WDS)

District Rule 20-A shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# **RULE 20 - PERMITS REOUIRED**

# A. <u>PERMIT TO CREATE/ESTABLISH A WATER DISTRIBUTION</u> <u>SYSTEM</u>

Before any Person Creates or Establishes a Water Distribution System or a Mobile Water Distribution System, such Person shall first obtain a written Confirmation of Exemption or Permit from the District, execute and record a notice on the title of the property, and pay all applicable fees.

Desalination, reclamation or importation facilities located within the District are not exempt because the Source of Supply is considered to be the water emanating from a facility within the District.

Persons who hold a valid permit for construction and operation of a Water Distribution System from the Monterey County Health Department, prior to March 12, 1980, or a Water Distribution System in existence prior to that date, shall be deemed to have been issued a Permit in compliance with these Rules and Regulations. Persons who filed a completed application to the Monterey County Health Department, date-stamped by the Department on or before March 19, 2001, for construction of a Well serving a Single-Parcel Connection System shall be deemed to have been issued a Permit in compliance with these Rules and Regulations provided all of the following actions were taken: (1) the Applicant received a valid well construction permit from the Monterey County Health Department, made the Well active, metered the Well, had the Well inspected by MPWMD and received an approved MPWMD Water Meter Installation Inspection form issued on or before October 15, 2001; and (2) each Water-Gathering Facility of that system was registered with the District on or before October 15, 2001.

No Mobile Water Distribution System shall be issued a Permit under the provisions of the previous paragraph. Each such system shall be required to apply for and obtain a written Confirmation of Exemption or Permit in accord with Rules 21 and 22.

The Expansion Capacity Limit and System Capacity of previously existing Water Distribution Ssystems shall be determined pursuant to Rule 40-A, which considers the system location in relation to the Monterey Peninsula Water Resource System, and whether criteria are met unless they meet the criteria for a Confirmation of Exemption or Level 1 WDS Permit, or whether do not have a water rights are specified in the Seaside Basin Adjudication Final Decision (as amended), or in a permit issued by the State Water Resources Control Board, or other water rights are determined to apply.

An Owner or Operator of a Water Distribution System shall not modify, add to or change his/her Source of Supply, location of uses, change the System Capacity (if applicable) or Expansion Capacity Limit (if applicable), or expand the Service Area unless that Person first files an application to do so with the District and receives an amended creation/establishment Permit or written Confirmation of Exemption.

# Section Five: <u>Amendment of Rule 20-C (Exemptions for WDS Permit)</u>

District Rule 20-C shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# C. <u>EXEMPTIONS FOR WATER DISTRIBUTION SYSTEM PERMIT</u>

Exemptions for a Water Distribution System Permit for a Well shall only be considered following receipt of a *complete Request for Confirmation of Exemption package as described in the Implementation Guidelines* Well Construction Permit from the Monterey County Environmental Health Bureau and a State Department of Water Resources Well Completion Report. The Well must be properly registered with MPWMD, metered, inspected, and have an approved MPWMD Water Meter Installation Inspection form on file. If the application package is determined to be incomplete, the application shall be deemed as denied without prejudice, and the General Manager shall notify the Applicant in writing of the missing or deficient information, and request the Applicant to submit that information. Additional requirements are described in the Implementation Guidelines.

An MPWMD Water Distribution System Permit is <u>not</u> required for the situations enumerated below. Unless noted otherwise, a written and recorded Confirmation of Exemption prepared by MPWMD staff is required.

- 1. For properties that lie outside the District boundary, where both: (a) the property to be served is wholly outside of the boundaries of the Monterey Peninsula Water Management District; and (b) the water source is also located outside of the District boundary. A written Confirmation of Exemption is not required.
- 2. For properties that straddle the District boundary, where both: (a) the portion of the property served by the Water Distribution System is outside of the District boundary; and (b) the Source of Supply is outside of the District boundary. A written Confirmation of Exemption is not required.

- 3. For a Well (or Wells) which serves fewer than four Parcels and is located more than 1,000 feet from the boundary of any component of the Monterey Peninsula Water Resource System as defined in Rule 11.
- 4. For a Well (or Wells) that serves fewer than four Parcels located less than or equal to 1,000 feet from components of the Monterey Peninsula Water Resource System for which the well log shows no connectivity to these components as determined by qualified MPWMD staff.
- 5. For a Single-Parcel Connection System located within the Seaside Groundwater Basin with overlying water rights to percolating groundwater for which annual production shall total less than 5.0 Acre-Feet per year.
- 6. To Reactivate, Refurbish or Replace existing Wells that are registered with the District, as defined in Rule 11. To qualify for this exemption, the Reactivated, Refurbished or Replacement Well must have substantially the same or lower Capacity of the *existing Well*.structure replaced. The replacement structure must be consistent with other MPWMD Rules and Regulations. This exemption from the MPWMD permitting process does not *remove* affect in any way the Applicant's obligation to comply with permit requirements by other regional, state or federal agencies. This exemption shall not apply to an Abandoned Well, or replacement or refurbishment of an Abandoned Well, or Wells that have been Inactive for more than three *consecutive* years from the date of receipt of the Application Form described in Rule 21-A.

# [Note: Subsections #7 through #14 remain unchanged]

# Section Six: <u>Amendment of Rule 20.4-A (Permit Rule Noncompliance Notice)</u>

District Rule 20.4-A shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# **RULE 20.4 - PERMIT RULE NONCOMPLIANCE**

# A. <u>NOTIFICATION</u>

When the General Manager first becomes aware that a Water Distribution System is operating without a Permit or is in violation of current Permit conditions, particularly the System Limits, he/she shall provide written notification to the Owner or Operator, if known, of the Water Distribution System that District Rule 20 has been violated. Copies of this notice shall be provided to each property owner receiving water from the unpermitted or non-complying Water Distribution System, to the extent known. Notice shall be deemed to have been given when the written notification has been deposited in the U.S. mail, postpaid, addressed to the Responsible Party, or when personally delivered. The Owner of the Water Distribution System shall file an application for a Permit to Create or Amend a Water Distribution System in accord with District Rule 21 or take action in accordance with District Rule 40 within sixty (60) days of notification.

For incomplete applications submitted in compliance with this Rule, failure to submit all information requested within the time limit specified by the General Manager shall result in enforcement of Rule 20.4 B, unless due diligence is demonstrated and a written extension with a revised deadline is approved by the General Manager.

If a Water Distribution System had System Limits imposed prior to May 20, 2014 (the effective date of Ordinance No. 160), and meets the criteria for a Confirmation of Exemption without System Limits or a Level 1 Water Distribution System Permit without System Limits, the Owner may submit an application to remove the System Limits pursuant to the procedures specified in Rule 21-A and the Implementation Guidelines.

# Section Seven: <u>Amendment of Rule 21-A (Permit Applications)</u>

District Rule 21-A shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# **RULE 21 - APPLICATIONS**

# A. <u>APPLICATION PACKAGE FOR PERMIT TO CREATE/ESTABLISH A</u> <u>WATER DISTRIBUTION SYSTEM OR A CONFIRMATION OF</u> <u>EXEMPTION</u>

The Applicant for a Permit to Create/Establish a Water Distribution System or for a *Request for a* Confirmation of Exemption shall submit the following *information, as applicable*, based on guidance provided in the Implementation Guidelines. *If the application package is determined to be incomplete, the*  application shall be deemed as denied without prejudice, and the General Manager shall notify the Applicant in writing of the missing or deficient information, and request the Applicant to submit that information.

- 1. A completed written Application Form *or Request for Confirmation of Exemption Form* signed by the system Owner, in the manner and form prescribed by the Implementation Guidelines. Based on the information provided in the *Aapplication package*, the General Manager shall determine: (a) whether the application qualifies for an exemption under Rule 20; (b) whether ministerial or discretionary action is needed by MPWMD; and (c) which type of Permit is applicable to the project as prescribed by Rule 22 and the Implementation Guidelines. Depending on the situation, the *Aapplication package may be required to include some* or all of the remaining numbered elements of this Rule 21-A; and
- 2. Environmental information as required by the California Environmental Quality Act (CEQA); and
- 3. Zoning and land use designations for the property; identify land use approvals which may be required for the proposed Project by the Municipal Unit in which the proposed system would be located (i.e., tentative map, use permit, etc.), or by other Governmental agencies, consistent with state and local regulations that require proof of available water supply; and
- 4. Identify type of water right claimed to exist with each Water-Gathering Facility and each Source of Supply for the system (e.g., riparian, pre-1914, appropriative, overlying or other). Provide written verification of legal water rights applicable to type of right claimed *as prescribed by the Implementation Guidelines.* The verification shall include, but shall not be limited to the following forms of documentation, *as applicable:* (a) Condition of Title Report, prepared by a title company at the Applicant's expense, and any and all supporting documentation to indicate whether legal water rights have been subordinated or severed; this documentation may include a judicial declaration of right or a full title opinion prepared by an attorney with expertise in water law; (b) information that describes the legal basis or authority for diversion and extraction of water; (c) if Groundwater is being pumped from a Groundwater basin that has not been adjudicated, *or declared to be in a state of overdraft*, a statement to that

effect in addition to a copy of the current deed to the property is sufficient documentation to satisfy this requirement; or (d) if the source of the water is subject to permit requirements under the State Water Resources Control Board, a copy of the SWRCB water rights permit or domestic registration must be included; and

- 5. A copy of: (a) an approved Water Well Construction Permit issued by the Monterey County Environmental Health Bureau, including the associated impact assessment conducted by the Monterey County Water Resources Agency; (b) the State of California Well Completion Report submitted to the California Department of Water Resources ("well log"); and (c) Monterey County Environmental Health Bureau "Source Water Quality and Quantity Analysis Certification Form" or similar approval document from that agency; and
- 6. The name and address of each Responsible Party; and
- 7. The results of Well Capacity (Aquifer Pumping) Tests as specified by the Implementation Guidelines, the cost of which shall be borne by the Applicant, and which may be observed by a District representative or agent; and
- 8. The results of water quality tests as specified by the Implementation Guidelines, the cost of which shall be borne by the Applicant; and
- 9. An evaluation of the hydrogeologic information in the manner and form required in the Implementation Guidelines. This evaluation shall be prepared by a qualified individual or firm as determined by the District. Qualified consultants shall include a certified hydrogeologist, a licensed professional geologist with a specialty in hydrogeology, a certified engineering geologist with a specialty in hydrogeology, or a registered civil engineer with a specialty in hydrology; these specialists shall be certified in, registered or licensed by the State of California. The costs of this evaluation shall be borne by the Applicant; and
- 10. Documentation regarding notification to Neighboring Well owners, if applicable. If required by the District, the Applicant shall provide notice to Neighboring Well owners regarding the opportunity to monitor Wells as specified in the Implementation Guidelines. Applicant shall provide

documentation of notice to, and responses (if any) by, Neighboring Well owners to the District prior to the commencement of Well Capacity (Aquifer Pumping) Tests, as specified in the Implementation Guidelines.

- 11. For a Mobile Water Distribution System, documentation about the source of supply, quantity and intended uses, including written approval from the agency with regulatory authority over the source (if source is located outside of the MPWMD boundary); and
- 12. The applicable fees prescribed in Rule 60.

# Section Eight: Amendment of Rule 22-A (Process for Application for WDS Permit)

District Rule 22-A shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# <u>RULE 22 - ACTION ON APPLICATION FOR PERMIT TO CREATE/</u> ESTABLISH A WATER DISTRIBUTION SYSTEM

# A. <u>PROCESS</u>

# **<u>1.</u>** <u>Review of Application Package</u>

The General Manager shall review each Application Form (and attachments) to Create/Establish a Water Distribution System or Mobile Water Distribution System, or to amend such a system. If the *Aa*pplication *package* is determined to be complete pursuant to the Implementation Guidelines, the General Manager shall confirm the proper Permit Review Level as defined in Rule 11, Definitions. The General Manager shall notify the *aA*pplicant in writing to confirm the Permit Review Level determination and the associated process steps, including the required recordation of notice on the title of the property, if applicable, and potential additional fees. If the *Aa*pplication *package* is determined to be incomplete, the *application shall be deemed as denied without prejudice, and the* General Manager shall notify the *aA*pplication *shall be deemed as denied without of the missing or deficient information, and request the Applicant to submit that information.* 

# 2. <u>Determination of Permit Review Level</u>

Based on the information in the *completed* Aapplication package, the General Manager shall determine the Permit Review Level as follows, using Table 22-A as a guide and consistent with the protocol provided in the Implementation Guidelines, and with the California Environmental Quality Act (CEQA). The Permit Review Levels are as follows:

**Exempt:** A system meets the criteria identified in Rule 20.

Level 1 Water Distribution System Permit (Basic Non-MPWRS): For a Water Distribution System or Mobile Water Distribution System located outside of the Monterey Peninsula Water Resource System that does not meet the exemption criteria specified in Rule 20, but does qualify for a Permit to be issued without System Limits as a condition of approval, consistent with the criteria in these Rules and the Implementation Guidelines.

Level 2 Water Distribution System Permit (Basic Seaside Groundwater Basin): For a Water Distribution System or Mobile Water Distribution System located within the Seaside Groundwater Basin that does not meet the exemption criteria in Rule 20, but does qualify for a Permit to be issued with System Limits consistent with production triggers in the Seaside Basin Adjudication Final Decision (March 2006 as amended), and consistent with the criteria specified in Rules 21, 22 and 173, and the associated Implementation Guidelines specified in those rules.

Level 3 Water Distribution System Permit (Project-Specific Limits in MPWRS/Other): For a Water Distribution System or Mobile Water Distribution System located within the Monterey Peninsula Water Resource System, or a system located outside the Monterey Peninsula Water Resource System that does not meet the exemption criteria in Rule 20, or does not meet the criteria for a Level 1 or Level 2 Permit, in Rules 21, 22 and 173, and the associated Implementation Guidelines specified in those rules. The Level 3 Permit is issued with System Limits as a condition of approval, and other restrictions as necessary to protect the MPWRS. Each application shall be reviewed pursuant to CEQA, except those projects which meet the CEQA criteria for a ministerial or categorical exemption (CEQA Guidelines Section 15268 and Article 19).

# 3. <u>Protocol for Exempt System</u>

Unless specified otherwise in Rule 20, once the Request for Confirmation of Exemption package is deemed as complete, the General Manager shall provide a written Confirmation of Exemption to the Applicant in the form and manner prescribed in the Implementation Guidelines, including the applicable fee described in Rule 60. A Water Distribution System located within the Carmel Valley Alluvial Aquifer that qualifies for a Confirmation of Exemption is potentially subject to a System Capacity (annual production) limit pursuant to Rule 40-A. A notice on the title of the property shall be recorded by the District prior to issuance of the written Confirmation of Exemption. District action is ministerial and is exempt from the requirements of CEQA (Guidelines Section 15268). Notice of the staff action shall be provided to the public via the "Appealable Decisions" section of the District website. The staff determination may be appealed to the MPWMD Board pursuant to Rule 70, "Appeals."

# 4. <u>Protocol for Level 1 Permit (Basic Non-MPWRS)</u>

The General Manager shall review the Aapplication package in the form manner prescribed in Rule 21 to determine if the and submitted Aapplication is complete, pursuant to the Implementation Guidelines, within thirty (30) days of receipt. If the Aapplication package is determined to be incomplete, the *application shall be deemed as denied* without prejudice, and the General Manager shall notify the Applicant in writing of the missing or deficient concerning that information, in which the application is deficient and request the Applicant to submit that information, in compliance with Rule 22-F. If the Aapplication is determined to be complete, and all criteria specified in Rule 22-A-2 and the Implementation Guidelines are met, the General Manager shall issue a Level 1 Permit within a goal of sixty (60) days that specifies terms and conditions that are independent of, but consistent with, Rules 22. -B, 22-C and 22-D. The Level 1 Permit does not set System Limits. However, a mandatory condition of approval shall state, "There shall be no permanent

intertie to any other water system, and there shall be no intertie to the California American Water system under any circumstances, including a temporary emergency, until there is full compliance with SWRCB Order WR 95-10 (as amended), compliance with the Seaside Groundwater Basin Adjudication Final Decision of 2006 (as amended), and water is available in the respective Jurisdiction's Allocation for release to the Parcel(s)." District action is discretionary and the application is subject to CEQA review unless the project qualifies for a CEQA categorical exemption (CEQA Guidelines Article 19). Notice of the staff action shall be provided to the public via the "Appealable Decisions" section of the District website. The staff determination may be appealed to the MPWMD Board pursuant to Rule 70, "Appeals."

#### 5. <u>Protocol for Level 2 Permit (Basic Seaside Groundwater Basin)</u>

The General Manager shall review the Aapplication package in the form and manner prescribed in Rule 21 to determine if the submitted Aapplication is complete, pursuant to the Implementation Guidelines, within thirty (30) days of receipt. If the Aapplication package is determined to be incomplete, the *application shall be deemed as denied* without prejudice, and the General Manager shall notify the Applicant in writing of the missing or deficient concerning that information, in which the Aapplication is deficient and request the Applicant to submit that information, in compliance with Rule 22-F. If the Aapplication is determined to be complete, and all criteria specified in Rule 22-A-2 and the Implementation Guidelines are met, the General Manager shall issue a Level 2 Permit within a goal of sixty (60) days that specifies terms and conditions that are consistent with Rules 22-Band 22-C, and in compliance with Rule 22-D, unless a specific condition is not applicable. District action is discretionary and the Aapplication is subject to CEQA review unless the project qualifies for a CEQA categorical exemption (CEQA Guidelines Article 19) or unless the **p***P*roject is covered by the previous action of the Superior Court, which supersedes CEOA. Notice of the staff action shall be provided to the public via the "Appealable Decisions" section of the District website. The staff determination may be appealed to the MPWMD Board pursuant to Rule 70, "Appeals."

6. <u>Protocol for Level 3 Permit (Project-Specific Limits in MPWRS/Other)</u>

The General Manager shall review the Aapplication package in the form and manner prescribed in Rule 21 to determine if the submitted **A***a*pplication is complete. pursuant to the Implementation Guidelines, within thirty (30) days of receipt. If the Aapplication is determined to be incomplete, the application shall be deemed as denied without prejudice, and the General Manager shall notify the Applicant in writing of the missing or deficient concerning that information, in which the application is deficient and request the Applicant to submit that information, in compliance with Rule 22-F. If the application is determined to be complete, and all criteria specified in Rule 22-A-2 and the Implementation Guidelines are met, the General Manager shall issue a Level 3 Permit within a goal of 120 days that specifies terms and conditions that are consistent with Rules 22-B and 22-C, and in compliance with Rule 22-D unless a specific condition is not applicable. A Water Distribution System located within the Carmel Valley Alluvial Aquifer is subject to a System Capacity (annual production) limit pursuant to Rule 40-A. **Usually** complex applications may take longer than 120 days. District action is discretionary and the Aapplication is subject to CEQA review unless the project qualifies for a CEQA categorical exemption (CEQA Guidelines Article 19).

b.

a.

The General Manager shall consult with the Board Chairperson to determine if the project is large, complex or controversial enough to be taken directly to the Board of Directors as a public hearing. If a hearing is scheduled before the Board of Directors, the standard Board protocol for such a quasi-judicial hearing shall be followed. The Chairperson may direct that a hearing be scheduled before the General Manager (or his/*her* designee) as the sole hearing officer, as described in subsections (c), (d) and (e) below. The Chairperson could direct that certain Single-Parcel Connection Systems do not require a public hearing. In that case, notice of the staff action shall be provided to the public via the "Appealable Decisions" section of the District website. The staff determination may be appealed to the MPWMD Board pursuant to Rule 70, "Appeals."

- c. At a hearing before the staff hearing officer, the Applicant shall be entitled to present evidence in support of the Aapplication. Interested Persons may present evidence in opposition or support of the Aapplication. The hearing officer, in conducting the public hearing, may request hydrologic, geologic, legal opinions or other studies necessary to obtain information required for his/her decision. The cost of such studies shall be borne by the Applicant. For every Aapplication for which a Controversy, based on factual evidence already in the record or introduced into the record, arises concerning the extent or adequacy of water rights, the hearing officer may require and will specify additional documentation needed to support each water right claim. The hearing officer shall continue the public hearing on the Aapplicant.
- The hearing officer may deny, approve, or continue the d. Permit Aapplication based on the minimum standards as set forth in Rule 22-C and its findings pursuant to Rule 22-B. The hearing officer may impose such conditions on the Permit that he/she deems necessary and proper, which must include the "Mandatory Conditions of Approval" specified in Rule 22-D, unless a specific condition is not applicable. The General Manager shall notify the Applicant within thirty (30) days in writing by mail or in person of the hearing officer action taken; namely continuance, approval, conditional approval, or denial of the Aapplication. Notice of the action taken shall be deemed to have been given when the written notification has been deposited in the mail, postpaid, addressed to the address shown on the Application, or when personally delivered to the Applicant or the Applicant's representative. Notice of the hearing officer's action shall be provided to all MPWMD Board members.

The hearing officer's decision may be appealed to the MPWMD Board of Directors pursuant to Rule 70, "Appeals," upon payment of the fee specified in Rule 60. Permits granted under this provision may be appealed to the Board of Directors for a *de novo* hearing. That hearing shall convene under the rules of process set in Rule 70, "Appeals."

e.

# Section Nine: Amendment of Rule 22-B (Findings)

District Rule 22-B shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# B. <u>FINDINGS</u>

In order to protect public trust resources, prior to making its discretionary decision to grant or deny any Permit to Create or Establish any Water Distribution System, or to Create or Establish any Mobile Water Distribution System, the Board (or the General Manager for certain systems) shall determine:

- 1. Whether the system for which a Permit is sought would cause unnecessary duplication of the same types of services by any existing system; and
- 2. Whether the Permit would result in exportation or importation of water outside or into the District; and
- 3. Whether the proposed Water Distribution System would result in significant environmental effects that cannot be mitigated by conditions attached to the Permit; and
- 4. Whether the *Aa*pplication adequately identifies the claim of right for each Source of Supply for the Water Distribution System, whether it provides adequate supporting verification documentation thereto, and/or whether the system relies on any non-existent or questionable claim of right; and
- 5. Whether the Aapplication demonstrates the existence of a long-term reliable Source of Supply that the proposed Water-Gathering Facility produces a long-term reliable supply as demonstrated required by standard methodology adopted by the Monterey County Environmental Health Bureau and/or MPWMD testing procedures identified in the Implementation Guidelines; and
- 6. Whether the Source of Supply is the Carmel Valley Alluvial Aquifer, and if the MPWMD protocol established in Rule 40-A has been applied to setting the System Capacity.
- 67. Whether the Source of Supply is shared by any other Water Distribution System, and if the system affects the Monterey Peninsula Water Resource

System, the extent to which cumulative impacts may affect each Source of Supply, and species and habitat dependent upon those Sources of Supply; and

- **78**. Whether the Source of Supply derives from (a) the Monterey Peninsula Water Resource System, and/or (b) waters within the jurisdiction of the State Water Resource Control Board, and/or (c) waters tributary to the Source of Supply for any other system; and
- **89**. Whether the proposed Water Distribution System (a) shall intertie to any other system, (b) shall be able to obtain emergency supplies in the event of system failure, (c) shall provide fire flow requirements for development served by that system; and (d) the extent other Water Distribution Systems shall be required to provide emergency supplies and/or meet fire flow requirements; and
- **910.** Whether the proposed Water Distribution System shall incorporate adequate cross contamination and backflow measures to protect other systems and Sources of Supply.

# Section Ten: Amendment of Rule 22-C (Minimum Standards for Granting Permit)

District Rule 22-C shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# MINIMUM STANDARDS FOR GRANTING PERMIT

C.

An application may be considered for approval if it complies with each of the following minimum standards; if any one of the following standards is not met, the application shall be denied:

- 1. The application identifies at least one Responsible Party who, at all times, will be available and legally responsible for the proper performance of those things required of a Permit holder by this regulation.
- 23. The application demonstrates that the proposed Water-Gathering Facilities produce a long-term reliable supply ability of the Source of Supply for any Water Distribution System designed to deliver water for the intended purposes; and for any Potable use to other than a Single-

Parcel Connection System, to provide water that *the system* complies with the standards set forth in Title 22 of the California Administrative Code or standards set forth by the Monterey County Environmental Health Bureau.

- **32**. The A*a*pplication identifies the location of each Source of Supply for the Water Distribution System or Mobile Water Distribution System, and the location of each use supplied by the system.
- 4. The proposed Water Distribution System will not create an Overdraft or increase an existing Overdraft, unless a valid superior right is proven.
- 5. The proposed Water Distribution System will not adversely affect the ability of existing systems to provide water to Users unless a valid superior right is proven.
- 6. The proposed Water Distribution System, if its Source of Supply is the Carmel Valley Alluvial Aquifer (CVAA), is consistent with the MPWMD Policy for the CVAA adopted on August 15, 2016.

# Section Eleven: <u>Amendment of Rule 22-F (Cancellation of Applications)</u>

District Rule 22-F shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# F. <u>CANCELLATION OF COMPLETE APPLICATION</u>

In processing For an application for a Permit to Create/Establish a Water Distribution System that has been deemed to be "complete," if an Applicant fails to provide necessary information to move forward in a reasonable period of time as specified in writing by the General Manager, or fails to pay interim Permit processing fees in a timely manner as documented by the District, the application may be subject to cancellation with due notice by the General Manager who receives an "incomplete" letter must provide the needed information within the period of time specified in the letter. Failure to comply shall result in cancellation of the application, without prejudice.

# Section Twelve: Amendment of Rule 40-A (Determination of System Limits)

District Rule 40-A shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# <u>RULE 40 - DETERMINATION OF SYSTEM CAPACITY AND EXPANSION</u> <u>CAPACITY LIMITS</u>

# A. <u>DETERMINATION OF SYSTEM CAPACITY (PRODUCTION) AND</u> <u>EXPANSION CAPACITY (CONNECTION) LIMITS ("SYSTEM</u> <u>LIMITS")</u>

Pursuant to Rule 20, the District shall determine both the System Capacity (annual production) Limit and the Expansion Capacity (Connection) Limit for existing Water Distribution Systems *that do not meet the requirements for a Confirmation of Exemption*. The term "System Limits" is used to refer to the System and Expansion Capacity (production and Connection) Limits. The term "existing" in this context refers to systems existing prior to April 18, 2001, the effective date of MPWMD Ordinance No. 96.

1. <u>Existing Water Distribution Systems with System Limits Previously Determined</u> by MPWMD

The District need not re-determine the System Limits for Water Distribution Systems that have been issued Permits prior to April 18, 2001 that include defined System Limits. For Water Distribution Systems that meet either of the criteria in Rule 40-A-3 below, the Applicant may request that the District waive the System Limits through the Confirmation of Exemption process specified in Rule 22.

2. <u>Existing Water Distribution Systems with System Limits Not Previously Defined</u> by MPWMD

The District General Manager shall determine the System Limits for all Water Distribution Systems that meet either of the following two characteristics:

- a. the system was issued an MPWMD Water Distribution System Permit prior to April 18, 2001 (*the effective date of MPWMD Ordinance No. 96*) that did not include defined System Limits; or
- b. the system existed prior to January 15, 2003 (*the effective date of MPWMD Ordinance No. 105*) and never received an MPWMD Permit,

but is considered lawful due to age or an exemption described in Rule 20.

Paragraphs A-3 and A-4 below describe two possible scenarios.

3. <u>Existing Water Distribution Systems with System Limits Not Previously Defined</u> by MPWMD and that Meet All Criteria to Be Treated as a Class

Properties with *W*-water *Distribution Ssystems* existing prior to January 15, 2003 and which meet *either of* the *two*-three criteria specified below in this paragraph A-3 shall be treated as a class. The District does not calculate individual numerical System Limits for each property within this class. The System Limits for this class are *may be* defined *by the Monterey County Health Department*. as the water use associated with the structures and activities allowed by the zoning and land use regulations of the Jurisdiction in which the property is located. All of the following three criteria must be met in order for the system to be treated as part of this class:

- a. the Water Distribution S<sub>5</sub>ystem is located outside of, and more than 1,000 feet from, any component of the Monterey Peninsula Water Resource System or Sensitive Environmental Receptor as defined in Rule 11 a Single Parcel Connection System that existed prior to April 18, 2001; or
- b. the Water Distribution Ssystem is located outside of, and less than 1,000 feet from, any component of the Monterey Peninsula Water Resource System or Sensitive Environmental Receptor as defined in Rule 11, and the well log(s) shows no connectivity to these components as determined by qualified MPWMD staff. the single Parcel is zoned primarily for single-family Residential use (such as R1, RDR, LDR zoning designations); and
- e. the single Parcel is no larger than 2.5 acres in size.

Other valid reasons may be considered by the District Board on appeal (Rule 70).

4. <u>New or Amended Water Distribution Systems Located Within the Carmel Valley</u> <u>Alluvial Aquifer with System Limits Not Previously Defined by MPWMD Must</u> <u>Be Treated on a Case-by-Case Basis</u> Water Distribution Systems located within the Carmel Valley Alluvial Aquifer which do not meet the criteria specified in paragraph A-3 above shall be treated on a case-bycase basis. The System Limits shall be determined as follows as described more fully in the Implementation Guidelines:

- a. For a Vacant Lot, or conversion of agricultural use, to a single Residential Connection, the System Capacity (production limit) is determined by the existing Consumptive Use on the Site as adjusted for the new Project's Consumptive Use;
- b. For a Vacant Lot, or conversion of agricultural use, or conversion of a single Residential Connection to two or three Residential Connections, the System Capacity (production limit) is determined by eighty-five percent (85%) of the existing Consumptive Use on the Site as adjusted for the new Project's Consumptive Use; the remaining 15% is designated for environmental benefits;
- c. For a Vacant Lot, or conversion of agricultural use, or conversion of two or three Residential Connections to four or more Residential Connections, or to Non-Residential Use, or to a Mixed-Use Project, the System Capacity (production limit) is determined by seventy-five percent (75%) of the existing Consumptive Use on the Site as adjusted for the new Project's Consumptive Use; the remaining 25% is for environmental benefits.
- 5. <u>Existing New or Amended Water Distribution Systems Located Outside of the</u> <u>Carmel Valley Alluvial Aquifer but within the Monterey Peninsula Water</u> <u>Resource System with System Limits Not Previously Defined by MPWMD</u> <u>Which Must Be Treated on a Case-by-Case Basis</u>

Water *Distribution S*systems existing prior to January 15, 2003 but which do not meet the criteria specified in paragraph A-3 above shall be treated on a case-by-case basis. The System Limits shall be determined based on an assessment that may consider any or all of the following information:

- a. historical *consumptive* water use *and/or water production* records (especially the 10-year period prior to the date of assessment);
- b. the physical capabilities of the existing system;
- c. *anticipated future water use based on* new or expanded activities that

could occur without the need for **p***P*ermits by any Governmental agency *other than the District*;

- d. *anticipated future water use based on* development plans approved by the Jurisdiction in which the property is located prior to January 15, 2003 *submittal of the Water Distribution System application*;
- e. conclusions about environmental effects;
- f. water rights, including Seaside Groundwater Basin Adjudication determinations made by the Superior Court, or other relevant determinations; and/or
- g. any other information submitted by the system Owner and deemed relevant by the General Manager.

Other valid reasons may be considered by the District Board on appeal (Rule 70).

6. <u>New Water Systems Created or Amended on or After January 15, 2003 Are to Be</u> <u>Treated on a Case by Case Basis</u>

Determination of System Limits for any Water Distribution System Created or Amended on or after January 15, 2003 and requiring an MPWMD Permit is guided by MPWMD Rules and Regulations. Each system shall be considered on a case by case basis. The System Limits shall be determined based on an assessment that may consider the relevant criteria described in paragraph A 4 above, in addition to documentation regarding any or all of the following:

- a. anticipated future water use;
- b. the physical capabilities of the proposed system;
- e. new or expanded activities or development plans for which permit applications submitted to Governmental agencies have been deemed complete and are being processed by those entities;
- d. findings on environmental effects;
- e. water rights, *including Seaside Groundwater Basin Adjudication determinations made by the Superior Court, or other relevant litigation*; and/or
- f. any other information submitted by the system Owner and deemed

#### relevant by the General Manager.

# Other valid reasons may be considered by the District Board on appeal (Rule 70).

The System Limits of any system may be amended by the Board upon request by the Permit holder pursuant to Rule 22.

# Section Thirteen: <u>Amendment of Rule 60 (Fees and Charges)</u>

District Rule 60 shall be amended by deleting the following provisions shown in strikeout text (strikeout), and by adding the following provisions set forth in italicized and bold face type (*bold face*).

# **RULE 60 – FEES AND CHARGES**

# [Note: Sections A through G, Section L and Section M remain unchanged]

# J. <u>FEES RELATING TO CHALLENGES TOPERMITS</u>

- 1. An Administrative Fee based on MPWMD staff time shall be imposed and collected at **a** *the* rate of \$70.00 per hour *shown in the Fees and Charges Table* for all activity associated with any challenge to the issuance, validity or denial of any Permit under the District Rules and Regulations, including, but not be limited to, efforts expended by District staff pursuant to any indemnification agreement.
- 2. A Legal Defense Fee shall be imposed and collected for any legal work performed by MPWMD Counsel associated with responding to any challenge to the issuance, validity or denial of any Permit under the District Rules and Regulations, to the imposition or validity of any condition imposed on such a Permit, or to any defect in process relating to the review and action on the Permit or Permit conditions. This fee shall be charged at actual cost, based on the hourly rate of retained MPWMD legal counsel at the time services are rendered. This fee shall include, but not be limited to, efforts expended by District Counsel pursuant to any indemnification agreement.

# K. FEES RELATING TO PERMIT MODIFICATION OR ENFORCEMENT

1. An Administrative Fee based on MPWMD staff time shall be imposed and collected at *the* rate of \$70.00 per hour *shown in the Fees and Charges* 

*Table* for any Permit violation, condition compliance, Water Distribution System or Expansion Capacity Limit modification, or other enforcement activity.

2. A Legal Enforcement Fee shall be imposed and collected for any legal work performed by MPWMD Counsel associated with any Permit violation, condition compliance, Water Distribution System or Expansion Capacity Limit modification, or other enforcement activity. This fee shall be charged at actual cost, based on the hourly rate of retained MPWMD legal counsel at the time services are rendered. This fee shall include, but not be limited to, efforts expended by District Counsel pursuant to any indemnification agreement.

# Section Fourteen: Publication and Application

The provisions of this ordinance shall cause the republication and amendment of the permanent Rules and Regulations of the Monterey Peninsula Water Management District. Section titles and captions are provided for convenience and shall not be construed to limit the application of the text.

# Section Fifteen: Effective Date and Sunset

This ordinance shall be given effect at 12:01 a.m. on the  $30^{th}$  day following the date of its adoption on second reading.

# Section Sixteen: Severability

If any subdivision, paragraph, sentence, clause or phrase of this ordinance is, for any reason, held to be invalid or unenforceable by a court of competent jurisdiction, such invalidity shall not affect the validity or enforcement of the remaining portions of this ordinance, or of any other provisions of the Monterey Peninsula Water Management District Rules and Regulations. It is the District's express intent that each remaining portion would have been adopted irrespective of the fact that one or more subdivisions, paragraphs, sentences, clauses, or phrases be declared invalid or unenforceable.

On motion of Director \_\_\_\_\_, and second by Director \_\_\_\_\_, the foregoing ordinance is adopted upon this \_\_\_\_<sup>th</sup> day of \_\_\_\_\_, 2016 by the following vote:

AYES: Directors \_\_\_\_\_

NAYS: Directors \_\_\_\_\_

ABSENT: Directors \_\_\_\_\_

I, David J. Stoldt, Secretary to the Board of Directors of the Monterey Peninsula Water Management District, hereby certify the foregoing is a full, true and correct copy of an ordinance duly adopted on the \_\_\_\_<sup>th</sup> day of \_\_\_\_\_, 2016.

Witness my hand and seal of the Board of Directors this \_\_\_\_\_day of \_\_\_\_\_, 2016.

David J. Stoldt, Secretary to the Board

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# EXHIBIT 2-B

# **ITEM:** ACTION ITEM

# 12. CONSIDER APPROVAL OF POLICY THAT WILL ADDRESS MONTEREY COUNTY GENERAL PLAN REQUIREMENTS FOR CARMEL VALLEY ALLUVIAL AQUIFER

Meeting Date:	August 15, 2016	<b>Budgeted:</b>	N/A
From:	David J. Stoldt General Manager	Program/ Line Item No.:	N/A
Prepared By:	David J. Stoldt	Cost Estimate:	N/A
General Counse	Annroval: N/A		

Committee Recommendation: Water Supply Planning approved 3-0 CEQA Compliance: N/A

**SUMMARY:** At its July 12, 2016 meeting, the Water Supply Planning Committee considered the Monterey County General Plan policy for approving discretionary permits to use water produced from the Carmel Valley Alluvial Aquifer (CVAA) for new commercial and residential development projects. The Committee asked staff to develop a recommendation about modifying the District's current policy for Water Distribution System permits and permit amendments in light of the General Plan Policy. The key question that must be addressed is whether the Carmel River (and associated CVAA) can be described as a long-term sustainable water supply using the factors set out in the General Plan policy. Two of the key factors involved in determining whether the CVAA can be considered a long-term sustainable water supply include the following from Policy PS-3.2:

- e. Cumulative impacts of existing and projected future demand for water from the source, and the ability to reverse trends contributing to an overdraft condition or otherwise affecting supply; and
- f. Effects of additional extraction or diversion of water on the environment including on instream flows necessary to support riparian vegetation, wetlands, fish or other aquatic life, and the migration potential for steelhead, for the purpose of minimizing impacts on the environment and to those resources and species.

District staff met with County representatives on July 27, 2016 at which time the policy was discussed. County staff stopped short of affirming that the policy is consistent with their General Plan, but encouraged the District to go ahead and adopt the policy.

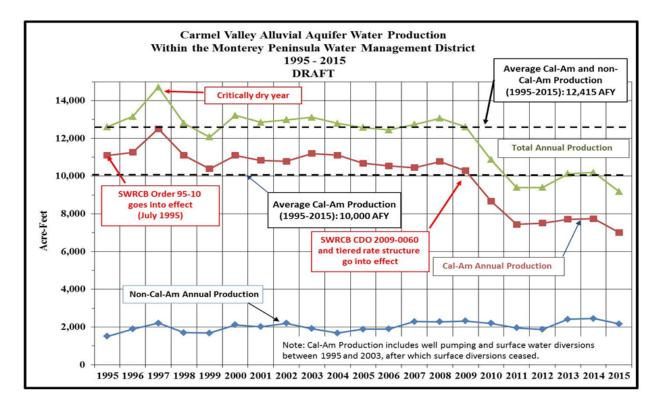
**STAFF RECOMMENDATION:** The District's Water Supply Planning Committee met July 12, 2016 and recommends a new production limit for a site in the CVAA be established as follows:

- Upon conversion from vacant or agricultural to single connection residential: Determine existing consumptive use on site (evaporation & transpiration) and set as new production limit (adjusted for new project's consumptive use.)
- Upon conversion from vacant or agricultural, or single connection residential, to 2 or 3 residential connections: Establish new limit at 85% of existing consumptive use and "retire" 15% to the benefit of the river.
- Upon conversion from vacant or agricultural, or from less than 4 residential connections, to 4 or more connections or to non-residential: Establish new limit at 75% of existing consumptive use and "retire" 25% to the benefit of the river.

Staff shall be directed to bring back to the Board an ordinance reflecting changes in the District Rules and Regulations as a result of the adopted policy.

**DISCUSSION**: Combined production from Cal-Am and non-Cal-Am wells in the CVAA likely peaked in the late 1980s as a result of the 1987-91 drought. Although Cal-Am has been required to report daily production data to MPWMD, accurate methods to determine non-Cal-Am production were not put in place until the early 1990s (e.g., see Ordinances 48 and 56).

The chart below shows CVAA diversions for all diverters for the period from 1995 to 2015. Total production from the aquifer did not drop off significantly until the issuance of Cease-and-Desist Order 2009-0060 by the State Water Resources Control Board and the adoption of a steeply tiered water rate structure for Cal-Am deliveries, also in 2009. Non-Cal-Am producers are not affected by either the CDO or Cal-Am rates and remained at nearly the same level (about 2,000 AFY) for the 1995-2015 period, showing that non-Cal-Am pumpers have not significantly contributed to a reversal of trends contributing to an overdraft condition or otherwise affecting supply, nor toward minimizing impacts on the environment and species.



Currently, most non-Cal-Am pumpers in the CVAA have riparian rights to divert flow. The SWRCB declined to evaluate riparian rights in Order 95-10, stating that there was not enough information provided by non-Cal-Am pumpers; however, MPWMD requires an evaluation and demonstration of riparian rights in order to process a WDS permit or amendment for wells in the CVAA. This is not a determination of a right, but is a basis for MPWMD to confirm that the permittee has a long-term right to divert flow.

Riparian pumpers generally return a variable portion of the applied water and a portion of indoor water use back into the aquifer (the latter amount through septic system return flow in areas not served by the Carmel Area Wastewater District). The amount of applied water returned depends on land use. For example, agricultural production may require a different volume of water per acre than either turf irrigation or domestic landscape irrigation. To reverse the trend in seasonal dewatering, a baseline amount of water use should be established and a reduction factor applied to the baseline. Staff recommends that project proponents be required to provide an analysis of the consumptive use of water on the property under existing conditions for a period of 10 years (note that the consumptive use amount will be less than the historical pumped amount). The consumptive use amount would become the baseline.

Staff recommends that the Committee consider applying a minimum of a 15% reduction to the baseline for any conversion greater than a single residential connection in order to continue reversing the trend of dewatering of the aquifer and reducing flows when steelhead are migrating through the river. This is consistent with District's 1984 goal of a 15% reduction in demand by the year  $2020^1$  as shown in its 1984 Water Conservation Plan, as supported by the Board in

<sup>&</sup>lt;sup>1</sup> The District has achieved the 15% goal and has, in fact, reduced demand by 43% since Order 95-10

Resolution 84-4. The 15% goal was also indicated on page VI-9 in the Water Allocation Program Final Environmental Report (SCH87030309) certified by the Board in 1990. The same 15% goal is highlighted in Rule 25.5 B and was applied to the City of Monterey's public water credit for the El Estero irrigation conversion project and to the City of Pacific Grove's local water project. A higher permanent retirement was undertaken in the Pebble Beach (52.5%) and Malpaso LLC (35%) water entitlements. The Sand City water entitlement applied approximately 31% to offset Cal-Am Carmel River pumping.

For larger developments, a 25% set-aside would be required, up to a 10% portion of which may be temporarily placed in the District Reserve for re-allocation to Public Benefit Projects until the Cease and Desist Order is lifted, provided continued progress in a reduction below the State's Effective Diversion Limit has been made. After that time, the District would have no legal right to the water and such Public Benefit Project will be served with the new replacement water supply, thus ensuring the full 25% is rededicated to the river.

Here, District Reserve refers to the reserve referenced by District Rules 30A and 33B and Public Benefit Projects refers to projects determined by a jurisdiction to be in the public interest, and includes publicly-owned facilities, non-profits, and/or projects with benefits to the public as determined by the jurisdiction. Both definitions will likely need to be better described in an enacting ordinance.

# EXHIBIT

None

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# EXHIBIT 2-C

# List of Rules Amended by Draft Ordinance 175

RULE	TOPIC	CHANGES
Rule 11	Definitions	Add definition for Consumptive Use, and amend definition
		of MPWRS
Rule 20-A	Applications	Amend fifth paragraph re: setting System Limits for
		previously existing systems
Rule 20-C-6	Exemptions	Amend text re: consecutive years of inactive well
Rule 20.4	Noncompliance	Add sentence regarding option to request rescission of
		production limit for qualifying systems
Rule 21-A-4	Water Rights	Amend water rights text to refer to Implementation
	Documentation	Guidelines
Rule 22-A-1	Applications	Incomplete applications to be denied without prejudice (also
		applies to several other sections describing application
		process)
Rule 22-A-3	Exemption	Expand text to note that CVAA wells will have production
	Protocol	limits imposed pursuant to August 2016 Board policy
Rule 22-A-6	Exemption	Expand text to note that CVAA wells will have production
	Protocol	limits imposed pursuant to August 2016 Board policy
Rule 22-B-5	Required	Long-term reliable supply to be demonstrated
	Findings	
Rule 22-B-6	Required	New Finding #6 stating CVAA wells will have production
	Findings	limits imposed pursuant to August 2016 Board policy
Rule 22-C- 2,	Minimum	Amend order of Finding #2 and #3; clarify that focus is
and 22-C-3	Standards	physical ability to meet supply
Rule 22-C-6	Minimum	Add new Standard #6 stating CVAA wells must be
	Standards	consistent with adopted MPWMD Policy for the CVAA
Rule 22-F	Cancellation of	Amends text to allow a time extension to provide required
	Application	information as approved by the General Manager
Rule 40-A	Setting System	Extensive edits to incorporate August 15, 2016 Board
	Limits	policy on production limits for CVAA wells plus previous
		Ordinance 160 changes for upland wells
Rule 60-J and	Fees and	Correct text to state the hourly staff rate is provided in the
60-K	Charges	Fees and Charges Table 22-A*
*Table 22-A by		Fees and Charges Table 22-A is amended by Board action and not part
separate Board		of the ordinance. Amend text to incorporate updated costs for specific
action		WDS tasks and add rows for challenges and enforcement